Massachusetts State Hazard Mitigation and Climate Adaptation Plan

Draft 2 Risk Assessment

March 2018

Prepared for:
Massachusetts Emergency Management Agency
400 Worcester Road (Route 9 East)
Framingham, MA 01702-5399

Massachusetts Executive Office of Energy and Environmental Affairs
100 Cambridge Street, Suite 900
Boston, MA 02114

Prepared by:
AECOM
250 Apollo Drive
Chelmsford, MA 01824

Commented [SK1]: Comments submitted by the Boston Harbor Now Climate Task Force:
Julie Conroy, Co-Chair
Stephanie Kruel, Co-Chair
Jill Valdes Horwood, Director of Policy

Commented [SK2]: Does this really serve (or should serve) as the “statewide climate adaptation plan.” It makes sense for the hazard mitigation plan to consider climate change insofar as it will impact future loss of lives or damage to property and infrastructure. But the structure of the SHMP, with the subcategories under hazard profile, secondary hazards, and exposure and vulnerability, don’t lend themselves to the necessary assessment and evaluation that is necessary for a comprehensive climate adaptation plan. If it truly is going to be the climate adaptation plan, it needs a different structure.

We appreciate the idea of organizing this chapter by climate change interaction, but that makes many of the sections related to flooding disjointed and repetitive. Part of the problem is that the floodplain terminology is explained more comprehensively in the Inland Flooding section, but that currently comes after the Coastal Flooding section. It may be beneficial to switch them.
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5. Introduction to Risk Assessment

5.1 Hazard Identification Process

To identify threats and hazards of concern for this Hazard Identification and Risk Assessment (HIRA), the Project Management Team (PMT) and its consulting team reviewed the 2013 State Hazard Mitigation Plan (SHMP), which was based on the 2010 SHMP, and Comprehensive Emergency Management Plan. The PMT developed a risk assessment methodology to conduct a Threat and Hazard Identification and Risk Assessment (THIRA), which includes XX, with assistance from the Commonwealth Fusion Center. The assessment conducted for the 2013 SHMP recognized 21 natural hazards, six technological hazards, and 16 terrorism-based hazard scenarios that could potentially impact the Commonwealth of Massachusetts. Of these, the 15 natural hazards identified on the following page were determined to be relevant for the HIRA for this 2018 SHMCAP.
Chapter 5: Introduction to Risk Assessment

5.2 HIRA Format

This HIRA is based upon the primary interactions between natural hazards and climate change. A categorization of traditional natural hazards, within the context of climate changes, was included to demonstrate the connections between traditional natural hazard analysis and climate change projections. This categorization also aligns with the four climate change categories included on the Commonwealth’s Resilient MA Climate Change Clearinghouse website (http://www.resilientma.org/). Those categories are illustrated in the following graphic.

Commented [j6]: These edits are suggested to make the language a bit more understandable.

Deleted: Climate Change and Natural Hazard Taxonomy
Deleted: The
Deleted: for the Commonwealth of Massachusetts
Deleted: organized
Deleted: primary
Deleted: interactions
Deleted: This
Deleted: organization was designed in order to make a stronger
Deleted: climate change and
Deleted: s
Deleted: and to
Commented [j7]: I recommend combining the Precipitation and Extreme Weather categories as they are essentially the same.
Sea Level Rise: Climate changes have resulted in rising sea levels, and in turn, rising seas will have wide ranging impacts for developed areas, natural resources, and infrastructure along the 192 miles of the Commonwealth’s coastline.

Extreme Weather: Climate change is expected to create erratic weather events across the globe, and right here in Massachusetts. Changes in the amount, frequency, and timing of precipitation – including rainfall and snowfall – are occurring across the globe as temperatures rise and climate patterns shift in response.

Rising Temperatures: Average global temperatures have risen steadily in the last fifty years, and scientists warn that the trend will continue unless greenhouse gas emissions are significantly reduced. The eight warmest years on record all occurred in the last twenty years, according to the U.S. National Oceanographic and Atmospheric Administration.

The hazards presented in this risk assessment, and the order in which they appear, are based on the grouping presented in Table 5-1, on the following page.
Chapter 5: Introduction to Risk Assessment

Table 5.1: Impact Classification

<table>
<thead>
<tr>
<th>Primary Climate Change Interaction</th>
<th>Natural Hazard</th>
<th>Other Climate Change Interactions</th>
<th>Representative Climate Change Impacts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sea Level Rise</td>
<td>Coastal Flooding</td>
<td></td>
<td>Increase in tidal and coastal-floods, storm surge, coastal erosion, marsh migration, inundation of coastal and marine ecosystems, loss and subsidence of wetlands</td>
</tr>
<tr>
<td></td>
<td>Coastal Erosion</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Tsunami</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Extreme Weather</td>
<td>Intense and Frequent Precipitation</td>
<td></td>
<td>Increase in frequency and intensity of extreme weather events, resulting in greater damage to natural resources, property, and infrastructure as well as increased potential for loss of life</td>
</tr>
<tr>
<td></td>
<td>Strong Winds</td>
<td></td>
<td>Public health impacts from intense wind events, indoor air quality, and vector-borne diseases from stagnant water</td>
</tr>
<tr>
<td></td>
<td>Inland Flooding (including Dam Overtopping)</td>
<td></td>
<td>Inland flooding include mold and worsened indoor air quality, and vector-borne diseases from stagnant water</td>
</tr>
<tr>
<td></td>
<td>Extreme Temperature Fluctuations</td>
<td></td>
<td>Shifting in seasons (longer summer, early spring including earlier timing of spring peak flow), increase in length of growing season, increase of invasive species, energy brown-outs from higher energy demands, more intense heat waves, public health impacts from high heat exposure and poor outdoor air quality</td>
</tr>
<tr>
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<td>Drought</td>
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<td>Wildfires</td>
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<tr>
<td></td>
<td>Invasive Species</td>
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</tbody>
</table>

5.3 Sectors Assessed

Five key sectors were evaluated as part of the risk assessment. These sectors are introduced below, and risk assessment findings for each sector are included in the hazard profiles in Section 6.

5.3.1 Government

The government sector includes state-owned assets including transportation (e.g., roads, bridges, rail), buildings, landholdings, and other infrastructure such as pump stations and dams. The Commonwealth of Massachusetts owns and operates more than 13,000 parcels and 6,000 structures. The Division of Capital Asset Management and Maintenance (DCAMM) provides state agencies with public-building design, construction, maintenance, and real estate services and manages an inventory of state property infrastructure and critical facilities. There are more than 190 types of facilities in the DCAMM database that are included in this risk and vulnerability assessment.
Chapter 5: Introduction to Risk Assessment

5.3.2 **Built Environment and Infrastructure**

The built environment sector includes critical infrastructure that provide or link to key life-line services, social welfare, and economic development. All critical facilities assessed were derived from the dataset provided by DCAMM. The DCAMM data was more accurate in terms of location and more current than the default critical facility inventories in Hazus. The facility types used, in addition to those listed above, were military facilities, police facilities, fire facilities, hospitals, emergency operation centers (state only), and colleges/universities.

5.3.3 **Natural Resources and Environment**

The natural resources and environment sector includes land-based assets owned by the state. It also includes key habitats and natural landscapes documented in the State’s BioMap 2 (Conserving the Biodiversity of Massachusetts in a Changing World) and Areas of Critical Environmental Concern, as well species identified in the State’s Wildlife Action Plan.

5.3.4 **Economy**

The components in the economy sector include economic loss resulting from damage to critical state assets, the built environment, municipal resources, natural resources, and other sectors.

5.3.5 **Public Health and Safety**

For each hazard, and to the extent practical for this plan update, the impacts on human health, particularly for at-risk populations, was assessed and incorporated into each hazard profile. At-risk populations were defined as elderly (age 65 and older), infants (age 5 and under), and low-income families. This also included how vulnerable populations could potentially be more severely impacted by each hazard under future conditions. Among other factors, these populations may require extra time or outside assistance during evacuations or during events that cause power outages or isolation and are considered to be more likely to seek or require emergency services.

5.4 **Assessment Methodologies**

A 2018 SHMCAP Risk Assessment Methodology document was developed and finalized in October 2017. This document was considered a “living” document since the methodologies required refinement upon receipt and application of referenced datasets. Data utilized in the analysis has not changed significantly since the 2013 SHMP updated for most of the natural properties or private development? This must be clarified.

Commented [j13]: Why just DCAMM? What about other agencies and authority properties (e.g., DCR, Massport, MWRA)?

Commented [j14]: If you’re going to include BioMap, you should strongly consider including assets that are not state-owned. BioMap does not distinguish between publicly or privately-owned resource areas. There are numerous impacts to natural resources that extend beyond a specific area such as fisheries, habitat loss and species decline, and resource capacities to provide impact protection, which have implications for all other sectors. This issue was raised in the RCCAS. I would recommend a similar approach.

Commented [j15]: Additional explanation is warranted here, as the impacts to economy, and its dependencies upon natural resources, are not easily understood. For instance, if a coastal resource area is damaged beyond repair or eliminated (e.g. public beach), there is a relationship between this loss and tourism-related revenues. I suggest explaining this relationship.

Commented [j17]: This should be titled Public Health and Safety as this is what specific sectors are impacted.

Deleted: Populations

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hazards included in this Plan. For those hazards whose underlying data has not changed, updates were primarily limited to data interpretation, and the inclusion of climate change impacts. Asset data required for analyzing vulnerabilities were provided by state agencies, as well as the State Agency Vulnerability Assessment Survey Tool developed as part of this effort.

For the purposes of climate change analysis, the assumption made was that the baseline year would be defined as 2017. For those identified hazards likely to be impacted by climate change, it was assumed that vulnerability and risk would be looked at for the following time horizons, as data permitted: 2030, 2050, 2070, and 2100.

Details regarding utilization of these methodologies to analyze each hazard are presented in Appendix X. Applicable state mitigation planning requirements and Emergency Management Accreditation Program (EMAP) standards for each hazard are identified in this appendix.

5.4.1 Data Selection

The 2018 hazard profiles are based on a wide range of information and data, including best available science and most current information on hazards, impacts, and the vulnerability of jurisdictions. Data was collected from a variety of sources between May and August 2017. Supplemental, storm-related data was included for the purpose of capturing some of the extreme weather events that occurred in the winter of 2017-2018.

The PMT directed the revision of hazard profiles within the 2013 SHMP to include significant climate events that have occurred between 2010 and 2013, revised hazard zone maps, and the impacts of climate change. Subject-matter experts from various disciplines provided relevant data from updated studies and reports and reviewed and updated the revised hazard profiles. This review validated the criteria used to assess vulnerability and enabled conformity with federal requirements. Extensive GIS data from state, regional, and local sources were utilized.

Natural Hazards data from FEMA-approved local and multi-jurisdictional hazard mitigation plans were included in the assessment. The following key information was referenced:

- Historical disaster records and documents, including, but not limited to, reports and spreadsheets maintained by MEMA as it relates to disaster assistance;
- Studies and reports developed by natural hazard experts regarding best available hazard science;
- Current hazard zone maps, including new Shake Maps, SLOSH models, and Digital Flood Data;
- State facilities inventories developed by DCAMM, with information provided by state agencies.
5.4.2 Data Limitations

The following data limitations, and ways to overcome them for future plan updates, are listed below:

- **Digital Flood Insurance Rate Maps** by the Federal Emergency Management Agency (FEMA) are not currently available for all Massachusetts counties. However, the Commonwealth is currently working with FEMA to update these maps and will continue to assist throughout the next update cycle.

- The DCAMM facility database was used to generate critical facility counts within the exposure areas for various hazards; however, this data set only includes state-owned facilities. Therefore, private critical facilities, such as hospitals, or critical facilities managed at the local level, such as K-12 schools, are not included in these counts.

- Hazard data for some coastal hazards such as coastal erosion and coastal flooding were limited. The Massachusetts Office of Coastal Zone Management (CZM) and Department of Transportation (DOT) are currently developing more detailed models for each of these hazards, and these models should be utilized in future plan updates. This item is listed in the strategy portion of the plan as a 2018 new project.

- **Climate projection data** developed by the University of Massachusetts, Amherst, Northeast Climate Science Center (NECSC), was available at the time of this plan update. However, relatively limited and advanced analysis were not conducted. The results of NECSC analysis will ultimately be published as a formal report and data will be accessible using the Resilient MA Climate Change Clearinghouse.
5.4.3 Assessment Methods

The Risk Assessment includes background information for each natural hazard vulnerabilities associated with each hazard and the impacts to key sectors. Extensive GIS analysis and Hazus modeling was performed, integrating information from federal, state, regional, and local sources to determine hazard profiles present risks of hazard, and describes specific areas that are most vulnerable to that hazard.

The following definitions apply for terms used in the risk assessment:

- **Climate change**: A statistically significant variation in climate data or patterns over a given period of time, due to either natural climate variability or human activity.
- **Climate change adaptation**: Measures taken in response to actual or projected climate change in order to eliminate, minimize, or manage related impacts on people, infrastructure, and the environment.
- **Climate change impact**: Consequences of climate change on natural and human systems.
- **Consequence**: The effect of a hazard occurrence. Consequence is demonstrated by impact on population, physical property (e.g., state facilities, local jurisdiction assets and general building stock, critical facilities), responders, operations, the environment, the economy, and public confidence in state governance. A consequence analysis meets the EMAP standard for hazards identified in state plans.
- **Exposure**: The extent to which something is in direct contact with natural hazards or their related climate change impacts. Exposure is often determined by examining the number of people or assets that lie within a geographic area affected by a natural hazard or by determining the magnitude of the climate change impact. For example, measurement of flood depth outside a building or number of heat waves experienced by a county are measurements of exposure.
- **Location**: The area of potential or demonstrated impact within the region in which the analysis is being conducted. In some instances, the area of impact is within a geographically defined area, such as a floodplain. In other instances, such as for severe weather, there is no established geographic boundary associated with the hazard, as it can impact the entire Commonwealth.
- **Natural hazard**: Natural events that threaten lives, property, and other assets, demonstrated by actual (historical events) or potential (probabilistic) events.
- **Natural resources**: These are components of natural systems that exist without human involvement. For the purpose of this survey, key natural resource categories include forested...
ecosystems, aquatic ecosystems, coastal ecosystems, wetland ecosystems, and old field ecosystems.

- **Risk**: The potential for an unwanted outcome resulting from a hazard event, as determined by its likelihood and associated consequences and expressed, when possible, in dollar losses. Risk represents potential future losses, based on assessments of probability, severity, and vulnerability. In some instances, dollar losses are based on actual demonstrated impact, such as through the use of the Hazus model. In other cases, it is demonstrated through exposure analysis due to the inability to determine the extent to which a structure is impacted.

- **Probability**: Probability is used as a synonym for likelihood, or the estimated potential for an incident to occur.

- **Sensitivity**: Sensitivity refers to the impact on a system, service, or asset when exposed to natural hazards. For example, if a facility is exposed to storm surge, how will its ability to function be affected? The level of sensitivity indicates how much or to what extent does the occurrence of a hazard exceed a critical threshold (if known) for something such that it would disrupt the ability of the item to continue normal operation. If the critical threshold is not exceeded, then the sensitivity to a certain hazard is low, even if it is exposed.

- **Severity/Extent**: The extent or magnitude upon which a hazard is measured, demonstrated in various means, e.g., Richter Scale, Saffir-Simpson Hurricane Scale, Regional Snowfall Index, etc.

- **Vulnerability**: The degree or level of damage, e.g., building performance (functionality), damage, or the number of people injured.

Commented [SK33]: Actual or modeled impact?

Commented [SK34]: It is a quantitative or qualitative measurement of outcome (e.g. “There is a 70% chance of rain tomorrow”; and “There is a high likelihood of rain tomorrow,” respectively).

Commented [SK35]: The intensity or magnitude of a hazard, as measured against an established indicator, e.g. Richter Scale…

Commented [SK36]: The propensity or predisposition to be adversely affected, or “The degree to which a system is susceptible to, and unable to cope with, adverse effects of climate change, including climate variability and extremes. Vulnerability is a function of the character, magnitude, and rate of climate change and variation to which a system is exposed, its sensitivity, and its adaptive capacity” (IPCC 2007a, 21).

This is important because it indicates the relationship among the concepts of exposure, sensitivity, and vulnerability, i.e. that the first two are aspects of the third.

Deleted: 
6. Risk Assessment

The risk assessment examines the natural hazards that have the potential to impact the Commonwealth, identifies regional areas (i.e., per Massachusetts County) and specific populations that are most vulnerable to climate impacts, and estimates the associated economic losses. The risk assessment Section is organized per each Climate Change Interaction category, as explained in Section 5.2, and outlined in Table 5-1. A summary sheet is provided in Appendix X for each category, which outlines key information and findings from the risk assessment conducted for that category.

6.1 Sea Level Rise

Sea level rise continues to impact coastal areas across the Commonwealth. Many local variables influence the extent of damages from coastal flooding associated with sea level rise. Elevated coastal landforms (e.g., coastal banks) and salt marshes have the ability to buffer increased tidal levels, as well as storm surges. As tidal ranges expand, water levels downstream of dams, bridges, and culverts may increase, reducing drainage capacity of these structures. As a result, flooding over river banks may increase during heavy precipitation or snow melt events. Where tidal restrictions do not exist, sea level rise may extend the reach of saltwater up rivers. Since the late 1800s, tide gauges around the world have detected a persistent trend of Sea Level Rise (SLR) at a rate of about 1.7 +/- 0.2 mm/year (EEA, 2013). Over the last century, Boston has exhibited greater sea level rise than this historical global trend. Between 1921 and 2006, a Mean Sea Level (MSL) trend of 2.63 mm/year with a 95% confidence interval of +/- 0.18 mm/year (equivalent to 0.86 feet in 100 years) was observed in Boston (NOAA, 2018a). The graphs shown in Figure 6-1 show (a) monthly water level extremes relative to meters above Mean High Water (MHHW) datum and meters below Mean Lower Low Water (MLLW) datum during this time period with the annual exceedance probability levels (1%, 10%, 50%, and 99%), and (b) the predicted and verified astronomical high water levels that occurred during the "bomb

Commented [j37]: Global Comment: In reviewing each of these summary graphics below, they are great illustrations, but they should be included in an appendix as stand-alone items, rather than imbedded into the text. It breaks-up the text too much, and they would be best utilized as “fact sheets” that are easily pulled-out for outreach purposes.

Commented [SK38]: This section needs reorganization. High tide/nuisance flooding and coastal storm flooding have different causes, effects, and impacts on emergency management measures. Right now they are mixed together in a confusing way. Here are two suggestions:

Coastal Flooding
- Current Conditions
  - High Tide/Nuisance Flooding
    - Hazard Profile
    - Secondary Hazards
    - Exposure & Vulnerability
  - Coastal Storm Flooding
    - Hazard Profile
    - Secondary Hazards
    - Exposure & Vulnerability
- Future Conditions
  - High Tide/Nuisance Flooding
    - Hazard Profile
    - Secondary Hazards
    - Exposure & Vulnerability
  - Coastal Storm Flooding
    - Hazard Profile
    - Secondary Hazards
    - Exposure & Vulnerability

OR
Coastal Flooding

Deleted: Primary Climate Change Interaction:
- Sea Level Rise

Moved (insertion) [1]
- will
- impact

Deleted: [SK40]:

Commented [SK41]: Tidal ranges will shift, not expand.

Commented [j42]: We did some formatting and inserted this text from the former Sea Level Rise sub-section below to the intro, as it provides important introductory information regarding SLR and global context.

Deleted: Maps depicting locations vulnerable to tidal inundation with one and three-foot increases in sea level rise are included in the description of the extent of the hazard in Section 6.1.2.4.4.  

Deleted:  

Commented [SK43]: Figure 3 uses meters because that is what NOAA’s website uses but it would be useful to also present this information in feet, the more commonly used measurement by American readers.
cyclone" event in January 2018, when water levels reached 1.448 meters above the MHHW level.

**Figure 6-2 (a-b): Extreme Water Levels at Boston Tide Gauge**

![Graph showing extreme water levels at Boston Tide Gauge](source: Tidesandcurrents.noaa.gov)

The colored lines represent annual exceedance probability levels. On average the 1% probability level shown in red will be exceeded in only one year per century, whereas the 99% probability level shown in blue will be exceeded in 99 out of 100 years.

Source: Tidesandcurrents.noaa.gov
The distribution of SLR projections for coastal Massachusetts (Massachusetts Bay, Cape Cod Bay, and Nantucket Sound) by the NECSC is shown in Table 6-1, as well as the range of projections in Figure 6-2. Many local factors, such as land subsidence, can influence the relative rate of sea level rise at a specific location.
Table 6-1: NECSC Sea Level Rise Projections  

<table>
<thead>
<tr>
<th>Emissions Scenarios: Medium (RCP 4.5); High (RCP 8.5)</th>
<th>Feet (relative to Mean Sea Level in 2000)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2030</td>
<td>Med</td>
</tr>
<tr>
<td></td>
<td>High</td>
</tr>
<tr>
<td>2050</td>
<td>Med</td>
</tr>
<tr>
<td></td>
<td>High</td>
</tr>
<tr>
<td>2070</td>
<td>Med</td>
</tr>
<tr>
<td></td>
<td>High</td>
</tr>
<tr>
<td>2100</td>
<td>Med</td>
</tr>
<tr>
<td></td>
<td>High</td>
</tr>
</tbody>
</table>

Source: NECSC, 2017

Commented [SK44]: Why is the 99.9th percentile column pink?

Commented [j45]: Isn’t this a NOAA and/or IPCC graphic?
6.1 Coastal Flooding

There is a direct correlation between sea level rise and coastal flooding. Coastal floods are defined by the submersion of land along the ocean coast and other inland waters caused by the movement of seawater over and above normal present-day tide action. Coastal flooding is often characterized as minor or major based on the extent (elevation), duration, and frequency of the flooding that occurs.

6.1.1.1 Hazard Profile: High Tide/Nuisance Flooding

6.1.1.1.1 Historic Flooding

The National Climatic Data Center (NCDC) characterizes coastal flooding events as flooding of coastal areas due to the vertical rise above normal water level caused by strong, persistent onshore wind, high astronomical tide, and/or low atmospheric pressure, resulting in damage, erosion, flooding, fatalities, or injuries. Coastal areas are defined as those portions of coastal land zones (coastal county/parish) adjacent to the waters, bays, and estuaries of the oceans. Table 6-2 below lists the geographic distribution of coastal flooding events since 2006, based on NCDC data.

Table 6-2: NCDC-Reported Coastal Flooding Events by County

<table>
<thead>
<tr>
<th>NCDC Region</th>
<th>Number of Coastal Flooding Events, 2006-2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>21</td>
</tr>
<tr>
<td>Dukes</td>
<td>12</td>
</tr>
<tr>
<td>Eastern Essex</td>
<td>27</td>
</tr>
<tr>
<td>Eastern Norfolk</td>
<td>21</td>
</tr>
<tr>
<td>Eastern Plymouth</td>
<td>36</td>
</tr>
<tr>
<td>Nantucket</td>
<td>20</td>
</tr>
<tr>
<td>Southern Bristol</td>
<td>7</td>
</tr>
<tr>
<td>Southern Plymouth</td>
<td>6</td>
</tr>
<tr>
<td>Suffolk</td>
<td>22</td>
</tr>
</tbody>
</table>

Source: NCDC 2017

Of the 172 coastal flood events reported to NCDC between 2006-2017, there have been only 8 coastal flood events that received FEMA major disaster declarations in Massachusetts.

The frequency of coastal flood event occurrences is also influenced by the natural orbit of the Earth and the gravitational pull of the moon and sun that creates exceptionally high tides. These

Commented [SK47]: “minor” and “disruptive” supposed to be synonyms here? You may want to use “nuisance” or tidal instead of disruptive. If “minor” is...

Commented [SK48]: I understand this structure is being used to be consistent with other/past hazard analyses, but...

Commented [j49]: Its critical to distinguish between historic flood assessment/regulation and projected flooding, which is why I recommend this subtitle.

Commented [SK50]: Interesting. Does that mean that if there are none of these impacts, it wasn’t a flood?

Commented [SK51]: 59 or 172? Why is this?
events, known as “King Tides,” typically occur during a perigean spring tide, when the moon is new or full and closest to the Earth (NOAA, 2018b).

Coastal flooding can be measured in a range of metrics, including magnitude (water level elevation), duration of the event or inundation period, and frequency of occurrence. NOAA maintains up-to-date records of water levels at five tide stations in Massachusetts (Boston (843970), Chatham, Lydia Cove (8447435), Fall River (8447386), Nantucket Island (8449130), and Woods Hole (8447930)) on its Tides and Currents webpage, including extreme water levels data relative to the mean higher high water level.

The Federal Emergency Management Agency (FEMA) identifies flood risk by determining a building’s location and elevation in relation to the geographic extent and depth of the 100-year base flood, which is the flood defined as having a one-percent chance of being reached or exceeded in any single year (a.k.a. “one-percent annual chance flood”). The flood zones, and corresponding base flood elevations (BFE), are typically shown as Special Flood Hazard Areas (SFHA) on a community's Flood Insurance Rate Map (FIRM) or Flood Hazard Boundary Map. In communities that participate in the National Flood Insurance Program (NFIP), the SFHA is the area where the NFIP’s floodplain management regulations must be enforced by the community and the mandatory flood insurance purchase requirement applies.

Velocity Zones (V and VE Zones) are coastal high hazard areas with a 1% or greater annual chance of flooding and an additional hazard associated with storm waves with a height of at least three feet. A and AE Zones identify portions of the SFHA, both coastal and riverine, that are subject to the 1% annual chance flood, but are not subject to waves greater than three feet in height.

In September of 2017, the Coastal A and AE Zones in were further divided in Massachusetts coastal areas with the limit of moderate wave action (LiMWA) line. The area between the LiMWA and the landward limit of the V Zone is often referred to as the Coastal A Zone in many building codes. This area is subject to wave heights between 1.5 and 3 feet during the base flood (FEMA P-55, 2011). The area between the LiMWA and the landward limit of the A Zone is known as the Minimal Wave Action area and is subject to wave heights less than 1.5 feet during the base flood (FEMA P-55, 2011). Figure 6-3 depicts a typical cross section illustrating the V Zone, the Coastal A Zone, and the AE or Zone A, and the effects of energy dissipation and regeneration of a wave as it moves inland. Wave elevations are decreased by obstructions such as vegetation and rising ground elevation.
In addition to providing the basis for flood insurance premiums, FEMA’s flood zones are referenced in the Building Code and used to ensure, among other things, that new and substantially improved structures are elevated and/or flood proofed based on the magnitude of the current flooding hazard. The Building Code provides minimum requirements for flood-resistant design and construction of applicable structures. In V Zones, the bottom of the lowest horizontal structural member of the lowest floor of any type of building must be elevated to two (2) feet above the BFE. In A Zones, residential structures must have the lowest floor (the actual floor surface of the lowest enclosed area, including basements) elevated to the Base Flood Elevation (BFE) plus one (1) foot. For nonresidential buildings, including nonresidential portions of mixed use buildings, the lowest floor is allowed below the BFE if the structure meets the floodproofing requirements. While the Massachusetts Building Code does not currently include provisions for Coastal A Zones, a proposed amendment includes new requirements for construction in A Zones that mirrors V Zone requirements.

6.1.1.1.2 Projected Flooding

As sea level has continued to increase, there has been a corresponding increase in coastal flooding events associated with higher than normal monthly tides and increased coastal storm intensity. Flooding impacts are becoming more noticeable and often result in the flooding of impervious surfaces (e.g., roads, parking lots) with bi-monthly spring tides. Greater flood levels (spatial and temporal) associated with more episodic, major, or event-based natural disturbances such as hurricanes, nor’easters, and seismic waves, impact public infrastructure, often with devastating effects. Other impacts associated with severe coastal flooding include beach erosion, loss or submergence of wetlands and other coastal ecosystems, property damage and destruction.
盐水入侵饮用水和废水基础设施，损失自然（如沙丘）和人工（如海堤）保护性结构，以及沿海娱乐区、海滩和公园的损失。

**Rising Seas** 也被预计会加剧风暴和强降雨事件的严重性。有关气候变化如何影响降水的更多信息可以在第6.4.1节（飓风/热带风暴）、第6.4.2节（严重冬季风暴）、第6.4.3节（东北风）和第6.4.5节（其他极端天气）中找到。这些危害在过去一直比内陆地区对海岸线造成更严重的破坏。

随着海平面继续上升，沿海洪水的频率将增加，如图6-4所示。这种变化将发生，因为平均海平面更高，减少需要额外的潮汐影响以引起洪水。NOAA的以下信息展示了这一现象。另一项NOAA的研究发现，从波士顿，MA到切萨皮克湾大桥，VA的23个NOAA水位站中的19个检测到了持续加剧的滋扰洪水率（NOAA，2014）。尽管滋扰性洪水事件在新英格兰的破坏程度较低，但研究人员将这一差异归因于该地区较高的水位阈值。

**图6-4：滋扰性洪水事件的频率增加**

来源：NOAA海洋服务2017

沿海淹没模型和生产的地图是评估沿海危害的重要工具，以及沿海地带可能经历沿海洪水的区域的未来。

**Note:** global comment: Need to be sure to check these section references as they may have changed.
Maps developed using NOAA data included in Appendix X illustrate the extent of tidal inundation with one and three-foot increases in sea level.

### 6.1.1.2 Impacts

#### Public Health and Safety

Between 2000 and 2010, the population in coastal Commonwealth counties increased by 3.1% from 3.3 to 3.4 million people. The population in Dukes County grew by over 10% during this time period, while Barnstable County experienced a 3% decline in population (US Census, 2000, 2010). Due to increasing population in the coastal zones, additional pressure has been placed on coastal systems by construction of infrastructure and housing in previously undeveloped areas. The resulting increase in impervious surfaces can exacerbate flooding impacts. In addition, as more individuals move to the coast, both that population and the development that supports them may be at risk to the coastal flooding hazard. The estimated population exposed to coastal storm flooding in each county is shown in Table 6-3 below.

<table>
<thead>
<tr>
<th>County</th>
<th>Total 2010 Population</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>A-Zone</td>
<td>V-Zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Population</td>
<td>% of Total</td>
</tr>
<tr>
<td>Barnstable</td>
<td>215,888</td>
<td>15,207</td>
<td>7%</td>
</tr>
<tr>
<td>Bristol</td>
<td>548,285</td>
<td>7,211</td>
<td>1%</td>
</tr>
<tr>
<td>Dukes</td>
<td>16,535</td>
<td>528</td>
<td>3%</td>
</tr>
<tr>
<td>Essex</td>
<td>743,159</td>
<td>20,150</td>
<td>3%</td>
</tr>
<tr>
<td>Nantucket</td>
<td>10,172</td>
<td>197</td>
<td>2%</td>
</tr>
<tr>
<td>Norfolk</td>
<td>670,850</td>
<td>12,682</td>
<td>2%</td>
</tr>
<tr>
<td>Plymouth</td>
<td>494,919</td>
<td>20,683</td>
<td>4%</td>
</tr>
<tr>
<td>Suffolk</td>
<td>722,023</td>
<td>32,246</td>
<td>4%</td>
</tr>
<tr>
<td>Total</td>
<td>3,421,831</td>
<td>108,904</td>
<td>26%</td>
</tr>
</tbody>
</table>

Sources: 2010 Census, MassGIS 2017

Flood waters from coastal flooding events may contain infectious organisms, such as bacteria, pathogens, and viruses from untreated wastewater that is released to surface waters. For example, coastal flooding may directly damage or flood wastewater treatment facilities causing the flood water to carry untreated wastewater to other locations. Private drinking water wells and aquifer supplies within coastal areas can be inundated by seawater resulting in salinization of drinking sources.

### Additional Secondary Hazards

Floodwaters can transport high levels of pollutants. For example, the Assassin's Creek watershed in Marion and Mattapoisett contains industrial discharges of metals and petroleum products and is subject to rainfall events that transport these pollutants into the coastal environment. The resulting increase in impervious surfaces can exacerbate flooding impacts. In addition, as more individuals move to the coast, both that population and the development that supports them may be at risk to the coastal flooding hazard.
water supplies. Flooding that causes power outages at wastewater treatment facilities could impact treatment prior to discharge if the facility lacks sufficient backup power. Coastal flood waters could inundate streets that drain to combined sewers, causing activation of the combined sewage overflows, which normally discharge a combination of stormwater and untreated wastewater to the harbor or nearby rivers during periods of heavy rainfall. Additional health impacts are discussed in Section 6.2.1, Inland Flooding.

6.1.1.2.2 Vulnerable Populations

Of the population exposed, the most vulnerable include the economically disadvantaged and the population over the age of 65. Those over 65 are vulnerable because these individuals are more likely to seek or need medical attention, which may not be available due to isolation during a flood event, and they may have more difficulty evacuating. Economically disadvantaged populations are vulnerable because they are likely less able to bear the additional expense of evacuating and/or may lack transportation to evacuate.

6.1.1.2.3 Government

A secondary hazard associated with sea level rise is the possibility of saltwater intrusion into groundwater supplies, which provide potable water not only for residential uses but also for agriculture and industry. Sea level rise is also decreasing the separation distance between septic fields and the groundwater table, which compromises the septic systems’ ability to treat bacteria and pathogens (CLF, 2017). Projected increased precipitation will exacerbate the effect of saltwater intrusion on groundwater, as groundwater levels are further elevated and the oxygen needed for microbial wastewater treatment is depleted (CLF, 2017).

Coastal flooding could also disable operations for a wide range of municipal facilities, including commercial establishments like ports or natural gas terminals as well as services like the Coast Guard.

To estimate the critical facilities exposed to the coastal flood hazard, the flood hazard boundaries were overlaid upon the police stations, fire stations, hospitals, schools (pre-K through grade 12), colleges, and state emergency operation centers. Table 6-5 summarizes the number of facilities in each zone by county, and Table 6-6 summarizes the facilities by facility type. Table 6-7 lists the bridges that are exposed to the coastal flooding hazard.
### Chapter 5: Introduction to Risk Assessment

<table>
<thead>
<tr>
<th>County</th>
<th>1 Percent-Annual-Chance Flood Event</th>
<th>0.2 Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>In A-Zone</td>
<td>In V-Zone</td>
</tr>
<tr>
<td>Barnstable</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Bristol</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>Middlesex</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Suffolk</td>
<td>3</td>
<td>2</td>
</tr>
<tr>
<td>Total</td>
<td>7</td>
<td>5</td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017

### Table 6-2: Critical Facilities in Flood Zones by Facility Type

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>1 Percent-Annual-Chance Flood Event</th>
<th>0.2 Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>In A-Zone</td>
<td>In V-Zone</td>
</tr>
<tr>
<td>Police Stations</td>
<td>2</td>
<td>--</td>
</tr>
<tr>
<td>Fire Stations</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Hospitals</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Schools (pre-K-12)</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Colleges</td>
<td>5</td>
<td>4</td>
</tr>
<tr>
<td>Emergency Operations Centers</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Total</td>
<td>7</td>
<td>5</td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017

### Table 6-3: Number of Bridges in Coastal Flood Zones

<table>
<thead>
<tr>
<th>County</th>
<th>1 Percent-Annual-Chance Flood Event</th>
<th>0.2 Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>In A-Zone</td>
<td>In VE-Zone</td>
</tr>
<tr>
<td>Federal</td>
<td>State</td>
<td>Local</td>
</tr>
<tr>
<td>Barnstable</td>
<td>1</td>
<td>13</td>
</tr>
<tr>
<td>Berkshire</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>19</td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017
Coastal flooding is a natural component of the environmental process. However, populations that establish in coastal areas, and the development that occurs as a result, can often exacerbate both the severity of flooding and its impact due to the loss of flood buffering from the environment. For example, an increase in impervious ground cover can cause runoff to drain into water bodies more quickly, overwhelming the damage-mitigating and water-filtering benefits of estuarine systems commonly found at the junction between river and ocean. Flood waters can become extremely contaminated, bringing that contamination into sensitive coastal ecosystems as they recede which will impact that environment. Many of the impacts described in Section 6.2.1, such as soil erosion and impacts to wildlife and livestock, can also occur in the coastal zone if those industries are present.

Many of the unique impacts of coastal flooding are associated with sea level rise and the expanded reach of flood-inducing events such as storm surge. As noted in the State Wildlife Action Plan, transition from one ecosystem or population to another ecological state is likely along the coast. Factors including land use will dictate the ability of certain ecosystems, such as marshes, to migrate inland as sea level rises (DFW, 2015). In estuarine habitats were subtle differences in elevation provide diverse habitat, changing water levels may significantly impact species that inhabit low and high marshes, subtidal and intertidal flats, and tidal creeks. (NHESP)
Increasing storms and storm intensity is also likely to cause physical damage to habitat (NHESP, 2010).

Tables 6-8, 6-9, and 6-10 display the acreage of key natural habitat areas that are vulnerable to 1% and 0.2% annual flooding by county. The natural habitat areas include Areas of Critical Environmental Concern (ACEC) and BioMap2 Core Habitat and Critical Natural Landscapes that have been identified for land protection and stewardship purposes. ACECs are places in Massachusetts that have been designated by the Executive Office of Energy and Environmental Affairs (EEA) and that receive special recognition because of the quality, uniqueness, and significance of their natural and cultural resources. As shown in Table 6-8, for example, over 87% of the Great Marsh in Essex County lies within the A Zone, which has a 1% chance of flooding annually (MassGIS, 2009).

BioMap2 was developed by the Natural Heritage & Endangered Species Program and The Nature Conservancy’s Massachusetts Program to protect the state’s biodiversity in the context of projected effects of climate change (DFW, 2015). The State’s BioMap 2 Core Habitat data identifies specific areas necessary to promote long-term persistence of Species of Concern, including species listed under the Massachusetts Endangered Species Act and additional species identified in the State Wildlife Action Plan; exemplary natural communities; and intact ecosystems. BioMap2 Critical Natural Landscape data was developed in order to identify and prioritize intact landscapes in the state that are better able to support ecological processes and disturbance regimes and a wide array of species and habitats over a long time frame (MassGIS 2011). Buffering uplands around coastal, wetland, and aquatic Core Habitats, maintaining connectivity among habitats, and enhancing ecological resilience are among the functions of areas identified as Critical Natural Landscapes (DFW, 2010). The BioMap2 datasets incorporate adaptation strategies that “promote resistance and resilience of plant and animal populations and ecosystems” and potential to assist with “transformations caused by climate change and other stressors” (DFW, 2015). Both ACEC and Core Habitat and Critical Natural Landscape designation signify the presence of valuable ecological and cultural resources. The datasets provide a framework for prioritizing conservation and stewardship activities.

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
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</thead>
<tbody>
<tr>
<td></td>
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<td>A-Zone</td>
<td>V-Zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
</tr>
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<td>Plymouth</td>
<td>573.02</td>
<td>97.62</td>
<td>17.04</td>
</tr>
<tr>
<td>Great Marsh</td>
<td>Essex</td>
<td>19,529.74</td>
<td>17,054.93</td>
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</table>

Commented [SK78]: While this is an important topic, it doesn’t seem particularly relevant to hazard mitigation planning, which is deleted: 58
### Table 6-5: Natural Resources Exposure – BioMap2 Core Habitats

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
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<td></td>
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<td>A-Zone</td>
<td>V-Zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
</tr>
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<td>Inner Cape Cod Bay</td>
<td>Barnstable</td>
<td>1,206.63</td>
<td>572.94</td>
<td>47.48</td>
</tr>
<tr>
<td>Neponset River Estuary</td>
<td>Norfolk</td>
<td>584.44</td>
<td>328.67</td>
<td>56.24</td>
</tr>
<tr>
<td>Neponset River Estuary</td>
<td>Suffolk</td>
<td>232.79</td>
<td>148.22</td>
<td>63.67</td>
</tr>
<tr>
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<td>3,757.10</td>
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<td>1,217.88</td>
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<td>26.64</td>
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</tr>
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Draft 2 Risk Assessment
March 2018
### A-Zone

<table>
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<tr>
<th>Name</th>
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<th>0.2-Percent-Annual-Chance Flood Event</th>
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<td></td>
<td></td>
<td></td>
<td>A-Zone</td>
<td>V-Zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
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<td>3,438.34</td>
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Chapter 5: Introduction to Risk Assessment
## Table 6-6: Natural Resources Exposure – BioMap2 Critical Natural Lands

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
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<tbody>
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<td></td>
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<td>A-Zone Acres</td>
<td>% of Total</td>
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<td>16.70</td>
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<td>1.90</td>
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<td>4,192.15</td>
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<td>Dukes</td>
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<td>3,531.55</td>
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<td>Essex</td>
<td>22,326.24</td>
<td>20,405.53</td>
<td>91.40</td>
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</table>
# Chapter 5: Introduction to Risk Assessment

## Coastal Adaptation Analysis

<table>
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<tr>
<th>Name</th>
<th>County</th>
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<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
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<tr>
<td></td>
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<td>A-Zone</td>
<td>V-Zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
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<td>--</td>
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<td>3,683.30</td>
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</tbody>
</table>
6.1.1.2.5 Economy

Coastal flooding will result in property damage, agricultural losses, interruption of business activity, impacts on tourism, and tax base impacts. The extent of economic impacts from coastal flooding and sea level rise may be greater than inland flooding because of the concentration of populations, infrastructure, and economic activity in the Massachusetts coastal zone. The U.S. National Assessment’s coastal sector assessment (Boesch et al., 2000) estimated the total cost of 18 inches of sea level rise by 2100 at between $20 billion and $200 billion, and the economic cost of 36 inches of sea level rise to double that value. Those costs could be incurred even as the result of one storm. Some research has found that, under projected sea level rise conditions, evacuation costs alone for a storm in the Northeast region could range between $2 billion and $6.5 billion (Ruth et al., 2007).

In order to estimate the economic assets exposed to this hazard, the boundaries of the V-zone were overlaid upon the Hazus-MH default general building stock inventory. The estimated building replacement cost value within this zone is displayed by county in Table 6-11 below.

### Table 6-11: General Building Stock Current Exposure by Coastal County

<table>
<thead>
<tr>
<th>County</th>
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<th>0.2-Percent-Annual-Chance Flood Event</th>
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<td>In A-zone</td>
<td>In V-zone</td>
</tr>
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<td>$7,580,776</td>
<td>$1,180,063</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>--</td>
</tr>
</tbody>
</table>
Chapter 5: Introduction to Risk Assessment

6.1.2 Coastal Erosion

Coastal shorelines change constantly in response to wind, waves, tides, sea level fluctuation, seasonal and climatic variations, human alteration, and other factors that influence the movement of sand and material within a shoreline system. Storms, including hurricanes and nor’easters (discussed in detail in Sections 6.4.1 and 6.4.3, respectively), decrease sediment supplies, and sea-level rise contributes to these coastal hazards. These hazards are [loss (erosion) and gain (accretion) of coastal land are visible results of the way these conditions reshape shorelines. Shorelines naturally change seasonally, accreting slowly during summer when sediments are deposited by relatively low energy waves and eroding dramatically during winter when sediments are moved offshore by high-energy storm waves, such as those generated by nor’easters. This process is depicted in Figure 6-8.]

---

<table>
<thead>
<tr>
<th>County</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
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<td>In A-zone</td>
<td>In V-zone</td>
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<td>Middlesex</td>
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<tr>
<td>Total</td>
<td>$33,798,815</td>
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</table>

Sources: MassGIS 2017, FEMA Hazus-MH loss estimation methodology

Although value estimates are beyond the scope of this plan, sea level rise will also cause the loss of coastal ecosystems and the economic and ecosystem services they provide. For instance, a loss of coastal ecosystem protection (i.e., natural resource buffers) will in turn result in increased property taxes needed for infrastructure repair, and loss of tourism revenues.
6.1.2.1 Hazard Profile

6.1.2.1.1 Sediment Supply

Methods used by property owners to stop, or slow down, coastal erosion or shoreline change can exacerbate erosion. Coastal landforms such as coastal banks are essential to maintaining a supply of sediment to beaches and dunes. Where engineered structures are used to stabilize shorelines, the natural process of sediment transport is interrupted, decreasing the amount of sediment available for beaches and dunes. Under conditions of reduced sediment, the ability of coastal resource areas such as dunes and beaches to provide storm damage prevention and flood control benefits is continually reduced.

In addition to preventing the addition of sediment to the beach system, attempting to halt the natural process of erosion with seawalls and other hard structures can actually worsen erosion in a number of ways. Seawalls can increase the rate of erosion on the seaward side of the wall, as shown in Figure 6-9 below, and shore-perpendicular structures like groins and jetties can interrupt the longshore flow of sediment, causing downstream erosion.
As in many other highly developed coastlines, a large proportion of the Massachusetts coast is armored. The Massachusetts Coastal Erosion Commission 2015 report found that 27% of the exposed coastal shoreline is armored by some form of coastal protection. Broken down by regions, the percentage of coastline protected by coastal engineered structures can be summarized as: Boston Harbor - 58%, North Shore - 46%, South Shore - 44%, South Coastal -
36%, and Cape Cod and Islands - 13%. As shown in the figure above, shoreline armoring can protect adjacent structures effectively, but can also have long-term negative impacts. In 2013, the Massachusetts Legislature established a Coastal Erosion Commission (CEC) to investigate and document the levels and impacts of coastal erosion in the Commonwealth and to develop strategies and recommendations to reduce, minimize, or eliminate the magnitude and frequency of coastal erosion and its adverse impacts on property, infrastructure, public safety, and beaches and dunes (Erosion Impacts Working Group). The group had several goals, including evaluating past erosion, estimating future impacts, and examining practices that could reduce the impacts of this hazard.

The CEC report found that, “of the assessed shoreline, 71% is comprised of coastal beach resource areas, while mapped coastal dunes, banks and salt marshes account for 35%, 22%, and 23% respectively” (2015). Because the ability of a coastal system to adapt to coastal erosion and sea level rise varies based on a number of local characteristics, this data allows for more precise modeling of projected future impacts. This report also revealed the concentration of residential development in the coastal zone, finding that “Residential development accounts for 40% of the shoreline, with natural upland areas, maintained open space, and non-residential developed accounting for 32%, 23%, and 7% respectively” (CEC, 2015).

### 6.1.2.1.2 Primary Locations

The CEC report analyzed data from the Massachusetts Shoreline Change Project, launched in 1989. This project mapped the local high water line and shoreline change rates over the long-term (150 year) and short-term (30 year) periods. This tool provides data on the net distance of shoreline movement and shoreline change rates for more than 26,000 transects. The CEC report combined this data with other, more recent sources, and identified “hot spots”, where the combination of erosion, storm surge, flooding, and waves have caused significant damage to buildings and/or infrastructure over the past five years. These locations are identified in Table 6-12 below.
Table 6.8: Coastal Erosion Hot Spots, from north to south

<table>
<thead>
<tr>
<th>Location</th>
<th>Beach Name</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salisbury</td>
<td>Salisbury Beach</td>
</tr>
<tr>
<td>Newbury</td>
<td>Plum Island</td>
</tr>
<tr>
<td>Newbury</td>
<td>Plum Island</td>
</tr>
<tr>
<td>Hull</td>
<td>Nantasket Beach</td>
</tr>
<tr>
<td>Hull</td>
<td>Crescent Beach</td>
</tr>
<tr>
<td>Scituate</td>
<td>Glades</td>
</tr>
<tr>
<td>Scituate</td>
<td>Oceanside Drive</td>
</tr>
<tr>
<td>Scituate</td>
<td>Lighthouse Point</td>
</tr>
<tr>
<td>Scituate</td>
<td>Humarock Beach (northern half)</td>
</tr>
<tr>
<td>Marshfield</td>
<td>Fieldstone to Brant Rock</td>
</tr>
<tr>
<td>Marshfield</td>
<td>Bay Ave.</td>
</tr>
<tr>
<td>Plymouth</td>
<td>Saquish</td>
</tr>
<tr>
<td>Plymouth</td>
<td>Long Beach (southern end)</td>
</tr>
<tr>
<td>Plymouth</td>
<td>White Horse Beach</td>
</tr>
<tr>
<td>Plymouth</td>
<td>Nameiloc Heights</td>
</tr>
<tr>
<td>Sandwich</td>
<td>Town Neck Beach</td>
</tr>
<tr>
<td>Dennis</td>
<td>Chapin Beach</td>
</tr>
<tr>
<td>Nantucket</td>
<td>Siasconset</td>
</tr>
<tr>
<td>Edgartown</td>
<td>Wasque Point</td>
</tr>
<tr>
<td>Oak Bluffs</td>
<td>Inkwell Beach</td>
</tr>
<tr>
<td>Gosnold</td>
<td>Barges Beach</td>
</tr>
<tr>
<td>Westport</td>
<td>East Beach</td>
</tr>
</tbody>
</table>


The detailed data of the Massachusetts Shoreline Change Project is available through the Massachusetts Ocean Resource Information System (MORIS). Parties interested in the vulnerability of specific locations to coastal erosion are encouraged to explore this resource at http://www.mass.gov/eea/agencies/czm/program-areas/stormsmart-coasts/shoreline-change/.

Because of the detailed nature of coastal erosion data, the risk assessment focuses on generalized state-level trends.

6.1.2.1.3 Erosion Rates

As previously described, coastal erosion rates vary significantly along the coast. Average short-term (~30 year) erosion rates for the most-vulnerable communities range from 8.70 feet per year in Yarmouth along the Cape Cod Bay shoreline to 0.99 feet per year in West Tisbury. Additional
information on historic trends in coastal erosion is described in further detail in the following section.

**6.1.2.1.4 Frequency**

Coastal erosion is measured as the rate of change in the position or horizontal displacement of a shoreline over a specific period of time, measured in units of feet or meters per year. Erosion rates vary as a function of shoreline type and are influenced primarily by episodic events. Among other physical factors such as sea level rise, the location of the shoreline, its geomorphology, its proximity to development, and the natural and man-made alterations to it, both long- and short-term rates of change can play important roles in the analysis of future shoreline configuration. The long-term patterns of coastal erosion are difficult to detect because of substantial and rapid changes in coastlines in the short-term (that is, over days or weeks from storms and natural tidal processes). For example, prior to the construction of groins and jetties in the 1930s and 40s, long-term changes were frequently relied on to predict future conditions. On the other hand, as sea level continues to rise and the intensity of storms increases, short-term erosion events can become greater indicators of future shoreline conditions than data averaged over the past century and a half. Analysis of both long- and short-term shoreline changes, therefore, is required to determine which is more reflective of the potential future shoreline configuration.

The most frequently used measure of coastal erosion is the average annual erosion rate. Erosion rates can be used in land-use and hazard management to define areas in which development should be limited or where special construction measures should be used. The average annual erosion rate is based on analysis of historical shorelines derived from maps, charts, surveys, and aerial photography obtained over a period of record.

Climatic trends can change a beach from naturally accreting to eroding due to an increase in the frequency or severity of storms and high tides, or from the long-term effects of fluctuations in sea level. Sea level rise will increase coastal erosion in several ways. First, as the sea level rises, wave action moves higher onto the beach. The surf washes sand and dunes out to sea or make the sand migrate parallel to the shoreline. The loss of the beach equals a loss in a buffer zone between the land and the sea, and this can lead to erosion of inland areas. As a rule-of-thumb, a sandy shoreline retreats about 100 feet for every 1-foot rise in sea level. These impacts, however, can vary widely based on local variables, including the slope of the shoreline and the height of beach dunes at a given location.

The loss of coastal wetlands also contributes to coastal erosion. Some IPCC models suggest that 33 percent of the global coastal wetlands will be under water by the year 2080. Areas with small tidal ranges, such as sandy beaches, will see the greatest effect. Rising waves, tides, and currents erode beaches, dunes, and banks, resulting in landward retreat of these landforms and reducing the buffer they provide to existing development. More sediment is washed out to sea, rather than settling on the shore. The Massachusetts Wetlands Protection Act and associated regulations, protect the ability of sand dunes and wetlands to migrate naturally, without human interference. The intent behind this approach is by allowing nature to take its course, less coastal loss will occur over time.
6.1.2.1.5 Severity/Extent

Coastal erosion is measured at the rate of change in the position or horizontal displacement of a shoreline over a period of time. A number of factors determine whether a community exhibits greater long-term erosion or accretion:

- Exposure to high-energy storm waves,
- Sediment size and composition of eroding coastal landforms feeding adjacent beaches,
- Near-shore bathymetric variations which direct wave approach,
- Alongshore variations in wave energy and sediment transport rates,
- Relative sea level rise,
- Frequency and severity of storm events, and
- Human interference with sediment supply (e.g. revetments, seawalls, jetties).

Additional impacts from this hazard that may occur as a result of climate change (and municipal responses thereto) include:

- Increased armoring of shorelines, resulting in decreases in sediment supply to beaches and prevented migration of coastal landforms;
- A decrease in sediment, which contributes to flattening of the adjacent profile and increases wave effects;
- More intense, longer duration coastal storms; and
- Increases in erosion rates.

Natural recovery after erosive episodes can take months or years. If a dune or beach does not recover quickly enough via natural processes, coastal and upland property may be exposed to further damage in subsequent events. Coastal erosion can cause the destruction of buildings and infrastructure.

The 2015 CEC report found that the total costs from NFIP claims for all coastal events since 1978 was nearly $370 million. Although the specific economic impact of coastal erosion cannot be separated from that of other coastal hazards, erosion can both cause direct economic damage and exacerbate other hazards. The severity of coastal erosion is expected to worsen and costs are expected to rise as a result of climate change and sea level rise.

6.1.2.1.6 Warning Time

Meteorologists can often predict the likelihood of weather events which can impact shoreline communities, and ultimately the shoreline. NOAA’s National Weather Service monitors potential events, and provides forecasts and information, in advance of a storm through multiple
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means varying in system characteristics and time issued. The National Weather Service provides early notification through its Hazardous Weather Outlook, which is a narrative statement produced and issued on a routine basis, to provide information regarding the potential of significant weather expected during the next 1 to 5 days (NWS, 2018). Additionally, for nor’easters the National Weather Service issues Coastal Flood Advisories when minor flooding is possible; Coastal Flood Watches when flooding with significant impacts is possible; or Coastal Flood Warnings when flooding that will pose a serious threat to life and property is occurring, imminent or highly likely (NWS, 2018). For tropical, subtropical, or post-tropical systems, the National Weather Service will issue a Hurricane or Tropical Storm Warning 36 hours in advance of the anticipated onset of tropical-storm-force winds or a Hurricane or Tropical Storm Watch 48 hours in advance of the anticipated onset of tropical-storm-force winds (NWS, 2018).

6.1.2.2 Impacts

Coastal erosion is a significant concern to the Commonwealth because of the large number of communities and cultural resources located along the coast. Healthy beaches, dunes, and banks serve as a buffer and protect the built environment and other natural resources on the mainland from coastal storm events such as hurricanes, tropical storms and nor’easters which can cause shoreline erosion or accretion.

Windstorm events can blow beach and dune sand overland into adjacent low-lying marshes, upland habitats, inland bays, and communities. Flooding from extreme rainfall events can scour and erode dunes as inland floodwaters return through the dunes and beach face into the ocean. Additionally, be removing the buffering effects of coastal ecosystems such as beaches, dunes, and salt marshes, coastal erosion leaves adjacent properties, infrastructure, and ecosystems increasingly vulnerable to natural hazards including coastal flooding and storm surge.

Coastal erosion in Massachusetts is currently the subject of a great deal of research. The Coastal Erosion Commission has identified coastal erosion hot spots and, although not yet available, is working currently on developing projected erosion rates for areas all along the Massachusetts coastline. Although a comprehensive geospatial representation of areas at risk for coastal erosion is not yet available, average shoreline change rates for a number of coastal communities have been identified. The communities with the highest rates of erosion are shown in the “Hot Spots” table earlier in the section. However, due to the lack of geospatial data, a quantified analysis of the population and structures considered to be exposed to this hazard was not conducted. Instead, the exposure and vulnerability of each of these categories is discussed qualitatively below.

6.1.2.2.1 Public Health and Safety

The coastal high hazard area (described further in Section 6.1.1 Coastal Flooding) is the most hazardous part of the coastal floodplain due to its exposure to wave effects. Storm surge inundation can exceed regulatory floodplain boundaries (V and A zones), which also can
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contribute to coastal erosion. Individuals whose homes are located in this area are considered exposed to this hazard. However, the risk a property faces from this hazard varies dramatically based on a number of factors including the type of coastline in front of the property (including whether or not the property is located atop a cliff), proximity of the building or infrastructure to the shoreline, as well as any reinforcements the property itself may have.

Coastal erosion is considered an imminent significant threat to public health, safety, and welfare not only as a result of the impacts of high intensity single storm events but also when changes are gradual over many years. Waterfront property owners whose properties are not sufficiently protected from the threat of coastal erosion are considered particularly vulnerable to this hazard.

Coastal erosion is both a chronic and episodic hazard. An eroded coastline has less capacity to buffer against storm surge associated with hurricanes, nor’easters or other coastal storms. As coastlines erode, septic systems are damaged, resulting in the discharges of wastewater to the surface environment. Underground tanks containing a variety of contaminants can also be compromised. Damage to both types of structures can contaminate both surface and subsurface (including public and private wells) drinking water supplies resulting short-term illness and more term health impacts. Finally, where coastal erosion progresses to the point that coastal residents are forced to relocate or lose their homes, the stress of this process could cause or exacerbate mental health issues including anxiety and depression.

6.1.2.2 The Built Environment

Most structures within the coastal zone are exposed to the coastal erosion hazard. As described earlier in this section, continuous coastal erosion exposes coastal elements such as roads and bridges to additional impacts from other coastal hazards. This hazard could also impact these infrastructure elements directly if the underlying sediment beneath the road or the bridge supports becomes unstable or disappears entirely. As described earlier in the section, shoreline armoring can provide extensive protection to elements of the coastal built environment. The Commonwealth of Massachusetts has two coastal structures inventories (public and privately owned Coastal Shoreline Engineered Structures), which together provide a comprehensive assessment of shoreline armoring coast-wide. These reports indicate that 27% of the exposed coastal shoreline is armored with some form of public or private coastal protection (Table 6-13). The detailed reports from both of the coastal structures inventories are available at www.mass.gov/eea/agencies/czm/program-areas/stormsmart-coasts/seawall-inventory/. Geodatabases containing the coastal structures data are available in the online Massachusetts Ocean Resources Information System (MORIS), which can be accessed at the website above. In addition, CZM and the Massachusetts Department of Environmental Protection (DEP) have mapped other public and private structures (e.g., piers and stairs) along the coastline and these data are available for shoreline characterization and erosion impact analyses.
### Table 6-9: Summary of the miles of coastline protected by shore-parallel coastal engineered structures by coastal region and state total.

<table>
<thead>
<tr>
<th>Region</th>
<th>Shoreline Length (miles)</th>
<th>Private Structure Length (miles)</th>
<th>Public Structure Length (miles)</th>
<th>Percent Shoreline with Structure</th>
</tr>
</thead>
<tbody>
<tr>
<td>North Shore</td>
<td>160</td>
<td>50</td>
<td>24</td>
<td>46%</td>
</tr>
<tr>
<td>Boston Harbor</td>
<td>57</td>
<td>12</td>
<td>21</td>
<td>58%</td>
</tr>
<tr>
<td>South Shore</td>
<td>129</td>
<td>28</td>
<td>29</td>
<td>44%</td>
</tr>
<tr>
<td>Cape Cod &amp; Islands</td>
<td>615</td>
<td>66</td>
<td>11</td>
<td>13%</td>
</tr>
<tr>
<td>South Coastal</td>
<td>154</td>
<td>49</td>
<td>7</td>
<td>36%</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>1,115</strong></td>
<td><strong>205</strong></td>
<td><strong>92</strong></td>
<td><strong>27%</strong></td>
</tr>
</tbody>
</table>


6.1.2.2.3 **Natural Resources and Environment**

Coastal erosion has numerous direct and indirect impacts on the local environment. When storms or sea level rise erode the coast, it inundates valuable coastal habitat as well as any benthic organisms in the soil or other animals that could not escape the eroding portion of the beach. Remaining beach-dwelling organisms may suffer from crowding, increased competition, or increased predation and the size of their habitat shrinks. Direct impacts from the loss of wetland habitats include the loss of nursery habitat for ecologically and economically important fish species, as well as the loss of ecosystem services such as water filtration and buffering against sea level rise and storm surge. Additionally, as coastal erosion progresses further and further inward, the nature of shoreline habitats may change in their inundation frequency increases. For example, an area that was previously vegetated upland could be converted to an estuarine habitat type if sea level rise and coastal erosion reduces the area’s elevation and increases its inundation frequency. Coastal environments and adjacent areas also become more susceptible to the impacts of storm events without the buffer of a robust coastline, as described elsewhere in this section.

6.1.2.2.4 **Economy**

Because of the concentration of economic activity in the coastal zone, coastal erosion exposes a great deal of public and private property to potential damage. Direct impacts of coastal erosion are likely to include the following:

- Loss of and/or damage to homes,
- Loss of upland property,
- Loss of the contribution of high value property to local tax base,
- Loss of roads and emergency access routes,
- Loss of and damage to cultural and historic structures,
• Structural damage from one property damaging adjacent properties, and
• Contamination of water supplies.

In addition, the beaches, parks, and natural resources along the Massachusetts coast greatly contribute to the local economy, especially during the summer season where the population in these areas can more than double. Many natural coastal resources serve the dual purposes of protecting the shoreline and bringing enormous ecological and economic value. Massachusetts’ coastline and state ocean waters support 152,000 jobs and generate $4.3 billion in income each year, in addition to providing recreational opportunities (Durrant, 2008). As a result, beach loss (if not mitigated by beach nourishment efforts) will likely result in significant economic impacts to local communities. The loss of salt marshes and other coastal estuarine systems as a result of coastal erosion will also result in significant economic damage, both directly and indirectly, as discussed under Environment and Natural Resources above. Indirect economic impacts will be realized when this reduced buffer capacity causes an increase in coastal flooding- or wind-related damage to public and private property.

6.1.3 Tsunami

A tsunami is a devastating onshore surge of water or a string of waves created by the displacement of a large volume of water. This displacement can be caused by a number of triggers, including earthquakes, volcanic eruptions, landslides, glacier calving, and meteorite impacts. Tsunamis can move hundreds of miles per hour in the open ocean and can come ashore with waves as high as 100 feet or more. The height of a tsunami wave that comes onshore is related to the strength of the event that generated the tsunami and to the configuration of the ocean bottom along the tsunami’s path.

According to NOAA, tsunamis are most commonly generated by earthquakes in marine and coastal regions. Major tsunamis are produced by large, shallow earthquakes associated with the movement of oceanic and continental plates. Tsunamis occur more often along the Pacific Coast, however a tsunami could potentially impact other U.S. coastlines as well.

6.1.3.1 Hazard Profile

All of the coastal areas of Massachusetts are exposed to the threat of tsunamis; however, that probability is relatively low compared to the Pacific Coast of the U.S. According to the U.S. States and Territories National Tsunami Hazard Assessment: Historical Record and Sources for Waves (Dunbar and Weaver, 2015), the Atlantic Coast and the Gulf Coast states have experienced very few tsunamis in the last 200 years. The states of Louisiana, Mississippi, Alabama, the Florida Gulf Coast, Georgia, Virginia, North Carolina, Pennsylvania, and Delaware have no known historical tsunami records. Only a total of six tsunamis have been recorded in the other Gulf and East Coast states. Three of these tsunamis were generated in the...
Caribbean – two were related to a magnitude 7+ earthquake along the Atlantic Coast and one reported tsunami in the Mid-Atlantic states that may have been related to an underwater explosion or landslide.

Tsunamis could potentially travel to New England from the Caribbean, the Mid-Atlantic Ridge, the Canary Islands, or (least likely) the continental shelf located offshore from North Carolina and Virginia. Each of these areas is described further below.

**Mid-Atlantic Ridge**
The closest tectonic boundary to the U.S. East Coast is the spreading (divergent) Mid-Atlantic Ridge, which is relatively tectonically active. However, according to the Maine Geological Survey, tsunamis are more likely to occur at convergent margins.

**Caribbean Islands**
The Caribbean is home to some of the most geologically active areas outside of the Pacific Ocean. There is a subduction zone, called the Puerto Rico trench, located just north of Puerto Rico. In this area, the American plate is being subducted beneath the Caribbean Plate, which has produced numerous earthquakes, submarine landslides, volcanic eruptions, and resulting tsunami activity.

**Canary Islands**
The Canary Islands are a chain of volcanic islands located in the eastern Atlantic Ocean, just west of the Moroccan coastline. La Palma is the western-most and the youngest of the Canary Islands, and is also the most volcanically active with three large volcanoes. Cumbre Vieja, located on La Palma, has erupted twice in the last century – once in 1949 and once in 1971. Some researchers point to this volcano as a potential driver of tsunamis in the Atlantic Ocean. It could also cause tsunamis in other ways. Based on a study of past landslide deposits and existing geology of the volcano, the west flank of the Cumbre Vieja appears vulnerable to failure during a future eruption, resulting in a landslide into the depths of the Atlantic Ocean of a mass 9 to 12 miles wide and 9 to 16 miles long. Although this failure is likely, scientists believe there are several reasons it would not lead to a mega-tsunami. The International Tsunami Information Center (ITIC) has released the following information on the probability of this event:

- While the active volcano of Cumbre Vieja on Las Palma is expected to erupt again, it will not send a large part of the island into the ocean, though small landslides could occur.
- No mega tsunamis have occurred in the Atlantic or Pacific Oceans in recorded history.
- The colossal collapses of Krakatau and Santorin generated catastrophic waves in the immediate area but hazardous waves did not propagate to distant shores. Numerical and
experimental models of such events and of the Las Palma event verify that the relatively short waves from these small occurrences do not travel as tsunami waves from a major earthquake (ITIC, n.d.).

North Carolina/Virginia Continental Shelf

Evidence has been found of a large submarine landslide called the Albemarle-Currituck Slide, which occurred 18,000 years ago off the coasts of Virginia and North Carolina. In this event, over 33 cubic miles of material slid seaward from the edge of the continental shelf, most likely causing a tsunami. It is possible that a similar event could reoccur in the future.

6.1.3.1.1 Historic Occurrences

Very few significant tsunami events have occurred in Massachusetts history. The events in the historical record are described in Appendix B.

Table 6-14 summarizes the findings of NOAA and USGS research on historic tsunami events and losses in the Atlantic region (Dunbar and Weaver, 2015). Figure 6-10 shows the number of tsunami events and total number of events causing run-up heights from 0.3 feet to greater than 9.8 feet for the U.S. and its territories in the Atlantic, Gulf Coast, Puerto Rico, and the Virgin Islands.
### Table 6-10: Summary of Tsunami Events and Losses in the Atlantic Region

<table>
<thead>
<tr>
<th>Location (and year of first confirmed report)</th>
<th>Total number of tsunami events</th>
<th>Events with uninitiated</th>
<th>Events with runup 0.01 to 0.5 m</th>
<th>Events with runup 0.51 to 1.0 m</th>
<th>Events with runup 1.01 to 3.0 m</th>
<th>Total number of runups for all tsunami events</th>
<th>Million dollars damages reported</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maine (1929)</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>3</td>
</tr>
<tr>
<td>New Hampshire (1929)</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Massachusetts (1929)</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>Rhode Island (1929)</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td>3</td>
</tr>
<tr>
<td>Connecticut (1964)</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>New York (1895)</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td>7</td>
</tr>
<tr>
<td>New Jersey (1918)</td>
<td>6</td>
<td>3</td>
<td>2</td>
<td>1</td>
<td></td>
<td></td>
<td>6</td>
</tr>
<tr>
<td>Pennsylvania</td>
<td></td>
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<tr>
<td>Delaware</td>
<td></td>
<td></td>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Maryland (1929)</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Virginia</td>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>North Carolina</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>South Carolina (1866)</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td>2</td>
</tr>
<tr>
<td>Georgia</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Florida (1866)</td>
<td>4</td>
<td>3</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td>5</td>
</tr>
<tr>
<td><strong>Atlantic Coast Totals</strong></td>
<td><strong>21</strong></td>
<td><strong>13</strong></td>
<td><strong>7</strong></td>
<td><strong>1</strong></td>
<td><strong>0</strong></td>
<td><strong>33</strong></td>
<td><strong>0</strong></td>
</tr>
</tbody>
</table>

Source: Dunbar and Weaver, 2015
The frequency of tsunamis is related to the frequency of the events that cause them, so it is similar to the frequency of seismic or volcanic activities or landslides. In the U.S. coastal areas, the frequency of damaging tsunamis is low compared to many other natural hazards; however, the impacts can be extremely high.

The National Geophysical Data Center (NGDC) of NOAA compiled a listing of all tsunamis and tsunami-like waves of the eastern U.S. and Canada. Fifty-two potential tsunami events have been identified as possibly impacting the East Coast of the U.S. between 1668 and 2017. Of these events, nine were categorized as definite or probable tsunamis (NGDC, 2017). As a result, the historical frequency of tsunamis on the East Coast is approximately one event every 39 years. However, no tsunamis have hit the Massachusetts coastline since 1950.

The University of Delaware has prepared draft inundation mapping for portions of the Massachusetts coastline in coordination with the National Tsunami Hazard Mitigation Program. These maps cover the extent of the National Geophysical Data Center (NGDC) Nantucket Digital Elevation Model (DEM), and encompass coastlines in the following areas:
East Nantucket
West Nantucket
Martha’s Vineyard
Falmouth
Hyannis
Dennis
Chatham

These maps are considered more accurate than buffer-based exposure; however, they are not available for the entire coastline. Therefore, the methodology utilized in the 2013 plan, in which one-mile buffer from the coast was used to approximate the exposure area from a major tsunami was repeated in this update. If NGDC mapping is available for the entire coastline at the time of the next plan update, this data source would provide more detailed and accurate exposure information.

6.1.3.1.2 Severity/Extent

A one-mile buffer from the coastline was developed during the preparation of the 2013 State Hazard Mitigation Plan in order to define the extent of the tsunami hazard until modeling and inundation mapping was completed. Portions of Barnstable, Bristol, Dukes, Essex, Middlesex, Nantucket, Norfolk, Plymouth, and Suffolk Counties fall within this buffer.

6.1.3.1.3 Warning Time

The National Tsunami Hazard Mitigation Program was formed in 1995 by Congressional action which directed NOAA to form and lead a federal/state working group. The program is a partnership between NOAA, the USGS, FEMA, the National Science Foundation, and the 28 U.S. coastal states, territories, and commonwealths.

One of the actions outlined by the plan was the development of a tsunami monitoring system to monitor the ocean’s activity and make citizens aware of a possible tsunami approaching land. In response, NOAA developed Deep-ocean Assessment and Reporting of Tsunami (DART) monitoring buoys. To ensure early detection of tsunamis and to acquire data critical to real-time
forecasts, NOAA has placed DART stations at sites in regions with a history of generating destructive tsunamis. NOAA completed the original 6-buoy operational array in 2001 and expanded to a full network of 39 stations in March 2008. The information collected by a network of DART buoys positioned at strategic locations throughout the ocean plays a critical role in tsunami forecasting.

When a tsunami event occurs, the first information available about the source of the tsunami is the seismic information for the earthquake. As the tsunami wave propagates across the ocean and successively reaches the DART systems, the systems report sea level measurements to the Tsunami Warning Centers, where the information is processed to produce a new and more refined estimate of the tsunami. The result is an increasingly accurate forecast of the tsunami that can be used to issue watches, warnings, or evacuations.

6.1.3.2 Impacts
Aside from the tremendous hydraulic force of the tsunami waves themselves, floating debris carried by a tsunami can endanger human lives and batter inland structures. Ships moored at piers and in harbors often are swamped and sunk or are left battered and stranded high on the shore. Breakwaters and piers collapse, sometimes because of scouring actions that sweep away their foundation material and sometimes because of the sheer impact of the waves. Railroad yards and oil tanks situated near the waterfront are particularly vulnerable. Oil fires frequently result and are spread by the waves.

Port facilities, naval facilities, fishing fleets, and public utilities are often the backbone of the economy of the affected areas, and these resources generally receive the most severe damage. Until debris can be cleared, wharves and piers rebuilt, utilities restored, and fishing fleets reconstituted, communities may find themselves without fuel, food, and employment. Wherever water transport is a vital means of supply, disruption of coastal systems caused by tsunamis can have far-reaching social effects.

6.1.3.3 Public Health and Safety
As described above, a combination of tsunami inundation mapping from the University of Delaware and a one-mile buffer were used for this exposure analysis. Table 6-15 shows the population in each county located within this buffer.

<table>
<thead>
<tr>
<th>County</th>
<th>Population Exposed to Tsunami</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>140,853</td>
</tr>
<tr>
<td>Bristol</td>
<td>197,511</td>
</tr>
</tbody>
</table>

Moved up [14]: The University of Delaware has prepared draft inundation mapping for portions of the Massachusetts coastline in coordination with the National Tsunami Hazard Mitigation Program. These maps cover the extent of the National Geophysical Data Center (NGDC) Nantucket Digital Elevation Model (DEM), and encompass coastlines in the following areas:
- East Nantucket
- West Nantucket
- Martha’s Vineyard
- Falmouth
- Hyannis
- Dennis
- Chatham

These maps are considered more accurate than buffer-based exposure; however, they are not available for the entire coastline. Therefore, the methodology utilized in the 2013 plan, in which one-mile buffer from the coast was used to approximate the exposure area from a major tsunami, was repeated in this update. If NGDC mapping is available for the entire coastline at the time of the next plan update, this data source would provide more detailed and accurate exposure information.

Deleted: Secondary Hazards
Deleted: Exposure and Vulnerability
Deleted: Population
Deleted: 1215
Chapter 6: Risk Assessment

<table>
<thead>
<tr>
<th>County</th>
<th>Population Exposed to Tsunami</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dukes</td>
<td>12,947</td>
</tr>
<tr>
<td>Essex</td>
<td>304,924</td>
</tr>
<tr>
<td>Middlesex</td>
<td>124,145</td>
</tr>
<tr>
<td>Nantucket</td>
<td>6,433</td>
</tr>
<tr>
<td>Norfolk</td>
<td>157,233</td>
</tr>
<tr>
<td>Plymouth</td>
<td>124,346</td>
</tr>
<tr>
<td>Suffolk</td>
<td>466,475</td>
</tr>
<tr>
<td>Total</td>
<td>1,534,867</td>
</tr>
</tbody>
</table>

Source: 2010 Census

The populations most vulnerable to the tsunami hazard are the elderly, disabled, and very young who reside near beaches, low-lying coastal areas, tidal flats, and river deltas that empty into ocean-going waters. In the event of a local tsunami generated in or near the Commonwealth, there would be little warning time, so more of the population would be vulnerable. The degree of vulnerability of the population exposed to the tsunami hazard event is based on a number of factors:

- Is there a warning system?
- What is the lead time of the warning?
- What is the method of warning dissemination?
- Will the people evacuate when warned?

For this assessment, the population vulnerable to possible tsunami inundation is considered to be the same as the exposed population.

**Health Impacts**

As described above, tsunamis have resulted in massive casualties and health impacts (both direct and indirect) throughout the world. When a tsunami is occurring, direct mortality can occur as individuals drown in the floodwater or are struck by fast-moving debris. According to the CDC, as tsunamis recede, the strong suction of debris being pulled into densely populated coastal areas can cause additional deaths and injuries (CDC, 2013). Following a tsunami, health concerns include contaminated food and water supplies (discussed further under Natural Resources and Environment) and exposure-related impacts such as exposure to insects, temperatures, and other environmental hazards.
6.1.3.3.2 Government

The impact of the waves and the scouring associated with debris that may be carried in the water could be very damaging to structures located in the tsunami’s path. Structures that would be most vulnerable are those located in the front line of tsunami impact and those that are structurally unsound. Similar to the population exposed, all state buildings within 1-mile of the coastline are considered exposed to the tsunami hazard for the purposes of this plan. Table 6-16 summarizes the number and estimated replacement cost value (structure and contents) of state-owned buildings in these coastal counties.

<table>
<thead>
<tr>
<th>County</th>
<th>Number of Buildings</th>
<th>Replacement Cost Value (Structure and Contents)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>139</td>
<td>$324,986,220</td>
</tr>
<tr>
<td>Bristol</td>
<td>81</td>
<td>$355,261,393</td>
</tr>
<tr>
<td>Dukes</td>
<td>5</td>
<td>$10,269,171</td>
</tr>
<tr>
<td>Essex</td>
<td>140</td>
<td>$782,088,889</td>
</tr>
<tr>
<td>Middlesex</td>
<td>20</td>
<td>$378,943,236</td>
</tr>
<tr>
<td>Nantucket</td>
<td>3</td>
<td>$3,168,858</td>
</tr>
<tr>
<td>Norfolk</td>
<td>25</td>
<td>$75,952,463</td>
</tr>
<tr>
<td>Plymouth</td>
<td>108</td>
<td>$206,061,112</td>
</tr>
<tr>
<td>Suffolk</td>
<td>173</td>
<td>$5,599,769,083</td>
</tr>
<tr>
<td>Total</td>
<td>694</td>
<td>$7,736,500,425</td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017

6.1.3.3.3 The Built Environment

All elements of the built environment within the buffer zone described above are considered exposed to the tsunami hazard at this time. Table 6-17 and Table 6-18 summarize the number of critical facilities and bridges per county, respectively. Roads are the primary resource for evacuation to higher ground before and during the course of a tsunami event. Flooding caused by a tsunami will greatly impact this important component in the management of tsunami related emergencies. Bridges exposed to tsunami events can be extremely vulnerable due to the forces transmitted by the wave run up and by the impact of debris carried by the wave action. Table 6-19 shows the bridges located within the tsunami zone. The forces of tsunami waves can also impact above ground utilities by knocking down power lines and radio/cellular communication towers. Power generation facilities can be severely impacted by both the velocity impact of the wave action and the inundation of floodwaters.
### Table 6-13: Number of Critical Facilities Exposed to the Tsunami Hazard by County

<table>
<thead>
<tr>
<th>County</th>
<th>Tsunami Exposure Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>9</td>
</tr>
<tr>
<td>Bristol</td>
<td>9</td>
</tr>
<tr>
<td>Dukes</td>
<td>2</td>
</tr>
<tr>
<td>Essex</td>
<td>11</td>
</tr>
<tr>
<td>Middlesex</td>
<td>2</td>
</tr>
<tr>
<td>Nantucket</td>
<td>2</td>
</tr>
<tr>
<td>Norfolk</td>
<td>3</td>
</tr>
<tr>
<td>Plymouth</td>
<td>3</td>
</tr>
<tr>
<td>Suffolk</td>
<td>12</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>53</strong></td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017

### Table 6-14: Number of Critical Facilities Exposed to the Tsunami Hazard by Type

<table>
<thead>
<tr>
<th>Type</th>
<th>Tsunami Exposure Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>9</td>
</tr>
<tr>
<td>Police Facilities</td>
<td>13</td>
</tr>
<tr>
<td>Fire Departments</td>
<td>2</td>
</tr>
<tr>
<td>Hospitals</td>
<td>--</td>
</tr>
<tr>
<td>Colleges</td>
<td>11</td>
</tr>
<tr>
<td>Social Services</td>
<td>18</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>53</strong></td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017

### Table 6-15: Number of Bridges Exposed to the Tsunami Hazard

<table>
<thead>
<tr>
<th>County</th>
<th>Federal</th>
<th>State</th>
<th>Local</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>2</td>
<td>37</td>
<td>17</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>63</td>
<td>15</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Essex</td>
<td>--</td>
<td>76</td>
<td>21</td>
</tr>
<tr>
<td>Middlesex</td>
<td>--</td>
<td>34</td>
<td></td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>Norfolk</td>
<td>--</td>
<td>24</td>
<td>7</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>59</td>
<td>11</td>
</tr>
</tbody>
</table>
The replacement cost values for critical facilities were not available for this planning effort. A total risk exposure would equal the full replacement value of each critical facility exposed. As these data become available, the Commonwealth will update this section of the plan with new information. The functional down-time to restore elements of the built environments to 100-percent of their functionality will be dependent upon the severity of the damage. The total estimated replacement cost value of the 850 bridges within one-mile of the coastline is $24 billion.

6.1.3.3.4 Natural Resources and Environment

The environmental impact of tsunamis can be widespread and devastating. The inundation of typically dry areas can reshape the topography of an area, both by scouring existing sediment and by depositing sediment from other locations. In addition to these physical impacts, tsunamis can also uproot trees and other plants in its path, causing habitat loss in addition to direct mortality to animals in the area. Animals in the area could die as a result of drowning, and marine animals often die as a result of chemicals or contaminants swept into the ocean. These chemicals and contaminants, as well as salt water, can remain in aquifers or can percolate into groundwater supplies after the tsunami recedes, causing extensive and prolonged environmental devastation.

6.1.3.3.5 Economy

A tsunami’s negative impact on the economy is difficult to quantify. As discussed above, losses include but are not limited to general building stock damage, business interruption/closures, port closures, utility and transportation damage, and impacts on tourism and tax base to the Commonwealth. However, because there have not been any major tsunami events in Massachusetts history, it is difficult to calculate the probable cost of such an event. An exposure analysis of the general building stock was conducted to approximate losses in the tsunami hazard zone, and results are shown in Table 6-20; however, this method is considered extremely conservative.

<table>
<thead>
<tr>
<th>County</th>
<th>Building Stock within Tsunami Exposure Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$52,384,982</td>
</tr>
<tr>
<td>Bristol</td>
<td>$39,919,295</td>
</tr>
<tr>
<td>Dukes</td>
<td>$6,091,471</td>
</tr>
</tbody>
</table>
6.2 Extreme Weather

6.2.1 Hurricanes and Tropical Storms

6.2.1.1 Hazard Profiles

Hurricanes

Hurricanes begin as tropical storms over the warm moist waters of the Atlantic Ocean, off the coast of West Africa, and over the Pacific Oceans near the equator. As the moisture evaporates, it rises until enormous amounts of heated, moist air are twisted high in the atmosphere. The winds begin to circle counterclockwise north of the equator or clockwise south of the equator.

The center of the hurricane is called the eye.

Tropical cyclones (tropical depressions, tropical storms, and hurricanes) form over the warm, moist waters of the Atlantic Ocean, Caribbean Sea, and Gulf of Mexico.

- A tropical depression is declared when there is a low-pressure center in the tropics with sustained winds of 25 to 33 mph.
- A tropical storm is a named event defined as having sustained winds from 34 to 73 mph.
- If sustained winds reach 74 mph or greater, the storm becomes a hurricane. The Saffir-Simpson scale ranks hurricanes based on sustained wind speeds—from Category 1 (74 to 95 mph) to Category 5 (156 mph or more). Category 3, 4, and 5 hurricanes are considered “Major” hurricanes. Hurricanes are categorized based on sustained winds; wind gusts associated with hurricanes may exceed the sustained winds and cause more severe localized damage (NOAA, n.d.(b)).

<table>
<thead>
<tr>
<th>County</th>
<th>Building Stock within Tsunami Exposure Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>Essex</td>
<td>$65,396,417</td>
</tr>
<tr>
<td>Middlesex</td>
<td>$32,238,859</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$5,305,922</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$31,697,431</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$30,005,713</td>
</tr>
<tr>
<td>Suffolk</td>
<td>$128,546,252</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$391,586,342</strong></td>
</tr>
</tbody>
</table>

Source: FEMA Hazus-MH loss estimation methodology
When water temperatures are at least 80°F, hurricanes can grow and thrive, generating enormous amounts of energy, which is released in the form of numerous thunderstorms, flooding, rainfall, and, very damaging winds. The damaging winds help create a dangerous storm surge (in which the water rises above the normal astronomical tide). In the lower latitudes, hurricanes tend to move from east to west. However, when a storm drifts further north, the westerly flow at the mid-latitudes tends to cause the storm to curve toward the north and east. When this occurs, the storm may accelerate its forward speed. This is one of the reasons why some of the strongest hurricanes of record have reached New England.

Hurricanes can range from as small as 50 miles across to as much as 500 miles across; Hurricane Allen in 1980 took up the entire Gulf of Mexico. There generally are two source regions for storms that have the potential to strike New England: 1) off the Cape Verde Islands near the west coast of Africa, and 2) in the Bahamas. The Cape Verde storms tend to be very large in diameter, since they have a week or more to traverse the Atlantic Ocean and grow. Bahamas storms tend to be smaller, but they can also be just as powerful, and their effects can reach New England in only a day or two.

As tropical systems customarily come from a southerly direction and accelerate up the east coast of the U.S., most take on a distinct appearance that is different from a typical hurricane. Instead of having a perfectly concentric storm with heavy rain blowing from one direction, then the calm eye, then the heavy rain blowing from the opposite direction, our storms (as viewed from satellite and radar) take on an almost winter storm-like appearance. Although rain is often limited in the areas south and east of the track of the storm, these areas can incur the worst winds and storm surge. Dangerous flooding occurs most often to the north and west of the track of the storm. An additional threat associated with a tropical system making landfall is the possibility of tornado generation. Tornadoes would generally occur in the outer bands to the north and east of the storm, a few hours to as much as 15 hours prior to landfall.

The official hurricane season runs from June 1 to November 30. In New England, these storms are most likely to occur in August, September, and the first half of October. This is due, in large part, to the fact that it takes a considerable amount of time for the waters south of Long Island to warm to the temperature necessary to sustain the storms this far north. Also, as the region progresses into the fall months, the upper level jet stream has more dips, meaning that the steering winds might flow from the Great Lakes southward to the Gulf States and then back northward up the eastern seaboard. This pattern would be conducive for capturing a tropical system over the Bahamas and accelerating it northward.

Commented [j95]: Move to Appendix.
Tropical Storms

A tropical storm system is characterized by a low-pressure center and numerous thunderstorms that produce strong winds and heavy rain (winds are at a lower speed than hurricane-force winds, thus gaining its status as tropical storm versus hurricane). Tropical storms strengthen when water evaporated from the ocean is released as the saturated air rises, resulting in condensation of water vapor contained in the moist air. They are fueled by a different heat mechanism than other cyclonic windstorms such as nor’easters and polar lows. The characteristic that separates tropical cyclones from other cyclonic systems is that at any height in the atmosphere, the center of a tropical cyclone will be warmer than its surroundings; a phenomenon called “warm core” storm systems.

The term “tropical” refers both to the geographical origin of these systems, which usually form in tropical regions of the globe, and to their formation in maritime tropical air masses. The term “cyclone” refers to such storms’ cyclonic nature, with counterclockwise wind flow in the Northern Hemisphere, and clockwise wind flow in the Southern Hemisphere.

Tropical storms and tropical depressions, while generally less dangerous than hurricanes, can be deadly. The winds of tropical depressions/storms are usually not the greatest threat; rather, the rains, flooding, and severe weather associated with the tropical storms are what customarily cause more significant problems. Serious power outages can also be associated with these types of events. After Hurricane Irene passed through the region as a tropical storm in late August 2011, many areas of the Commonwealth were without power for more than 5 days.

While tropical storms can produce extremely powerful winds and torrential rain, they are also able to produce high waves, damaging storm surge, and tornadoes. They develop over large bodies of warm water, and lose their strength if they move over land due to increased surface friction and loss of the warm ocean as an energy source. Heavy rains associated with a tropical storm, however, can produce significant flooding inland, and storm surges can produce extensive coastal flooding up to 25 miles from the coastline.

One measure of the size of a tropical cyclone is determined by measuring the distance from its center of circulation to its outermost closed isobar. If the radius is less than 2 degrees of latitude, or 138 miles, then the cyclone is “very small”. A radius between 3 and 6 latitude degrees, or 207 to 420 miles, is considered “average-sized.” “Very large” tropical cyclones have a radius of greater than 8 degrees or 552 miles.

6.2.1.2 Saffir/Simpson Scale

The Saffir/Simpson scale categorizes or rates hurricanes from 1 (Minimal) to 5 (Catastrophic) based on their intensity. This is used to give an estimate of the potential property damage and flooding expected along the coast from a hurricane landfall. Wind speed is the determining factor in the scale, as storm surge values are highly dependent on the slope of the continental shelf and
the shape of the coastline, in the landfall region. All winds are using the U.S. 1-minute average, meaning the highest wind that is sustained for 1-minute. The Saffir/Simpson Scale described in Table 6-53 gives an overview of the wind speeds and range of damage caused by different hurricane categories.

### Table 6-17: Saffir/Simpson Scale

<table>
<thead>
<tr>
<th>Scale No. (Category)</th>
<th>Winds (mph)</th>
<th>Potential Damage</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>74 – 95</td>
<td>Minimal: Damage is primarily to shrubbery and trees, mobile homes, and some signs. No real damage is done to structures.</td>
</tr>
<tr>
<td>2</td>
<td>96 – 110</td>
<td>Moderate: Some trees topple, some roof coverings are damaged, and major damage is done to mobile homes.</td>
</tr>
<tr>
<td>3</td>
<td>111 – 130</td>
<td>Extensive: Large trees topple, some structural damage is done to roofs, mobile homes are destroyed, and structural damage is done to small homes and utility buildings.</td>
</tr>
<tr>
<td>4</td>
<td>131 – 155</td>
<td>Extreme: Extensive damage is done to roofs, windows, and doors; roof systems on small buildings completely fail; and some curtain walls fail.</td>
</tr>
<tr>
<td>5</td>
<td>&gt; 155</td>
<td>Catastrophic: Roof damage is considerable and widespread, window and door damage is severe, there are extensive glass failures, and entire buildings could fail.</td>
</tr>
</tbody>
</table>

**Additional Classifications**

- **Tropical Storm**: 39-73 mph, NA
- **Tropical Depression**: < 38 mph, NA

*Source: NOAA n.d.*

6.2.1.3 Location/Severity

The entire Commonwealth is vulnerable to hurricanes and tropical storms, dependent on the storm’s track. The coastal areas are more susceptible to damage due to the combination of both high winds and tidal surge, as depicted on the Sea, Lake, and Overland Surges from Hurricanes (SLOSH) maps. Thus, the 78 coastal communities in Massachusetts are most vulnerable to the damaging impacts of major storms. As coastal development increases, the amount of property and infrastructure exposed to this hazard will increase. Inland areas, especially those in floodplains, are also at risk for flooding, due to heavy rain, and wind damage. The majority of damage following hurricanes and tropical storms often results from residual wind damage and inland flooding, as was demonstrated during recent tropical storms.

NOAA’s Historical Hurricane Tracks tool is a public interactive mapping application that displays Atlantic Basin and East-Central Pacific Basin tropical cyclone data. This interactive tool...
tracks tropical cyclones from 1842 to 2017. According to this resource, over the time frame tracked, 63 events categorized as an extra-tropical storm or higher occurred within 65 nautical miles of Massachusetts. The tracks of these storms are shown in Figure 6-46 below. As this figure shows, the paths of these storms vary across the Commonwealth but are more likely to occur towards the coast.

The location and path of a system can also be a major factor in the severity of storm impacts, especially when it comes to storm surge. Most storm surge happens when the force of the wind (called wind stress) pushes water toward the shore. For hurricanes in the northern hemisphere, this occurs most intensely in the right-front quadrant of the storm. The winds are strongest there due to the combination of a storm’s counter-clockwise rotation and forward motion (NOAA, n.d.). For Massachusetts, a particularly serious scenario would be if the eye of a major hurricane tracked west of Buzzards Bay. This would produce potential storm surge of 25 feet or more at the upper part of Buzzards Bay. According to the National Weather Service, this was most likely the scenario that occurred in the Colonial Hurricane of 1635, which produced storm surge of 20 feet at the upper part of Buzzards Bay. More recent hurricanes that went west or up Buzzards Bay also may be good examples—'38, Edna, Carol and the most recent Bob. Please see Appendix B for more on previous occurrences.
The location and path of a system can also be a major factor in the severity of storm impacts, especially when it comes to storm surge. Most storm surge happens when the force of the wind (called wind stress) pushes water toward the shore. For hurricanes in the northern hemisphere, this occurs most intensely in the right-front quadrant of the storm. For Massachusetts, a particularly serious scenario would be if the eye of a major hurricane tracked west of Buzzards Bay. This would produce potential storm surge of 25 feet or more at the upper part of Buzzards Bay. According to the National Weather Service, this was most likely the scenario that occurred in the Colonial Hurricane of 1635, which produced storm surge of 20 feet at the upper part of Buzzards Bay.

### Historic Occurrences

Notable events since the publication of the previous iteration of this plan include Tropical Depression Hermine (2016) and Tropical Storm Andrea (2013). All historical events are listed in Appendix B.

The Commonwealth historically has not been impacted by a large number of Category 4 or 5 hurricanes, while Category 3 storms have caused widespread flooding. Winds have caused damage to power lines, impairing the ability of individuals to remain in their homes.

According to NOAA’s Historical Hurricane Tracker tool, 159 hurricane or tropical storm events have occurred in the vicinity of Massachusetts since 1858. Therefore, the average number of events per year is approximately 2.5. Storms severe enough to receive FEMA disaster declarations, however, are far rarer, occurring every 9 years on average.

### Warning Time

The National Weather Service issues a hurricane warning when sustained winds of 74 mph or higher are expected in a specified area in association with a tropical, subtropical, or post-tropical cyclone. A warning is issued 36 hours in advance of the anticipated onset of tropical-storm-force winds. A hurricane watch is announced when sustained winds of 74 mph or higher are possible within the specified area in association with a tropical, subtropical, or post-tropical cyclone. A watch is issued 48 hours in advance of the anticipated onset of tropical storm force winds (NWS, 2013). Preparations should be complete by the time the storm is at the latitude of North Carolina. Outer bands containing squalls with heavy showers and wind gusts to tropical storm force can occur as much as 12-14 hours in advance of the eye, which can cause coastal flooding and may cut off exposed coastal roadways. The 1938 hurricane raced from Cape Hatteras to the Connecticut coast in 8 hours.
6.2.1.6 Impacts

Certain areas, types of building, and infrastructure are at greater risk than others, due to proximity to the coast and/or their manner of construction. Storm surge from a hurricane/tropical storm poses one of the greatest risks to residents and property.

6.2.1.6.1 Public Health and Safety

As shown in Table 6-54 below, the population of Suffolk County is most exposed to the hurricane-related storm surge hazard. Barnstable and Middlesex Counties also have relatively high exposure to this hazard. It should be noted, however, that impacts from individual hurricane events vary widely; therefore, all coastal counties should evaluate potential impacts of storm surge on vulnerable residents.

<table>
<thead>
<tr>
<th>County</th>
<th>Population</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Number</td>
<td>% Total</td>
<td>Number</td>
<td>% Total</td>
</tr>
<tr>
<td>Barnstable</td>
<td>215,888</td>
<td>5,537</td>
<td>3%</td>
<td>8,393</td>
<td>4%</td>
</tr>
<tr>
<td>Bristol</td>
<td>548,285</td>
<td>2,975</td>
<td>1%</td>
<td>4,134</td>
<td>1%</td>
</tr>
<tr>
<td>Dukes</td>
<td>16,535</td>
<td>310</td>
<td>2%</td>
<td>301</td>
<td>2%</td>
</tr>
<tr>
<td>Essex</td>
<td>743,159</td>
<td>13,390</td>
<td>2%</td>
<td>16,324</td>
<td>2%</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1,503,085</td>
<td>27,599</td>
<td>2%</td>
<td>80,390</td>
<td>5%</td>
</tr>
<tr>
<td>Nantucket</td>
<td>10,172</td>
<td>99</td>
<td>1%</td>
<td>117</td>
<td>1%</td>
</tr>
<tr>
<td>Norfolk</td>
<td>670,850</td>
<td>13,275</td>
<td>2%</td>
<td>14,150</td>
<td>2%</td>
</tr>
<tr>
<td>Plymouth</td>
<td>494,919</td>
<td>10,563</td>
<td>2%</td>
<td>13,137</td>
<td>3%</td>
</tr>
<tr>
<td>Suffolk</td>
<td>722,023</td>
<td>76,395</td>
<td>11%</td>
<td>119,445</td>
<td>17%</td>
</tr>
<tr>
<td>Total</td>
<td>6,547,629</td>
<td>150,133</td>
<td>2%</td>
<td>256,391</td>
<td>4%</td>
</tr>
</tbody>
</table>

Economically disadvantaged populations are more vulnerable because they are likely to evaluate their risk and make decisions based on the major economic impact to their family and may not have funds to evacuate. Additionally, these populations may live in housing that is less structurally sound and more vulnerable to storm winds. The population over the age of 65 is also more vulnerable as they may have more physical difficulty evacuating. As a result, they may require extra time or outside assistance during evacuations and are more likely to seek or need medical attention which may not be available due to isolation during a storm event.

The health impacts from hurricanes and tropical storms can generally be separated into impacts from flooding and impacts from wind. The potential health impacts of flooding are extensive, and are discussed in detail in Section 6.2.1 Inland Flooding. In general, some of the most serious flooding-related health threats include floodwaters sweeping away individuals or cars, downed...
power lines, and exposure to hazards in the water including dangerous animals or infectious organisms. Individuals who are housed in public shelters during or after hurricane events also have an increased risk of becoming infected by contagious diseases (CDC, 2017). Major hurricanes can result in outbreaks of methicillin-resistant Staphylococcus aureus or MRSA and gastrointestinal viruses among refugees living in shelters (CDC, 2005). One incident of tuberculosis was documented at a Hurricane Katrina shelter (CDC, 2005). Wind-related health threats associated with hurricanes are most commonly caused by projectiles propelled by the storm’s winds. Wind- and water-caused damage to residential structures can also increase the risk of threat impacts by leaving residents more exposed to the elements.

After a hurricane or tropical storm subsides, substantial health risks remain, especially if water supplies were contaminated by runoff or by pollutants relocated from their containment area by winds or water. Additionally, when pools of standing water remain after a storm event, rates of mosquito breeding can increase. Finally, severe flooding can occur as a result of hurricanes and tropical storms, preventing individuals in need from reaching health services for long periods of time after the storm has passed.

6.2.1.6.2 Government

6.2.1.6.3 The Built Environment

Tables 6-56 and 6-57 summarize critical facility exposure to the SLOSH Category 1 through 4 storm surge inundation by facility type and county, respectively. Some roads and bridges are also considered critical infrastructure, particularly those providing ingress and egress and allowing emergency vehicles access to those in need. Because roads are not discrete locations, a quantified exposure analysis was not possible for this element of the built environment.

To assess the exposure of the government facilities to the surge inundation from a hurricane event, the digital SLOSH zones were overlaid upon the state facility data. Table 6-55 summarizes the results of the analysis by county.

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement</td>
<td>Count</td>
<td>Replacement</td>
</tr>
<tr>
<td></td>
<td>Value</td>
<td>Value</td>
<td>Value</td>
<td>Value</td>
</tr>
<tr>
<td>Barnstable</td>
<td>8</td>
<td>$19,624,813</td>
<td>16</td>
<td>$126,127,306</td>
</tr>
<tr>
<td>Bristol</td>
<td>12</td>
<td>$2,783,088</td>
<td>31</td>
<td>$14,063,355</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>2</td>
<td>$2,072,371</td>
</tr>
<tr>
<td>Essex</td>
<td>4</td>
<td>$13,931,127</td>
<td>25</td>
<td>$129,572,381</td>
</tr>
<tr>
<td>Middlesex</td>
<td>11</td>
<td>$27,161,467</td>
<td>23</td>
<td>$51,873,303</td>
</tr>
</tbody>
</table>
### Chapter 6: Risk Assessment

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
<th></th>
<th>Category 2</th>
<th></th>
<th>Category 3</th>
<th></th>
<th>Category 4</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Norfolk</td>
<td>4</td>
<td>$1,823,150</td>
<td>14</td>
<td>$20,097,094</td>
<td>16</td>
<td>$31,578,270</td>
<td>18</td>
<td>$31,721,471</td>
</tr>
<tr>
<td>Plymouth</td>
<td>1</td>
<td>$206,027</td>
<td>16</td>
<td>$18,750,966</td>
<td>32</td>
<td>$25,767,411</td>
<td>45</td>
<td>$40,300,646</td>
</tr>
<tr>
<td>Suffolk</td>
<td>46</td>
<td>$559,642,502</td>
<td>112</td>
<td>$1,517,378,50</td>
<td>139</td>
<td>$2,562,326,81</td>
<td>148</td>
<td>$2,982,176,209</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>86</strong></td>
<td><strong>$625,172,176</strong></td>
<td><strong>239</strong></td>
<td><strong>$1,879,935,27</strong></td>
<td><strong>325</strong></td>
<td><strong>$3,008,458,95</strong></td>
<td><strong>380</strong></td>
<td><strong>$3,945,565,239</strong></td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, MassGIS 2017
The default Hazus-MH highway bridge inventory developed from the 2001 National Bridge Inventory database was used to conduct an exposure analysis for the bridges in the Commonwealth. Table 6-58 identifies the number of highway bridges in the Hazus-MH default highway bridge inventory exposed to the Category 1 through 4 Hurricane, summarized by county.
### Table 6.22: Number of Bridges in SLOSH Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>6</td>
<td>10</td>
<td>11</td>
<td>14</td>
</tr>
<tr>
<td>Bristol</td>
<td>11</td>
<td>20</td>
<td>30</td>
<td>49</td>
</tr>
<tr>
<td>Dukes</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Essex</td>
<td>22</td>
<td>24</td>
<td>25</td>
<td>46</td>
</tr>
<tr>
<td>Middlesex</td>
<td>27</td>
<td>50</td>
<td>59</td>
<td>72</td>
</tr>
<tr>
<td>Nantucket</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Norfolk</td>
<td>6</td>
<td>9</td>
<td>12</td>
<td>17</td>
</tr>
<tr>
<td>Plymouth</td>
<td>12</td>
<td>16</td>
<td>24</td>
<td>35</td>
</tr>
<tr>
<td>Suffolk</td>
<td>149</td>
<td>318</td>
<td>347</td>
<td>371</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>236</strong></td>
<td><strong>451</strong></td>
<td><strong>521</strong></td>
<td><strong>656</strong></td>
</tr>
</tbody>
</table>

Source: NBI

#### 6.2.1.6.4 Natural Resources and Environment

The environmental impacts of hurricanes and tropical storms are similar to those described for other hazards, including Inland Flooding (Section 6.2.1), Severe Winter Storm (Section 6.4.2), and Other Severe Weather (Section 6.4.3). As described for human health above, environmental impacts can generally be divided into short-term direct impacts and long-term impacts. As the storm is occurring, flooding may disrupt normal ecosystem function and wind may fell trees and other vegetation. Additionally, wind- or water-borne detritus can cause mortality to animals if it strikes them or transports them to a non-suitable habitat. Estuarine habitats are particularly susceptible to hurricanes and tropical storms, both because they also experience coastal storm surge and because altering the salinity of these systems can cause widespread effects to the many inhabitant species.

In the longer term, impacts to natural resources and the environment as a result of hurricanes and tropical storms are generally related to changes in the physical structure of ecosystems. For example, flooding may cause scour in riverbeds, modifying the river ecosystem and depositing the scoured sediment in another location. Similarly, trees that fall during the storm may represent lost habitat for local species or may decompose and provide nutrients for the regrowth of new vegetation. If the storm spreads pollutants into natural ecosystems, contamination can disrupt food and water supplies, causing widespread and long-term population impacts for species in the area.

Tables 6-59 through 6-61 document the exposure of Areas of Critical Environmental Concern, BioMap2 Core Habitat, and BioMap2 Critical Natural Landscape to hurricane categories based on GIS analysis.
<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acrage</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
<td>Acres</td>
<td>% of Total</td>
</tr>
<tr>
<td>Bourne Back River</td>
<td>Barnstable</td>
<td>1,608.82</td>
<td>343.95</td>
<td>21.38</td>
<td>199.17</td>
<td>12.38</td>
</tr>
<tr>
<td>Ellisville Harbor</td>
<td>Plymouth</td>
<td>573.02</td>
<td>89.89</td>
<td>15.69</td>
<td>22.21</td>
<td>3.88</td>
</tr>
<tr>
<td>Great Marsh</td>
<td>Essex</td>
<td>19,529.74</td>
<td>1,199.52</td>
<td>72.30</td>
<td>1,629.15</td>
<td>8.34</td>
</tr>
<tr>
<td>Herring River Watershed</td>
<td>Barnstable</td>
<td>1,233.23</td>
<td>Volume</td>
<td>Volume</td>
<td>Volume</td>
<td>Volume</td>
</tr>
<tr>
<td>Inner Cape Cod Bay</td>
<td>Barnstable</td>
<td>1,206.63</td>
<td>626.75</td>
<td>51.94</td>
<td>26.56</td>
<td>21.18</td>
</tr>
<tr>
<td>Neponset River Estuary</td>
<td>Norfolk</td>
<td>584.44</td>
<td>458.88</td>
<td>78.52</td>
<td>28.38</td>
<td>4.86</td>
</tr>
<tr>
<td>Neponset River Estuary</td>
<td>Suffolk</td>
<td>232.79</td>
<td>139.48</td>
<td>59.92</td>
<td>26.18</td>
<td>11.25</td>
</tr>
<tr>
<td>Pleasant Bay</td>
<td>Barnstable</td>
<td>12.69</td>
<td>Volume</td>
<td>Volume</td>
<td>Volume</td>
<td>Volume</td>
</tr>
<tr>
<td>Pleasant Bay</td>
<td>Barnstable</td>
<td>3,757.10</td>
<td>1,031.90</td>
<td>27.47</td>
<td>151.28</td>
<td>4.05</td>
</tr>
<tr>
<td>Pocasset River</td>
<td>Barnstable</td>
<td>144.83</td>
<td>61.64</td>
<td>42.56</td>
<td>18.84</td>
<td>13.01</td>
</tr>
<tr>
<td>Rumney Marshes</td>
<td>Essex</td>
<td>1,217.88</td>
<td>89.14</td>
<td>73.20</td>
<td>89.17</td>
<td>7.32</td>
</tr>
<tr>
<td>Rumney Marshes</td>
<td>Suffolk</td>
<td>1,037.23</td>
<td>810.37</td>
<td>78.13</td>
<td>62.41</td>
<td>6.02</td>
</tr>
<tr>
<td>Sandy Neck Barrier Beach System</td>
<td>Barnstable</td>
<td>6,099.88</td>
<td>1,186.69</td>
<td>19.45</td>
<td>2,686.74</td>
<td>44.05</td>
</tr>
<tr>
<td>Three Mile River Watershed</td>
<td>Bristol</td>
<td>14,273.16</td>
<td>28.32</td>
<td>20.49</td>
<td>20.78</td>
<td>15.02</td>
</tr>
<tr>
<td>Waquoit Bay</td>
<td>Barnstable</td>
<td>1,622.38</td>
<td>907.06</td>
<td>55.91</td>
<td>231.81</td>
<td>14.29</td>
</tr>
<tr>
<td>Weir River</td>
<td>Norfolk</td>
<td>26.67</td>
<td>3.3</td>
<td>1.24</td>
<td>04.15</td>
<td>0.55</td>
</tr>
<tr>
<td>Weir River</td>
<td>Plymouth</td>
<td>400.74</td>
<td>145.73</td>
<td>36.36</td>
<td>56.06</td>
<td>13.99</td>
</tr>
<tr>
<td>Wallisfeet Harbor</td>
<td>Barnstable</td>
<td>4,550.90</td>
<td>1,436.10</td>
<td>31.56</td>
<td>800.61</td>
<td>17.59</td>
</tr>
<tr>
<td>Weymouth Back River</td>
<td>Norfolk</td>
<td>177.95</td>
<td>96.21</td>
<td>54.07</td>
<td>9.24</td>
<td>5.19</td>
</tr>
<tr>
<td>Weymouth Back River</td>
<td>Plymouth</td>
<td>576.92</td>
<td>68.00</td>
<td>11.79</td>
<td>22.96</td>
<td>3.98</td>
</tr>
</tbody>
</table>
### Table 6-24. Natural Resources Exposure – BioMap2 Core Habitat

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
<td>Acres</td>
<td>% of Total</td>
</tr>
<tr>
<td>Aquatic Core</td>
<td>Barnstable</td>
<td>10,760.03</td>
<td>1,022.19</td>
<td>9.50</td>
<td>399.78</td>
<td>3.72</td>
</tr>
<tr>
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<td>Bristol</td>
<td>11,265.95</td>
<td>1,593.72</td>
<td>47.48</td>
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<td>3.39</td>
</tr>
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<td>Dukes</td>
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<td>20.86</td>
<td>228.39</td>
<td>11.41</td>
</tr>
<tr>
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<td>Essex</td>
<td>23,397.79</td>
<td>14,366.82</td>
<td>61.40</td>
<td>766.42</td>
<td>3.28</td>
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<tr>
<td>Aquatic Core</td>
<td>Middlesex</td>
<td>11,699.07</td>
<td>86.97</td>
<td>.74</td>
<td>182.30</td>
<td>1.56</td>
</tr>
<tr>
<td>Aquatic Core</td>
<td>Nantucket</td>
<td>626.31</td>
<td>138.91</td>
<td>22.18</td>
<td>119.23</td>
<td>19.04</td>
</tr>
<tr>
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<td>Norfolk</td>
<td>6,992.26</td>
<td>292.04</td>
<td>4.18</td>
<td>19.16</td>
<td>.27</td>
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<tr>
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<td>Plymouth</td>
<td>27,564.33</td>
<td>5,149.15</td>
<td>18.68</td>
<td>544.27</td>
<td>1.97</td>
</tr>
<tr>
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<td>Suffolk</td>
<td>566.96</td>
<td>76.59</td>
<td>13.51</td>
<td>10.36</td>
<td>1.83</td>
</tr>
<tr>
<td>Forest Core</td>
<td>Barnstable</td>
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<td>3.22</td>
<td>0</td>
<td>8.70</td>
<td>.09</td>
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<tr>
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<td>Dukes</td>
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<td>.83</td>
<td>0</td>
<td>4.32</td>
<td>.31</td>
</tr>
<tr>
<td>Forest Core</td>
<td>Essex</td>
<td>11,085.60</td>
<td>.59</td>
<td>0</td>
<td>3.52</td>
<td>.03</td>
</tr>
<tr>
<td>Forest Core</td>
<td>Plymouth</td>
<td>20,647.67</td>
<td>--</td>
<td>--</td>
<td>51.04</td>
<td>.25</td>
</tr>
<tr>
<td>Priority Natural Communities</td>
<td>Barnstable</td>
<td>10,944.03</td>
<td>2,481.87</td>
<td>23.50</td>
<td>2,806.20</td>
<td>25.64</td>
</tr>
<tr>
<td>Priority Natural Communities</td>
<td>Bristol</td>
<td>3,906.40</td>
<td>208.84</td>
<td>8.41</td>
<td>139.89</td>
<td>5.64</td>
</tr>
<tr>
<td>Priority Natural Communities</td>
<td>Dukes</td>
<td>2,481.87</td>
<td>--</td>
<td>--</td>
<td>139.89</td>
<td>5.64</td>
</tr>
<tr>
<td>Priority Natural Communities</td>
<td>Essex</td>
<td>18,759.18</td>
<td>16,707.31</td>
<td>88.86</td>
<td>589.59</td>
<td>3.14</td>
</tr>
<tr>
<td>Priority Natural Communities</td>
<td>Nantucket</td>
<td>1,630.33</td>
<td>224.58</td>
<td>13.78</td>
<td>238.94</td>
<td>14.66</td>
</tr>
<tr>
<td>Priority Natural Communities</td>
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<td>921.79</td>
<td>.38</td>
<td>0</td>
<td>26</td>
<td>.03</td>
</tr>
<tr>
<td>Priority Natural Communities</td>
<td>Plymouth</td>
<td>23,472.96</td>
<td>1,927.18</td>
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<td>43.10</td>
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## Chapter 5: Introduction to Risk Assessment

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<tr>
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<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
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# Table 6-25: Natural Resources Exposure – BioMap2 Critical Landscape

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<td>% of Total</td>
<td>Acres</td>
<td>% of Total</td>
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<td>Category 2</td>
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<td>Category 4</td>
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<td>% of Total</td>
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</table>


**6.2.1.6.5 Economy**

Hurricanes are among the most costly natural disasters in terms of damage inflicted and recovery costs required. Although it is difficult to forecast the economic impact of any specific event, potential damage to buildings serves as a valuable proxy because damage to buildings can impact a community’s economy and tax base. The exposure of the general building stock to the storm surge hazard is shown in Table 6-62 below. As shown in this table, Suffolk County has the largest economic exposure to this hazard, followed by Middlesex County.

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
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<th>Category 3</th>
<th>Category 4</th>
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<td><strong>$77,254,119</strong></td>
<td><strong>$37,944,136</strong></td>
<td><strong>$41,314,547</strong></td>
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</table>

**6.2.2 Nor’easters / Severe Winter Storms**

A northeast coastal storm, known as a nor’easter, is typically a large counter-clockwise wind circulation around a low-pressure center often resulting in heavy snow, high winds, and rain. A nor’easter gets its name from its continuously strong northeasterly winds blowing in from the ocean ahead of the storm and over the coastal areas. Nor’easters are among winter’s most ferocious storms. These winter weather events are notorious for producing heavy snow, rain, and oversized waves that crash onto Atlantic beaches, often causing beach erosion and structural damage. These storms occur most often in late fall and early winter. The storm radius is often as much as 1000 miles, and nor’easters often sit stationary for several days, affecting multiple tide cycles and extended heavy precipitation. Sustained wind speeds of 20-40 mph are common during a nor’easter with short-term wind speeds gusting up to 50-60 mph. Nor’easters are commonly accompanied with a storm surge equal to or greater than 2.0 feet.

Severe winter storms such as Nor’easters, can include ice storms, heavy snow, blowing snow, and other extreme forms for winter precipitation. Blowing snow is wind driven snow that reduces visibility to six miles or less causing significant drifting. Blowing snow may be snow that is falling and/or loose snow on the ground picked up by the wind.
A “blizzard” is a winter snowstorm with sustained or frequent wind gusts to 35 mph or more, accompanied by falling or blowing snow reducing visibility to or below a quarter-mile (NWS, 2018). These conditions must be the predominant condition over a 3-hour period. Extremely cold temperatures are often associated with blizzard conditions, but are not a formal part of the definition. However, the hazard created by the combination of snow, wind, and low visibility increases significantly with temperatures below 20°F. A severe blizzard is categorized as having temperatures near or below 10 °F, winds exceeding 45 mph, and visibility reduced by snow to near zero.

Storm systems powerful enough to cause blizzards usually form when the jet stream dips far to the south, allowing cold air from the north to clash with warm air from the south. Blizzard conditions often develop on the northwest side of an intense storm system. The difference between the lower pressure in the storm and the higher pressure to the west creates a tight pressure gradient, resulting in strong winds and extreme conditions due to the blowing snow.

Ice storm conditions are defined by liquid rain falling and freezing on contact with cold objects, creating ice build-ups of 1/4th inch or more. These can cause severe damage. An ice storm warning, which is now included in the criteria for a winter storm warning, is issued when 1/2 inch or more of accretion of freezing rain is expected. This may lead to dangerous walking or driving conditions and the pulling down of power lines and trees.

Another form of freezing precipitation is ice pellets, which are formed when snowflakes melt into raindrops as they pass through a thin layer of warmer air. The raindrops then refreeze into particles of ice when they fall into a layer of sub-freezing air near the surface of the earth. Finally, sleet occurs when raindrops fall into subfreezing air thick enough that the raindrops refreeze into ice before hitting the ground. The difference between sleet and hail is that sleet is a wintertime phenomenon whereas hail falls from convective clouds (usually thunderstorms), often during the warm spring and summer months.

6.2.2.1 Hazard Profile

Nor’easters begin as strong areas of low pressure either in the Gulf of Mexico or off the east coast in the Atlantic Ocean. The low will then either move up the east coast into New England and the Atlantic provinces of Canada, or out to sea. The level of damage in a strong hurricane is often more severe than a nor’easter, but historically Massachusetts has suffered more damage from nor’easters because of the greater frequency of these coastal storms (1 or 2 per year). The comparison of hurricanes to nor’easters reveals that the duration of high surge and winds in a hurricane is 6 to 12 hours while a nor’easter’s duration can be from 12 hours to 3 days. Table 6-66 summarizes the similarities and differences of nor’easters and hurricanes.
6.2.2.1 Location
Although the entire Commonwealth may be considered at risk to the hazard of severe winter storms, higher snow accumulations appear to be prevalent at higher elevations in Western and Central Massachusetts, and along the coast where snowfall can be enhanced by additional ocean moisture. The coastline is susceptible to the combination of both snow and coastal flooding during a nor’easter. Ice storms occur most frequently in the higher-elevation portions of Central and Western Massachusetts.

6.2.2.1.2 Previous Occurrences
Snow and other winter precipitation occur very frequently across the entire Commonwealth. The average annual snowfall for the snowiest city in each of four regions (Cape Cod/Islands, Eastern, Central and Western) is provided below:

- Chatham (Cape Cod and Islands): 28.9 inches
- Milton (Eastern MA): 62.7 inches
- East Brimfield (Central MA): 59.0 inches
- Worthington (Western MA): 79.7 inches

Ice Storms
From 1998-2017, NCDC has reported 28 ice storm events. All the storms within that period occurred between November and February, most frequently occurring in late December and early January. Ice storms of lesser magnitudes impact the Commonwealth on at least an annual basis.

Severe Winter Weather Events
There is significant overlap between winter weather disasters and other types of disaster, such as flooding. In order to minimize redundancy, all FEMA declarations are listed in Appendix B. For an overview of the distribution of this hazard, Figure 6-47 depicts the number of winter storm disaster declarations by county.
6.2.2.1.3 Frequency of Occurrences

According to Northeast Snowfall Impact Scale (NESIS) data, 59 winter storms rated as “notable” or higher have occurred since 1953 in Massachusetts. Therefore, although there is significant interannual variability in the frequency and severity of winter storms, this hazard should be expected to occur every winter.
6.2.2.1.4 Severity/Extent

The magnitude or severity of a severe winter storm depends on several factors including a region’s climatological susceptibility to snowstorms, snowfall amounts, snowfall rates, wind speeds, temperatures, visibility, storm duration, topography, time of occurrence during the day (e.g., weekday versus weekend), and time of season. Depending on the scale used to describe a storm, severity may also be impacted based on its social impacts, such as the number of individuals or the extent of economic activity that will be affected.

6.2.2.1.5 Warning Time

Meteorologists can often predict the likelihood of a severe storm. This can give several days of warning time. However, meteorologists cannot predict the exact time of onset or severity of the storm. Some storms may come on more quickly and have only a few hours of warning time.

6.2.2.2 Secondary Hazards

The phrase “severe winter storm” encapsulates several types of natural hazards, including snowfall, winds, ice, sleet and freezing rain. Additional natural hazards that can occur as a result of winter storms include sudden and severe drops in temperature. Winter storms can also result in flooding and the destabilization of hillsides as snow or ice melts and begins to run off. The storms can also result in significant structural damage from wind and snow load, as well as human injuries and economic and infrastructure impacts (described later in this section).

6.2.2.3 Impacts

6.2.2.3.1 Public Health and Safety

According to the NOAA National Severe Storms Laboratory, every year, winter weather indirectly and deceptively kills hundreds of people in the U.S., primarily from automobile accidents, overexertion, and exposure. Winter storms are often accompanied by strong winds creating blizzard conditions with blinding wind-driven snow, drifting snow, and extreme cold temperatures with dangerous wind chill. They are considered deceptive killers because most deaths and other impacts or losses are indirectly related to the storm. Injuries and fatalities may
occur due to traffic accidents on icy roads, heart attacks while shoveling snow, or of hypothermia from prolonged exposure to cold.

Heavy snow can immobilize a region and paralyze a city, shutting down air and rail transportation, stopping the flow of supplies, and disrupting medical and emergency services. Accumulations of snow can collapse buildings and knock down trees and power lines. In rural areas, homes and farms may be isolated for days, and unprotected livestock may be lost. Storms near the coast can cause coastal flooding and beach erosion as well as sink ships at sea. In the mountains, heavy snow can lead to avalanches. For the purposes of this Plan, the entire population of the Commonwealth of Massachusetts is exposed to severe winter weather events.

**Vulnerable Populations**

Although the entire population of the Commonwealth is exposed to the severe winter weather hazard, the elderly are considered most susceptible due to their increased risk of injury and death from falls and overexertion and/or hypothermia from attempts to clear snow and ice, or related to power failures. In addition, severe winter weather events can reduce the ability of these populations to access emergency services. Residents with low incomes may not have access to housing or their housing may be less able to withstand cold temperatures (e.g., homes with poor insulation and heating supply).

**Health Impacts**

Health impacts from severe winter storms are similar to those described for other hazards, particularly Average/Extreme Temperatures (Section 6.3.1). Cold weather, which is a component of a severe winter storm, increases the risk of hypothermia and frostbite. Exposure to cold conditions can also exacerbate pre-existing respiratory and cardiovascular conditions. In addition to temperature-related dangers, however, severe winter storms also present other potential health impacts. For example, individuals may use generators in their homes if the power goes out, or may use the heat system in their cars if they become trapped by snow. Without proper ventilation, both of these activities can result in carbon monoxide buildup that can be fatal. Driving during severe snow and ice conditions can also be very dangerous, as roads become slick and cars can lose control. Additionally, during and after winter storms, roads may be littered with debris, presenting a danger to unaware drivers.

**6.2.2.3.2 Government**

As part of a FEMA Hazard Mitigation Grant Program funded study, in 2010 the Northeast States Emergency Consortium developed regional hazard maps for snowfall for the Northeast. Using their GIS data, a map was created to show which areas experience high snow (defined as >5") with a given frequency. These data were overlaid with the DCAMM facility data, and the resultant map is shown in Figure 6-48. Table 6-63 summarizes the number of state-owned buildings in each of the four snow bands.
### Table 6.27: State-Owned Buildings in High-Snow Areas

<table>
<thead>
<tr>
<th>County</th>
<th>&lt;0.5 days per year</th>
<th>0.5 – 2.4 days per year</th>
<th>2.5 – 4.4 days per year</th>
<th>4.5 – 7.4 days per year</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Barnstable</td>
<td>283</td>
<td>$387,520,413</td>
<td>120</td>
<td>$441,564,695</td>
</tr>
<tr>
<td>Berkshire</td>
<td>23</td>
<td>$225,978,032</td>
<td>112</td>
<td>$754,722,896</td>
</tr>
<tr>
<td>Bristol</td>
<td>197</td>
<td>$635,327,119</td>
<td>169</td>
<td>$363,209,369</td>
</tr>
<tr>
<td>Dukes</td>
<td>9</td>
<td>$11,109,395</td>
<td>25</td>
<td>$58,500,444</td>
</tr>
<tr>
<td>Essex</td>
<td>189</td>
<td>$1,232,718,479</td>
<td>49</td>
<td>$103,042,029</td>
</tr>
<tr>
<td>Franklin</td>
<td>120</td>
<td>$305,153,404</td>
<td>98</td>
<td>$22,447,459</td>
</tr>
<tr>
<td>Hampden</td>
<td>361</td>
<td>$2,378,445,047</td>
<td>58</td>
<td>$103,042,029</td>
</tr>
<tr>
<td>Hampshire</td>
<td>417</td>
<td>$2,289,158,035</td>
<td>58</td>
<td>$22,447,459</td>
</tr>
<tr>
<td>Middlesex</td>
<td>126</td>
<td>$428,100,189</td>
<td>737</td>
<td>$3,551,003,480</td>
</tr>
<tr>
<td>Nantucket</td>
<td>8</td>
<td>$6,417,161</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Norfolk</td>
<td>363</td>
<td>$1,367,092,553</td>
<td>163</td>
<td>$295,859,599</td>
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</table>

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### Deleted:

- Section: 42
- Figure: 6-6, Number of Days with 5-inches of Snow or More
- Table: 6-27, State-Owned Buildings in High-Snow Areas

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*Draft 2 Risk Assessment March 2018*
6.2.2.3.3 The Built Environment

All infrastructure and other elements of the built environment in the Commonwealth are exposed to the severe winter weather hazard. Table 6-64 summarizes the number of critical facilities in each of the four snow bands described earlier by county, and Table 6-65 describes the number of exposed state facilities by type. Full functionality of critical facilities such as police, fire and medical facilities is essential for response during and after a winter storm event. Because power interruption can occur, backup power is recommended for critical facilities and infrastructure. Potential structural damage to the facilities themselves may include damage to roofs and building frames. However, these facilities may not be fully operational due to workers unable to travel to ensure continuity of operations pre- and post-event.

Other infrastructure elements at risk for this hazard include roadways, which can be obstructed by snow or ice accumulation, or by wind-blown debris. Additionally, over time, roadways can be damaged from the application of salt and thermal expansion and contraction from alternating freezing and warming conditions. Other types of infrastructure, including rail, aviation and ports/waterways (if temperatures are cold enough to cause widespread freezing) can be impacted by winter storm conditions.

### Table 6-28: Number of Critical Facilities in High-Snow Areas by County

<table>
<thead>
<tr>
<th>County</th>
<th>Number of Days of Storms Totaling More than 5 Inches of Snow</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>&lt;0.5 days per year</td>
</tr>
<tr>
<td>Barnstable</td>
<td>10</td>
</tr>
<tr>
<td>Berkshire</td>
<td>1</td>
</tr>
<tr>
<td>Bristol</td>
<td>11</td>
</tr>
<tr>
<td>Dukes</td>
<td>2</td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, MEMA 2017
Chapter 6: Risk Assessment

### Natural Resources and Environment

Although winter storms are a natural part of the Massachusetts climate, and native ecosystems and species are well-adapted to these events, changes in frequency or severity of winter storms could increase their environmental impacts. Environmental impacts of severe winter storms can include direct mortality of individuals and felling of trees, which can damage the physical structure of the ecosystem. Similarly, if large numbers of plants or animals die as the result of a storm, their lack of availability can impact the food supply for animals in the same food web. If many trees fall within a small area, they can release large amounts of carbon as they decay.
unexpected release can cause further imbalance in the local ecosystem. The flooding that results when snow and ice melt can also cause extensive environmental impacts, as discussed in Section 6.2.1 Inland Flooding.

### 6.2.2.3 Economy

The entire general building stock inventory in the Commonwealth is exposed to the severe winter weather hazard. In general, structural impacts include damage to roofs and building frames, rather than building content. Heavy accumulations of ice can bring down trees, electrical wires, telephone poles and lines, and communication towers. Communications and power can be disrupted for days while utility companies work to repair the extensive damage. Even small accumulations of ice may cause extreme hazards to motorists and pedestrians. Bridges and overpasses are particularly dangerous because they freeze before other surfaces. A specific area that is vulnerable to the winter storm hazard is the floodplain. Snow and ice melt can cause both riverine and urban flooding. Estimated losses due to flooding in the Commonwealth are discussed in Section 6.2.1 Inland Flooding and Section 6.4.1 Hurricanes/Tropical Storm. The cost of snow and ice removal and repair of roads from the freeze/thaw process can drain local financial resources. The potential secondary impacts from winter storms also impact the local economy including loss of utilities, interruption of transportation corridors, loss of business function, and for many individuals, loss of income during business closures.

### 6.2.3 Precipitation and Inland Flooding

**NEED INTRO HERE**

#### 6.2.3.1 Rainfall

#### 6.2.3.2 Snowstorms

There is no widely used scale to classify snowstorms. The NESIS developed by Paul Kocin of The Weather Channel and Louis Uccellini of the National Weather Service characterizes and ranks high-impact northeast snowstorms. These storms have large areas of 10-inch snowfall accumulations and greater. NESIS has five categories, as shown in Table 6-66.

<table>
<thead>
<tr>
<th>Category</th>
<th>NESIS</th>
<th>Value Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>1—2.499</td>
<td>Notable</td>
</tr>
<tr>
<td>2</td>
<td>2.5—3.99</td>
<td>Significant</td>
</tr>
<tr>
<td>3</td>
<td>4—5.99</td>
<td>Major</td>
</tr>
<tr>
<td>4</td>
<td>6—9.99</td>
<td>Crippling</td>
</tr>
<tr>
<td>5</td>
<td>10.0+</td>
<td>Extreme</td>
</tr>
</tbody>
</table>
In recent years, the Regional Snowfall Index (RSI) has become the descriptor of choice for measuring winter events. The RSI ranks snowstorm impacts on a scale system from 1 to 5 as depicted in Table 6-67. Both NESIS and RSI scores are discussed here in order to accurately characterize the severity of storms described prior to the establishment of the RSI.

Based on established indices, the RSI is a regional index; a separate index is produced for each of the six NCDC climate regions in the eastern two-thirds of the nation. The indices are calculated in a similar fashion to NESIS, but the new indices require region-specific parameters and thresholds for the calculations.

<table>
<thead>
<tr>
<th>Category</th>
<th>RSI Value</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>1-3</td>
<td>Notable</td>
</tr>
<tr>
<td>2</td>
<td>3-6</td>
<td>Significant</td>
</tr>
<tr>
<td>3</td>
<td>6-10</td>
<td>Major</td>
</tr>
<tr>
<td>4</td>
<td>10-18</td>
<td>Crippling</td>
</tr>
<tr>
<td>5</td>
<td>18.0+</td>
<td>Extreme</td>
</tr>
</tbody>
</table>

The RSI is important because of the need to place snowstorms and their societal impacts into a historical perspective on a regional scale. For example in February 1973, a major snowstorm hit the Southeast affecting areas not prone to snow. The storm stretched from the Louisiana and Mississippi Gulf coasts northeastward to the Carolinas. Over 11 million people received more than 5 inches of snow and three quarters of a million people in Georgia and South Carolina experienced over 15 inches of snow. This is currently the 10th highest ranked storm for the Southeast region. This storm would not even be ranked in NESIS. This example illustrates why it is important to discriminate impacts between the established six regions. For clarification purposes, thresholds are established for each of the six regions. Snowfall thresholds for the Northeast are 4, 10, 20, and 30 inches of snowfall amounts.

### 6.2.3.3 Inland Flooding

Floodplains are the low, flat, and periodically flooded lands adjacent to rivers, lakes, and oceans. These areas are subject to geomorphic (land-shaping) and hydrologic (water flow) processes. Floodplains may be broad, as when a river crosses an extensive flat landscape, or narrow, as...
when a river is confined in a canyon. These areas form a complex physical and biological system
that not only support a variety of natural resources, but also provide natural flood storage and
erosion control. When a river is separated from its floodplain with levees and other flood control
facilities, these natural benefits are lost, altered, or significantly reduced. When floodwaters
recede after a flood event, they leave behind layers of rock and mud. These gradually build up to
create a new floor of the floodplain. Floodplains generally contain unconsolidated sediments
known as alluvium (accumulations of sand, gravel, loam, silt, and/or clay), often extending
below the bed of the stream. These sediments provide a natural filtering system, with water
percolating back into the ground and replenishing groundwater supplies.
Floodplains can support ecosystems that are rich in plant and animal species. Wetting the
floodplain soil releases an immediate surge of nutrients from the rapid decomposition of organic
matter that has accumulated over time. When this occurs, microscopic organisms thrive and
larger species enter a rapid breeding cycle. Opportunistic feeders (particularly fish or birds) often
utilize the increased food supply. The production of nutrients peaks and falls away quickly, but
the surge of new growth that results endures for some time. Species growing in floodplains are
markedly different from those that grow outside floodplains. For instance, riparian trees (trees
that grow in floodplains) tend to be very tolerant of root disturbance and very quick-growing
compared to non-riparian trees.

6.2.3.4 Hazards Profile

6.2.3.4.1 Location

Riverine, or inland flooding, affects the majority of communities in the Commonwealth.
Massachusetts encompasses 27 watershed areas (Figure 6-11) and two major rivers, including
the Connecticut River and Merrimack River. The Connecticut River, flows south from the New
Hampshire/Vermont state line through Massachusetts and Connecticut to the Long Island Sound.
Tributaries of the Connecticut River that are located in Massachusetts include the Deerfield,
Millers, Chicopee, and Westfield Rivers. The Merrimack River flows south from the White
Mountains of New Hampshire and into northeast Massachusetts before discharging to the
Atlantic Ocean. The Nashua and Shawsheen Rivers are tributaries to the Merrimack River in
Massachusetts.

The Taunton River watershed, which is the second largest watershed in the state and located in
the coastal plain of southeastern Massachusetts, is vulnerable to the effects of climate change,
including flooding, increased precipitation, and sea level rise due to its location and topography

Rivers with several dams, such as the Blackstone River, a highly industrialized river located in
south central Massachusetts that discharges to Narragansett Bay in Rhode Island, are susceptible
to flooding. The Taunton River in the coastal plain of southeast Massachusetts
The south coastal, Cape Cod, and Islands basins have very little vertical relief and are composed of thick sand deposits with high infiltration rates. As a result, rivers in these watersheds are less flashy and flood-prone. Coastal flooding, discussed in Section 6.1.1, is generally more of a problem in these areas.

6.2.3.4 Historic Occurrences

Flooding in Massachusetts is often the direct result of frequent weather events such as coastal storms, nor’easters, tropical storms, hurricanes, heavy rains, and snowmelt. Rainfall events are the most consistently influential drivers of riverine flooding in the Commonwealth. The state receives approximately 48 inches of rain per year on average, with average monthly rainfall between 3 and 4 inches for all regions of the state. However, heavy rainfall events occur regularly. As a result, riverine flooding affects the majority of communities in the Commonwealth. However, the western and central portions of the state often experience more severe riverine flooding events. This occurs because inland flooding is exacerbated by the effect of orographic lift, in which precipitation is generated as air is lifted and moves over a mountain range. This phenomenon occurs in the higher elevation areas of central and western Massachusetts. In addition, heavy precipitation associated with tropical storms is highest on the left (usually west) side of the tropical storm track, which tends to result in the highest rainfall amounts from these storms occurring in central and western Massachusetts.
Over the course of the last 50 years, there have been 22 major flood (or flood-related) events in Massachusetts. Figure 6-12 illustrates the number of FEMA declared flood-related disasters by County. Additional information on these events is provided in Appendix B.

**Figure 6-8: Number of FEMA Flood Declared Disasters by County**
6.2.3.4.3 Frequency of Occurrences

For the purposes of this plan, the frequency of hazard events of disaster declaration proportions is defined by the number of federally declared disaster events for the Commonwealth over a specified period of time. In the northeast precipitation released by storms has increased by 17% from the baseline level recorded in 1901-1960 to present day levels measured in 2011-2012 (USGCRP, 2014).

The historical record indicates the Commonwealth has experienced 22 flood-related disaster declaration occurrences from 1954 to 2017. Therefore, based on these statistics, the Commonwealth may experience a flood event of disaster declaration proportions approximately once every three years. However, as shown in the map above, the frequency of flooding varies significantly based on watershed, riverine reach, and location along each reach.

6.2.3.4.4 Severity/Extent

Inland flooding in Massachusetts is forecast and classified by the National Weather Service’s Northeast River Forecast Center as minor, moderate, or severe based upon the types of impacts that occur. Minor flooding is considered “disruptive” flooding that causes impacts such as road closures and flooding of recreational areas and farmland. Moderate flooding can involve land with structures becoming inundated. Major flooding is a widespread, life-threatening event. River forecasts are made at many locations in the state containing U.S. Geological Survey (USGS) river gages, with established flood elevations and levels corresponding to each of the degrees of flooding.

As indicated, the principal factors affecting flood damage are flood depth and velocity. The deeper and faster that flood flows become, the more damage they can cause. Shallow flooding with high velocities can cause as much damage as deep flooding with slow velocity. This is especially true when a channel migrates over a broad floodplain, redirecting high velocity flows and transporting debris and sediment.

The frequency and severity of flooding are measured using a discharge probability, which is the probability that a certain river discharge (flow) will be equaled or exceeded in a given year. Flood studies use historical records to determine the probability of occurrence for the different
Flood flows in Massachusetts are measured at numerous USGS stream gages. The gages operate routinely, but particular care is taken to measure flows during flood events to calibrate the stage-discharge relationships at each location and to document actual flood conditions. Typically in the aftermath of a flood event, USGS will determine the recurrence interval of the event using data from the gage’s period of historical record.

**The 100-Year Flood**

As described above, the 100-year flood is not inherently a flood that will occur once every 100 years. Rather, it is the flood that has a one percent chance of being equaled or exceeded each year. The 100-year flood is the standard used by most federal and state agencies. For example, it is used by the National Flood Insurance Program (NFIP) to guide floodplain management and determine the need for flood insurance.

The extent of flooding associated with a 1-percent annual probability of occurrence (the base flood or 100-year flood) is called the 100-year floodplain and is used as the regulatory boundary by many agencies. Also referred to as the Special Flood Hazard Area (SFHA), this boundary is a convenient tool for assessing vulnerability and risk in flood-prone communities. Many communities have maps that show the extent and likely depth of flooding for the base flood. This extent generally includes both the stream channel and the flood fringe, which is the stream-adjacent area that will be inundated during a 100-year (or 1% annual chance) flood event but does not effectively convey floodwaters.

**The 500-Year Flood**

The term “500-year flood” is the flood that has a 0.2-percent chance of being equaled or exceeded each year. Flood insurance purchases are not required by the federal government in the 500-year floodplain, but could be required by individual lenders.

Base flood elevations and the boundaries of the 1-percent annual chance (100-year) floodplains and the 0.2-percent annual chance (500-year) floodplains are shown on Flood Insurance Rate Maps (FIRMs), which are the principal tool for identifying the extent and location of the flood.
hazard. The FIRMs depict SFHAs—areas subject to inundation from the 1-percent-annual-chance flood (also known as the base flood or the 100-year flood).

6.2.3.4.5 Warning Time

Due to the sequential pattern of meteorological conditions needed to cause serious flooding, it is unusual for a flood to occur without warning. Flash flooding, which occurs when excessive water fills either normally dry creeks or river beds or dramatically increases the water surface elevation on currently flowing creeks and river, can be less predictable. However, potential hazard areas can be warned in advanced of potential flash flooding danger. Flooding is more likely to occur due to a rain storm when the soil is already wet and/or streams are already running high from recent previous rains. NOAA’s Northeast River Forecast Center provides flood warning for Massachusetts, relying on monitoring data from the USGS stream gage network. Notice of potential flood conditions is generally available five days in advance. State agency staff also monitor river, weather, and forecast conditions throughout the year. Notification of potential flooding is shared among state agency staff, including the Massachusetts Emergency Management Agency and the Office of Dam Safety. The National Weather Service provides briefings to state and local emergency managers and provides notifications to the public via traditional media and social networking platforms. MEMA also distributes information regarding potential flooding to local emergency managers, the press, and the public.

6.2.3.5 Impacts

Human activities tend to concentrate in floodplains for a number of reasons: water is readily available, land is fertile and suitable for farming, transportation by water is easily accessible, and the terrain is flatter (and, as a result, easier to develop). In addition, during the Industrial Revolution, factories and cities were often constructed along river corridors to take advantage of the power that was generated by flowing water. This development pattern is particularly evident in Massachusetts, and many dams and canals constructed for industrial purposes remain in the landscape. As a result, Massachusetts’ flood plains tend to be heavily developed and highly populated. Human activity in floodplains interferes with the natural function of these areas this is more common in our more developed communities. Development can affect the distribution and timing of drainage by altering or confining drainage channels, thereby increasing flood problems. This increases flood potential in two ways: it reduces the stream’s capacity to contain flows and it increases flow rates or velocities downstream during all stages of a flood event.
The most problematic secondary hazards for flooding are fluvial erosion, river bank erosion, and landslides, which can be more harmful than actual flooding. For instance, fluvial erosion attributed to Hurricane Irene caused an excess of $23 Million in damage along Route 2. The impacts from these secondary hazards are especially prevalent in the upper courses of rivers with steep gradients, where floodwaters may pass quickly and without much damage, but scour the banks, edging properties closer to the river channel or causing them to fall in. Landslides can occur following flood events when high flows over-saturate soils on steep slopes, causing them to fail. These secondary hazards also affect infrastructure. Roadways and bridges are impacted when floods undermine or wash out supporting structures. Failure of wastewater treatment plants from overflow or overtopping or hazardous material tanks and dislodging of hazardous waste containers can occur during floods as well, releasing untreated wastewater or hazardous materials directly into storm sewers, rivers or the ocean. Flooding can also impact public water supplies and the power grid.

As described in Section 6.3.2, Drought, natural infiltration and retention is reduced by impervious cover (pavement, buildings) on the land surface and by the interruption of natural small-scale drainage patterns in the landscape caused by development and drainage infrastructure. Highly urbanized areas with traditional stormwater drainage systems tend to experience higher peak flood levels and more extreme hydrology overall. Development can interface effectively with a floodplain as long as steps are taken to mitigate the activities’ adverse impacts on floodplain functions.

Methodology

To assess the Commonwealth’s exposure to the flood hazard, an analysis was conducted with the most current floodplain boundaries, as shown in Table 6-21 in Section 6.2.4.1. These data include the locations of the FEMA flood zones: the 100-year flood zones or 1-percent-annual-chance event (including both A zones and V zones) and the 500-year flood zones or 0.2-percent-annual-chance event. Using ArcMap GIS software, these data were overlaid with the population, general building stock, state-owned facility data, and critical facilities to determine exposure.

The newest FEMA Flood Insurance Rate Maps (FIRMs) or Standard Digital Flood Insurance Rate Maps (DFIRMs) were used in this analysis. Where DFIRMs were not available, FEMA Quality 3 (Q3) data were used. Franklin County does not have DFIRMs or Q3 data, although the county does maintain a digital floodplain layer displaying the 1-percent-chance flood event for
the Connecticut River. As a result of this data incongruity, Franklin County is not included in the exposure or vulnerability analyses below.

Table 6-21 and Figure 6-13 summarize the data used for this risk assessment. Figure 6-14 displays the 1- and 0.2-percent flood hazard areas across the Commonwealth. The V-zone is associated with coastal flooding and is discussed separately in Section 6.1.1.

### Table 6-32: Flood Data Used for Risk Assessment.

<table>
<thead>
<tr>
<th>County</th>
<th>Data Used for 2018 Plan Update</th>
<th>Latest FEMA Study Effective Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Berkshire</td>
<td>Q3</td>
<td>Maps are dated early 1980s</td>
</tr>
<tr>
<td>Bristol</td>
<td>DFIRM</td>
<td>July 16, 2015</td>
</tr>
<tr>
<td>Dukes</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Essex</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Franklin</td>
<td>No digital FEMA flood data</td>
<td>Maps are dated 1970s or early 1980s</td>
</tr>
<tr>
<td>Hampden</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Hampshire</td>
<td>Q3</td>
<td>Maps are dated 1970s or early 1980s</td>
</tr>
<tr>
<td>Middlesex</td>
<td>DFIRM</td>
<td>July 6, 2016</td>
</tr>
<tr>
<td>Nantucket</td>
<td>DFIRM</td>
<td>July 6, 2016</td>
</tr>
<tr>
<td>Norfolk</td>
<td>DFIRM</td>
<td>July 16, 2015</td>
</tr>
<tr>
<td>Plymouth</td>
<td>DFIRM</td>
<td>July 16, 2015</td>
</tr>
<tr>
<td>Suffolk</td>
<td>DFIRM</td>
<td>November 4, 2016</td>
</tr>
<tr>
<td>Worcester</td>
<td>DFIRM &amp; Q3</td>
<td>March 16, 2016</td>
</tr>
</tbody>
</table>

The DFIRM is only available for a portion of the County (Auburn, Berlin, Blackstone, Bolton, Boylston, Charlton, Clinton, Douglas, Dudley, Grafton, Harvard, Hopedale, Lancaster, Leicester, Mendon, Milford, Millbury, Millville, Northborough, Northbridge, Oxford, Paxton, Shrewsbury, Southborough, Southbridge, Spencer, Sterling, Sutton, Upton, Uxbridge, Webster, West Boylston, Westborough, and Worcester); the Q3 used for the remainder of the County [generally early 1980s maps].
Chapter 5: Introduction to Risk Assessment

Figure 6-9: FEMA Flood Map Status for the Commonwealth of Massachusetts

Deleted: 7
Figure 6-10, FEMA Flood Hazard Areas in the Commonwealth of Massachusetts
6.2.3.5.1 Population

The impact of flooding on life, health, and safety is dependent upon several factors including the severity of the event and whether or not adequate warning time is provided to residents. Exposure represents the population living in or near floodplain areas that could be impacted should a flood event occur. Additionally, exposure should not be limited to only those who reside in a defined hazard zone, but everyone who may be affected by the effects of a hazard event (e.g., people are at risk while traveling in flooded areas, people living urban areas with poor stormwater drainage, or people whose normal transportation access is compromised during an event). The degree of that impact will vary and is not strictly measurable.

To estimate the population exposed to the 1-percent and 0.2-percent annual chance flood events, the flood hazard boundaries were overlaid upon the 2010 Census block population data in GIS (U.S. Census, 2010). Census blocks do not follow the boundaries of the floodplain. The proportion of the census block within the floodplain was used to approximate the population contained therein. For example, if 50% of a census block of 1,000 people was located within a floodplain, the estimated population exposed to the hazard would be 500. Table 6-2 lists the estimated population located within the 1-percent and 0.2-percent flood zones by County.

### Table 6-2: Estimated Population Exposed to the 1-Percent and 0.2-Percent Annual Chance Inland Flood Events

<table>
<thead>
<tr>
<th>County</th>
<th>Total 2010 Population</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>A-Zone</td>
<td>Population</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Barnstable</td>
<td>215,888</td>
<td>149</td>
<td>1,141</td>
</tr>
<tr>
<td>Berkshire</td>
<td>131,219</td>
<td>7,985</td>
<td>2,311</td>
</tr>
<tr>
<td>Bristol</td>
<td>548,285</td>
<td>12,580</td>
<td>3,472</td>
</tr>
<tr>
<td>Dukes</td>
<td>16,535</td>
<td>0</td>
<td>11</td>
</tr>
<tr>
<td>Essex</td>
<td>745,159</td>
<td>18,667</td>
<td>15,385</td>
</tr>
<tr>
<td>Franklin</td>
<td>71,372</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Hampden</td>
<td>463,490</td>
<td>8,178</td>
<td>14,622</td>
</tr>
<tr>
<td>Hampshire</td>
<td>158,080</td>
<td>5,315</td>
<td>2,604</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1,503,085</td>
<td>38,798</td>
<td>34,182</td>
</tr>
<tr>
<td>Nantucket</td>
<td>10,172</td>
<td>11</td>
<td>129</td>
</tr>
<tr>
<td>Norfolk</td>
<td>670,850</td>
<td>17,409</td>
<td>9,845</td>
</tr>
<tr>
<td>Plymouth</td>
<td>494,919</td>
<td>15,954</td>
<td>4,231</td>
</tr>
</tbody>
</table>
### Vulnerable Populations

Of the population exposed, the most vulnerable include the economically disadvantaged, some of the population over the age of 65, individuals with medical needs, and those with language-based isolation. Economically disadvantaged populations are more vulnerable because they are likely to consider the economic impacts of evacuation when deciding whether or not to evacuate. The population over the age of 65 is also more vulnerable because some of these individuals are more likely to seek or need medical attention, which may not be available due to isolation during a flood event, and they may have more difficulty evacuating. Individuals with medical needs may have trouble evacuating and accessing needed medical care while displaced. Those who have language-based isolation may not receive or understand the warnings to evacuate.

The total number of injuries and casualties resulting from typical riverine flooding is generally limited due to advance weather forecasting, blockades, and warnings. The historical record from 1993 to 2017 indicates there have been two fatalities associated with flooding from (May 2006) and five injuries associated with two flood events (events occurred within two weeks of each other in March 2010).

### Health Impacts

Flooding can result in direct mortality to individuals in the storm area. This hazard is particularly dangerous because even a relatively low-level flood can be more hazardous than many residents realize. A commonly cited statistic states that six inches of moving water can cause adults to fall, while one-to-two feet of water can sweep cars away. Immediate danger is also presented by downed powerlines, sharp objects in the water or fast-moving debris that may be moving in or near the water.

According to OSHA, flood water often contains a wide range of infectious organisms, including intestinal bacteria, MRSA, strains of hepatitis, and agents of typhoid, paratyphoid and tetanus (OSHA, 2005). Floodwaters may also contain agricultural or industrial chemicals, hazardous materials swept away from containment areas, or electrical hazards if downed power lines are present. Individuals who evacuate and move to crowded shelters to escape the storm may face...
additional risk of contagious disease; however, seeking shelter from storm events when advised is considered far safer than remaining in threatened areas. Individuals with pre-existing health conditions can also experience a medical crisis if flood events (or related evacuations) render them unable to access needed medication.

Flood events can also have significant impacts even once the initial event has passed. For example, flooded areas that do not drain properly can become breeding grounds for mosquitoes, which can transmit a number of diseases. Exposure to mosquitoes may also increase if individuals are outside of their homes for longer than usual as a result of power outages or other flood-related conditions. Finally, the growth of mold inside buildings is often widespread after a flood. A CDC investigation following Hurricane Katrina found mold in the walls of nearly half of the water-damaged homes they inspected. Mold can result in allergic reactions and can exacerbate other health problems (CDC, 2006).

6.2.3.5.2 Government

Flooding can cause direct damage to state-owned facilities and result in roadblocks and inaccessible streets that impact the ability of public safety and emergency vehicles to respond to calls for service.

To assess the exposure of the state-owned facilities provided by DCAMM and the Office of Leasing, an analysis was conducted in December 2017 with the most current floodplain boundaries. Using ArcMap, GIS software, the flood hazard area data was overlaid with the state facility data and the appropriate flood zone determination was assigned to each facility. Table 6-23 summarizes the number of state buildings located in the 1-percent and 0.2-percent annual chance flood zones by County, and the replacement value of those buildings. This analysis indicates that Middlesex and Hampshire Counties contain the most state facilities exposed to the inland flood hazard based on their location within the A-zone or 500-year flood zone.

### Table 6-23: State Facilities in Flood Zones

<table>
<thead>
<tr>
<th>County</th>
<th>In A-Zone</th>
<th></th>
<th>In 500-Year Zone</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Barnstable</td>
<td>17</td>
<td>$6,980,938</td>
<td>2</td>
<td>$497,733</td>
</tr>
<tr>
<td>Berkshire</td>
<td>1</td>
<td>$20,858,353</td>
<td>9</td>
<td>$83,949,395</td>
</tr>
<tr>
<td>Bristol</td>
<td>6</td>
<td>$1,535,503</td>
<td>6</td>
<td>$13,571,921</td>
</tr>
</tbody>
</table>

Deleted: 20
### Table 6-24

<table>
<thead>
<tr>
<th>County</th>
<th>In A-Zone</th>
<th>In 500-Year Zone</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Hampshire</td>
<td>22</td>
<td>$4,409,577</td>
</tr>
<tr>
<td>Middlesex</td>
<td>46</td>
<td>$32,669,227</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td>18</td>
<td>$7,244,847</td>
</tr>
<tr>
<td>Plymouth</td>
<td>1</td>
<td>$17,137</td>
</tr>
<tr>
<td>Suffolk</td>
<td>4</td>
<td>$1,078,925</td>
</tr>
<tr>
<td>Worcester</td>
<td>14</td>
<td>$45,575,206</td>
</tr>
<tr>
<td>Total</td>
<td>135</td>
<td>$122,369,713</td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017

### 6.2.3.5.3 The Built Environment

Impervious surfaces increase vulnerability to flooding. Even moderate development that results in as little as 3% impervious cover can lead to flashier flows and river degradation including channel deepening, widening, and instability (Vietz and Hawley, 2016). Flooding can increase bank erosion and also undermine buried or build infrastructure like sewer lines, underground power, gas, and cable infrastructure.

NFIP data are a useful tool to determine the location of areas vulnerable to flood and severe storm hazards. Table 6-24 summarizes the NFIP policies, claims, repetitive loss, and severe repetitive loss properties in each county. A repetitive loss property is a property for which two or more flood insurance claims of more than $1,000 have been paid by the NFIP within any 10-year period since 1978. A severe repetitive loss property is defined as one that “has incurred flood-related damage for which 4 or more separate claims payments have been paid under flood insurance coverage, with the amount of each claim payment exceeding $5,000 and with cumulative amount of such claims payments exceeding $20,000; or for which at least 2 separate claims payments have been made with the cumulative amount of such claims exceeding the reported value of the property” (FEMA). Housing unit projections for 2016 from the U.S. Census were used to represent the total housing units in each county. It should be noted that policy and claim data reflects the time period from 1978 to 2017, while repetitive loss and severe repetitive loss values are calculated using a rolling 10-year period.
Table 6-35: NFIP Policies, Claims, and Repetitive Loss Statistics

<table>
<thead>
<tr>
<th>County</th>
<th>Number of Housing Units (2016 Projections)</th>
<th>Policies</th>
<th>% of Housing Units</th>
<th>Claims</th>
<th>Total Loss Payments</th>
<th>Repetitive Losses</th>
<th>Severe Repetitive Losses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>162,500</td>
<td>11,687</td>
<td>7.1</td>
<td>2,777</td>
<td>$29,564,534</td>
<td>476</td>
<td>30</td>
</tr>
<tr>
<td>Berkshire</td>
<td>68,458</td>
<td>841</td>
<td>1.2</td>
<td>387</td>
<td>$3,057,651</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td>232,068</td>
<td>4,112</td>
<td>1.8</td>
<td>1,419</td>
<td>$11,816,448</td>
<td>196</td>
<td>4</td>
</tr>
<tr>
<td>Dukes</td>
<td>17,713</td>
<td>968</td>
<td>5.5</td>
<td>165</td>
<td>$1,692,172</td>
<td>42</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td>399,644</td>
<td>9,900</td>
<td>3.1</td>
<td>4,717</td>
<td>$73,422,235</td>
<td>1543</td>
<td>126</td>
</tr>
<tr>
<td>Franklin</td>
<td>33,746</td>
<td>199</td>
<td>&lt; 1</td>
<td>101</td>
<td>$3,759,871</td>
<td>6</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>192,079</td>
<td>1053</td>
<td>&lt; 1</td>
<td>245</td>
<td>$2,364,442</td>
<td>29</td>
<td>--</td>
</tr>
<tr>
<td>Hampshire</td>
<td>63,087</td>
<td>502</td>
<td>&lt; 1</td>
<td>186</td>
<td>$1,682,749</td>
<td>53</td>
<td>4</td>
</tr>
<tr>
<td>Middlesex</td>
<td>625,409</td>
<td>7,575</td>
<td>1.2</td>
<td>3,383</td>
<td>$32,370,019</td>
<td>1008</td>
<td>90</td>
</tr>
<tr>
<td>Nantucket</td>
<td>12,075</td>
<td>1,010</td>
<td>8.3</td>
<td>542</td>
<td>$16,741,745</td>
<td>186</td>
<td>21</td>
</tr>
<tr>
<td>Norfolk</td>
<td>274,987</td>
<td>6,598</td>
<td>2.4</td>
<td>2,707</td>
<td>$16,700,041</td>
<td>820</td>
<td>86</td>
</tr>
<tr>
<td>Plymouth</td>
<td>204,122</td>
<td>10,193</td>
<td>5.0</td>
<td>10,569</td>
<td>$13,811,536</td>
<td>4064</td>
<td>950</td>
</tr>
<tr>
<td>Suffolk</td>
<td>331,329</td>
<td>7,447</td>
<td>2.2</td>
<td>3,978</td>
<td>$21,965,551</td>
<td>1465</td>
<td>88</td>
</tr>
<tr>
<td>Worcester</td>
<td>330,809</td>
<td>1,664</td>
<td>&lt; 1</td>
<td>681</td>
<td>$10,019,148</td>
<td>192</td>
<td>6</td>
</tr>
<tr>
<td>Total</td>
<td>2,858,026</td>
<td>63,749</td>
<td>2.2</td>
<td>34,426</td>
<td>$359,968,142</td>
<td>10,080</td>
<td>1,405</td>
</tr>
</tbody>
</table>


Barnstable, Plymouth and Essex Counties have the highest percentage of policies. The majority of the repetitive loss and severe repetitive loss properties are located in eastern Massachusetts, with the largest number along the coast in the Counties of Plymouth, Essex and Suffolk.

Figures 6-15 and 6-16 show the number of repetitive loss and severe repetitive loss properties in each municipality.
Table 6-25 includes updated data for Repetitive Loss (RL) and Severe Repetitive Loss (SRL) properties as of 2017. This table shows the municipalities with the 15 highest number of repetitive loss properties. These municipalities are the same as those identified in the 2013 plan, although orders have shifted. Overall, it appears that the number of RL and SRL properties has increased over the reporting period. There are a number of phenomena that could explain this trend, including actual increases in flooding frequency and severity or an increase in awareness of NFIP programs among at-risk homeowners.

### Table 6-36: NFIP Repetitive Loss and Severe Repetitive Loss Data

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Scituate</td>
<td>52</td>
<td>503</td>
<td>1,551</td>
<td>82</td>
<td>490</td>
<td>1,708</td>
<td>110</td>
<td>526</td>
<td>2,036</td>
</tr>
<tr>
<td>Revere</td>
<td>16</td>
<td>288</td>
<td>935</td>
<td>17</td>
<td>293</td>
<td>962</td>
<td>10</td>
<td>294</td>
<td>974</td>
</tr>
<tr>
<td>Hull</td>
<td>7</td>
<td>235</td>
<td>713</td>
<td>16</td>
<td>238</td>
<td>778</td>
<td>16</td>
<td>247</td>
<td>833</td>
</tr>
<tr>
<td>Marshfield</td>
<td>3</td>
<td>156</td>
<td>442</td>
<td>7</td>
<td>158</td>
<td>474</td>
<td>13</td>
<td>185</td>
<td>629</td>
</tr>
<tr>
<td>Quincy</td>
<td>1</td>
<td>144</td>
<td>408</td>
<td>11</td>
<td>169</td>
<td>513</td>
<td>11</td>
<td>174</td>
<td>540</td>
</tr>
<tr>
<td>Winthrop</td>
<td>5</td>
<td>136</td>
<td>396</td>
<td>5</td>
<td>140</td>
<td>411</td>
<td>6</td>
<td>142</td>
<td>429</td>
</tr>
<tr>
<td>Peabody</td>
<td>1</td>
<td>37</td>
<td>131</td>
<td>2</td>
<td>44</td>
<td>179</td>
<td>3</td>
<td>46</td>
<td>191</td>
</tr>
</tbody>
</table>
To estimate the elements of the built environment exposed to the flood hazard, the flood hazard boundaries were overlaid upon the military facilities, police facilities, fire facilities, hospitals, and colleges contained in the most current DCAMM inventory. Table 6-26 summarizes the number of facilities in each zone by county, and Table 6-27 summarizes the number of facilities in each zone by type. Table 6-28 lists the bridges that are exposed to the inland flooding hazard. 

Table 6-37: Critical Facilities Exposed to Inland Flooding by County

<table>
<thead>
<tr>
<th>County</th>
<th>A Zone</th>
<th>X500 Zone</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Berkshire</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Bristol</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Dukes</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Essex</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Franklin</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Hampden</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Hampshire</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Middlesex</td>
<td>6</td>
<td>2</td>
</tr>
<tr>
<td>Nantucket</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Norfolk</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>Plymouth</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Suffolk</td>
<td>1</td>
<td>1</td>
</tr>
</tbody>
</table>

Notes: Top 20 repetitive loss communities for 2018, ordered by number of repetitive loss properties are provided in the table. Data listed for 2009 are through December 2009. Data listed for 2012 are through November 30, 2012. Data listed for 2017 are through September 30, 2017. RL = Repetitive Loss; SRL = Severe Repetitive Loss. Asterisk (*) = data not available. 
Source: National Flood Insurance Program, FEMA Region I
<table>
<thead>
<tr>
<th>Facility Type</th>
<th>A Zone</th>
<th>X500 Zone</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>3</td>
<td>3</td>
</tr>
<tr>
<td>Police Facilities</td>
<td>5</td>
<td>5</td>
</tr>
<tr>
<td>Fire Facilities</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Hospitals</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>College Facilities</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Social Services</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>13</strong></td>
<td><strong>12</strong></td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017
6.2.3.5.4 Natural Resources and Environment

Flooding is part of the natural cycle of a balanced environment. However, severe flood events can also result in substantial damage to the environment and natural resources, particularly in areas where human development has interfered with natural flood-related processes. As described earlier in this section, severe weather events are expected to become more frequent as a result of climate change; therefore, flooding that exceeds the adaptive capacity of natural systems may occur more often.

One common environmental effect of flooding is riverbank and soil erosion. Riverbank erosion occurs when high, fast water flows scour the edges of the river, transporting sediment downstream and reshaping the ecosystem. In addition to changing the habitat around the riverbank, this process also results in the deposition of sediment once water velocities slow. This deposition can clog riverbeds and streams, disrupting water supply to downstream habitats. Soil erosion occurs anytime that floodwaters loosen particles of topsoil and then transport them downstream, where they may be re-deposited somewhere else or flushed into the ocean.

Flooding can also influence soil conditions in areas where floodwaters pool for long periods of time, as continued soil submersion can cause oxygen depletion in the soil, reducing the soil quality and potentially limiting future crop production.
Flooding can also affect the health and wellbeing of wildlife. Animals can be directly swept away by flooding or lose their habitats to prolonged inundation. Flood waters can also impact habitats nearby or downstream of agricultural operations by dispersing waste, pollutants, and nutrients from fertilizers. While some of these substances, particularly organic matter and nutrients, can actually increase the fertility of downstream soils, they can also result in severe impacts to aquatic habitats such as eutrophication. Figure 6-17, below, demonstrates how an influx of nutrients can trigger the eutrophication process.

Figure 6-13: The Eutrophication Process

Time

1. Nutrient load up: excessive nutrients from fertilizers are flushed from the land into rivers or taken by rainwater.

2. Plants flourish: these pollutants cause aquatic plant growth of algae, duckweed and other plants.

3. Algae blooms, oxygen is depleted: algae blooms, preventing sunlight reaching other plants. The plants die and oxygen in the water is depleted.

4. Decomposition further depletes oxygen: dead plants are broken down by bacteria decomposers, using up even more oxygen in the water.

5. Death of the ecosystem: oxygen levels reach a point where no life is possible. Fish and other organisms die.

Source: BBC

Tables 6-29 through 6-31 document the exposure of Areas of Critical Environmental Concern, BioMap2 Core Habitat, and BioMap2 Critical Natural Landscape to the 1-percent-annual chance flood event and 0.2 percent-annual chance flood event based on GIS analysis.
### Table 6.40: Natural Resources Exposure - Areas of Critical Environmental Concern

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>A-Zone</td>
<td>X500-Zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
</tr>
<tr>
<td>Bourne Back River</td>
<td>Barnstable</td>
<td>1,608.82</td>
<td></td>
<td>38.39</td>
</tr>
<tr>
<td>Cranberry Brook Watershed</td>
<td>Norfolk</td>
<td>1,040.65</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cranberry Brook Watershed</td>
<td>Plymouth</td>
<td>573.02</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cranberry Brook Watershed</td>
<td>Suffolk</td>
<td>8,149.01</td>
<td></td>
<td>712.65</td>
</tr>
<tr>
<td>Great Marsh</td>
<td>Essex</td>
<td>225.49</td>
<td>4.56</td>
<td>2.02</td>
</tr>
<tr>
<td>Herring River Watershed</td>
<td>Barnstable</td>
<td>1,233.23</td>
<td>11.28</td>
<td>0.91</td>
</tr>
<tr>
<td>Herring River Watershed</td>
<td>Plymouth</td>
<td>3,211.65</td>
<td>537.05</td>
<td>16.72</td>
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### Chapter 6: Risk Assessment

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## Chapter 5: Introduction to Risk Assessment

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<td>89.61</td>
<td>.70</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Barnstable</td>
<td>82,481.18</td>
<td>1,224.16</td>
<td>1.48</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Berkshire</td>
<td>345,685.26</td>
<td>12,866.90</td>
<td>3.76</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Bristol</td>
<td>85,667.07</td>
<td>16,743.99</td>
<td>19.55</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Essex</td>
<td>41,937.26</td>
<td>4,011.67</td>
<td>9.57</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Franklin</td>
<td>221,827.30</td>
<td>135.71</td>
<td>.06</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Hampden</td>
<td>136,833.00</td>
<td>6,503.04</td>
<td>4.75</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Hampshire</td>
<td>124,440.37</td>
<td>11,335.29</td>
<td>9.11</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Middlesex</td>
<td>36,866.40</td>
<td>3,626.21</td>
<td>9.84</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Nantucket</td>
<td>11,571.24</td>
<td>494.56</td>
<td>4.27</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Norfolk</td>
<td>8,250.37</td>
<td>520.99</td>
<td>6.31</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Plymouth</td>
<td>124,678.02</td>
<td>28,414.75</td>
<td>22.79</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Worcester</td>
<td>204,731.23</td>
<td>31,667.98</td>
<td>15.47</td>
</tr>
</tbody>
</table>
### Chapter 5: Introduction to Risk Assessment

#### 6.2.3.5.5 Economy

Economic losses due to a flood include, but are not limited to damages to buildings (and their contents) and infrastructure, agricultural losses, business interruption (including loss of wages), impacts on tourism, and tax base. Flooding can also cause extensive damage to public utilities and disruptions to the delivery of services. Loss of power and communications may occur, and drinking water and wastewater treatment facilities may be temporarily out of operation. Flooding can shut down major roadways and the subway or commuter rail making it difficult or impossible for people to get to work. Floodwaters can wash out sections of roadway and bridges, and the removal and disposal of debris can also be an enormous cost during the recovery phase of a flood event. Agricultural impacts range from crop and infrastructure damage to loss of live of livestock. Extreme precipitation events may result in crop failure, inability to harvest, rot, and other crop pests and disease. These impacts can result in increased reliance on crop insurance claims, in addition having a detrimental effect on water quality, and soil health and stability.

Damages to buildings can affect a community’s economy and tax base; therefore, an analysis was conducted to determine the exposure of the building inventory of the Commonwealth of Massachusetts to the flood hazard. To estimate the buildings exposed to the 1-percent and 0.2-percent annual chance flood events, the flood hazard boundaries were overlaid upon the Hazus-

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
<td>Acres</td>
</tr>
<tr>
<td>Tern Foraging</td>
<td>Nantucket</td>
<td>2,703.20</td>
<td>14.63</td>
<td>0</td>
</tr>
<tr>
<td>Tern Foraging</td>
<td>Plymouth</td>
<td>5,482.22</td>
<td>7.13</td>
<td>0</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Barnstable</td>
<td>6,021.84</td>
<td>94.16</td>
<td>873.44</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Berkshire</td>
<td>34,375.73</td>
<td>10,239.21</td>
<td>491.69</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Bristol</td>
<td>29,531.60</td>
<td>12,530.82</td>
<td>2,409.59</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Essex</td>
<td>5,856.86</td>
<td>5,959.80</td>
<td>1,482.22</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Franklin</td>
<td>9,593.55</td>
<td>5.28</td>
<td>3.74</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Hampden</td>
<td>8,679.63</td>
<td>2,875.89</td>
<td>382.61</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Hampshire</td>
<td>9,286.62</td>
<td>2,796.91</td>
<td>729.52</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Middlesex</td>
<td>15,811.73</td>
<td>8,118.92</td>
<td>1,434.42</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Nantucket</td>
<td>3,088.06</td>
<td>477.97</td>
<td>341.47</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Norfolk</td>
<td>7,298.51</td>
<td>4,160.08</td>
<td>558.89</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Plymouth</td>
<td>45,543.63</td>
<td>19,166.22</td>
<td>1,585.53</td>
</tr>
<tr>
<td>Wetland Buffer</td>
<td>Worcester</td>
<td>40,938.74</td>
<td>16,244.35</td>
<td>3,135.12</td>
</tr>
</tbody>
</table>
MH default general building stock inventory. Census blocks do not follow the boundaries of the floodplain; therefore, the same estimating methodology used for population above was used to determine overall economic exposure. Table 6-32 shows the results of this analysis.

### Table 6-32: Building Replacement Cost Value in Inland Flood Hazard Areas

<table>
<thead>
<tr>
<th>County</th>
<th>A Zone</th>
<th>X500 Zone</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$46,801</td>
<td>$367,974</td>
<td>$414,775</td>
</tr>
<tr>
<td>Berkshire</td>
<td>$2,179,664</td>
<td>$633,723</td>
<td>$2,813,387</td>
</tr>
<tr>
<td>Bristol</td>
<td>$2,906,110</td>
<td>$765,065</td>
<td>$3,671,175</td>
</tr>
<tr>
<td>Dukes</td>
<td></td>
<td>$2,288</td>
<td>$2,288</td>
</tr>
<tr>
<td>Essex</td>
<td>$5,259,039</td>
<td>$4,265,378</td>
<td>$9,524,417</td>
</tr>
<tr>
<td>Franklin</td>
<td>$134</td>
<td></td>
<td>$134</td>
</tr>
<tr>
<td>Hampden</td>
<td>$2,083,291</td>
<td>$3,350,736</td>
<td>$5,434,027</td>
</tr>
<tr>
<td>Hampshire</td>
<td>$568,134</td>
<td></td>
<td>$815,757</td>
</tr>
<tr>
<td>Middlesex</td>
<td>$11,846,388</td>
<td>$9,918,049</td>
<td>$21,764,437</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$6,969</td>
<td>$93,236</td>
<td>$100,205</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$6,092,244</td>
<td>$2,928,319</td>
<td>$9,020,563</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$3,637,576</td>
<td>$905,555</td>
<td>$4,543,131</td>
</tr>
<tr>
<td>Suffolk</td>
<td>$365,780</td>
<td>$162,654</td>
<td>$528,434</td>
</tr>
<tr>
<td>Worcester</td>
<td>$6,041,666</td>
<td>$2,920,237</td>
<td>$8,961,903</td>
</tr>
<tr>
<td>Total</td>
<td>$41,033,796</td>
<td>$26,561,096</td>
<td>$67,594,892</td>
</tr>
</tbody>
</table>

Source: MassGIS 2017

Snowfall is a component of multiple hazards, including nor’easters and severe winter storms. To avoid redundancy, historic snowfall events and the scales used to measure these events are described in detail in this section and only summarized thereafter.

#### 6.2.3.5.6 Location

Massachusetts and its 78 coastal communities are all vulnerable to the damaging impacts of nor’easters along more than 1,500 miles of varied coastline. As coastal development increases and sea level rise occurs, nor’easters will lead to more substantial damage. Similar to hurricane events, the coastal areas are more susceptible to damage than other areas of the Commonwealth due to the combination of high winds, waves, and tidal surge. Eastern-facing coastal areas are the most exposed and therefore often receive the most damage. These areas include Salisbury Beach, Revere, Nahant, Scituate and Marshfield, as well as parts of Cape and Nantucket.
However, nor'easters can also bring heavy snow which can paralyze inland cities or regions as well. Inland areas, especially those in floodplains, are also at risk for flooding and wind damage.

### Historic Occurrences

Since 1953, 35 winter storm events classified as “major” or greater on the NESIS scale have struck Massachusetts. These events are listed and described in Appendix B.

### Frequency of Occurrences

For the purposes of this plan, the probability of future occurrences is defined by the number of events over a specified period of time. This figure greatly underestimates how often nor'easters occur in the Northeast and impact Massachusetts. Based on the historical record of the top 49 events from 1953 to 2017, nor'easters have an average frequency of less than one per year; however, some years, such as 2010 have experienced much higher frequency with 4 nor'easter events.

### Severity/Extent

The impacts of a nor'easter depends on several factors including a region’s climatological susceptibility to snowstorms, snowfall amounts, snowfall rates, wind speeds, temperatures, visibility, storm duration, topography, and time of occurrence during the day (e.g., weekday versus weekend), and time of season. The severity of a nor'easter also depends on the time of occurrence relative to the lunar tide cycles (spring or neap tides) and during what tide stage the maximum storm surge occurs at (high tide or low tide). Depending on the metric used to measure the storm, assigned severity may also take into account the storm’s societal and economic impacts.

Increased sea surface temperature in the Atlantic Ocean will cause air moving north over this ocean to hold more moisture. As a result, when these fronts meet cold air systems moving from the north, an even greater amount of snow than normal can be anticipated to fall on Massachusetts. Although no one storm can be linked directly to climate change, the severity of rain and snow events has increased dramatically in recent years. As shown in Figure 6-49 below, the amount of precipitation released by storms in the northeast has increased by 71% from the baseline level (recorded 1901-1960) and present-day levels (measured 2001-2012) (USGCRP, 2014).
Sea level rise is also likely to exacerbate the impacts of nor’easters, because as coastal erosion increases beachfront homes will have less of a buffer against storm surge.

6.2.3.6 Impacts

There are similarities and differences between nor’easters and hurricane events. Both types of events can bring high winds and surge inundation resulting in similar impacts on the population, structures, and the economy. For the purposes of this plan, the Hazus-MH wind/surge model was used to estimate potential losses attributed to the February 1978 nor’easter, the most extensive nor’easter on record, with current (2010) population and built environment. Additional detail on this model can be found in Section 6.4.1 Hurricanes and Tropical Storms.

The secondary hazards associated with nor’easters are similar to those associated with hurricanes and severe winter storms. Natural hazards that could occur as a result of a nor’easter include coastal erosion, flooding, levee or dam failure, increased risks of landslides or other land movement, the release of hazardous materials, and environmental damage. Secondary social hazards could include health issues such as the growth of mold or mildew, isolation due to transportation impairments, power loss, and structural and property damage.

6.2.3.6.1 Public Health and Safety

The impact of a nor’easter on life, health, and safety is dependent upon several factors including the severity of the event and whether or not adequate warning time was provided to residents. It is assumed that the entire Commonwealth’s population is exposed to this hazard (wind and rain/snow). Additional information on areas of the Commonwealth that are more frequently exposed to high winds can be found in Section 6.4.5 Other Severe Weather.
A nor’easter surge inundation zone does not exist to estimate the population exposed. However, the storm surge areas generated by SLOSH provide a useful proxy. Therefore, Table 6-68 depicts the populations exposed to storm surge by both hurricanes and nor’easters.

Residents may be displaced or require temporary to long-term sheltering. In addition, downed trees, damaged buildings, and debris carried by high winds can lead to injury or loss of life. The 1978 historical event was run in Hazus-MH to estimate the sheltering needs should this event occur today. The estimated shelter needs due to wind-only impacts are summarized in Table 6-68.

Table 6-44. Estimated Shelter Needs for 1978 Nor’easter

<table>
<thead>
<tr>
<th>County</th>
<th>Displaced Households</th>
<th>Short Term Shelter Needs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>68</td>
<td>12</td>
</tr>
<tr>
<td>Berkshire</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Bristol</td>
<td>107</td>
<td>31</td>
</tr>
<tr>
<td>Dukes</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>Essex</td>
<td>4</td>
<td>1</td>
</tr>
<tr>
<td>Franklin</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hampden</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hampshire</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Middlesex</td>
<td>22</td>
<td>1</td>
</tr>
<tr>
<td>Nantucket</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>Norfolk</td>
<td>65</td>
<td>10</td>
</tr>
<tr>
<td>Plymouth</td>
<td>51</td>
<td>11</td>
</tr>
<tr>
<td>Suffolk</td>
<td>99</td>
<td>22</td>
</tr>
<tr>
<td>Worcester</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>420</strong></td>
<td><strong>88</strong></td>
</tr>
</tbody>
</table>

Source: FEMA Hazus-MH loss estimation methodology

Of the population exposed, the most vulnerable include the economically disadvantaged and population over the age of 65. Economically disadvantaged populations are more vulnerable because they are likely to evaluate their risk and make decisions to evacuate based on the net economic impact on their families. The population over the age of 65 is also more vulnerable because they are more likely to seek or need medical attention which may not be available due to isolation during a flood event, and they may have more difficulty evacuating.

Health impacts associated with a nor’easter are the same as those associated with other storm events, including Hurricanes/Tropical Storms (Section 6.4.1), Severe Winter Storm (Section 6.1.1), and other events (Section 6.1.2).
6.4.2) Coastal Flooding (Section 6.1.1) and Inland Flooding (Section 6.2.1). These impacts would likely include challenges associated with residents not being able to travel to attain needed medical services, being isolated in their homes and, in the case of lost power, being unable to maintain a healthy temperature in their homes during the storm event.

6.2.3.6.2 Government

A nor’easter surge inundation zone does not exist to estimate the number of government facilities exposed. However, the storm surge areas generated by SLOSH provide a useful proxy. Therefore, Table 6-55 depicts the government buildings exposed to storm surge by both hurricanes and nor’easters (see Appendix X).

6.2.3.6.3 The Built Environment

6.2.3.6.4 Natural Resources and Environment

Impacts to natural resources and the environment as a result of nor’easters are the same as those described for other hazards, including Hurricanes/Tropical Storms (Section 6.4.1), Severe Winter Storm (Section 6.4.2), Coastal Flooding (Section 6.1.1) and Inland Flooding (Section 6.2.1). These impacts can include direct damage to species and ecosystems, habitat destruction, and the distribution of contaminants and hazardous materials throughout the environment.

6.2.3.6.5 Economy

Nor’easter events, similar to hurricanes and tropical storms, can greatly impact the economy, including loss of business function (e.g., tourism, recreation), damage to inventory or infrastructure (supply of fuel), relocation costs, wage loss, and rental loss due to the repair/replacement of buildings. Hazus-MH estimates the total economic loss associated with each storm scenario (direct building losses and business interruption losses). Direct building losses are the estimated costs to repair or replace the damage caused to the building.

A Hazus-MH analysis was conducted to determine the combination wind and surge impacts from the 1978 nor’easter event for the entire Commonwealth building stock. Because of differences in building construction, residential structures are generally more susceptible to wind damage than commercial and industrial structures. Wood and masonry buildings in general, regardless of their occupancy class, tend to experience more wind damage than concrete or steel buildings. Table 6-69 summarizes the estimated building loss (structure and contents). Total damage reflects the overall impact at an aggregate level.

Table 6.45: Estimated Building Loss from Hazus Wind and Storm Surge Analysis (Structure and Contents Replacement Cost Value) 1978 Nor’easter

<table>
<thead>
<tr>
<th>County</th>
<th>Total (Wind and Surge)</th>
<th>Total Wind Only</th>
<th>Total Surge Only</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$590,093,258</td>
<td>$194,949,258</td>
<td>$395,144,000</td>
</tr>
</tbody>
</table>
### Table 6: Estimated Debris - 1978 Nor’easter Wind Only Analysis based in the 2010 Built Environment

<table>
<thead>
<tr>
<th>County</th>
<th>Brick/Wood (tons)</th>
<th>Concrete (tons)</th>
<th>Trees (tons)</th>
<th>Tree Volume (cubic yards)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>24,660</td>
<td>0</td>
<td>117,205</td>
<td>1,172,065</td>
</tr>
<tr>
<td>Berkshire</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Bristol</td>
<td>21,168</td>
<td>0</td>
<td>148,211</td>
<td>1,482,129</td>
</tr>
<tr>
<td>Dukes</td>
<td>1,501</td>
<td>0</td>
<td>20,208</td>
<td>202,087</td>
</tr>
<tr>
<td>Essex</td>
<td>7,521</td>
<td>0</td>
<td>55,718</td>
<td>557,140</td>
</tr>
<tr>
<td>Franklin</td>
<td>0</td>
<td>0</td>
<td>7,316</td>
<td>73,159</td>
</tr>
<tr>
<td>Hampden</td>
<td>54</td>
<td>0</td>
<td>8,360</td>
<td>83,580</td>
</tr>
<tr>
<td>Hampshire</td>
<td>6</td>
<td>0</td>
<td>6,361</td>
<td>63,607</td>
</tr>
<tr>
<td>Middlesex</td>
<td>20,497</td>
<td>0</td>
<td>55,718</td>
<td>557,140</td>
</tr>
<tr>
<td>Nantucket</td>
<td>2,321</td>
<td>2</td>
<td>5,969</td>
<td>59,686</td>
</tr>
</tbody>
</table>

Source: FEMA Hazus-MH loss estimation methodology

Hazus-MH also estimates the amount of debris that may be produced as a result of wind events. Table 6-70 summarizes the debris produced from the wind aspect of the storm hazard. Because the estimated debris production does not include flooding, this is likely a conservative estimate and may be higher if multiple impacts occur.
6.2.4 Tornado

A tornado is a narrow, violently rotating column of air that extends from the base of a cumulonimbus cloud to the ground. The observable aspect of a tornado is the dust and debris that are caught in the rotating column of water droplets. Tornadoes are the most violent of all atmospheric storms.

The following are common factors in tornado formation:

- Very strong winds in the mid and upper levels of the atmosphere
- Clockwise turning of the wind with height (i.e., from southeast at the surface to west aloft)
- Increasing wind speed in the lowest 10,000 feet of the atmosphere (i.e., 20 mph at the surface and 50 mph at 7,000 feet.)
- Very warm, moist air near the ground with unusually cooler air aloft
- A forcing mechanism such as a cold front or leftover weather boundary from previous shower or thunderstorm activity.

Tornadoes can form from individual cells within severe thunderstorm squall lines. They can also form from an isolated super-cell thunderstorm. They can be spawned by tropical cyclones or the remnants thereof, and weak tornadoes can even occur from little more than a rain shower if air is converging and spinning upward.

Most tornadoes occur in the late afternoon and evening hours, when the heating is the greatest. The most common months for tornadoes to occur are June, July, and August, although the Great Barrington, MA tornado (1995) occurred in May and the Windsor Locks, CT tornado (1979) occurred in October.

A tornadic waterspout is a rapidly rotating column of air extending from the cloud base (typically a cumulonimbus thunderstorm) to a water surface, such as a bay or the ocean. They
can be formed in the same way as regular tornados, or can form on a clear day with the right amount of instability and wind shear. These can have wind speeds of 60 to 100 mph, but since they do not move very far, they can often be navigated around. They can become a threat to land if they drift onshore.

### 6.2.4.1 Tornado Severity Scales

The National Weather Service rates tornados using the Enhanced Fujita-scale (EF-scale), which does not directly measure wind speed but rather the amount of damage created. This scale derives three-second gusts estimated at the point of damage based on the assignment of 1 out of 8 degrees of damage to a range of different structure types. These estimates vary with height and exposure. This method is considerably more sophisticated than the original F-scale, and it allows surveyors to create more precise assessments of tornado severity. Figure 6-50 provides guidance from NOAA about the impacts of a storm with each rating.

<table>
<thead>
<tr>
<th>Scale</th>
<th>Wind speed mph</th>
<th>Relative Frequency</th>
<th>Potential Damage</th>
</tr>
</thead>
<tbody>
<tr>
<td>EF0</td>
<td>0-55</td>
<td>53.5%</td>
<td>Minor damage: Peak surface effect mostly; some damage to gutters or siding, branches broken off trees, (shallow-rooted trees) pushed over. Commonly tornadoes with no reported damage (i.e., those that remain in open fields) are always rated EF0.</td>
</tr>
<tr>
<td>EF1</td>
<td>65-110</td>
<td>31.6%</td>
<td>Moderate damage: Floors severely stripped, mobile homes overturned or badly damaged, loss of exterior doors, windows, and other glass broken.</td>
</tr>
<tr>
<td>EF2</td>
<td>110-165</td>
<td>12%</td>
<td>Considerable damage: Floors torn off well-constructed houses; foundations of frame homes shifted, mobile homes completely destroyed; large trees snapped or uprooted, light-object missiles generated, cars lifted off ground.</td>
</tr>
<tr>
<td>EF3</td>
<td>165-200</td>
<td>3.4%</td>
<td>Severe damage: Entire structure of well-constructed houses destroyed, severe damage to large buildings such as skyscrapers, high-speed winds destroy trees, vehicles, and other objects.</td>
</tr>
<tr>
<td>EF4</td>
<td>200-250</td>
<td>0.7%</td>
<td>Extreme damage to near-total destruction: Well-constructed houses and mobile homes completely leveled, cars thrown and small missiles generated.</td>
</tr>
<tr>
<td>EF5</td>
<td>&gt;250</td>
<td>&lt;0.1%</td>
<td>Massive damage: Strong frame houses leveled off foundations and over-well away; steel-reinforced concrete structures critically damaged, high-rise buildings have severe structural damage; incredible phenomena will occur.</td>
</tr>
</tbody>
</table>

**Figure 6-15: Guide to Tornado Severity**

[Figure showing different EF scales with corresponding damage descriptions]
6.2.4.2 Hazard Profile

6.2.4.2.1 Location

The U.S. experiences more tornados than any other country. In a typical year, approximately 1,000 tornados affect the U.S. Massachusetts experiences an average of one tornado event per year. Because Massachusetts experiences far fewer tornados than other parts of the country, residents may be less prepared to react to a tornado.

Figure 6-51 illustrates the reported tornado occurrences, based on all-time initial touch-down locations across the Commonwealth as documented in the NOAA NCDC Storm Events Database. To calculate density, the ArcGIS kernel density tool was used to calculate an average score per square mile. The analysis indicated that the area at greatest risk for a tornado touchdown runs from central to northeastern Massachusetts.

![Density of Reported Tornados Per Square Mile](image)
6.2.4.2 Previous Occurrences

Only two tornados in Massachusetts have ever received FEMA disaster declarations. These events are described in Appendix B, along with the less-severe events documented by the NCDC Storm Center.

6.2.4.2.2 Frequency of Occurrences

Over the course of the last 20 years, the Commonwealth has experienced 34 tornados. Therefore, the average annual frequency of tornado events is 1.7. As highlighted in the National Climate Assessment, tornado activity in the United States has become more variable, and increasingly so in the last two decades. While the number of days per year that tornados occur has decreased, the number of tornados on these days has increased. Climate models show project that the frequency and intensity of severe thunderstorms (which include tornados, hail, and winds) will increase (USGCRP, 2017).

6.2.4.2.3 Severity/Extent

Tornados are potentially the most dangerous of local storms. If a major tornado were to strike within the populated areas of the Commonwealth, damage could be widespread. Fatalities could be high, many people could be displaced for an extended period of time, buildings may be damaged or destroyed, businesses could be forced to close for an extended period of time or even permanently, and routine services such as telephone or power could be disrupted. Massachusetts ranks 35th among states for frequency of tornados, 14th for the frequency of tornados per square mile, 21st for injuries, and 12th for cost of damage.

6.2.4.2.4 Warning Time

Tornado watches and warnings are issued by the local NWS office. A tornado watch is released when tornados are possible in an area. A tornado warning means a tornado has been sighted or indicated by weather radar. The current average lead-time for tornado warnings is 13 minutes. Occasionally, tornados develop so rapidly that little, if any, advance warning is possible.

6.2.4.3 Secondary Hazards

The most significant secondary hazards associated with tornados are significant structural damage, power failure, falling and downed trees, and interruption of emergency services. Large...
hail commonly accompanies a tornado, and can damage cars, buildings, and cause serious injury for individuals without shelter. Heavy rain can overwhelm both natural and man-made drainage systems, causing overflow and further property destruction.

### 6.2.4 Exposure and Vulnerability

#### 6.2.4.1 Population

The entire Commonwealth has the potential for tornado formation, although residents of areas described above as having higher-than-average tornado frequency face additional risk. Residents of impacted areas may be displaced or require temporary to long-term sheltering due to severe weather events. In addition, downed trees, damaged buildings, and debris carried by high winds can lead to injury or loss of life.

**Vulnerable Populations**

In general, vulnerable populations include the elderly, low income or linguistically isolated populations, people with life-threatening illnesses, and residents living in areas that are isolated from major roads. Power outages can be life threatening to those dependent on electricity for life support. Individuals with limited communication capacity, such as those with limited internet or phone access, may not be aware of impending tornado warnings. Isolation of these populations is also a significant concern, as is the potential insufficiency of older or less stable housing to offer adequate shelter from tornados.

**Health Impacts**

The primary health hazard associated with tornados is the threat of direct injury from flying debris or structural collapse, as well as the potential for an individual to be lifted and dropped by the tornado’s winds. After the storm has subsided, tornados can present unique challenges to search and rescue efforts because of the extensive and widespread distribution of debris. The distribution of hazardous materials, including asbestos-containing building materials, can present an acute health risk for personnel cleaning up after a tornado disaster, as well as residents in the area. The duration of exposure to contaminated material may be far longer if drinking water reservoir or groundwater aquifers are contaminated. According to the EPA, properly designed storage facilities for hazardous materials can minimize the risk of those materials being spread during a tornado (EPA, n.d.). Many of the health impacts described for other types of storms, including lack of access to hospital, carbon monoxide poisoning from generators, and mental health impacts from storm-related trauma, could also occur as a result of tornado activity.

#### 6.2.4.2 Government

To analyze how tornados could impact state facilities, DCAMM data were overlaid with zones of historic tornado density. More than 2,000 buildings are located in the high- and medium-intensity zones (tornado densities above 0.02 and 0.01 tornados per square mile, respectively).
while only 575 are located in the low-intensity zone (0.0-0.01 tornados per square mile). Overall, Middlesex and Worcester counties have the greatest number of government buildings within the defined tornado zones.

Table 6-71 identifies both the count and the replacement cost value of the state-owned buildings located in the defined tornado hazard areas within each county. Replacement values assume 100-percent loss to each structure and its contents.
### Table 6.47: State-Owned Properties Exposed to Tornado Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
</tr>
<tr>
<td>Barnstable</td>
<td>267</td>
<td>$387,911,594</td>
<td>283</td>
</tr>
<tr>
<td>Berkshire</td>
<td>11</td>
<td>$8,200,995</td>
<td>22</td>
</tr>
<tr>
<td>Bristol</td>
<td>167</td>
<td>$827,951,104</td>
<td>9</td>
</tr>
<tr>
<td>Dukes</td>
<td>22</td>
<td>$14,224,301</td>
<td>9</td>
</tr>
<tr>
<td>Essex</td>
<td>64</td>
<td>$207,689,657</td>
<td>286</td>
</tr>
<tr>
<td>Franklin</td>
<td>152</td>
<td>$319,777,601</td>
<td>32</td>
</tr>
<tr>
<td>Hampden</td>
<td>346</td>
<td>$2370,776,924</td>
<td>22</td>
</tr>
<tr>
<td>Hampshire</td>
<td>414</td>
<td>$2,335,711,211</td>
<td>26</td>
</tr>
<tr>
<td>Middlesex</td>
<td>663</td>
<td>$3,149,162,446</td>
<td>130</td>
</tr>
<tr>
<td>Nantucket</td>
<td>3</td>
<td>$3,168,858</td>
<td>3</td>
</tr>
<tr>
<td>Norfolk</td>
<td>291</td>
<td>$1,313,205,516</td>
<td>206</td>
</tr>
<tr>
<td>Plymouth</td>
<td>271</td>
<td>$2,013,574,201</td>
<td>146</td>
</tr>
<tr>
<td>Suffolk</td>
<td>238</td>
<td>$6,607,395,765</td>
<td>9</td>
</tr>
<tr>
<td>Worcester</td>
<td>341</td>
<td>$3,047,395,818</td>
<td>254</td>
</tr>
<tr>
<td>Total</td>
<td>2,482</td>
<td>$12,636,920,168</td>
<td>2,029</td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, SPC 2017

### 6.2.4.4.3 The Built Environment

All critical facilities and infrastructure are exposed to tornado events. Similar to the analysis conducted for state facilities, the number of critical facilities and bridges located within the defined tornado hazard zones are listed in Tables 6-72 and 6-73.
Incapacity and loss of roads and bridges are the primary transportation failures resulting from tornados, mostly associated with secondary hazards such as landslide events. Tornados can cause significant damage to trees and power lines, blocking roads with debris, incapacitating transportation, isolating population, and disrupting ingress and egress. Of particular concern are bridges and roads providing access to isolated areas and to the elderly. The number of bridges within each hazard zone is shown in Table 6-74 below.

### Table 6-48: Critical Facilities Exposed to Tornado Hazard Zones by Type

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>21</td>
<td>17</td>
<td>4</td>
</tr>
<tr>
<td>Police Facilities</td>
<td>40</td>
<td>26</td>
<td>8</td>
</tr>
<tr>
<td>Fire Facilities</td>
<td>5</td>
<td>5</td>
<td>3</td>
</tr>
<tr>
<td>Hospitals</td>
<td>4</td>
<td>4</td>
<td>1</td>
</tr>
<tr>
<td>Colleges</td>
<td>23</td>
<td>19</td>
<td>5</td>
</tr>
<tr>
<td>Social Services</td>
<td>29</td>
<td>31</td>
<td>4</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>122</td>
<td>102</td>
<td>23</td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, SPC 2017

### Table 6-49: Critical Facilities Exposed to Tornado Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td>10</td>
</tr>
<tr>
<td>Berkshire</td>
<td>--</td>
<td>7</td>
<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>12</td>
<td>7</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Essex</td>
<td>7</td>
<td>21</td>
<td>1</td>
</tr>
<tr>
<td>Franklin</td>
<td>7</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>22</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Hampshire</td>
<td>13</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Middlesex</td>
<td>33</td>
<td>12</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
<td>2</td>
</tr>
<tr>
<td>Norfolk</td>
<td>10</td>
<td>10</td>
<td>--</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>18</td>
<td>4</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>16</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>30</td>
<td>7</td>
<td>--</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>122</td>
<td>102</td>
<td>23</td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, SPC 2017
Table 6.50: Bridges within Tornado Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td>97</td>
</tr>
<tr>
<td>Berkshire</td>
<td>79</td>
<td>355</td>
<td>2</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>288</td>
<td>69</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>4</td>
</tr>
<tr>
<td>Essex</td>
<td>155</td>
<td>200</td>
<td>18</td>
</tr>
<tr>
<td>Franklin</td>
<td>250</td>
<td>46</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>377</td>
<td>48</td>
<td>1</td>
</tr>
<tr>
<td>Hampshire</td>
<td>190</td>
<td>61</td>
<td>4</td>
</tr>
<tr>
<td>Middlesex</td>
<td>503</td>
<td>277</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Norfolk</td>
<td>137</td>
<td>199</td>
<td>3</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>132</td>
<td>137</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>463</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>722</td>
<td>260</td>
<td>--</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>2,413</strong></td>
<td><strong>2,338</strong></td>
<td><strong>336</strong></td>
</tr>
</tbody>
</table>

Source: NBI

Prolonged obstruction of major routes due to secondary hazards such as landslides, debris, or floodwaters can disrupt the shipment of goods and other commerce. If the tornado is strong enough to transport large debris or knock out infrastructure, it can create serious impacts on power and above-ground communication lines.

6.2.4.4 Natural Resources and Environment

Environmental impacts of tornados are similar to those described for straight-line winds under Other Severe Weather (Section 6.4.5). Direct impacts may occur to flora and fauna small enough to be uprooted and transported by the tornado. Even if the winds are not sufficient to transport trees and other large plants, they may still uproot them, causing significant damage to the surrounding habitat. As felled trees decompose, the increased dry matter may increase the threat of wildfire in vegetated areas. Additionally, the loss of root systems increases the potential for soil erosion.

Disturbances created by blowdown events may also impact the biodiversity and composition of the forest ecosystem. Invasive plant species are often able to quickly capitalize on the resources (such as sunlight) available in disturbed and damaged ecosystems. This enables them to gain a foothold and establish quickly with less competition from native species.
In addition to damaging existing ecosystems, material transported by tornados can also cause environmental havoc in surrounding areas. Particular challenges are presented by the possibility of asbestos-contaminated building materials or other hazardous waste being transported to natural areas or bodies of water which could then become contaminated. Public drinking water reservoirs may also be damaged by widespread wind damage uprooting watershed forests and creating serious water quality disturbances.

**6.2.4.5 Economy**

Tornado events are typically localized; however, in those areas, economic impacts can be significant. Types of impacts may include loss of business function, water supply system damage, damage to inventory, relocation costs, wage loss, and rental loss due to the repair/replacement of buildings. Recovery and clean-up costs can also be costly. The damage inflicted by historical tornados in Massachusetts varies widely, but the average damage per event is approximately $3.9 million.

Because of differences in building construction, residential structures are generally more susceptible to tornado damage than commercial and industrial structures. Wood and masonry buildings in general, regardless of their occupancy class, tend to experience more damage than concrete or steel buildings. High-rise buildings are also very vulnerable structures. Mobile homes are the most vulnerable to damage, even if tied down, and offer little protection to people inside.

**6.2.5 Wind**

Wind is air in motion relative to the surface of the earth. For non-tropical events over land, the National Weather Service (NWS) issues a Wind Advisory (sustained winds of 31 to 39 mph for at least 1 hour or any gusts 46 to 57 mph) or a High Wind Warning (sustained winds 40+ mph or any gusts 58+ mph). For non-tropical events over water, the NWS issues a small craft advisory (sustained winds 25-33 knots), a gale warning (sustained winds 34-47 knots), a storm warning (sustained winds 48-63 knots), or a hurricane force wind warning (sustained winds 64+ knots). For tropical systems, the NWS issues a tropical storm warning for any areas (inland or coastal) that are expecting sustained winds from 39 to 73 mph. A hurricane warning is issued for any areas (inland or coastal) that are expecting sustained winds of 74 mph. Effects from high winds

**6.2.6 Landslide**

The term landslide includes a wide range of ground movement, such as rock falls, deep failure of slopes, and shallow debris flows. The most common types of landslides in Massachusetts include translational debris slides, rotational slides and debris flows. Most of these events are caused by a combination of unfavorable geologic conditions (silty clay or clay layers contained in glaciomarine, glaciolacustrine, or thick till deposits), steep slopes, and/or excessive wetness leading to excess pore pressures in the subsurface. Historical landslide data for the...
Commonwealth suggests that most landslides are preceded by two or more months of higher than normal precipitation followed by a single, high intensity rainfall of several inches or more (Mabee and Duncan, 2013). This precipitation can cause slopes to become saturated.

Landslides associated with slope saturation occur predominantly in areas with steep slopes underlain by glacial till or bedrock. Bedrock is relatively impermeable relative to the unconsolidated material that overlies it. Similarly, glacial till is less permeable than the soil that forms above it. Thus, there is a permeability contrast between the overlying soil and the underlying, and less permeable, unweathered till and/or bedrock. Water accumulates on this less permeable layer increasing the pore pressure at the interface. This interface becomes a plane of weakness. If conditions are favorable failure will occur (Mabee, 2010).

Occasionally, landslides occur as a result of geologic conditions and/or slope saturation. Adverse geologic conditions exist anywhere there are lacustrine or marine clays, as clays have relatively low strength. These clays often formed in the deepest parts of the glacial lakes that existed in Massachusetts following the last glaciation. These lakes include Bascom, Hitchcock, Nashua, Sudbury, Concord, and Merrimack, among many other unnamed glacial lakes. The greater Boston area is also underlain by the Boston Blue Clay, a glaciomarine clay. The northeastern coast of Massachusetts is underlain also by marine clays. When over steepened or exposed in excavations, these vulnerable areas often produce classic rotational landslides.

Landslides can also be caused by external forces, including both undercutting (due to flooding or wave action) and construction. Undercutting of slopes during flooding or coastal storm events is a major cause of property damage. Streams and waves erode the base of the slopes, causing them to over steepen and eventually collapse. This is particularly problematic in unconsolidated glacial deposits, which cover the majority of the Commonwealth. Areas where this type of failure occurs frequently include Cape Cod, Nantucket, Martha’s Vineyard, Scituate, Newbury, and along major river valleys.

Construction related failures occur predominantly in road cuts excavated into glacial till where topsoil has been placed on top of the till. Examples can be found along the Massachusetts Turnpike. Other construction related failures occur in utility trenches excavated in materials that have very low cohesive strength and associated high water table (usually within a few feet of the surface). This occurs in sandy deposits with very few fine sediments and can occur in any part of the Commonwealth.

6.2.6.1 Hazard Profile

In 2013, the Massachusetts Geological Survey and University of Massachusetts – Amherst published a Slope Stability Map of Massachusetts. This project was funded by the FEMA Hazard Mitigation Grant Program, and was designed to provide statewide mapping and identification of
landslide hazards that can be used for community level planning as well as prioritizing high risk areas for mitigation. That map, and the legend detailing the significance of each color, is included as Figure 6-18 below. These items are referenced throughout this section. The maps produced from this project should be viewed as a first-order approximation of potential landslide hazards across the state at a scale of 1:125,000. They are not intended for site-specific engineering design, construction or decision making. The maps are provided only as a guide to areas that may be prone to slope instability when subjected to prolonged periods of antecedent wetness followed by high intensity rainfall.

Figure 6-17: Slope Stability Map
6.2.6.1 Location

The Slope Stability Map, described above, categorizes areas of Massachusetts into stability zones, which is correlated to the probability of instability in each zone. The Probability of Instability metric indicates how likely each area is to be unstable, based on the parameters used in the analysis. Thus, although specific landslide events cannot be predicted, this map shows where slope movements are most likely to occur after periods of high intensity rainfall.
According to the map, these unstable areas are located throughout the Commonwealth. However, the highest prevalence of unstable slopes is generally found in the western portion of the Commonwealth, including the area around Mount Greylock and the nearby portion of the Deerfield River, the US Highway 20 corridor near Chester as well as the main branches of the Westfield River.

6.2.6.1.2 Previous Occurrences

Nationwide landslides constitute a major geologic hazard as they are widespread, occurring in all 50 states, and cause approximately $1-2 billion in damage and more than 25 fatalities on average each year. In Massachusetts, landslides tend to be more isolated in size and pose threats to highways and structures that support fisheries, tourism, and general transportation. Landslides commonly occur shortly after other major natural disasters such as earthquakes and floods, which can exacerbate relief and reconstruction efforts. Many landslide events may have occurred in remote areas, causing their existence or impact to go unnoticed. Therefore, this hazard profile may not identify all ground failure events that have impacted the Commonwealth. Expanded development and other land use may contribute to the increased number of landslide incidences and/or increased number of reported events in the recent record.
6.2.6.1.3 Frequency of Occurrences

Landslides are often triggered by other natural hazards such as earthquakes, heavy rain, floods, or wildfires, so landslide frequency is often related to the frequency of these other hazards. In general, landslides are most likely during periods of higher than average rainfall. The ground must be saturated prior to the onset of a major storm for significant landsliding to occur.

For the purposes of this plan, the probability of future occurrences is defined by the number of events over a specified period of time. Looking at the recent record, from 1996 to 2012, there were eight (8) noteworthy events that triggered one or more slides in the Commonwealth. However, because many landslides are minor and occur unobserved in remote areas, the true number of landslide events is probably higher. Based on conversations with MassDOT, it is estimated that about 30 or more landslide events occurred in the period between 1986 and 2006 (Hourani, 2006). This roughly equates to one to three landslide events each year.

6.2.6.1.4 Severity/Extent

To determine the extent of a landslide hazard, the affected areas need to be identified and the probability of the landslide occurring within some time period needs to be assessed. Natural variables that contribute to the overall extent of potential landslide activity in any particular area include soil properties, topographic position and slope, and historical incidence. Predicting a landslide is difficult, even under ideal conditions. As a result, estimations of the potential severity of landslides are informed by previous occurrences, as well as an examination of landslide susceptibility. Information about previous landslides, such as the information and images from 2011 landslides (after Hurricane Irene), shown in Figure 6-19 and Table 6-33 below, can provide insight as to both where landslides may occur and what types of damage may result. It is important to note, however, that landslide susceptibility only identifies areas potentially affected and does not imply a time frame when a landslide might occur. The distribution of susceptibility across the Commonwealth is depicted on the Slope Stability Map.
with areas of higher slope instability considered to also be more susceptible to the landslide hazard.
Figure 6.18: 2011 Landslide Location Overview.

2. The Damage Zone

A 5.8-mile section of Route 2 has been closed from West Charlemont to South County Road in Florida due to severe fluvial erosion and undercutting of the roadway, damage to retaining walls, debris flows, landslides, and bridge damage. Estimated cost of temporary repairs is $3.5 million.

Source: Mabee 2012 (portion of the poster entitled Geomorphic Effects of Tropical Storm Irene on Western Massachusetts: Landslides and Fluvial Erosion along the Deerfield and Cold Rivers, Charlemont and Savoy, MA)
6.2.6.1.5 Warning Time

Mass movements can occur suddenly or slowly. The velocity of movement may range from a slow creep of inches per year to many feet per second, depending on slope angle, material, and water content. Some methods used to monitor mass movements can provide an idea of the type of movement and the amount of time prior to failure. It is also possible to determine what areas are at risk during general time periods. Assessing the geology, vegetation, and amount of predicted precipitation for an area can help in these predictions. However, there is no practical warning system for individual landslides. The current standard operating procedure is to monitor situations on a case-by-case basis, and respond after the event has occurred. Generally accepted warning signs for landslide activity include the following:

- Springs, seeps, or saturated ground in areas that have not typically been wet before
- New cracks or unusual bulges in the ground, street pavements or sidewalks
- Soil moving away from foundations
- Ancillary structures such as decks and patios tilting and/or moving relative to the main house
- Tilting or cracking of concrete floors and foundations
- Broken water lines and other underground utilities
- Leaning telephone poles, trees, retaining walls or fences
- Offset fence lines
- Sunken or down-dropped road beds
• Rapid increase in creek water levels, possibly accompanied by increased turbidity (soil content)
• Sudden decrease in creek water levels though rain is still falling or just recently stopped
• Sticking doors and windows, and visible open spaces indicating jambs and frames out of plumb
• A faint rumbling sound that increases in volume as the landslide nears
• Unusual sounds, such as trees cracking or boulders knocking together.

6.2.6.2 Impacts

Landslides do not typically trigger other natural hazards. However, they can cause several types of secondary effects, such as blocking access to roads, which can isolate residents and businesses and delay commercial, public, and private transportation. This could result in economic losses for businesses. Other potential problems resulting from landslides are power and communication failures. Vegetation or poles on slopes can be knocked over, resulting in possible losses to power and communication lines. Landslides also have the potential of destabilizing the foundation of structures, which may result in monetary loss for residents.

6.2.6.2.1 Public Health and Safety

The Commonwealth’s exposure to landslides was determined by overlaying the slope stability map on layers indicative of area populations (2010 Census) and government facilities (DCAMM facility inventory 2017). Table 6-34 summarizes the Commonwealth’s estimated population located in unstable slope areas that may be more prone to landslides.

<table>
<thead>
<tr>
<th>County</th>
<th>Population</th>
<th>Unstable Areas</th>
<th>Modestly Unstable</th>
<th>Low Instability</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number</td>
<td>% Total</td>
<td>Number</td>
<td>% Total</td>
</tr>
<tr>
<td>Barnstable</td>
<td>215,888</td>
<td>4%</td>
<td>628</td>
<td>1%</td>
</tr>
<tr>
<td>Berkshire</td>
<td>131,219</td>
<td>0%</td>
<td>1710</td>
<td>1%</td>
</tr>
<tr>
<td>Bristol</td>
<td>548,285</td>
<td>0%</td>
<td>1136</td>
<td>0%</td>
</tr>
<tr>
<td>Dukes</td>
<td>16,535</td>
<td>0%</td>
<td>13</td>
<td>0%</td>
</tr>
<tr>
<td>Essex</td>
<td>743,159</td>
<td>0%</td>
<td>7708</td>
<td>1%</td>
</tr>
<tr>
<td>Franklin</td>
<td>71,372</td>
<td>0%</td>
<td>984</td>
<td>1%</td>
</tr>
<tr>
<td>Hampden</td>
<td>463,490</td>
<td>0%</td>
<td>2200</td>
<td>0%</td>
</tr>
<tr>
<td>Hampshire</td>
<td>158,080</td>
<td>0%</td>
<td>591</td>
<td>0%</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1,503,085</td>
<td>0%</td>
<td>3490</td>
<td>0%</td>
</tr>
<tr>
<td>Nantucket</td>
<td>10,172</td>
<td>0%</td>
<td>1</td>
<td>0%</td>
</tr>
</tbody>
</table>
Chapter 5: Introduction to Risk Assessment

<table>
<thead>
<tr>
<th>County</th>
<th>Population</th>
<th>Unstable Areas</th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Number</td>
<td>% Total</td>
<td>Number</td>
<td>% Total</td>
</tr>
<tr>
<td>Norfolk</td>
<td>670,850</td>
<td>113</td>
<td>0%</td>
<td>1800</td>
<td>0%</td>
</tr>
<tr>
<td>Plymouth</td>
<td>494,919</td>
<td>40</td>
<td>0%</td>
<td>1678</td>
<td>0%</td>
</tr>
<tr>
<td>Suffolk</td>
<td>722,023</td>
<td>99</td>
<td>0%</td>
<td>869</td>
<td>0%</td>
</tr>
<tr>
<td>Worcester</td>
<td>798,552</td>
<td>90</td>
<td>0%</td>
<td>2626</td>
<td>0%</td>
</tr>
<tr>
<td>Total</td>
<td>6,547,629</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: 2010 Census, Slope Stability Map 2017

**Vulnerable Populations**

Populations who rely on potentially impacted roads for vital transportation needs are considered to be particularly vulnerable to this hazard. The State’s growing population, and the fact that many homes are built on property atop or below bluffs, or on steep slopes subject to mass movement, increases the number of lives endangered by this hazard.

**Health Impacts**

Although individuals located in landslide hazard zones are exposed to the risk of direct mortality from a large-scale landslide, damage to infrastructure that impedes emergency access and access to health care is the largest health impact associated with this hazard. Mass movement events in the vicinity of major roads could deposit many tons of sediment and debris on top of the road. Restoring vehicular access is often a lengthy and expensive process. For example, following a 5 million-cubic yard landslide on Highway 1 in Big Sur, California, state officials found that restoring access will take more than a year and will cost approximately $40 million (Forgione, 2017).

**6.2.6.2.2 Government**

To assess the exposure of the state-owned facilities provided by DCAMM and the Office of Leasing, an analysis was conducted with the approximate landslide hazard areas. Using ArcMap, GIS software, the Slope Stability Map was overlaid with state-owned facilities data, as shown in Figure 6-20. The following six state-owned facilities were found to be located within four “unstable” slope areas shown in Figure 6-20, below:

1. Natural Bridge State Forest – Contact Building (Replacement value: $32,385.74)
2. Mount Sugarloaf Reservation
   - Observation Tower Deck (Replacement value: $626,832.94)
   - Observation Pavilion (Replacement value: unknown)
Chapter 6: Risk Assessment

- Shed (Replacement value: $10,606.36)
- Pavilion (Replacement value: unknown)

4. Wachusett Reservoir Watershed – Reservoir Building Aqueduct ($2,075,848.41).

In addition to these highly exposed facilities, an additional 47 facilities were found to be located on “moderately” unstable slopes, and 190 were found to be located on areas of “low” instability. It should be noted that state facilities located adjacent to these areas of instability may also be exposed to the landslide hazard, as falling debris may extend beyond the area identified by modeling.

6.2.6.2.3 The Built Environment

Areas with high proportions of these vulnerable buildings are considered to have higher overall vulnerability, because higher damage would increase repair costs and potentially impact the local tax base and economy.

Critical Facilities

Facilities were considered to be located within the landslide hazard area if any building on a property was within the GIS overlay of the hazard area. Although a single property may contain
multiple buildings that are exposed to landslides, the property is reflected as a single “critical facility” in the tables below. Similarly, if portions of a property fall within different hazard levels, the entire property is counted at the highest applicable hazard level. The numbers of critical facilities exposed to the landslide hazard areas are listed in Table 6-35 and Table 6-36.

Table 6-53: Number of Critical facilities Exposed to the Landslide Hazard by Facility Type

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>Unstable Areas</th>
<th>Moderately Unstable</th>
<th>Low Instability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Police Facilities</td>
<td>0</td>
<td>0</td>
<td>8</td>
</tr>
<tr>
<td>Fire Departments</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hospitals</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Schools (K-12)</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Colleges</td>
<td>0</td>
<td>2</td>
<td>6</td>
</tr>
<tr>
<td>Social Services</td>
<td>0</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>0</td>
<td>3</td>
<td>17</td>
</tr>
</tbody>
</table>

Source: Slope Stability Map 2017, DCAMM facility inventory 2017

Table 6-54: Number of Critical Facilities Exposed to the Landslide Hazard by County

<table>
<thead>
<tr>
<th>County</th>
<th>Unstable Areas</th>
<th>Moderately Unstable</th>
<th>Low Instability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>0</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Berkshire</td>
<td>0</td>
<td>0</td>
<td>—</td>
</tr>
<tr>
<td>Bristol</td>
<td>0</td>
<td>0</td>
<td>—</td>
</tr>
<tr>
<td>Dukes</td>
<td>0</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>Essex</td>
<td>0</td>
<td>1</td>
<td>4</td>
</tr>
<tr>
<td>Franklin</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hampden</td>
<td>0</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Hampshire</td>
<td>0</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Middlesex</td>
<td>0</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Nantucket</td>
<td>0</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>Norfolk</td>
<td>0</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>Plymouth</td>
<td>0</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Suffolk</td>
<td>0</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Worcester</td>
<td>0</td>
<td>3</td>
<td>3</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>0</td>
<td>3</td>
<td>17</td>
</tr>
</tbody>
</table>

Source: Slope Stability Map 2017, DCAMM facility inventory 2017
Bridges

Landslides can significantly impact road bridges. Mass movements can knock out bridge abutments or significantly weaken the soil supporting them, making them hazardous for use. Table 6-37 summarizes the bridges located in the landslide hazard areas, and additional information on the 14 bridges located in unstable areas is provided below.

Of the 14 bridges located in unstable areas, seven were classified as “Functionally Obsolete” by the most recent National Bridge Inventory (NBI) database. Functionally Obsolete is a status used to describe a bridge that is no longer functionally adequate for its purpose, but does not imply anything about the structural stability of the bridge. A Functionally Obsolete bridge may be structurally sound and safe for use, but may be the source of traffic jams, lack adequate emergency shoulders, or lack sufficient clearance for an oversized vehicle (NBI, n.d.). None of these bridges are classified as “Structurally Deficient,” a classification which could suggest that a bridge would be particularly vulnerable to damage by landslides. Sixteen structurally deficient bridges are located in moderately unstable areas, and 43 structurally deficient bridges are located in areas of low instability area (NBI, n.d.).

Table 6-55: Number of Bridges Exposed to the Landslide Hazard by County

<table>
<thead>
<tr>
<th>County</th>
<th>Unstable Areas</th>
<th>Moderately Unstable</th>
<th>Low Instability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>—</td>
<td>7</td>
<td>14</td>
</tr>
<tr>
<td>Berkshire</td>
<td>2</td>
<td>9</td>
<td>58</td>
</tr>
<tr>
<td>Bristol</td>
<td>2</td>
<td>8</td>
<td>65</td>
</tr>
<tr>
<td>Dukes</td>
<td>—</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>Essex</td>
<td>3</td>
<td>20</td>
<td>108</td>
</tr>
<tr>
<td>Franklin</td>
<td>—</td>
<td>12</td>
<td>47</td>
</tr>
<tr>
<td>Hampden</td>
<td>3</td>
<td>23</td>
<td>56</td>
</tr>
<tr>
<td>Hampshire</td>
<td>1</td>
<td>10</td>
<td>30</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1</td>
<td>19</td>
<td>82</td>
</tr>
<tr>
<td>Nantucket</td>
<td>—</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>Norfolk</td>
<td>—</td>
<td>12</td>
<td>43</td>
</tr>
<tr>
<td>Plymouth</td>
<td>—</td>
<td>14</td>
<td>48</td>
</tr>
<tr>
<td>Suffolk</td>
<td>—</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>Worcester</td>
<td>1</td>
<td>23</td>
<td>104</td>
</tr>
<tr>
<td>Total</td>
<td>14</td>
<td>158</td>
<td>658</td>
</tr>
</tbody>
</table>

Source: NBI

In addition to the facilities identified above, a significant amount of infrastructure can be exposed to mass movements, including the following:
• **Roads**—Access to major roads is crucial to life-safety after a disaster event and to response and recovery operations. Landslides can block egress and ingress on roads, causing isolation for neighborhoods, traffic problems, and delays for public and private transportation. This can result in economic losses for businesses.

• **Power Lines**—Power lines are generally elevated above steep slopes, but the towers supporting them can be subject to landslides. A landslide could trigger failure of the soil underneath a tower, causing it to collapse and ripping down the lines. Power and communication failures due to landslides can create problems for vulnerable populations and businesses.

Because of their prevalence and their linear nature, these infrastructure elements were not included in the GIS overlay process described above. Infrastructure located within areas shown as unstable on the Slope Stability Map should be considered to be exposed to the landslide hazard. Highly vulnerable areas of the Commonwealth include mountain and coastal roads and transportation infrastructure, both because of their exposure to this hazard and the fact that there may be limited transportation alternatives if this infrastructure becomes unusable. The possibility of a landslide in the vicinity of a highway represents significant economic vulnerability for the Commonwealth.

For example, from 1986 to 1990, the estimated Massachusetts Department of Transportation’s (MassDOT) average annual cost of highway contracts to address landslide problems was $1 million. In addition, the average annual MassDOT maintenance expense needed to keep highways safe from landslide-related activities was $2 million. These estimates only apply to state highways. The cost associated with remediation work and cleanup of debris from only four landslide-related events during the October 2005 rain event that affected Massachusetts was $2.3 million (Nabil Hourani, written communication, December 18, 2006). The damage to a 6-mile stretch of Route 2 caused by tropical storm Irene (2011) which included debris flows, four landslides, and fluvial erosion and undercutting of infrastructure cost $23 million for initial repairs.

### 6.2.6.2.4 Natural Resources and Environment

Landslides can affect a number of different facets of the environment, including the landscape itself, water quality, and habitat health. Following a landslide, soil and organic materials may enter streams, reducing the potability of the water and the quality of the aquatic habitat. Additionally, mass movements of sediment may result in the stripping of forests, which in turn impacts the habitat quality of animals that live in those forests (Geertsema and Vaugeouis, 2008). Flora in the area may struggle to re-establish following a significant landslide because of a lack of topsoil.
6.2.6.2.5 Economy

A landslide’s impact on the economy and estimated dollar losses are difficult to measure. As stated earlier, landslides can impose direct and indirect impacts on society. Direct costs include the actual damage sustained by buildings, property, and infrastructure. Indirect costs, such as clean-up costs, business interruption, loss of tax revenues, reduced property values, and loss of productivity are difficult to measure. Additionally, ground failure threatens transportation corridors, fuel and energy conduits, and communication lines (USGS, 2003).

For the purposes of this analysis, the replacement cost value of the general building stock located within zones of instability, as depicted on the Slope Stability Map (Figure 6-18), represents the Commonwealth’s vulnerability to this hazard. Table 6-38 summarizes these values by county. Based on building inventory replacement, Essex County has the highest overall economic exposure to the landslide hazard.

### Table 6-38: Building and Content Replacement Cost Value in Landslide Hazard Areas

<table>
<thead>
<tr>
<th>County</th>
<th>Unstable Areas</th>
<th>Moderately Unstable</th>
<th>Low Instability</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$2,165,000</td>
<td>$249,215,000</td>
<td>$703,471,000</td>
<td>$954,851,000</td>
</tr>
<tr>
<td>Berkshire</td>
<td>$21,697,000</td>
<td>$338,275,000</td>
<td>$471,421,000</td>
<td>$831,393,000</td>
</tr>
<tr>
<td>Bristol</td>
<td>$40,780,000</td>
<td>$347,503,000</td>
<td>$658,472,000</td>
<td>$1,046,755,000</td>
</tr>
<tr>
<td>Dukes</td>
<td>$11,000</td>
<td>$4,240,000</td>
<td>$6,346,000</td>
<td>$10,597,000</td>
</tr>
<tr>
<td>Essex</td>
<td>$66,544,000</td>
<td>$1,775,299,000</td>
<td>$3,266,545,000</td>
<td>$5,108,388,000</td>
</tr>
<tr>
<td>Franklin</td>
<td>$22,557,000</td>
<td>$243,549,000</td>
<td>$347,003,000</td>
<td>$613,109,000</td>
</tr>
<tr>
<td>Hampden</td>
<td>$37,238,000</td>
<td>$482,384,000</td>
<td>$797,931,000</td>
<td>$1,317,553,000</td>
</tr>
<tr>
<td>Hampshire</td>
<td>$3,006,000</td>
<td>$56,452,000</td>
<td>$90,883,000</td>
<td>$150,341,000</td>
</tr>
<tr>
<td>Middlesex</td>
<td>$22,519,000</td>
<td>$86,127,000</td>
<td>$1,986,723,000</td>
<td>$2,875,369,000</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$48,925,000</td>
<td>$606,000</td>
<td>$4,728,000</td>
<td>$54,259,000</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$10,612,000</td>
<td>$527,340,000</td>
<td>$1,255,213,000</td>
<td>$1,793,165,000</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$19,628,000</td>
<td>$440,866,000</td>
<td>$882,754,000</td>
<td>$1,343,248,000</td>
</tr>
<tr>
<td>Suffolk</td>
<td>$43,579,000</td>
<td>$177,198,000</td>
<td>$490,836,000</td>
<td>$711,613,000</td>
</tr>
<tr>
<td>Worcester</td>
<td>$2,165,000</td>
<td>$754,858,000</td>
<td>$1,315,223,000</td>
<td>$2,072,246,000</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$341,426,000</strong></td>
<td><strong>$6,263,912,000</strong></td>
<td><strong>$12,277,549,000</strong></td>
<td><strong>$18,882,887,000</strong></td>
</tr>
</tbody>
</table>

Source: FEMA Hazus-MH loss estimation methodology
6.3 Rising Temperatures

6.3.1 Average/Extreme Temperature

There is no universal definition for extreme temperatures. The term is relative to the usual weather in the region based on climatic averages. Extreme heat for Massachusetts is usually defined as a period of three or more consecutive days above 90°F, but more generally as a prolonged period of excessively hot weather, which may be accompanied by high humidity. Extreme cold is also considered relative to the normal climatic lows in a region.

Massachusetts has four seasons with several defining factors, with temperature being one of the most significant. Extreme temperatures can be defined as those that are far outside the normal ranges. The average highs and lows of the hottest and coolest months in Massachusetts are provided in Table 6-39 below.

Table 6-37: Annual Average High and Low Temperatures

<table>
<thead>
<tr>
<th></th>
<th>July (Hottest Month)</th>
<th>January (Coldest Month)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average High (°F)</td>
<td>81°</td>
<td>36°</td>
</tr>
<tr>
<td>Average Low (°F)</td>
<td>65°</td>
<td>22°</td>
</tr>
</tbody>
</table>

Source: US Climate Data, 2017

6.3.1.1 Hazard Profile

6.3.1.1.1 Extreme Cold

The extent (severity or magnitude) of extreme cold temperatures are generally measured through the Wind Chill Temperature Index. Wind Chill Temperature is the temperature that people and animals feel when outside and it is based on the rate of heat loss from exposed skin by the effects of wind and cold. As the wind increases, the body loses heat at a faster rate, causing the skin’s temperature to drop.

The National Weather Service (NWS) issues a Wind Chill Advisory if the Wind Chill Index is forecast to dip to −15°F to −24°F for at least 3 hours, based on sustained winds (not gusts). The NWS issues a Wind Chill Warning if the Wind Chill Index is forecast to fall to −25°F or colder for at least 3 hours. On November 1, 2001, the NWS implemented a Wind Chill Temperature Index, designed to more accurately calculate how cold air feels on human skin. Figure 6-21 shows the Wind Chill Temperature Index.
Extreme cold is a dangerous situation that can result in health emergencies for susceptible people, such as those without shelter or who are stranded or who live in homes that are poorly insulated or without heat. Extreme cold events are when temperatures drop well below normal in an area. Extreme cold temperatures are characterized by the ambient air temperature dropping to approximately 0°F or below.

When winter temperatures drop significantly below normal, staying warm and safe can become a challenge. Extremely cold temperatures often accompany a winter storm, which may also cause power failures and icy roads. During cold months, carbon monoxide may be high in some areas because the colder weather makes it difficult for car emission control systems to operate effectively and temperature inversions can trap the resultant pollutants closer to the ground. Another hazard of extended cold temperatures in Massachusetts is saltwater freezing in coastal bays and harbors. Coastal freezing can interfere with transportation of goods and people, plus inhibit fishing and other industries reliant on boats.

Staying indoors as much as possible can help reduce the risk of car crashes and falls on the ice, but cold weather also can present hazards indoors. Many homes will be too cold, either due to a power failure or because the heating system is not adequate for the weather. Exposure to cold temperatures, whether indoors or outside, can cause other serious or life-threatening health
problems. The use of space heaters and fireplaces to stay warm, and/or the use of generators and candles in power outages, increases the risks of residential fires and carbon monoxide poisoning.

6.3.1.1.2 Extreme Heat

The NWS issues a Heat Advisory when the Heat Index is forecast to reach 100-104°F for 2 or more hours. The NWS issues an Excessive Heat Warning if the Heat Index is forecast to reach 105+ °F for 2 or more hours. The Heat Index describes a temperature that the body feels, and is based both on temperature and relative humidity. The relationship between these variables, and the levels at which the National Weather Service considers various health hazards to become relevant, is shown in Figure 6-22 below. It is important to know that the Heat Index values are devised for shady, light wind conditions. Exposure to full sunshine can increase heat index values by up to 15°F. Also, strong winds, particularly with very hot, dry air, can increase the risk of heat-related impacts.

A heat wave is defined as three or more days of temperatures 90°F or above. A basic definition of a heat wave implies that it is an extended period of unusually high atmosphere-related heat stress, which causes temporary modifications in lifestyle and which may have adverse health consequences for the affected population.

![Heat Index](image_url)
Heat waves cause more fatalities in the U.S. than the total of all other meteorological events combined. Since 1979, more than 9,000 Americans have died from heat-related ailments (EPA, 2016).

Heat impacts can be particularly significant in urban areas. Approximately half of the world’s population lives in these heavily developed areas, with that number increasing to 74% in developed nations. As these urban areas develop and change, so does the landscape. Buildings, roads, and other infrastructure replace open land and vegetation. Surfaces that were once permeable and moist are now impermeable and dry. Dark colored asphalt and roofs also absorb more of the sun’s energy. These changes cause urban areas to become warmer than the surrounding areas. This forms an ‘island’ of higher temperatures – often referred to as ‘heat islands’.

The term ‘heat island’ describes built up areas that are hotter than nearby rural or shaded areas. The annual mean air temperature of a city with more than one million people can be between 1.8 and 5.4°F warmer than its surrounding areas. In the evening, the difference in air temperatures can be as high as 22°F. Heat islands occur on the surface and in the atmosphere. On a hot, sunny day, the sun can heat dry, exposed urban surfaces to temperatures 50°F to 90°F hotter than the air. Heat islands can affect communities by increasing peak energy demand during the summer, air conditioning costs, air pollution and greenhouse gas emissions, heat-related illness and death, and water quality degradation (EPA, n.d)

Extreme heat events can also have impacts on air quality. Many conditions associated with heat waves or more severe events – including high temperatures, low precipitation, strong sunlight and low wind speeds – contribute to a worsening of air quality in several ways. The emission of volatile organic compounds can increase, which in turn increases the production of ozone and other aerosols. Additionally, atmospheric inversions and low wind speeds allow polluted air to remain in one location for a prolonged period of time (UCI, 2017).

6.3.1.1.3 Location

According to NOAA, Massachusetts is made up of three climate divisions: Western, Central, and Coastal, as shown in Figure 6-23 below (NOAA, n.d.). Average annual temperatures vary slightly over the divisions, with annual average temperatures of around 46°F in the Western division (1 below), 49 in the Central division (2 below) and 50°F in the Coastal division (3 below).
Extreme temperature events occur more frequently in the inland regions where temperatures are not moderated by the Atlantic Ocean and vary more. The severity of extreme heat impacts is greater in densely developed urban areas like Boston than in suburban and rural areas.

### 6.3.1.4 Historic Occurrences

#### Extreme Cold

Since 1994, there have been 33 cold weather events within the Commonwealth, ranging from Cold/Wind Chill to Extreme Cold/Wind Chill events. Detailed information regarding most of these extreme temperature events was not available; however, additional detail on recent extreme events is provided below.

In February 2015, a series of snowstorms piled nearly 60 inches on the City of Boston in 3 weeks and caused recurrent blizzards across eastern Massachusetts. Temperature gauges across the Commonwealth measured extreme cold, with wind chills as low as -31°F. Four indirect fatalities occurred as a result of this event: two adults died shoveling snow and two adults were hit by snow plows.

In February 2016, one cold weather event broke records throughout the state. Wind chill in Worcester was measured at -44°F, and the measured temperature in Boston (-9°F) broke a record previously set in 1957. Extreme cold/wind chill events were declared in 16 climate zones across the Commonwealth. A more comprehensive list of historic cold weather events is provided in Appendix B.
Extreme Heat

Since 1995, there have been 43 warm weather events, ranging from Record Warmth/Heat to Excessive Heat events.

In 2012, Massachusetts temperatures broke 27 heat records. Most of these records were broken between June 20 and June 22, 2012, during the first major heat wave of the summer to hit Massachusetts and the east coast. In July 2013, a long period of hot and humid weather occurred throughout New England. One fatality occurred on July 6, when a postal worker collapsed as the Heat Index reached 100°F. A more comprehensive list of historic warm weather events is provided in Appendix B.

6.3.1.1.5 Frequency of Occurrences

Massachusetts has averaged 2.4 declared cold weather events and 0.8 extreme cold weather events annually between January 2013 and October 2017. 2015 was a particularly notable year, with 7 cold weather events, including 3 extreme cold/wind chill events, as compared to no cold weather events in 2012 and one in 2013. Although hot weather events are declared less often in Massachusetts, Figure 6-24 shows the frequency of 90-degree days (the criteria for a heat wave) since 2010. Considering that three of these days comprise a heat wave, it would be assumed that an average of between four and five heat waves occur annually in Massachusetts.

Figure 6-23: Historical Number of 90-Degree Days.

There are a number of climatic phenomena that determine the number of extreme weather events in a specific year. However, there are significant long-term trends in the frequency of extreme hot and cold events. In the last decade, U.S. daily record high temperatures have occurred twice as often as record lows (as compared to a nearly 1:1 ratio in the 1950s). Models suggest that this ratio could climb to 20:1 by midcentury, if greenhouse gas emissions are not significant reduced (C2ES, n.d.).

The Northeast Climate Science Center (NECSC) data support the trend of an increased frequency of extreme hot weather events, and a decreased frequency of extreme cold weather
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Events. Figures 6-24 and 6-25 show the projected changes in these variables between 2020 and the end of the century.

**Figure 6-24: Projected Annual Days with Temperature Above 90°F**

![Graph showing projected annual days with temperature above 90°F](Source: Resilient MA Climate Change Clearinghouse, 2017)

**Figure 6-25: Projected Annual Days with Temperature Below 32°F**

![Graph showing projected annual days with temperature below 32°F](Source: Resilient MA Climate Change Clearinghouse, 2017)
6.3.1.1.6 Severity/Extent

The severity of extreme cold temperatures is generally measured through the Wind Chill Temperature Index. Wind Chill Temperature is the temperature that people and animals feel when outside based on the rate of heat loss from exposed skin by the effects of wind and cold. As the wind increases, the body is cooled at a faster rate causing the skin’s temperature to drop. The severity of extreme heat temperatures are generally measured through the Heat Index. The Heat Index can be used to determine what effects the temperature and humidity can have on the population. Detailed information regarding the Wind Chill Temperature Index and Heat Index is found in General Background above.

High, low and average temperatures in Massachusetts are all likely to increase significantly over the next century as a result of climate change. Table 6-40 shows the change in average, maximum and minimum temperatures through the end of the century, as determined by the NECSC downscaled climate projections. This gradual change will put long-term stress on a variety of social and natural systems, and will exacerbate the influence of discrete events. Figure 6-27, below, shows the range of annual temperature increases predicted by the UMass climate model described above. Statewide average temperature ranges for this plan’s planning horizons are provided in the table below, and the distribution of temperatures throughout the Commonwealth is shown in Figures 6-28 through 6-31.
Table 6-58: Maximum Daily Projected Temperature Changes Through 2100

<table>
<thead>
<tr>
<th>Climate Indicator</th>
<th>Observed Value 1971-2000 Average</th>
<th>Mid-Century Projected and Percent Change in 2050s (2040-2069)</th>
<th>End of Century Projected and Percent Change in 2090s (2080-2099)*</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Average Temperature</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Annual</td>
<td>47.6 °F</td>
<td>Increase by 2.8 to 6.2 °F</td>
<td>Increase by 3.8 to 10.8 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 6 to 13 %</td>
<td>Increase by 8 to 23 %</td>
<td></td>
</tr>
<tr>
<td>Winter</td>
<td>26.6 °F</td>
<td>Increase by 2.9 to 7.4 °F</td>
<td>Increase by 4.1 to 10.6 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 11 to 28 %</td>
<td>Increase by 15 to 40 %</td>
<td></td>
</tr>
<tr>
<td>Spring</td>
<td>45.4 °F</td>
<td>Increase by 2.5 to 5.5 °F</td>
<td>Increase by 3.2 to 9.3 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 6 to 12 %</td>
<td>Increase by 7 to 20 %</td>
<td></td>
</tr>
<tr>
<td>Summer</td>
<td>67.9 °F</td>
<td>Increase by 2.8 to 6.7 °F</td>
<td>Increase by 3.7 to 12.2 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 4 to 10 %</td>
<td>Increase by 6 to 18 %</td>
<td></td>
</tr>
<tr>
<td>Fall</td>
<td>50 °F</td>
<td>Increase by 3.6 to 6.6 °F</td>
<td>Increase by 3.9 to 11.5 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 7 to 13 %</td>
<td>Increase by 8 to 23 %</td>
<td></td>
</tr>
<tr>
<td><strong>Maximum Temperature</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Annual</td>
<td>58.0 °F</td>
<td>Increase by 2.6 to 6.1 °F</td>
<td>Increase by 3.4 to 10.7 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 4 to 11 %</td>
<td>Increase by 6 to 18 %</td>
<td></td>
</tr>
<tr>
<td>Winter</td>
<td>36.2 °F</td>
<td>Increase by 2.5 to 6.8 °F</td>
<td>Increase by 3.5 to 9.6 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 7 to 19 %</td>
<td>Increase by 10 to 27 %</td>
<td></td>
</tr>
<tr>
<td>Spring</td>
<td>56.1 °F</td>
<td>Increase by 2.3 to 5.4 °F</td>
<td>Increase by 3.1 to 9.4 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 4 to 10 %</td>
<td>Increase by 6 to 17 %</td>
<td></td>
</tr>
<tr>
<td>Summer</td>
<td>78.5 °F</td>
<td>Increase by 2.6 to 6.7 °F</td>
<td>Increase by 3.6 to 12.5 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 3 to 8 %</td>
<td>Increase by 4 to 16 %</td>
<td></td>
</tr>
<tr>
<td>Fall</td>
<td>60.6 °F</td>
<td>Increase by 3.4 to 6.8 °F</td>
<td>Increase by 3.8 to 11.9 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 6 to 11 %</td>
<td>Increase by 6 to 20 %</td>
<td></td>
</tr>
<tr>
<td><strong>Minimum Temperature</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Annual</td>
<td>37.1 °F</td>
<td>Increase by 3.2 to 6.4 °F</td>
<td>Increase by 4.1 to 10.9 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 9 to 17 %</td>
<td>Increase by 11 to 29 %</td>
<td></td>
</tr>
<tr>
<td>Winter</td>
<td>17.1 °F</td>
<td>Increase by 3.3 to 8.0 °F</td>
<td>Increase by 4.6 to 11.4 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 19 to 47 %</td>
<td>Increase by 27 to 66 %</td>
<td></td>
</tr>
<tr>
<td>Spring</td>
<td>34.6 °F</td>
<td>Increase by 2.6 to 5.9 °F</td>
<td>Increase by 3.3 to 9.2 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 8 to 17 %</td>
<td>Increase by 9 to 26 %</td>
<td></td>
</tr>
<tr>
<td>Summer</td>
<td>56.8 °F</td>
<td>Increase by 3 to 6.9 °F</td>
<td>Increase by 3.5 to 12 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 5 to 12 %</td>
<td>Increase by 7 to 21 %</td>
<td></td>
</tr>
<tr>
<td>Fall</td>
<td>39.4 °F</td>
<td>Increase by 3.5 to 6.5 °F</td>
<td>Increase by 4.0 to 11.4 °F</td>
</tr>
<tr>
<td></td>
<td>Increase by 9 to 16 %</td>
<td>Increase by 10 to 29 %</td>
<td></td>
</tr>
</tbody>
</table>

* A 20-yr mean is used for the 2090s because the climate models end at 2100.

Source: Resilient MA Climate Change Clearinghouse, 2017
Figure 6-26: Projected Annual Average Temperature

Source: Resilient MA Climate Change Clearinghouse, 2017

Figure 6-27: Geospatial Distribution of Projected Annual Temperature - 2030

Source: Resilient MA Climate Change Clearinghouse, 2017
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Figure 6-28: Geospatial Distribution of Projected Annual Temperature - 2050

Source: Resilient MA Climate Change Clearinghouse, 2017

Figure 6-29: Geospatial Distribution of Projected Annual Temperature - 2070

Source: Resilient MA Climate Change Clearinghouse, 2017

Figure 6-30: Geospatial Distribution of Projected Annual Temperature - 2100

Source: Resilient MA Climate Change Clearinghouse, 2017
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6.3.1.1.7 **Warning Time**

Temperature changes will be gradual over the years. However, for the extremes, meteorologists can accurately forecast event development and the severity of the associated conditions with several days lead time. These forecasts provide an opportunity for public health and other officials to notify vulnerable populations. For heat events, the NWS issues excessive heat outlooks when the potential exists for an excessive heat event in the next three to seven days. Notifications such as “watches” are issued when conditions are favorable for an excessive heat event in the next 24 to 72 hours. Excessive heat warning/advisories are issued when an excessive heat event is expected in the next 36 hours. Winter temperatures may fall to extreme cold readings with no wind occurring. Currently, the only way to headline very cold temperatures is either through the issuance of a Wind Chill Advisory or Warning, or the issuance of a winter weather-related Warning, Watch, or Advisory if the cold temperatures are happening in concert with a winter storm event.

6.3.1.2 **Impacts**

The most significant secondary hazard associated with extreme temperatures are severe weather events. Hot weather events are often associated with drought, as evaporation increases with temperature, and wildfire, as high temperatures can cause vegetation to dry out and become more flammable. Warmer weather will also have an impact on invasive species (see Section 6.3.4 for additional detail).

Cold weather events are primarily associated with severe winter storms. The co-occurrence of cold weather with severe winter storm events is particularly dangerous because winter weather can knock out heat and power, increasing the vulnerability of populations sheltering from the cold. Similarly, prolonged extreme heat can cause power infrastructure to overheat or catch fire, leaving customers without power or the ability to operate air conditioning. Power failure leads to increased use of diesel generators for power and in extreme cold more wood stoves are used, both with associated increases in air pollution and health impacts.

6.3.1.2.1 **Public Health**

For the purposes of this Plan, the entire population of the Commonwealth of Massachusetts is considered to be exposed to extreme temperatures. While extreme temperatures are historically more common in the inland portions of the Commonwealth, the impacts to people may be more severe in densely developed urban areas around the state.

When people are exposed to extreme heat, they can suffer from potentially deadly illnesses, such as heat exhaustion and heat stroke. Heat is the leading weather-related killer in the United States even though most heat-related deaths are preventable through outreach and intervention (EPA, 2016). Hot temperatures can also contribute to deaths from respiratory conditions including asthma, heart attacks, strokes, and other forms of cardiovascular disease. The interaction of heat...
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and cardiovascular disease caused approximately 25% of the heat-related deaths since 1999 (EPA, 2016). The rate of hospital admission for heat stress under existing conditions, which may show which areas of the Commonwealth have populations particularly susceptible to heat-related health impacts, is shown in Table 6-41 and Figure 6-32.

According to the Centers for Disease Control and Prevention, populations most at risk to extreme cold and heat events include the following: 1) the elderly, who are less able to withstand temperatures extremes due to their age, health conditions, and limited mobility to access shelters; 2) infants and children up to four years of age; 3) individuals who are physically ill (e.g., heart disease or high blood pressure), 4) low-income persons who cannot afford proper heating and cooling; and 5) the general public who may overexert during work or exercise during extreme heat events or experience hypothermia during extreme cold events. The distribution of these variables by county is shown in Table 6-41 below, along with the median predicted increase in temperature for each county (from NECSC) by the end of the century. The urban heat island effect can exacerbate vulnerability to extreme heat in urban areas. An additional element of vulnerability to extreme temperature events is homelessness, as homeless individuals have limited capacity to shelter from dangerous temperatures.

Deleted: Vulnerable Populations

Deleted: Health Impacts

Moved up [9]: When people are exposed to extreme heat, they can suffer from potentially deadly illnesses, such as heat exhaustion and heat stroke. Heat is the leading weather-related killer in the United States, even though most heat-related deaths are preventable through outreach and intervention (EPA, 2016). Hot temperatures can also contribute to deaths from respiratory conditions including asthma, heart attacks, strokes, and other forms of cardiovascular disease. The interaction of heat and cardiovascular disease caused approximately 25% of the heat-related deaths since 1999 (EPA, 2016). The rate of hospital admission for heat stress under existing conditions, which may show which areas of the Commonwealth have populations particularly susceptible to heat-related health impacts, is shown in Table 6-41 and Figure 6-32.
Table 6-59: Heat Vulnerability Indicators.

<table>
<thead>
<tr>
<th>County</th>
<th>Estimated Increase in Average Temperature by 2100 (°F)</th>
<th>General Vulnerability Indicators</th>
<th>Heat Vulnerability Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Proportion of Population Aged 65 or Older</td>
<td>Proportion of Population Aged Younger than 5 Years</td>
</tr>
<tr>
<td>Barnstable</td>
<td>+6.6°</td>
<td>25%</td>
<td>4%</td>
</tr>
<tr>
<td>Berkshire</td>
<td>+8.3°</td>
<td>19%</td>
<td>5%</td>
</tr>
<tr>
<td>Bristol</td>
<td>+6.5°</td>
<td>14%</td>
<td>6%</td>
</tr>
<tr>
<td>Dukes</td>
<td>+6.9°</td>
<td>16%</td>
<td>5%</td>
</tr>
<tr>
<td>Essex</td>
<td>+6.6°</td>
<td>14%</td>
<td>6%</td>
</tr>
<tr>
<td>Franklin</td>
<td>+5.6°</td>
<td>17%</td>
<td>5%</td>
</tr>
<tr>
<td>Hampden</td>
<td>+6.4°</td>
<td>6%</td>
<td>6%</td>
</tr>
<tr>
<td>Hampshire</td>
<td>+7.5°</td>
<td>5%</td>
<td>4%</td>
</tr>
<tr>
<td>Middlesex</td>
<td>+6.2°</td>
<td>13%</td>
<td>6%</td>
</tr>
<tr>
<td>Nantucket</td>
<td>+7°</td>
<td>12%</td>
<td>7%</td>
</tr>
<tr>
<td>Norfolk</td>
<td>+6.7°</td>
<td>15%</td>
<td>6%</td>
</tr>
<tr>
<td>Plymouth</td>
<td>+6.2°</td>
<td>14%</td>
<td>6%</td>
</tr>
<tr>
<td>Suffolk</td>
<td>+6°</td>
<td>10%</td>
<td>5%</td>
</tr>
<tr>
<td>Worcester</td>
<td>+6.6°</td>
<td>13%</td>
<td>6%</td>
</tr>
</tbody>
</table>

Sources: US Census Fact Finder n.d; Massachusetts Environmental Public Health Tracking n.d.
Figure 6-31(a and b): Rates of Heat Stress-Related Hospitalization by County

Annual Average Age Adjusted Hospital Admission for Heat Stress per 100,000 people (2002-2012)

Legend:
- Age Adjusted Rate
- Data Source: Massachusetts Environmental Public Health Tracking

Annual Average Age Adjusted Hospital Admission for Heart Attack per 100,000 people (2002-2012)

Legend:
- Age Adjusted Rate
- Data Source: Massachusetts Environmental Public Health Tracking
Cold-weather events can also have significant health impacts. The most immediate of these impacts are cold-related injuries such as frostbite and hypothermia, which can become fatal if exposure to cold temperatures is prolonged. Similar to the impact of hot weather described above, cold weather can exacerbate pre-existing respiratory and cardiovascular conditions. Additionally, power outages which occur as a result of extreme temperature events can be immediately life-threatening to those dependent on electricity for life support or other medical needs. Isolation of these populations is a significant concern if extreme temperatures preclude their mobility or the functionality of systems they depend on.

In addition to these pre-existing risk factors, some behaviors increase the risks of temperature-related impacts. These behaviors include voluntary actions, such as drinking alcohol or taking part in strenuous outdoor physical activities in extreme weather, but may also include necessary actions such as taking prescribed medications that impair the body’s ability to regulate its temperature or that inhibit perspiration.

6.3.1.2.2 Government

All state-owned buildings are exposed to the extreme temperature hazard. Extreme heat generally does not impact buildings, although losses may occur as the result of overheated HVAC systems. Extreme heat will result in an increased demand for cooling centers and air conditioning. Extreme heat events can sometimes cause short periods of utility failure commonly referred to as brown-outs due to increased usage from air conditioners, appliances, etc.

Extreme cold temperature events can damage buildings through freezing/bursting pipes and freeze/thaw cycles. Additionally, manufactured buildings (trailers and mobile homes) and antiquated or poorly constructed facilities may have inadequate capabilities to withstand extreme temperatures. Heavy snowfall and ice storms, associated with extreme cold temperature events, can also cause power interruption. Backup power is recommended for critical facilities and infrastructure.

6.3.1.2.3 The Built Environment

All elements of the built environment are exposed to the extreme temperature hazard. Extreme heat generally does not impact buildings. In addition to the facility-specific impacts described under “Government” above, extreme temperatures can impact infrastructure in a number of ways, as shown below:

- High heat can cause pavement to soften and expand, creating ruts, potholes and jarring, and placing additional stress on bridge joints.
- Heat can soften the asphalt of airport runways, causing airplanes to become stuck.
- Railroad tracks can expand in extreme heat, causing the track to “kink” and derail trains.
Cars may overheat during hot weather, and tires will deteriorate more quickly under these conditions.

Cold can freeze pipes, which can cause them to burst. This can then lead to flooding and mold inside buildings once frozen pipes thaw.

Extreme cold will cause materials, such as plastic, to become less pliable, thus leading to the possibility of these materials breaking during extreme cold events.

Periods of both hot and cold weather can stress energy infrastructure.

6.3.1.2.4 Natural Resources and Environment

There are numerous ways in which changing temperatures will impact the natural environment. Because the species that exist in a given area have adapted to survive within a specific temperature range, extreme temperatures events can place significant stress both on individual species and the ecosystems in which they function. Individual extreme weather events usually have a limited long-term impact on natural systems, although unusual frost events occurring after plants begin to bloom in the spring can cause significant damage. However, the influence of changing average temperatures and the changing frequency of extreme climate events on natural resources is likely to be massive and widespread. Climate change is anticipated to be the second-greatest contributor to this biodiversity crisis, changing global land use.
6.3.1.2.5 Economy

Extreme temperature events also have impacts on the economy, including loss of business function and damage/loss of inventory. Business owners may be faced with increased financial burdens due to unexpected repairs caused to the building (e.g., pipes bursting), higher than normal utility bills or business interruption due to power failure (i.e., loss of electricity, telecommunications). Increased demand for water and electricity may result in shortages and a higher cost for these resources. Industries that rely on water for business (e.g., landscaping businesses) will also face significant impacts. There is a loss of productivity and income when the transportation sector is impacted when people and commodities cannot get to their intended destination. Even though most businesses will still be operational, they may be impacted aesthetically if extreme temperatures damage landscaping around the business’s building. Businesses with labor forces that work outdoors (like agriculture, construction) may have to reduce employees’ exposure to the elements by reducing their hours or shifting their hours to cooler/warmer periods of the day.

The agricultural industry is most directly at risk in terms of economic impact and damage due to extreme temperature and drought events. Extreme heat can result in drought and dry conditions and directly impact livestock and crop production. Warming average temperatures may make crops more susceptible to invasive species (see Chapter 20 for additional information). Higher
temperatures that result in greater concentrations of ozone negatively impact plants that are sensitive to ozone (USGCRP, 2009). Additionally, as described under “Environment” above, changing temperatures can impact the phenology. For example, in 2012, high nighttime temperatures reduced corn yields throughout the Midwest, and after a warm winter in 2012, premature budding caused $220 million in losses for Michigan cherry growers (USGCRP, 2014). The impact of temperature anomalies and associated climate events on crop yield is shown in Figure 6-33.

Livestock are also impacted, as heat stress can make animals more vulnerable to disease, reduce their fertility, and decrease the rate of milk production. Additionally, scientists believe the use of parasiticides and other animal treatments may increase as the threat of invasive species grows. Increased use of these treatments increases the risk of pesticides entering the food chain and could result in pesticide resistance, which could result in additional economic impacts for the agriculture industry.

6.3.2 Drought

Droughts can vary widely in duration, severity, and local impact. They may have widespread social and economic significance that require the response of numerous parties, including water suppliers, firefighters, farmers, and residents. Droughts are often defined as periods of deficient precipitation. How this deficiency is experienced can depend on factors such as land use change, existence of dams, and water supply withdrawals or diversions. For example, impervious
surfaces associated with development can exacerbate the effects of drought due to decreased groundwater recharge.

The National Drought Mitigation Center references five common, conceptual definitions of drought categorized by Wilhite and Glantz in 1985:

**Meteorological drought** is a measure of departure of precipitation from normal. It is defined solely on the degree of dryness. Due to climatic differences, what might be considered a drought in one location of the country may not be a drought in another location.

**Hydrological drought** is associated with the effects of periods of precipitation (including snowfall) shortfalls on surface or subsurface water supply and occurs when these water supplies are below normal. It is related to the effects of precipitation shortfalls on stream flows and reservoir, and groundwater levels.

**Agricultural drought** links various characteristics of meteorological (or hydrological) drought to agricultural impacts, focusing on precipitation shortages, differences between actual and potential evapotranspiration, soil water deficits, reduced ground water or reservoir levels, etc. It occurs when there is not enough water available for a particular crop to grow at a particular time. Agricultural drought is defined in terms of soil moisture deficiencies relative to water demands of plant life, primarily crops.

**Socioeconomic drought** is associated with the supply and demand of some economic good with elements of meteorological, hydrological, and agricultural drought. This differs from the aforementioned types of drought because its occurrence depends on the time and space processes of supply and demand to identify or classify droughts. The supply of many economic goods depends on the weather (e.g., water, forage, food grains, fish, and hydroelectric power). Socioeconomic drought occurs when the demand for an economic good exceeds supply as a result of a weather-related shortfall in water supply.

**Ecological drought** is an episodic deficit in water availability that drives ecosystems beyond thresholds of vulnerability, impacts ecosystem services, and triggers feedbacks in natural and/or human systems (Crausbay et al., 2017).

There are also multiple operational definitions of drought. An operational definition attempts to quantitatively characterize the onset and end of droughts as well as the severity or levels during the drought.

In Massachusetts, drought is defined by a combined look at several indices, as defined by the Massachusetts Drought Management Plan (DMP) (EEA and MEMA, 2013). The indices are:
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1. Standardized Precipitation Index for 3-, 6-, and 12-month time periods
2. Precipitation as a percent of normal (or historic average) for 2-, 3-, 6-, and 12-month time periods
3. Crop Moisture Index
4. Keetch-Byram Drought Index (KBDI)
5. Groundwater Levels
6. Stream Flow
7. Reservoir Levels

These indices are analyzed on a monthly basis to generate a hydrological conditions report and used to determine the onset, severity and end of droughts. Five levels of increasing drought severity are defined in the Plan – Normal, Advisory, Watch, Warning and Emergency. The drought levels are associated with state actions as outlined in the DMP. In Massachusetts, recommendations of drought levels are made by the Drought Management Task Force (DMTF) to the Secretary of Energy and Environmental Affairs (EEA) who declares the drought level from each region of the state.

Other entities may measure drought conditions by these or other criteria more relevant to their operations. For example, water utilities may calculate the days of supply remaining. Farmers may assess soil moisture and calculate the water deficit for specific plants to determine irrigation needs or based on the deficit decide to change their crop or harvest early for non-irrigated crops.

6.3.2.1 Hazard Profile

6.3.2.1.1 Groundwater Recharge and Infiltration

Drought is a natural phenomenon, but its impacts are exacerbated by the volume and rate of water withdrawn from these natural systems over time as well the reduction in infiltration from precipitation that is available to recharge these systems. Natural infiltration is reduced by impervious cover (pavement, buildings) on the land surface and by the interruption of natural small-scale drainage patterns in the landscape caused by development and drainage infrastructure. Sewer collection systems can also reduce groundwater levels as groundwater infiltrates into them (known as i/i) and is delivered to wastewater treatment plants where effluent is typically discharged to surface water bodies and not returned to the groundwater. Highly urbanized areas with traditional stormwater drainage systems tend to result in higher peak flood levels during rainfall events and rapid decline of groundwater levels during periods of low precipitation. Thus, the hydrology in these areas becomes more extreme during floods and droughts (ERG and Horsley Witten Group 2017). The importance of increasing infiltration is
widely recognized, and the implementation of “green infrastructure” practices to help address this problem is discussed further in later portions of this plan.

6.3.2.1.2 Locations

Although Massachusetts is a relatively small state, regions of Massachusetts can experience significantly different weather patterns due to topography, distance from coastal influence, as well as a combination of regional, national and global weather patterns. As a result, the DMP assesses drought conditions in six regions - Western, Connecticut River Valley, Central, Northeast, Southeast, and Cape and Islands. A regional approach allows customization of drought actions and conservation measures to address particular situations in each region. In addition, the DMP allows for the determination of a drought on a watershed basis. An overview of drought-prone regions in the Commonwealth is provided in Figures 6-34 and 6-35 below.

Figure 6-33, Weeks of Severe Drought (2001-2017)

Source: U.S. Drought Monitor, 2017

Deleted: 6 Hazard Profile

Deleted: 2833
6.3.2.1.3 Historic Occurrences

The Commonwealth of Massachusetts has never received a Presidential Disaster Declaration for a drought-related disaster; however, the Commonwealth has experienced several substantial droughts over the past 100 years. The drought of record for Massachusetts occurred in the 1960s. The severity and duration of the drought caused significant impacts on both water supplies and agriculture. Precipitation was less than average beginning in 1960 in western Massachusetts and beginning in 1962 in eastern Massachusetts. Although short or relatively minor droughts occurred over the next 50 years, the next long-term event began in March 2015, when Massachusetts began experiencing widespread abnormally dry conditions. In July 2016, based on a recommendation from the Drought Management Task Force (DMTF), the Secretary of EEA declared a Drought Watch for Central and Northeast Massachusetts and a Drought Advisory for Southeast Massachusetts and the Connecticut River Valley. Many experts stated that this drought was the worst in more than 50 years. However, wetter-than-normal conditions in the spring of 2017 allowed the DMTF to declare an end to the drought in May 2017, with the entire Commonwealth having returned to “normal” conditions. The evolution of this drought can be seen in the yearly statistics shown in Table 8-1. For example, in September 2016, 100% of the Commonwealth was categorized above “abnormally dry” and 90% was categorized as “severe...
drought" or higher. In summer 2017, these metrics indicate that the Commonwealth experienced no drought conditions.

### Table 6-60: Evolution of 2016-2017 Drought

<table>
<thead>
<tr>
<th>Time</th>
<th>None</th>
<th>D0 (Abnormally Dry) or above</th>
<th>D1 (Moderate Drought) or above</th>
<th>D2 (Severe Drought) or above</th>
<th>D3 (Extreme Drought) or above</th>
<th>D4 (Exceptional Drought)</th>
</tr>
</thead>
<tbody>
<tr>
<td>September 2016</td>
<td>0%</td>
<td>100%</td>
<td>98%</td>
<td>90%</td>
<td>52%</td>
<td>0%</td>
</tr>
<tr>
<td>December 2016</td>
<td>1%</td>
<td>99%</td>
<td>98%</td>
<td>69%</td>
<td>36%</td>
<td>0%</td>
</tr>
<tr>
<td>May 2017</td>
<td>100%</td>
<td>0%</td>
<td>0%</td>
<td>0%</td>
<td>0%</td>
<td>0%</td>
</tr>
</tbody>
</table>

Source: U.S. Drought Monitor, 2017

### 6.3.2.1.4 Frequency of Occurrences

Using data collection since 1850, the probability of the precipitation index of the DMP exceeding the threshold at each drought level was calculated, as shown in Table 6-43.

### Table 6-61: Frequency of Drought Events

<table>
<thead>
<tr>
<th>Drought Level</th>
<th>Frequency Since 1850</th>
<th>Probability of Occurrence in a Given Month</th>
</tr>
</thead>
<tbody>
<tr>
<td>Drought Emergency</td>
<td>5 occurrences</td>
<td>2% chance</td>
</tr>
<tr>
<td>Drought Warning</td>
<td>5 occurrences</td>
<td>2% chance</td>
</tr>
<tr>
<td>Drought Watch</td>
<td>46 occurrences</td>
<td>8% chance</td>
</tr>
</tbody>
</table>

Source: EEA and MEMA 2013

The Global Change Research Program (GCRP) has identified a number of ways in which the Massachusetts drought hazard is likely to evolve in response to climate change (Horton et al., 2014). Although total annual precipitation is anticipated to increase over the next century (as discussed in Chapter 15, Other Severe Weather), seasonal precipitation is predicted to include more severe and unpredictable dry spells. More rain falling over shorter time periods will reduce groundwater recharge, even in undeveloped areas, as the ground becomes saturated and unable to absorb the same amount of water if rainfall were spread out. The effects of this trend will be exacerbated by projected reduction in snowpack which can serve as a significant water source during the spring melt to buffer against sporadic precipitation. Also, the snowpack melt is occurring faster than normal resulting not only in increased flooding but a reduced period in which the melt can recharge groundwater and the amount of water naturally available during the spring growing period. Reduced recharge can in turn affect base flow in streams which are critical to sustain ecosystems during dry periods, and groundwater-based water supply systems. Reservoir-based water supply systems will also need to be assessed whether they can continue to meet projected demand by adjusting their operating rules to accommodate the projected changes in precipitation patterns and associated changes in hydrology. Finally, rising temperatures will also increase evaporation exacerbating drought conditions.
6.3.2.1.5 Severity/Extent

The severity of a drought depends on the degree of moisture deficiency, duration, spatial extent and location relative to resources or assets. The 1960s drought is the drought of record because all of these factors contributed at historic levels - moisture deficiency, duration, spatial extent and impact. The severity of the 2016-2017 drought is due to impacts on natural resources (record low stream flows and groundwater levels), many water supplies, farms, agriculture, and the swift onset of the drought. The five drought levels in the 2013 DMP provide a basic framework from which to take actions to assess, communicate, and respond to drought conditions. The “Normal” condition is when data are routinely collected, assessed and distributed. When drought conditions are identified, the four drought levels escalate moving to heightened action which may include increased data collection and assessment, interagency communication, public education and messaging, recommended water conservation measures, and a state of emergency as issued by the Governor. At the “Emergency” level mandatory water conservation measures may be enacted. These regionally-declared drought levels and associated state actions are intended to communicate with and provide guidance to the public and stakeholders across industries to enable them to respond early and effectively and to minimize impacts. Individual public water suppliers may have their own drought management plan, drought levels and associated actions which they may follow at all levels except at the Emergency level when mandatory actions may be required.

The table below indicates how much these durations are likely to increase according to the “high” and “low” limits of the Northeast Climate Science Center (NECSC) data, which are shown in Table 6-44 below. The maps below show how this indicator is expected to vary across the Commonwealth. These data suggest that the average time between rain events is likely to remain fairly constant; however, individual drought events could still increase in frequency and severity. As shown in Figures 6-36 through 6-39 below, the eastern portion of the Commonwealth experiences longer dry periods than the western portion, and this trend is likely to continue in the future. These regional variations in precipitation patterns provide an additional reminder that average values for continuous dry days may not accurately characterize conditions in any given situation.

<table>
<thead>
<tr>
<th>Table 6-62: Continuous Dry Days by Planning Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Planning Year</td>
</tr>
<tr>
<td>Projected Range of Consecutive Dry Days</td>
</tr>
</tbody>
</table>

Source: NECSC, 2017
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Figure 6-35: Projected Annual 2030s Consecutive Dry Days

Source: Resilient MA Climate Change Clearinghouse, 2017

Figure 6-36: Projected Annual 2050s Consecutive Dry Days

Source: Resilient MA Climate Change Clearinghouse, 2017
6.3.2.1.6 Warning Time

Typically, droughts develop over long periods of time relative to other hazards. For example, drought development can be tracked over months and levels of drought increased to warn of growing or impending negative impacts that may require more intensive interventions. However, more recently, “flash droughts” are changing these norms (NOAA). Flash droughts may develop quickly or quickly intensify a developing or existing drought. The most recent example is that of the 2016-2017 drought. Dry conditions from late 2015 lingered through the winter with scattered groundwater levels reporting below normal and less than normal snowpack heading into 2016.
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spring. Impacts were first seen in March 2016 in stream flows, groundwater levels and reservoirs showing the long term deficit from 2015 (lack of recharge resulting in low groundwater and base flow and lack of spring melt). Then as precipitation dramatically dropped below normal June through September 2016, the state experienced record low stream flows and groundwater levels throughout the state. The combination of dry conditions and sudden loss of precipitation resulted in relatively quick impacts. NOAA and others are now advancing the science of early warning for droughts similar to floods and earthquakes to better project flash droughts. Based on projected climate change, the distributions of precipitation events will continue to become more extreme with periods of minimal rain alternated with extreme rain events. Therefore, developing ways to project and adapt to flash droughts may be critical for sectors such as agriculture and water supply. The Massachusetts Water Resources Commission publishes the hydrologic conditions report monthly which includes the seven drought indices and the National Climate Prediction Center’s U.S. Monthly and Seasonal Drought Outlooks. The National Drought Mitigation Center produces a weekly Drought Monitor map. Although this resource does not include groundwater and reservoir levels, it can be used to monitor general changes in conditions during droughts between the monthly hydrologic conditions reports.

6.3.2 Impacts

The number and type of impacts increase with the persistence of a drought as the effect of the precipitation deficit cascades down parts of the watershed and associated natural and socioeconomic assets. For example, a precipitation deficiency may result in a rapid depletion of soil moisture that may be discernible relatively quickly to agriculture. The impact of this same deficiency on reservoir levels may not affect hydroelectric power production, drinking water supply availability, or recreational uses for many months.

Another hazard commonly associated with drought is wildfire. A prolonged lack of precipitation dries out soil and vegetation, which becomes increasingly susceptible to ignition as the duration of the drought extends.

As described above, a drought may increase the probability of a wildfire occurring. For additional information on the wildfire hazard, please see Section 6.3.3.

6.3.2.1 Public Health and Safety

Droughts can be widespread and long-term events without discrete boundaries, individual populations that are likely to be exposed cannot be isolated. Thus, the entire population of Massachusetts can be considered to be exposed to drought events. However, as discussed below, the vulnerability of populations to this hazard can vary significantly based on water supply sources and municipal water use policies.

Drought conditions can cause a shortage of water for human consumption and reduce local firefighting capabilities. Public water suppliers (PWSs) provide water for both of these services

Deleted: &lt;#&gt;Secondary Hazards

Moved down [10]: &lt;#&gt;Another hazard commonly associated with drought is wildfire. A prolonged lack of precipitation dries out soil and vegetation, which becomes increasingly susceptible to ignition as the duration of the drought extends. †

&lt;#&gt;As described above, a drought may increase the probability of a wildfire occurring. For additional information on the wildfire hazard, please see Section 6.3.3.

Deleted: &lt;#&gt;Exposure and Vulnerability

Moved (insertion) [10]

Deleted: †

Deleted: Population

Deleted: Because droughts

Deleted: Vulnerable Populations†
and may struggle to meet system demands while maintaining adequate pressure for fire suppression and meeting water quality standards. The populations on PWSs are as vulnerable as their PWS’s emergency response plans. MassDEP requires all PWSs to maintain an emergency preparedness plan. Residential well owners are as vulnerable as their ability to re-drill or temporarily relocate.

**Water Supplies**

Drought affects both groundwater sources and smaller surface water reservoir supplies. Reduced precipitation during a drought means that water supplies are not replenished at a normal rate. This can lead to a reduction in groundwater levels and problems such as reduced pumping capacity or wells going dry. Shallow wells are more susceptible than deep wells. Suppliers may struggle to meet system demands while maintaining adequate water supply pressure for fire suppression requirements. Private well supplies may dry up and need to either be deepened or supplemented with water from outside sources. In extreme cases, potable water could be supplied by other suppliers through emergency inter-municipal connections or by bulk trucked water suppliers via distribution centers for residents.

Populations on private water supply are likely more vulnerable to droughts than those on public supply. During a drought, water sources such as small reservoirs that are replenished by surface flows and wells that draw from underground aquifers can be slow to recharge, causing water levels to become quite low. As a result, individuals and farmers with private wells are particularly vulnerable to the drought hazard. Private water supply wells are not as reliable as public wells, and public water supply wells are not as reliable as public reservoirs. EEA’s drought website provides resources for private citizens whose wells have gone dry during a drought, including the suggestion to hook-up to a water connection at a local fire department or school, or to purchase water. Farmers with wells that are dry are also advised to contact the Massachusetts Department of Agricultural Resources, to explore micro-loans through the Massachusetts Drought Emergency Loan Fund, or to seek federal Economic Injury Disaster Loans. Drought may impact the availability of local produce at farmers markets and stores.

**Health Impacts**

According to the CDC, droughts can have a wide range of health impacts (CDC, 2017). The impacts of reduced water levels are complex and depend on the water source. Supplies generated from direct riverine withdrawals may experience increased pollutant concentrations because of a reduction in water available for the dilution of authorized discharges under the National Pollutant Discharge Elimination System (NPDES) or naturally occurring constituents. These increased concentrations may affect water supply treatment and exposure via recreational swimming and fishing. Cyanobacteria blooms can render surface water drinking supplies unusable and necessitate the purchase of emergency water supplies, as occurred in the Midwest in 2014 (EcoWatch, 2014). Water levels may also drop below supply intakes. In addition, stagnant water
bodies may develop and increase the prevalence of mosquito breeding, thus increasing the risk for vector-borne illnesses. Finally, unexpectedly low water levels may result in injuries for recreational users engaged in activities like boating, swimming, or jumping in water.

With declining groundwater levels, residential well owners may experience dry wells or sediment in their water due to more intense pumping that is required to pull water from the formation and to raise water from a deeper depth. There is also concentration of pollutants, which may include nitrates and heavy metals depending on local geology.

The loss of clean water for consumption and for sanitation may be a significant impact depending on the affected populations’ ability to quickly drill a deeper or a new well or to relocate to unaffected areas.

During a drought, dry soil and increased prevalence of wildfire can increase the amount of irritants (such as pollen or smoke) in the air. Reduced air quality can have widespread deleterious health impacts, but is particularly significant to the health of individuals with pre-existing respiratory health conditions like asthma (CDC, n.d.). Lowered water levels can also result in direct environmental health impacts, as the concentration of contaminants in swimmable bodies of water will increase when less water is present.

### 6.3.2.2.2 Government

All facilities are expected to be operational during a drought event, although state parks or other facilities dependent on wells for their water supply may face water shortages. Additionally, droughts contribute to conditions conducive to wildfires. All critical facilities in and adjacent to the wildland-urban interface are considered vulnerable to wildfire. See Section 21 regarding the wildfire hazard in the Commonwealth. Water restrictions during times of drought may require minor modifications to the operation of Commonwealth facilities, such as modified landscaping practices, but facilities would likely remain operational. Governmental facilities that rely on water to perform their core function, such as public swimming pools or grass athletic fields may face additional challenges during times of water restriction.

### 6.3.2.2.3 The Built Environment

Elements of the built environment are not anticipated to be directly affected by a drought, and all are expected to continue to function during a drought event. However, droughts contribute to conditions conducive to wildfires. All elements in and adjacent to the wildland-urban interface are considered vulnerable to wildfire. See Section 6.3.3 regarding the wildfire hazard in the Commonwealth.

### 6.3.2.2.4 Natural Resources and Environment

Drought has a wide-ranging impact on a variety of natural systems. Some of those impacts can include (Clark et al., 2016):
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- Reduced water availability, specifically, but not limited to, habitat for aquatic species
- Decreased plant growth and productivity
- Increased wildfires
- Greater insect outbreaks
- Increased local species extinctions
- Lower stream flows and freshwater delivery to downstream estuarine habitats
- Potential increases of saltwater intrusion into coastal ecosystems
- Changes in the timing, magnitude, and strength of mixing (stratification) in coastal waters
- Increased potential for hypoxia (low oxygen) events
- Reduced forest productivity
- Direct and indirect effects on goods and services provided by habitats (such as timber, carbon sequestration, recreation, and water quality from forests)
- Dry stream beds limited fish migration or breeding or causing fish mortality

In addition to these direct natural resource impacts, a wildfire exacerbated by drought conditions could cause significant damage to the Commonwealth’s environment, as well as economic damage related to a loss of valuable natural resources. Wildfire damage to the forests and lands around the Quabbin, Wachusett, and Ware reservoirs may lead to lower water quality in those reservoirs, which are critical supplies during times of drought for both “regular” and drought-impacted customers.

Climate change is also likely to result in a shift in the timing and durations of various seasons (as shown in Figure 6-40 below). This change will likely have repercussions on the life cycle of both flora and fauna within the Commonwealth. While there could be economic benefits from a lengthened growing season, this also carries a number of risks. The probability of frost damage will increase, as the earlier arrival of warm temperatures may cause many trees and flowers to blossom prematurely only to experience a subsequent frost. Additionally, pests and diseases may also have a greater impact in a drier world, as they will begin feeding and breeding earlier in the year (Land Trust Alliance, n.d.).
Figure 6-39: Conceptual diagram illustrating shifts in Northeast and Midwest seasonal patterns due to climate change.

Source: Massachusetts Wildlife Climate Action Tool., n.d.

6.3.2.2.5 Economy

The economic impacts of drought can be substantial, primarily affecting the agriculture, recreation and tourism, forestry, and energy sectors. For example, drought can result in farmers not being able to plant crops or the failure of planted crops. This results in loss of work for farm workers and those in related food processing jobs. Crop failure is also likely to result in an increase in produce prices, which may render these items unaffordable for certain members of the population. Increasing globalization of the food system reduces the impact of isolated drought events on food prices but the financial impact on farmers may be greater as a result. Reduced water quality or habitat loss may also impact Massachusetts fisheries.

A drought can also harm recreational companies in the any season that use water (e.g., ski areas, swimming pools, water parks, and river rafting companies) as well as landscape and nursery businesses because people will not invest in new plants if water is not available to sustain them. Social and environmental impacts are also significant but data on extent of damages is more challenging to collect. Although the impacts can be numerous and significant, damage estimates are not tracked or available.
6.3.3 Wildfire

A wildfire can be defined as any non-structure fire that occurs in the vegetative wildland, including grass, shrub, leaf litter, and forested tree fuels. Wildfires in Massachusetts are caused by natural events, human activity, or prescribed fire. Wildfires often begin unnoticed, but spread quickly, igniting brush, trees, and potentially homes.

The wildfire season in Massachusetts usually begins in late March and typically culminates in early June, corresponding with the driest live fuel moisture periods of the year. April is historically the month in which wildfire danger is the highest. Drought, snow pack level, and local weather conditions can impact the length of the fire season.

The “wildfire behavior triangle” reflects how three primary factors influence wildfire behavior: fuel, topography, and weather. Each point of the triangle represents one of the three factors; arrows along the sides represent the interplay between the factors. For example, drier and warmer weather with low relative humidity, combined with dense fuel loads and steeper slopes, can result in dangerous to extreme fire behavior.

How a fire behaves primarily depends on the characteristics of available fuel, weather conditions, and terrain, as described below.

- Fuel:
  - Lighter fuels such as grasses, leaves, and needles quickly expel moisture and burn rapidly, while heavier fuels such as tree branches, logs, and trunks take longer to warm and ignite.
  - Snags and hazard trees, especially those that are diseased or dying, become receptive to ignition when influenced by environmental factors such as drought, low humidity, and warm temperatures.

- Weather:
  - Strong winds, especially wind events that persist for long periods, or ones with significant sustained wind speeds, can exacerbate extreme fire conditions or accelerate the spread of wildfire.
  - Dry spring and summer conditions, or drought at any point of the year, increases fire risk. Likewise, the passage of a dry, cold front through the region can result in sudden wind speed increases and changes in wind direction.
### Wildfire

**Natural Hazard Summary**

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>A wildfire can be defined as any non-structure fire that occurs in the vegetative wildland, including grass, shrub, leaf litter, and forested tree fuels. Wildfires in Massachusetts are caused by natural events, human activity, or prescribed fire.</td>
<td>The ecosystems most susceptible to fire are pitch pine, scrub oak, and oak forests. According to a U.S. Forest Service study, Berkshire and Plymouth Counties are the most fire-prone due to their vegetation, sandy soil, and the presence of a drying wind.</td>
<td>Based on the frequency of past occurrences, the Commonwealth is likely to experience at least one noteworthy wildfire each year.</td>
</tr>
</tbody>
</table>

### Potential Effects of Climate Change

1. **Rising Temperatures and Changes in Precipitation**
   - Prolonged drought
   - Seasonal drought risk is projected to increase during summer and fall in the Northeast as higher temperatures lead to greater evaporation and earlier winter and spring snowmelt, coupled with more variable precipitation patterns. Drought and warmer temperatures may also heighten the risk of wildfire, by causing forested areas to dry out and become more flammable.

2. **Rising Temperatures and More Frequent Lightning**
   - Research has found that the frequency of lightning strikes — an occasional cause of wildfires — could increase by approximately 12 percent for every degree Celsius of warming.

### Exposure and Vulnerability by Key Sector

<table>
<thead>
<tr>
<th>SECTOR</th>
<th>DESCRIPTION</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>GOVERNMENT</strong></td>
<td>According to the DCAMM facility inventory, 1,143 state-owned buildings are located in identified wildfire hazard areas. The highest concentration of these facilities occurs in Middlesex (185) and Worcester (157) Counties.</td>
</tr>
<tr>
<td><strong>BUILT ENVIRONMENT</strong></td>
<td>Fires can create conditions that block or prevent access and can isolate residents and emergency service providers. They can also damage infrastructure elements such as power and communication lines. The DCAMM facility inventory revealed 68 state-owned critical facilities located in wildfire hazard areas, primarily in Worcester, Hampshire and Plymouth Counties.</td>
</tr>
<tr>
<td><strong>NATURAL RESOURCES AND ENVIRONMENT</strong></td>
<td>Fire serves important ecological purposes; however, it can also cause environmental impacts. In addition to direct mortality, wildfires and the ash they generate can distort the flow of nutrients through an ecosystem, reducing the biodiversity that can be supported.</td>
</tr>
<tr>
<td><strong>ECONOMY</strong></td>
<td>Wildfire events can have major economic impacts on a community, both from the initial loss of structures and the subsequent loss of revenue from destroyed business and decrease in tourism. Additionally, wildfires can require thousands of taxpayer dollars in fire response efforts.</td>
</tr>
<tr>
<td><strong>VULNERABLE POPULATIONS</strong></td>
<td>All residents whose homes are located in wildfire hazard areas are vulnerable to this hazard. Smoke and air pollution from wildfires can also be a severe health hazard, especially for sensitive populations, including children, the elderly, and those with respiratory and cardiovascular diseases.</td>
</tr>
</tbody>
</table>
Thunderstorms in Massachusetts are usually accompanied by rainfall; however, during periods of drought, lightning from thunderstorm cells can result in fire ignition. Thunderstorms with little or no rainfall are rare in New England but have occurred.

- **Terrain**
  - Topography of a region or a local area influences the amount and moisture of fuel.
  - Barriers such as highways and lakes can affect spread of fire.
  - Elevation and slope of landforms can influence fire behavior because fire spreads more easily uphill compared to downhill.

The wildland-urban interface is the line, area, or zone where structures and other human development meet or intermingle with undeveloped wildland or vegetative fuels. There are a number of reasons that the wildland-urban interface experiences an increased risk of wildfire damage. Access and fire suppression issues on private property in the wildland-urban interface can make protecting structures from wildfires difficult. This zone also faces increased risk because structures are built among densely wooded areas, so fires started on someone’s property are more easily spread to the surrounding forest.

Fire is also used extensively as a land management tool to replicate natural fire cycles. This practice has been used to accomplish both fire-dependent ecosystem restoration and hazard fuel mitigation objectives on federal, state, municipal, and private lands in Massachusetts since the 1980s. Between 2009 and 2012, over 1,300 acres of state and private partnership lands in the southeastern Massachusetts pitch pine and scrub oak fuel type were treated with prescribed fire. This project was designed to mitigate high hazard fuel loading in and around wildland-urban interface zones. Controlled burns continue to be conducted throughout the Commonwealth. For example, Westover Air Reserve Base uses this technique on several hundreds of acres each year in order to maintain healthy grasslands, reduce fuel for future fires, and remove weeds and invasive vegetation.

In Massachusetts, the DCR Bureau of Forest Fire Control is the state agency responsible for protecting 3.5 million acres of state, public and private wooded land and providing aid, assistance and advice to the Commonwealth’s cities and towns. The Bureau coordinates efforts with a number of entities, including fire departments, local law enforcement agencies, the Commonwealth’s county and statewide civil defense agencies, and mutual aid assistance organizations.

Bureau units respond to all fires that occur on state-owned forestland and are available to municipal fire departments for mutual assistance. Bureau fire fighters are trained in the use of forestry tools, water pumps, brush breakers, and other motorized equipment, as well as fire behavior and fire safety. Massachusetts also benefits from mutual aid agreements with other state.
and federal agencies. The Bureau is a member of the Northeastern Forest Fire Protection Commission, a commission organized in 1949 between the New England states, New York, and four eastern Canadian Provinces to provide resources and assistance in the event of large wildfire activity. Massachusetts DCR also has a long-standing cooperative agreement with the USDA Forest Service both for providing qualified wildfire-fighters for assistance throughout the United States and for receiving federal assistance within the Commonwealth. Improved coordination and management efforts seem to be reducing the average damage from wildfire events. According to the Bureau website, in 1911, more than 34 acres were burned on average during each wildfire. As of 2017, that figure has been reduced to 1.17 acres.

6.3.3.1 Hazard Profile

6.3.3.1.1 Location

The ecosystems that are most susceptible to the hazard are pitch pine, scrub oak, and oak forests, as these areas contain the most flammable vegetative fuels. Other portions of the Commonwealth are also susceptible to wildfire, particularly at the urban-wildland interface, shown in Figure 6-41. The SILVIS Lab at the University of Wisconsin-Madison Department of Forest Ecology and Management classifies exposure to wildlife hazard as ‘interface’ or ‘intermix’. ‘Intermix’ communities are those where housing and vegetation intermingle – the area includes more than 50% vegetation and has a housing density greater than 1 house per 16 hectares (approx. 6.5 acres.) ‘Interface’ communities are defined as those in the vicinity of contiguous vegetation, with more than 1 house per 40 acres, less than 50% vegetation, and within 1.5 miles of an area over 500 hectares (approx. 202 acres) that is more than 75 percent vegetated. These areas are shown in Figure 6-41. Inventoried assets (population, building stock, and critical facilities) were overlaid with this data to determine potential exposure and impacts related to this hazard.
The Northeast Wildfire Risk Assessment Geospatial Work Group completed a geospatial analysis of fire risk in the 20-state U.S. Forest Service Northeastern Area. The assessment is comprised of three components: fuels, wildland-urban interface, and topography (slope and aspect) that are combined using a weighted overlay. These three characteristics are combined to identify wildfire-prone areas where hazard mitigation practices would be most effective. Figure 6-42 illustrates these areas as determined for the Commonwealth. This spatial dataset was not made available in time for inclusion in the 2018 plan. However, it is noted as data to be used to enhance the exposure and vulnerability assessment for further plan updates.
6.3.3.1.2 Previous Occurrences

Several notable wildfires have occurred in Massachusetts history, although none of these has ever resulted in a FEMA disaster declaration. Details on these historical events are provided in Appendix B.

6.3.3.1.3 Frequency of Occurrences

It is difficult to predict the likelihood of wildfires in a probabilistic manner, because a number of factors affect fire potential and because some conditions (for example, ongoing land use development patterns, location, fuel sources) exert changing pressure on the wildland-urban interface zone. However, based on the frequency of past occurrences as described above, interested parties should anticipate at least one notable wildfire in the Commonwealth each year.

Climate change has the potential to affect multiple elements of the wildfire system: fire behavior, ignitions, fire management, and vegetation fuels. Periods of hot, dry weather create the highest fire risk. Therefore, the predicted increase in average and extreme temperatures in the Commonwealth may intensify wildfire danger by warming and drying out vegetation. A recent study published in *Proceedings of the National Academy of Sciences* found that climate change has likely been a significant contributor to expanding wildfires in the western U.S., which have nearly doubled in extent in the past 3 decades (Abatzoglou and Williams, 2016). Another study found that the frequency of lightning strikes – an occasional cause of wildfires – could increase by approximately 12 percent for every degree Celsius of warming (Romps et al., 2014). Finally, the year-round increase in temperatures is likely to expand the duration of fire season.
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### 6.3.3.1.4 Severity/Extent

Potential losses from wildfire include loss of human life, structures, air quality and other natural resources. Given the immediate response times to reported wildfires, the likelihood of injuries and casualties is less than many other hazards. Smoke and air pollution from severe wildfires can be a health hazard, especially for sensitive populations including children, the elderly, and those with respiratory and cardiovascular diseases. Wildfire may also threaten the health and safety of those fighting the fires. First responders are exposed to the dangers from the initial incident and after-effects from smoke inhalation and heat stroke.

### 6.3.3.1.5 Warning Time

Early detection of wildfires is a key part of the Bureau’s overall effort. Early detection is achieved by trained Bureau observers who staff the statewide network of 42 operating fire towers. During periods of high fire danger, the Bureau conducts county-based fire patrols in forested areas. These patrols assist cities and towns in prevention efforts and allow for the quick deployment of mobile equipment for suppression of fires during their initial stage. Figure 6-43 displays the Bureau’s fire control districts and fire towers in Massachusetts.

![Figure 6-42: Massachusetts Bureau of Forest Fire Control Districts and Tower Network](image)

If a fire breaks out and spreads rapidly, residents may need to evacuate within days or hours. A fire’s peak burning period generally is between 1 p.m. and 6 p.m. Once a fire has started, fire...
alerting is reasonably rapid in most cases. The rapid spread of cellular and two-way radio communications in recent years has further contributed to a significant improvement in warning time.

6.3.3.2 Secondary Hazards

Wildfires can generate a range of secondary effects, which in some cases may cause more widespread and prolonged damage than the fire itself. Wildfires cause the contamination of reservoirs, destroy power, gas, water, broadband and oil transmission lines, and contribute to flooding. They strip slopes of vegetation, exposing them to greater amounts of runoff. This in turn can weaken soils and cause failures on slopes as well as water quality impacts in downstream water bodies. Major landslides can occur several years after a wildfire. Most wildfires burn hot and for long durations they can bake soils, thus increasing the imperviousness of the ground. This increases the runoff generated by storm events and, as a result, the chance of flooding.

6.3.3.3 Exposure and Vulnerability

6.3.3.3.1 Population

As demonstrated by historical wildfire events, potential losses from wildfire include human health and life of residents and responders. The most vulnerable populations include emergency responders and those within a short distance of the interface between the built environment and the wildland environment.

To estimate the population vulnerable to the wildfire hazard, the interface and intermix hazard areas were overlaid upon the 2010 Census population data. The Census blocks identified as interface or intermix were used to calculate the estimated population exposed to the wildfire hazard. In total, approximately 2.5 million people (or nearly 40 percent of the Commonwealth’s total population) live within these zones. Table 6-45 summarizes the estimated population within the defined hazard areas by County.

<table>
<thead>
<tr>
<th>County</th>
<th>Total Population</th>
<th>Interface</th>
<th>% Total</th>
<th>Intermix</th>
<th>% Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>215,888</td>
<td>62,190</td>
<td>28.8</td>
<td>48,289</td>
<td>22.4</td>
</tr>
<tr>
<td>Berkshire</td>
<td>131,219</td>
<td>55,486</td>
<td>42.3</td>
<td>39,171</td>
<td>29.9</td>
</tr>
<tr>
<td>Bristol</td>
<td>548,285</td>
<td>150,890</td>
<td>27.5</td>
<td>116,462</td>
<td>21.2</td>
</tr>
<tr>
<td>Dukes</td>
<td>16,535</td>
<td>6,007</td>
<td>36.3</td>
<td>7,453</td>
<td>45.1</td>
</tr>
<tr>
<td>Essex</td>
<td>743,159</td>
<td>174,121</td>
<td>23.4</td>
<td>84,446</td>
<td>11.4</td>
</tr>
<tr>
<td>Franklin</td>
<td>71,372</td>
<td>31,267</td>
<td>43.8</td>
<td>27,093</td>
<td>38.0</td>
</tr>
<tr>
<td>Hampden</td>
<td>463,490</td>
<td>76,147</td>
<td>16.4</td>
<td>61,462</td>
<td>13.3</td>
</tr>
</tbody>
</table>
Chapter 5: Introduction to Risk Assessment

<table>
<thead>
<tr>
<th>County</th>
<th>Total Population</th>
<th>Interface</th>
<th>% Total</th>
<th>Intermix</th>
<th>% Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hampshire</td>
<td>158,080</td>
<td>59,161</td>
<td>37.4</td>
<td>52,177</td>
<td>33.0</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1,503,085</td>
<td>314,100</td>
<td>20.9</td>
<td>132,353</td>
<td>8.8</td>
</tr>
<tr>
<td>Nantucket</td>
<td>10,172</td>
<td>6,161</td>
<td>60.6</td>
<td>2,552</td>
<td>25.1</td>
</tr>
<tr>
<td>Norfolk</td>
<td>670,850</td>
<td>164,684</td>
<td>24.5</td>
<td>73,965</td>
<td>11.0</td>
</tr>
<tr>
<td>Plymouth</td>
<td>494,919</td>
<td>145,314</td>
<td>29.4</td>
<td>130,761</td>
<td>26.4</td>
</tr>
<tr>
<td>Suffolk</td>
<td>722,023</td>
<td>16,035</td>
<td>2.2</td>
<td>211</td>
<td>0.0</td>
</tr>
<tr>
<td>Worcester</td>
<td>798,552</td>
<td>294,657</td>
<td>36.9</td>
<td>233,872</td>
<td>29.3</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>6,547,629</strong></td>
<td><strong>1,556,220</strong></td>
<td><strong>23.8</strong></td>
<td><strong>1,010,267</strong></td>
<td><strong>15.4</strong></td>
</tr>
</tbody>
</table>

*Source: 2010 US Census, Radeloff et al. 2005*

**Vulnerable Populations**

All individuals whose homes or workplaces are located in wildfire hazard zones are exposed to this hazard, as wildfire behavior can be unpredictable and dynamic. However, the most vulnerable members of this population are those who would be unable to quickly evacuate, including those over 65, households with young children and vehicle-free households. Landowners with pets or livestock may face additional challenges in evacuating if they cannot easily transport their animals. Outside of the area of immediate impact, sensitive populations – such as those with cardiovascular or respiratory diseases – can suffer health impacts from smoke inhalation. Finally, firefighters and first responders are vulnerable to this hazard if they are deployed to fight a fire in an area they would not otherwise be located in.

**Health Impacts**

Smoke and air pollution from wildfires can be a severe health hazard, especially for Smoke generated by wildfire consists of visible and invisible emissions containing particulate matter (soot, tar, and minerals), gases (water vapor, carbon monoxide, carbon dioxide, nitrogen oxides), and toxics (formaldehyde, benzene). Emissions from wildfires depend on the type of fuel, the moisture content of the fuel, the efficiency (or temperature) of combustion, and the weather. Other public health impacts associated with wildfire include difficulty in breathing, odor, and reduction in visibility. Wildfires may also threaten the health and safety of those fighting the fires. First responders are exposed to the dangers from the initial incident and after-effects from smoke inhalation and heat stroke.

**6.3.3.2 Government**

Table 6-46 summarizes the number of state-owned and state-leased buildings located in wildfire hazard areas (interface and intermix) within each county and provides the total replacement value as provided by DCAMM. This figure assumes 100-percent loss to each structure and its
contents. This estimate is considered high because structure and content losses generally do not occur to the entire inventory exposed. Figure 6-44 illustrates the location of state-owned buildings in wildfire hazard areas.

Table 6-64: State-Owned Buildings in Wildfire Hazard Areas by County

<table>
<thead>
<tr>
<th>County</th>
<th>Interface</th>
<th></th>
<th></th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Barnstable</td>
<td>6</td>
<td>$15,875,021.92</td>
<td>26</td>
<td>$25,127,350.51</td>
</tr>
<tr>
<td>Berkshire</td>
<td>62</td>
<td>$303,781,234.77</td>
<td>52</td>
<td>$54,777,558.66</td>
</tr>
<tr>
<td>Bristol</td>
<td>46</td>
<td>$209,891,183.51</td>
<td>35</td>
<td>$7,965,709.24</td>
</tr>
<tr>
<td>Dukes</td>
<td>0</td>
<td>N/A</td>
<td>1</td>
<td>Unknown</td>
</tr>
<tr>
<td>Essex</td>
<td>71</td>
<td>$296,556,424.22</td>
<td>39</td>
<td>$24,872,247.16</td>
</tr>
<tr>
<td>Franklin</td>
<td>39</td>
<td>$132,474,036.21</td>
<td>21</td>
<td>$17,331,124.34</td>
</tr>
<tr>
<td>Hampden</td>
<td>26</td>
<td>$210,844,834.40</td>
<td>68</td>
<td>$133,224,742.0</td>
</tr>
<tr>
<td>Hampshire</td>
<td>24</td>
<td>$56,895,845.33</td>
<td>48</td>
<td>$37,677,876.92</td>
</tr>
<tr>
<td>Middlesex</td>
<td>94</td>
<td>$433,046,098.55</td>
<td>91</td>
<td>$151,239,825.9</td>
</tr>
<tr>
<td>Nantucket</td>
<td>3</td>
<td>$3,168,857.63</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td>24</td>
<td>$11,370,343.12</td>
<td>61</td>
<td>$52,264,786.55</td>
</tr>
<tr>
<td>Plymouth</td>
<td>93</td>
<td>$361,263,802.83</td>
<td>49</td>
<td>$41,591,772.02</td>
</tr>
<tr>
<td>Suffolk</td>
<td>7</td>
<td>$20,281,994.98</td>
<td>0</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>56</td>
<td>$508,109,234.46</td>
<td>101</td>
<td>$158,111,672.2</td>
</tr>
<tr>
<td>Total</td>
<td>551</td>
<td>$2,563,558,911.93</td>
<td>592</td>
<td>$704,184,647.6</td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, Radeloff et al. 2005
Given the limitations of this methodology, the mitigation strategy identifies activities that could advance the accuracy of the wildfire potential loss estimates. This includes state agency review and validation of the government structure data in terms of location as well as the replacement cost value of structure and contents.

### 6.3.3.3 The Built Environment

For the purposes of this planning effort, all elements of the built environment located in the wildland interface and intermix areas are considered exposed to the wildfire hazard. The number of various types of facilities exposed to the wildfire hazard in the Commonwealth is summarized in Tables 6-47 and 6-48.

In the event of wildfire, there would likely be little damage to the majority of infrastructure. Most road and railroads would be without damage except in the worst scenarios. However, fires can create conditions that block or prevent access and can isolate residents and emergency service providers. Power lines are the most at risk to wildfire because most poles are made of wood and susceptible to burning. In the event of a wildfire, pipelines could provide a source of fuel and lead to a catastrophic explosion.
Chapter 6: Risk Assessment

The wildfire hazard typically does not have a major direct impact on bridges, but it can create conditions in which bridges are obstructed. The default Hazus-MH highway bridge inventory developed from the 2001 National Bridge Inventory database was used for this analysis. Table 6-49 identifies the number of highway bridges in the Hazus-MH default highway bridge inventory.

### Table 6-65: Number of Critical Facilities Exposed to Wildfire by Facility Type

<table>
<thead>
<tr>
<th>Type of Facility</th>
<th>Total</th>
<th>Interface</th>
<th>Intermix</th>
</tr>
</thead>
<tbody>
<tr>
<td>Police Facilities</td>
<td>52</td>
<td>14</td>
<td>19</td>
</tr>
<tr>
<td>Military</td>
<td>19</td>
<td>7</td>
<td>6</td>
</tr>
<tr>
<td>Fire Department Facilities</td>
<td>12</td>
<td>--</td>
<td>6</td>
</tr>
<tr>
<td>Hospitals</td>
<td>1</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>Schools (K-12)</td>
<td>0</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>College Facilities</td>
<td>48</td>
<td>16</td>
<td>19</td>
</tr>
<tr>
<td>Social Services</td>
<td>44</td>
<td>14</td>
<td>18</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>120</td>
<td>52</td>
<td>68</td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, Radeloff et al. 2005

### Table 6-66: Number of Critical Facilities in Massachusetts Exposed to Wildfire by County

<table>
<thead>
<tr>
<th>County</th>
<th>Total</th>
<th>Interface</th>
<th>Intermix</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>4</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>Berkshire</td>
<td>8</td>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>Bristol</td>
<td>3</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Dukes</td>
<td>1</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Essex</td>
<td>12</td>
<td>7</td>
<td>5</td>
</tr>
<tr>
<td>Franklin</td>
<td>7</td>
<td>4</td>
<td>3</td>
</tr>
<tr>
<td>Hampden</td>
<td>11</td>
<td>4</td>
<td>7</td>
</tr>
<tr>
<td>Hampshire</td>
<td>12</td>
<td>3</td>
<td>9</td>
</tr>
<tr>
<td>Middlesex</td>
<td>16</td>
<td>10</td>
<td>6</td>
</tr>
<tr>
<td>Nantucket</td>
<td>3</td>
<td>3</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td>11</td>
<td>4</td>
<td>7</td>
</tr>
<tr>
<td>Plymouth</td>
<td>15</td>
<td>6</td>
<td>9</td>
</tr>
<tr>
<td>Suffolk</td>
<td>0</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>17</td>
<td>5</td>
<td>12</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>120</td>
<td>52</td>
<td>68</td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, Radeloff et al. 2005
exposed to the wildland interface and intermix areas. 1,298 bridges are located within the hazard areas or 27 percent of the total Massachusetts inventory in Hazus-MH (4,832 bridges).

Table 6-67: Number of Bridges in Massachusetts Exposed to Wildfire by County

<table>
<thead>
<tr>
<th>County</th>
<th>Total</th>
<th>Interface</th>
<th>Intermix</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>25</td>
<td>11</td>
<td>14</td>
</tr>
<tr>
<td>Berkshire</td>
<td>209</td>
<td>84</td>
<td>125</td>
</tr>
<tr>
<td>Bristol</td>
<td>76</td>
<td>35</td>
<td>41</td>
</tr>
<tr>
<td>Dukes</td>
<td>2</td>
<td>--</td>
<td>2</td>
</tr>
<tr>
<td>Essex</td>
<td>41</td>
<td>18</td>
<td>23</td>
</tr>
<tr>
<td>Franklin</td>
<td>126</td>
<td>49</td>
<td>77</td>
</tr>
<tr>
<td>Hampden</td>
<td>127</td>
<td>46</td>
<td>81</td>
</tr>
<tr>
<td>Hampshire</td>
<td>128</td>
<td>38</td>
<td>90</td>
</tr>
<tr>
<td>Middlesex</td>
<td>80</td>
<td>36</td>
<td>44</td>
</tr>
<tr>
<td>Nantucket</td>
<td>1</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Norfolk</td>
<td>52</td>
<td>36</td>
<td>16</td>
</tr>
<tr>
<td>Plymouth</td>
<td>82</td>
<td>28</td>
<td>54</td>
</tr>
<tr>
<td>Suffolk</td>
<td>7</td>
<td>6</td>
<td>1</td>
</tr>
<tr>
<td>Worcester</td>
<td>342</td>
<td>138</td>
<td>204</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>1,298</strong></td>
<td><strong>525</strong></td>
<td><strong>773</strong></td>
</tr>
</tbody>
</table>

Source: NBI

6.3.3.4 Natural Resources and Environment

Fire is a natural part of many ecosystems and serves important ecological purposes, including facilitating the nutrient cycling from dead and decaying matter, removing diseased plants and pests, and regenerating seeds or stimulating germination of certain plants. However, many wildfires – particularly man-made wildfires – can also have significant negative impacts on the environment. In addition to direct mortality, wildfires and the ash they generate can distort the flow of nutrients through an ecosystem, reducing the biodiversity that can be supported.

Frequent wildfires can eradicate native plant species and encourage the growth of fire-resistant invasive species. Some of these invasive species are highly flammable; therefore, their establishment in an area increases the risk of future wildfires. There are other positive feedback loops associated with this hazard. For example, every wildfire contributes to atmospheric carbon dioxide accumulation, thereby contributing to global warming and increasing the probability of future wildfires (as well as other hazards). There are also risks related to hazardous material releases during a wildfire. During these events, hazardous material containers could rupture due to excessive heat and act as fuel for the fire, causing rapid spreading and escalating the fire to
unmanageable levels. In addition, these materials could leak into surrounding areas, saturating soils and seeping into surface waters to cause severe and lasting environmental damage.

6.3.3.3.5 Economy

Wildfire events can have major economic impacts on a community, both from the initial loss of structures and the subsequent loss of revenue from destroyed business and decrease in tourism. Individuals and families also face economic risk if their home is impacted by wildfire. The exposure of homes to this hazard is widespread. According to the characterization of wildland hazard areas in Radeloff, et al., the Massachusetts intermix hazard area contains 476,934 housing units (or approximately 17 percent of the total housing units in the Commonwealth). The interface hazard area contains 715,209 housing units (or approximately 26 percent of the total housing units in the Commonwealth). Additionally, wildfires can require thousands of taxpayer dollars in fire response efforts, and can involve hundreds of operating hours on fire apparatus and thousands of volunteer man-hours from volunteer firefighters. There are also many direct and indirect costs to local businesses that excuse volunteers from work to fight these fires.

To estimate the total potential loss of buildings in the Commonwealth, the wildfire hazard areas were overlaid upon the default general building stock in Hazus-MH. Table 6-50 summarizes the estimated replacement cost value of the general building stock in the Commonwealth located in the interface and intermix hazard areas, summarized by County.

<table>
<thead>
<tr>
<th>County</th>
<th>Total</th>
<th>Interface</th>
<th>% of Total</th>
<th>Intermix</th>
<th>% of Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$47,450,250,000</td>
<td>$21,304,885,000</td>
<td>44.9</td>
<td>$24,558,487,000</td>
<td>51.8</td>
</tr>
<tr>
<td>Berkshire</td>
<td>$20,566,219,000</td>
<td>$15,329,205,000</td>
<td>74.5</td>
<td>$12,350,966,000</td>
<td>60.1</td>
</tr>
<tr>
<td>Bristol</td>
<td>$74,946,506,000</td>
<td>$36,068,531,000</td>
<td>48.1</td>
<td>$30,293,572,000</td>
<td>40.4</td>
</tr>
<tr>
<td>Dukes</td>
<td>$4,894,499,000</td>
<td>$3,100,639,000</td>
<td>63.3</td>
<td>$3,219,756,000</td>
<td>65.8</td>
</tr>
<tr>
<td>Essex</td>
<td>$100,099,771,000</td>
<td>$38,480,980,000</td>
<td>38.4</td>
<td>$28,948,292,000</td>
<td>28.9</td>
</tr>
<tr>
<td>Franklin</td>
<td>$10,130,548,000</td>
<td>$8,464,330,000</td>
<td>83.6</td>
<td>$7,054,574,000</td>
<td>69.6</td>
</tr>
<tr>
<td>Hampden</td>
<td>$67,212,508,000</td>
<td>$19,614,174,000</td>
<td>29.2</td>
<td>$18,883,677,000</td>
<td>28.1</td>
</tr>
<tr>
<td>Hampshire</td>
<td>$20,961,384,000</td>
<td>$15,678,408,000</td>
<td>74.8</td>
<td>$11,679,123,000</td>
<td>55.7</td>
</tr>
<tr>
<td>Middlesex</td>
<td>$244,161,008,000</td>
<td>$79,306,788,000</td>
<td>32.5</td>
<td>$57,977,573,000</td>
<td>23.7</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$3,610,072,000</td>
<td>$3,364,579,000</td>
<td>93.2</td>
<td>$1,627,659,000</td>
<td>45.1</td>
</tr>
</tbody>
</table>
6.3.4 Invasive Species

Invasive species are defined as non-native species that cause or are likely to cause harm to ecosystems, economies, and/or public health (NISC 2006). The focus of this chapter is on invasive terrestrial plants, as this is the most studied and managed type of invasive, information for invasive aquatic flora and fauna (include marine species) is also provided when relevant.

The Massachusetts Invasive Plant Advisory Group (MIPAG), a collaborative representing organizations and professionals concerned with the conservation of the Massachusetts landscape charged by EEA to provide recommendations to the Commonwealth to manage invasive species, defines invasive plants as "non-native species that have spread into native or minimally managed plant systems in Massachusetts, causing economic or environmental harm by developing self-sustaining populations and becoming dominant and/or disruptive to those systems" (MIPAG, n.d.). These species have biological traits that provide them with competitive advantages over native species, particularly because in a new habitat they are not restricted by the biological controls of their native habitat. As a result, these invasive species can monopolize natural communities, displacing many native species and causing widespread economic and environmental damage.

MIPAG recognized 69 plant species as "Invasive," "Likely Invasive," or "Potentially Invasive." The criteria for an “Invasive” species are listed below, with the other assigned categories being associated with lower scores on the criteria checklist. The criteria for invasive animal species are less well-defined, but many of the same principles (including a non-Massachusetts origin and the ability to out-compete native species) are similar. In order to be considered “invasive,” a plant species must meet the following criteria:

- Be nonindigenous to Massachusetts.
• Have the biologic potential for rapid and widespread dispersion and establishment in minimally managed habitats.

• Have the biologic potential for dispersing over spatial gaps away from site of introduction.

• Have the biologic potential for existing in high numbers away from intensively managed artificial habitats.

• Be naturalized in Massachusetts (persists without cultivation in Massachusetts).

• Be widespread in Massachusetts, or at least common in a region or habitat type(s) in the state.

• Have many occurrences of numerous individuals in Massachusetts that have high numbers of individuals forming dense stands in minimally managed habitats.

• Be able to out-compete other species in the same natural plant community.

• Have the potential for rapid growth, high seed or propagule production and dissemination, and establishment in natural plant communities (MIPAG, 2016)

6.3.4.1 Hazard Profile

6.3.4.1.1 Regulation

Massachusetts has a variety of laws and regulations in place that attempt to mitigate the impacts of these species. The Department of Agricultural Resources (DAR) maintains a list of prohibited plants for the state, which includes federally noxious weeds as well as invasive plants recommended by MIPAG and approved for listing by DAR. Species on the DAR list are regulated with prohibitions on importation, propagation, purchase and sale in the Commonwealth. Additionally, the Massachusetts Wetlands Protection Act (310 CMR 10.00) includes language requiring all activities covered by the Act to account for, and take steps to prevent, the introduction or propagation of invasive species. More about this can be found in the state capability and adaptive capacity section of this plan.

In 2000, Massachusetts passed an Aquatic Invasive Species Management Plan, making the Commonwealth eligible for federal funds to support and implement the plan through the federal Aquatic Nuisance Prevention and Control Act. The Department of Environmental Protection and Office of Coastal Zone Management are part of the Northeast Aquatic Nuisance Species Panel which was established under the federal Aquatic Nuisance Species Task force. This panel allows managers and researchers to exchange information and coordinate efforts on the management of aquatic invasive species. The Commonwealth also has several resources pertaining to terrestrial invasive species, such as the Massachusetts Introduced Pest Outreach Project, although a
strategic management plan has not yet been prepared for these species. More specific regulations are discussed below.

330 CMR 6.0(d) requires any seed mix containing restricted noxious weeds to specify the name and number per pound on the seed label. 339 CMR 9.0 restricts the transport of currant or gooseberry species in an attempt to prevent the spread of white pine blister rust.

There are also a number of state laws pertaining to invasive species. Chapters 128, 130, and 132 of Part I of the General Laws of the state include language addressing water chestnuts, green crabs, the Asian longhorn beetle and a number of other species. These laws also include language allowing orchards and gardens to be surveyed for invasive species, and for quarantines to be put into effect, at any time.

### 6.3.4.1.2 Location

The damage rendered by invasive species is significant. Experts estimate that about 3 million acres within the United States (an area twice the size of Delaware) are lost each year to invasive plants (Pulling Together, 1997 from Mass.gov Invasive Plant Facts). The massive scope of this hazard means that the entire Commonwealth experiences impacts from these species. Furthermore, the ability of invasive species to travel far distances (either via natural mechanisms or accidental human interference) allows these species to propagate rapidly over a large geographic area. Similarly, in open freshwater and marine ecosystems, invasive species can quickly spread once introduced as there are generally no physical barriers to prevent establishment, outside of physiological tolerances, and multiple opportunities for transport to new locations (boating, etc.).

### 6.3.4.1.3 Historic Occurrences

The terrestrial/freshwater and marine species listed on the MIPAG website as “Invasive” (last updated April 2016) are listed in Table 6-51 below. The table also includes details on the nature of the ecological and economic challenges presented by each species, as well as information on when and where the species was first detected in Massachusetts.
<table>
<thead>
<tr>
<th>Species</th>
<th>Common name</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Terrestrial/Freshwater</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Acer platanoides</td>
<td>Norway maple</td>
<td>A tree occurring in all regions of the state in upland and wetland habitats, and especially common in woodlands with colluvial soils. It grows in full sun to full shade. Escapes from cultivation; can form dense stands; outcompetes native vegetation, including sugar maple; dispersed by water, wind and vehicles.</td>
</tr>
<tr>
<td>Acer pseudoplatanus</td>
<td>Sycamore maple</td>
<td>A tree occurring mostly in southeastern counties of Massachusetts, primarily in woodlands and especially near the coast. It grows in full sun to partial shade. Escapes from cultivation inland as well as along the coast; salt-spray tolerant; dispersed by wind, water and vehicles.</td>
</tr>
<tr>
<td>Aegopodium podagraria</td>
<td>Bishop's goutweed, bishop's weed; goutweed</td>
<td>A perennial herb occurring in all regions of the state in uplands and wetlands. Grows in full sun to full shade. Escapes from cultivation; spreads aggressively by roots; forms dense colonies in flood plains.</td>
</tr>
<tr>
<td>Ailanthus altissima</td>
<td>Tree of heaven</td>
<td>This tree occurs in all regions of the state in upland, wetland, &amp; coastal habitats. Grows in full sun to full shade. Spreads aggressively from root suckers, especially in disturbed areas.</td>
</tr>
<tr>
<td>Allaria petiolata</td>
<td>Garlic mustard</td>
<td>A biennial herb occurring in all regions of the state in uplands. Grows in full sun to full shade. Spreads aggressively by seed, especially in wooded areas.</td>
</tr>
<tr>
<td>Berberis thunbergii</td>
<td>Japanese barberry</td>
<td>A shrub occurring in all regions of the state in open and wooded uplands and wetlands. Grows in full sun to full shade. Escaping from cultivation; spread by birds; forms dense stands.</td>
</tr>
<tr>
<td>Cabomba caroliniana</td>
<td>Carolina fanwort; fanwort</td>
<td>A perennial herb occurring in all regions of the state in aquatic habitats. Common in the aquarium trade; chokes waterways.</td>
</tr>
<tr>
<td>Celastrus orbiculatus</td>
<td>Oriental bittersweet; Asian or Asiatic bittersweet</td>
<td>A perennial vine occurring in all regions of the state in uplands. Grows in full sun to partial shade. Escaping from cultivation; berries spread by birds and humans; overwhelms and kills vegetation.</td>
</tr>
<tr>
<td>Cynanchum louiseae</td>
<td>Black swallow-wort; Louise's swallow-wort</td>
<td>A perennial vine occurring in all regions of the state in upland, wetland, and coastal habitats. Grows in full sun to partial shade. Forms dense stands, out-competing native species: deadly to Monarch butterflies.</td>
</tr>
<tr>
<td>Elaeagnus umbellata</td>
<td>Autumn olive</td>
<td>A shrub occurring in uplands in all regions of the state. Grows in full sun. Escaping from cultivation; berries spread by birds; aggressive in open areas; has the ability to change soil.</td>
</tr>
<tr>
<td>Euphorbia esula</td>
<td>Leafy spurge; wolf's milk</td>
<td>A perennial herb occurring in all regions of the state in grasslands and coastal habitats. Grows in full sun. An aggressive herbaceous perennial and a notable problem in western USA.</td>
</tr>
<tr>
<td>Species</td>
<td>Common name</td>
<td>Notes</td>
</tr>
<tr>
<td>---------------------------</td>
<td>---------------------------------</td>
<td>----------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td><em>Frangula alnus</em></td>
<td>European buckthorn, glossy</td>
<td>Shrub or tree occurring in all regions of the state in upland, wetland, and coastal habitats. Grows in full sun to full shade. Produces</td>
</tr>
<tr>
<td></td>
<td>buckthorn</td>
<td>fruit throughout the growing season; grows in multiple habitats; forms thickets.</td>
</tr>
<tr>
<td><em>Glaucium flavum</em></td>
<td>Sea or horned poppy, yellow</td>
<td>A biennial and perennial herb occurring in southeastern MA in coastal habitats. Grows in full sun. Seeds float; spreads along rocky</td>
</tr>
<tr>
<td></td>
<td>hornpoppy</td>
<td>beaches; primarily Cape Cod and Islands.</td>
</tr>
<tr>
<td><em>Hesperis matronalis</em></td>
<td>Dame’s rocket</td>
<td>A biennial and perennial herb occurring in all regions of the state in upland and wetland habitats. Grows in full sun to full shade.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Spreads by seed; can form dense stands, particularly in flood plains.</td>
</tr>
<tr>
<td><em>Iris pseudacorus</em></td>
<td>Yellow iris</td>
<td>A perennial herb occurring in all regions of the state in wetland habitats, primarily in flood plains. Grows in full sun to partial</td>
</tr>
<tr>
<td></td>
<td></td>
<td>shade. Out-competes native plant communities.</td>
</tr>
<tr>
<td><em>Lepidium latifolium</em></td>
<td>Broad-leaved pepperweed,</td>
<td>A perennial herb occurring in eastern and southeastern regions of the state in coastal habitats. Grows in full sun. Primarily coastal</td>
</tr>
<tr>
<td></td>
<td>tall pepperweed</td>
<td>at upper edge of wetlands; also found in disturbed areas; salt tolerant.</td>
</tr>
<tr>
<td><em>Lonicera japonica</em></td>
<td>Japanese honeysuckle</td>
<td>A perennial vine occurring in all regions of the state in upland, wetland, and coastal habitats. Grows in full sun to full shade.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Rapidly growing, dense stands climb and overwhelm native vegetation; produces many seeds that are bird dispersed; more common in</td>
</tr>
<tr>
<td></td>
<td></td>
<td>southeastern Massachusetts.</td>
</tr>
<tr>
<td><em>Lonicera morrowii</em></td>
<td>Morrow’s honeysuckle</td>
<td>A shrub occurring in all regions of the state in upland, wetland, and coastal habitats. Grows in full sun to full shade. Part of a</td>
</tr>
<tr>
<td></td>
<td></td>
<td>confusing hybrid complex of nonnative honeysuckles commonly planted and escaping from cultivation via bird dispersal.</td>
</tr>
<tr>
<td><em>Lonicera x bella</em></td>
<td></td>
<td>This shrub occurs in all regions of the state in upland, wetland, and coastal habitats. Grows in full sun to full shade. Part of a</td>
</tr>
<tr>
<td>[morrowii x tatarica]</td>
<td>Bell’s honeysuckle</td>
<td>confusing hybrid complex of nonnative honeysuckles commonly planted and escaping from cultivation via bird dispersal.</td>
</tr>
<tr>
<td><em>Lysimachia nummularia</em></td>
<td>Creeping jenny, moneywort</td>
<td>A perennial herb occurring in all regions of the state in upland and wetland habitats. Grows in full sun to full shade. Escaping</td>
</tr>
<tr>
<td></td>
<td></td>
<td>from cultivation; problematic in flood plains, forests and wetlands; forms dense mats.</td>
</tr>
<tr>
<td><em>Lythrum salicaria</em></td>
<td>Purple loosestrife</td>
<td>A perennial herb or subshrub occurring in all regions of the state in upland and wetland habitats. Grows in full sun to partial</td>
</tr>
<tr>
<td></td>
<td></td>
<td>shade. Escaping from cultivation; overtakes wetlands; high seed production and longevity.</td>
</tr>
<tr>
<td><em>Myriophyllum heterophyllum</em></td>
<td>Variable water-milfoil;</td>
<td>A perennial herb occurring in all regions of the state in aquatic habitats. Chokes waterways, spread by humans and possibly birds.</td>
</tr>
<tr>
<td></td>
<td>two-leaved water-milfoil</td>
<td></td>
</tr>
<tr>
<td><em>Myriophyllum spicatum</em></td>
<td>Eurasian or European water-</td>
<td>A perennial herb found in all regions of the state in aquatic habitats. Chokes waterways, spread by humans and possibly birds.</td>
</tr>
<tr>
<td></td>
<td>milfoil; spike water-milfoil</td>
<td></td>
</tr>
</tbody>
</table>
## Chapter 6: Risk Assessment

<table>
<thead>
<tr>
<th>Species</th>
<th>Common name</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phalaris arundinacea</td>
<td>Reed canary-grass</td>
<td>This perennial grass occurs in all regions of the state in wetlands and open uplands. Grows in full sun to partial shade. Can form huge colonies and overwhelm wetlands; flourishes in disturbed areas; native and introduced strains; common in agricultural settings and in forage crops.</td>
</tr>
<tr>
<td>Phragmites australis</td>
<td>Common reed</td>
<td>A perennial grass (USDA lists as subshrub, shrub) found in all regions of the state. Grows in upland and wetland habitats in full sun to full shade. Overwhelms wetlands forming huge, dense stands; flourishes in disturbed areas; native and introduced strains.</td>
</tr>
<tr>
<td>Polygonum cuspidatum / Fallopia japonica</td>
<td>Japanese knotweed; Japanese or Mexican bamboo</td>
<td>A perennial herbaceous subshrub or shrub occurring in all regions of the state in upland, wetland, and coastal habitats. Grows in full sun to full shade, but hardier in full sun. Spreads vegetatively and by seed; forms dense thickets.</td>
</tr>
<tr>
<td>Polygonum perfoliatum</td>
<td>Mille-a-minute vine or weed; Asiatic tearthumb</td>
<td>This annual herbaceous vine is currently known to exist in several counties in MA, and has also been found in RI and CT. Habitats include streamside, fields, and road edges in full sun to partial shade. Highly aggressive; bird and human dispersed.</td>
</tr>
<tr>
<td>Potamogeton crispus</td>
<td>Crisped pondweed, curly pondweed</td>
<td>A perennial herb occurring in all regions of the state in aquatic habitats. Forms dense mats in the spring and persists vegetatively.</td>
</tr>
<tr>
<td>Ranunculus ficaria</td>
<td>Lesser celandine; fig buttercup</td>
<td>A perennial herb occurring on stream banks, and in lowland and upland woods in all regions of the state. Grows in full sun to full shade. Propagates vegetatively and by seed; forms dense stands especially in riparian woodlands; an ephemeral that outcompetes native spring wildflowers.</td>
</tr>
<tr>
<td>Rhamnus cathartica</td>
<td>Common buckthorn</td>
<td>A shrub or tree occurring in all regions of the state in upland and wetland habitats. Grows in full sun to full shade. Produces fruit in fall; grows in multiple habitats; forms dense thickets.</td>
</tr>
<tr>
<td>Robinia pseudoacacia</td>
<td>Black locust</td>
<td>A tree that occurs in all regions of the state in upland habitats. Grows in full sun to full shade. While the species is native to central portions of Eastern North America, it is not indigenous to Massachusetts. It has been planted throughout the state since the 1700’s and is now widely naturalized. It behaves as an invasive species in areas with sandy soils.</td>
</tr>
<tr>
<td>Rosa multiflora</td>
<td>Multiflora rose</td>
<td>A perennial vine or shrub occurring in all regions of the state in upland, wetland and coastal habitats. Grows in full sun to full shade. Forms impenetrable thorny thickets that can overwhelm other vegetation; bird dispersed.</td>
</tr>
<tr>
<td>Salix atrocinerea / Salix cinerea</td>
<td>Rusty Willow/Large Gray Willow complex</td>
<td>A large shrub or small tree most commonly found in the eastern and southeastern areas of the state, with new occurrences being reported further west. Primarily found on pond shores but is also known from other wetland types and rarely uplands. Forms dense stands and can out-compete native species along the shores of coastal plain ponds.</td>
</tr>
<tr>
<td>Trapa natans</td>
<td>Water chestnut</td>
<td>An annual herb occurring in the western, central, and eastern regions of the state in aquatic habitats. Forms dense floating mats on water.</td>
</tr>
</tbody>
</table>
## Chapter 5: Introduction to Risk Assessment

<table>
<thead>
<tr>
<th>Species</th>
<th>Common name</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Marine</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td><em>Codium fragile ssp. fragile</em></td>
<td><em>Codium</em></td>
<td>This alga is distributed along nearly the entire coastline of the eastern United States. It was most likely introduced to Massachusetts waters with oysters transplanted from Long Island Sound in the Mid-20th century. It now covers a region from the Gulf of St. Lawrence, Canada to North Carolina. It attaches to nearly any hard surface, increasing maintenance labor for aquaculturists and reducing the productivity of cultured species. It can also cause its host shellfish to detach. This species outcompetes many native species, such as kelp, that serve as shelters for fish and invertebrate species.</td>
</tr>
<tr>
<td><em>Colpomenia peregrina</em></td>
<td>Sea potato (brown seaweed)</td>
<td>C. peregrina was first reported in Massachusetts waters in 2011. It looks similar to the native <em>Leathesia marina</em> and forms a bubble as it grows, often attaching to other seaweeds. First observed in Nova Scotia in 1960, it has made its way south into Maine, New Hampshire, and Massachusetts. The impacts to Massachusetts waters is unclear at this time, but its tendency to grow on native seaweeds, shellfish, and other species could lead to shading and other competitive impacts.</td>
</tr>
<tr>
<td><em>Grateloupia turuturu</em></td>
<td>Red algae</td>
<td>This red algae, native to Asia, was first observed in Rhode Island in 1994. Since then it has expanded northward and was first recorded in Massachusetts in 2007, it is continuing to spread northward at this time. This species can grow rapidly, producing large blades capable of covering other seaweed species in the intertidal and subtidal.</td>
</tr>
<tr>
<td><em>Dasysiphonia japonica</em></td>
<td>Red filamentous algae</td>
<td>This red filamentous alga, native to Asia, is widespread across Europe, likely introduced there as a hitchhiker on oysters for aquaculture. It was first observed on the coast of Rhode Island in 2009, then found in Massachusetts in 2010. In the spring and summer of 2012, this species in particular received much attention and press reports of masses washing up on beaches. As it is difficult to identify, these reports have not been substantiated. This species is likely expanding its distribution along the coast of Massachusetts and research on the impacts to native species is ongoing.</td>
</tr>
<tr>
<td><em>Neosiphonia harveyi</em></td>
<td>Red filamentous algae</td>
<td>This invasive red filamentous algae was misidentified as a native species for nearly 150 years, highlighting the difficulty in identifying many non-native seaweed species. The increase in the invasive green algae <em>Codium</em> has helped pave the way for this red filamentous algae, which grows attached to other seaweeds. It has increased six-fold since 1966 and is now one of the most widely distributed seaweed species in the Gulf of Maine and the Northeast. It was documented at 100% of monitored sites during CZM’s 2013 Rapid Assessment Survey.</td>
</tr>
</tbody>
</table>

Source: Massachusetts DNR, CZM 2013, CZM 2015
Massachusetts has also implemented biological control programs aimed at controlling the invasive species purple loosestrife (*Lythrum salicaria*), mile-a-minute vine (*Persicaria perfoliata*), hemlock woolly adelgid (*Adelges tsugae*), and winter moth (*Operophtera brumata*). Although there are less clear-cut criteria for invasive fauna, there are a number of animals that have disrupted natural systems and inflicted economic damage on the Commonwealth, as described in Table 6-52 below. In marine systems, management of invasives is extremely difficult once a species has become established; therefore the focus is on monitoring established populations and surveying marine habitats for early detection and rapid response. Because of the rapidly evolving nature of the invasive species hazard, this list is not considered exhaustive.

### Table 6-70: Invasive Species (Fauna) in Massachusetts

<table>
<thead>
<tr>
<th>Species</th>
<th>Common name</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Terrestrial Species</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td><em>Lymantria dispar dispar</em></td>
<td>Gypsy moth (insect)</td>
<td>This species was imported to Massachusetts for silk production, but escaped captivity in the 1860s. It is now found throughout the Commonwealth and has spread to parts of the Midwest. This species is considered serious defoliator of oaks and other forest and urban trees; however, biological controls have been fairly successful against it.</td>
</tr>
<tr>
<td><em>Ophiostoma ulmi, Ophiostoma himal-ulmi, Ophiostoma novo-ulmi</em></td>
<td>Dutch elm disease (fungus)</td>
<td>In the 1930s, this disease arrived in Cleveland, Ohio on infected elm logs imported from Europe. A more virulent strain arrived in the 1940s. The American elm originally ranged in all states east of Rockies, and elms were once the nation’s most popular urban street tree. However, the trees have now largely disappeared from both urban and forested landscapes. It is estimated that “Dutch” elm disease has killed over 100 million trees.</td>
</tr>
<tr>
<td><em>Adelges tsugae</em></td>
<td>Hemlock woolly adelgid (insect)</td>
<td>This species was introduced accidentally around 1924 and is now found from Maine to Georgia, including all of Massachusetts. It has caused up to 90% mortality in eastern hemlock species, which are important for shading trout streams and provide habitat for about 90 species of birds and mammals. It has been documented in about one-third of Massachusetts cities and towns and threatens the state’s extensive Eastern Hemlock groves.</td>
</tr>
<tr>
<td><em>Cryphonectria parasitica</em></td>
<td>Chestnut blight (fungus)</td>
<td>This fungus was first detected in New York City in 1904. By 1926, the disease had devastated chestnuts from Maine to Alabama. Chestnut once comprised one-fourth to one-half of eastern U.S. forests, and was prized for its durable wood, and as a food for humans, livestock and wildlife. Today, only stump sprouts from killed trees remain.</td>
</tr>
<tr>
<td><em>Anoplophora glabripennis</em></td>
<td>Asian long-horned beetle</td>
<td>This species was discovered in Worcester in 2008. The beetle rapidly infested trees in the area, resulting in the removal of nearly 30,000 infected or high-risk trees in just three years.</td>
</tr>
</tbody>
</table>
### Chapter 6: Risk Assessment

#### Species

<table>
<thead>
<tr>
<th>Species</th>
<th>Common name</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td><em>Cronartium ribicola</em></td>
<td>White pine blister rust (fungus)</td>
<td>This fungus is an aggressive and non-native pathogen that was introduced into eastern North America in 1909. Both the pine and plants in the Ribes genus (gooseberries ad currants) must be present in order for the disease to complete its life cycle. The rust threatens any pines within a 1/4 mile radius from infected Ribes.</td>
</tr>
</tbody>
</table>

#### Aquatic Species

<table>
<thead>
<tr>
<th>Species</th>
<th>Common name</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td><em>Carcinus maenus</em></td>
<td>European green crab (crab)</td>
<td>This crab was probably introduced accidentally via ballast water in the 1800s. It is now the most prolific crab in Massachusetts. It is a voracious predator on native shore organisms; some blame the crab for the collapse of the New England soft-shell clam fishery. A 1999 study estimated that predation of shellfish by the European green crab has resulted in a loss of $44 million per year in New England and the Canadian Maritimes.</td>
</tr>
<tr>
<td><em>Didemnum vexillum</em></td>
<td>Tunicate</td>
<td>The tunicate Didemnum vexillum was first observed in Damariscotta River area in Maine in the 1970's and has recently expanded its range. Unlike other invasive tunicates, D. vexillum is able to utilize open coast and deep water habitats, including Georges Bank. It can overgrow and displace most species and established communities, forming a barrier to prey, modifying habitat, and leading to the death of bivalves by overgrowing their siphons.</td>
</tr>
<tr>
<td><em>Hemigrapsus sanguineus</em></td>
<td>Asian shore crab</td>
<td>The Asian shore crab was likely introduced to the Massachusetts area in the late 1990s or early 2000s. It competes with the European green crab; as a result, it is anticipated that the arrival of this species may reduce the long-existing predominance of the green crab in the Commonwealth in some habitats where they overlap.</td>
</tr>
<tr>
<td><em>Membranipora mammaliana</em></td>
<td>Lace Bryozoan</td>
<td>This species encrusts seaweed fronds, including kelp, leading to breakage and losses which can disrupt the function of the surrounding ecosystem.</td>
</tr>
<tr>
<td><em>Dreissena polymorpha</em></td>
<td>Zebra mussel</td>
<td>The first documented occurrence of zebra mussels in a Massachusetts water body occurred in Laurel Lake in July 2009. Zebra mussels can significantly alter the ecology of a water body and attach themselves to boats hulls and propellers, dock pilings, water intake pipes and aquatic animals. They are voracious eaters that can filter up to a liter of water a day per individual. This consumption can deprive young fish of crucial nutrients.</td>
</tr>
<tr>
<td><em>Ostrea edulis</em></td>
<td>European Oyster</td>
<td>The European oyster was first imported to Maine in the 1950s for aquaculture. A 1997 Salem Sound survey revealed dense concentrations of O. edulis in Salem Harbor, Danvers River, and Manchester Bay, Massachusetts. Lower densities were observed north to Cape Ann and south to Boston Harbor. It has continued to expand its range and is now found throughout Massachusetts.</td>
</tr>
</tbody>
</table>
Species | Common name | Notes
---|---|---
Palaemon elegans | European Shrimp | Palaemon elegans was first documented in New England during the 2010 Rapid Assessment Survey and has since rapidly expanded its range from Maine to Connecticut. P. elegans can grow to over two inches in length and is able to consume a number of smaller marine organisms.
Styela clava | Club tunicate | Abundant in sheltered, subtidal waters attached to hard surfaces, this solitary tunicate first appeared in Long Island Sound, Connecticut in 1973 and rapidly spread north to Prince Edward Island and south to New Jersey. This species is a strong competitor for space and is a fouling organism on ship hulls, mussels, and oyster beds, impacting native species and the aquaculture industry.

Sources: Chase et al. 1997; Pederson et al. 2005, CZM 2013, CZM 2014; Defenders of Wildlife; Gulf of Maine; EEA 2013a; EEA 2013b

6.3.4.1.4 Frequency of Occurrences

Because the presence of invasive species is ongoing, rather than a series of discrete events, it is difficult to quantify the frequency of these occurrences. However, increased rates of global trade and travel have created many new pathways for the dispersion of exotic species. As a result, the frequency with which these threats have been introduced has increased significantly. Increased international trade in ornamental plants is particularly concerning because many of the invasive plants species in the United States were originally imported as ornamentals.

6.3.4.1.5 Severity/Extent

The severity of impacts inflicted by invasive species vary greatly depending on the species in question. Some (such as the gypsy moth) are nearly controlled, whereas others like Zebra mussel are recently introduced and are currently wreaking havoc on ecosystems throughout the commonwealth.

Temperature, concentration of carbon dioxide in the atmosphere and oceans, frequency and intensity of coastal storm events, atmospheric concentration of carbon dioxide, and available nutrients are key factors in determining species survival, and it is likely that climate change will alter all of these variables. As a result, climate change is likely to stress native ecosystems and increase the chances of a successful invasion. One study examined the probable increase in...
invasive species richness under climate change, and the results of that study are shown in Figure 6-45 below.

![Figure 6-45: Increase in Number of Invasive Species.](image)

Source: Ibáñez et al. 2009

Additionally, some research suggests that elevated atmospheric CO$_2$ concentrations could reduce the ability of ecosystems to recover after a major disturbance such as flood or fire. As a result, invasive species—which are often able to establish more rapidly following a disturbance—could have an increased probability of successful establishment or expansion. Other climate change impacts that could increase the severity of the invasive species hazard include the following (Bryan and Bradley, 2016; Mineur et al., 2012; Schwartz, 2014; Sorte, 2014; Stachowicz et al., 2002):

- Elevated atmospheric CO$_2$ levels could increase some organisms’ photosynthetic rates, improving the competitive advantage of those species.
- Changes in atmospheric conditions could decrease the transpiration rates of some plans, increasing the amount of moisture in the underlying soil. Species that could most effectively capitalize on this increase in available water would become more competitive.
- Fossil fuel combustion can result in widespread nitrogen deposition, which tends to favor fast-growing plant species. In some regions, these species are primarily invasive, so continued use of fossil fuels could make conditions more favorable for these species.
As growing season shifts to earlier in the year, several invasive species (including garlic mustard, barberry, buckthorn, and honeysuckle) have proven more able to capitalize by beginning to flower earlier, allowing them to out-compete later-blooming plants for available resources. Species whose flowering times do not respond to elevated temperature have decreased in abundance.

Some research has found that forest pests (which tend to be ectotherms, drawing their body heat from environmental sources) will flourish under warming temperatures. As a result, the population sizes of defoliating insects and bark beetles are likely to increase.

Warmer winter temperatures also mean that fewer pests will be killed off over the winter season, allowing populations to grow beyond previous limits.

There are many environmental changes possible in the marine environment which can impact the introduction, spread, and establishment of marine species, including increased water temperature, decreased oxygen concentration, decreased ocean pH (ocean acidification), and longer shipping seasons and new travel routes from reduced ice. For example, increases in winter water temperatures in particular could facilitate year-round establishment of species which currently cannot overwinter in New England (i.e. Lionfish Pterois spp.) (Sorte, 2014).

The success of marine invasives on hard substrate is often linked with spring temperatures, during warmer years, marine invasives are able to start growing earlier and therefore outcompete native species that are not able to switch their growth timing. In addition these temperature increases are exacerbated in shallow, estuarine environments that heat up more than surrounding, deeper waters and are also centers of activity for major introduction pathways such as shipping and recreational boating (Stachowicz et al., 2002).

In marine environments, the majority of invasive species are found on artificial substrates such as docks, oceanic platforms and boats/ships (Mineur et al., 2012).

While there is less information on how climate change is likely to impact invasive fauna species, some research has found that forest pests (which tend to be ectotherms, drawing their body heat from environmental sources) will flourish under warming temperatures. As a result, the population sizes of defoliating insects and bark beetles are likely to increase. Warmer winter temperatures also mean that fewer pests will be killed off over the winter season, allowing populations to grow beyond previous limits.

### Warning Time

Once established, invasive species often escape notice for years or decades. Introduced species that initially escaped many decades ago are only now being recognized as invasives. Because these species can occur anywhere (on public or private property), new invasive species often escape notice until they are widespread and eradication is impractical. As a result, early and
coordinated action between public and private landholders is critical to preventing widespread damage from an invasive species.

6.3.4.2 Impacts

Plant and animal life are abundant throughout the Commonwealth, therefore, the entire area is considered to be exposed to the invasive species hazard. Areas with high numbers of plant or animal life may be at higher risk of exposure to invasive species than less-vegetated urban areas; however, invasive species can disrupt ecosystems of all kinds.

Invasive species can trigger a wide-ranging cascade of lost ecosystem services. Additionally, they can reduce the resilience of ecosystems to future hazards by placing a constant stress on the system.

6.3.4.2.1 Public Health

This hazard is present throughout the Commonwealth, therefore, the entire population is considered exposed. The majority of invasive species do not have direct impacts on human well-being; however, as described below, there are some health impacts associated with invasive species. Those who rely on natural systems for their livelihood or mental and emotional well-being are more likely to experience negative repercussions from the expansion of invasive species.

Some research suggests that “unnatural” green space that appears to fall outside the expected appearance of a natural area can cause psychological stress in visitors to that area (Fuller et al., 2007). When an invasive species causes an area to appear overrun and unmanaged, the area is also more likely to be perceived as unsafe, reducing the likelihood that residents and visitors will reap the health benefits associated with outdoor recreation.

Additionally, specific species have been found to have negative impacts on human health. The Ailanthus, or Tree of Heaven, produces powerful allelochemical which prevent the reproduction of other species and can cause allergic reactions in humans (Bardsley and Edward-Jones, 2007). Similarly, due to its voracious consumption, the zebra mussel accumulates aquatic toxins, such as PCBs or PAHs, in their tissues at a rapid rate. When other organisms consume these mussels, the toxins can accumulate, resulting in potential human health impacts if any of these animals are ever eaten by humans.

6.3.4.2.2 Natural Resources and Environment

An analysis on threats to endangered and threatened species in the U.S. indicates that invasives are implicated in the decline of 42% of the endangered and threatened species. In 18% of the cases, invasive species were listed as the primary cause of the species being threatened, whereas in 24% of the cases they were identified as a contributing factor (Somers, 2016). A 1998 study found that competition or predation by alien species is the second most significant threat to
biodiversity, only surpassed by direct habitat destruction or degradation (Wilcove et al., 1998). This indicates that invasive species present a significant threat to the environment and natural resources present in the Commonwealth.

6.3.4.2.3 Economy

Invasive species are widely considered to be one of the most costly natural hazards in the United States. A widely cited paper (Pimental et al., 2005) found that invasive species cost the U.S. more than $120 billion in damages every year. One study found that, in one year alone, Massachusetts agencies spent over $500,000 on the control of invasive aquatic species through direct efforts and cost share assistance. This figure does not include extensive control efforts undertaken by municipalities and private landowners, lost revenue due to decreased recreational opportunities, or decreases in property value due to infestations (Hsu, 2000).

Individuals who are particularly vulnerable to the economic impacts of this hazard would include all groups who depend on existing ecosystems in the Commonwealth for their economic success. This includes all individuals working in agriculture-related fields, as well as those whose livelihoods depend on outdoor recreation activities such as hunting, hiking, or aquatic sports. Additionally, homeowners whose properties are adjacent to vegetated areas could experience property damage in a number of ways. For example, the roots of the Tree of Heaven (Ailanthus altissima) plant are aggressive enough that they can damage both sewer systems and house foundations up to 50-90 feet from the parent tree. According to the Charles River Watershed Association, homeowners along the Charles River are concerned about the influence of invasive species on property values as well.

A thunderstorm is a storm originating in a cumulonimbus cloud. Cumulonimbus clouds produce lightning, which locally heats the air to 50,000 degrees Celsius, which in turn produces an audible shock wave, known as thunder. Frequently during thunderstorm events, heavy rain and gusty winds are present. Less frequently, hail is present, which can become very large. Tornadoes can also be generated during these events.

Every thunderstorm has an updraft (rising air) and a downdraft (sinking air). Sometimes strong downdrafts known as downbursts can cause tremendous wind damage, similar to that of a tornado. A small (< 2.5 mile path) downburst is known as a “microburst” and a larger downburst is called a “macro-burst.” An organized, fast-moving line of microbursts traveling across large areas is called a “macro tornado.” A small (< 2.5 mile path) downdraft known as a downburst can cause tremendous wind damage, similar to that of a tornado. Club86: Replaced microburst with macro-burst...
areas is known as a “derecho.” These occasionally occur in Massachusetts. The strongest downburst recorded was 175 mph, in North Carolina. Winds exceeding 100 mph have been measured from downbursts in Massachusetts.

6.3.4.2.4 Location

The entire commonwealth is vulnerable to high winds that can cause extensive damage. However, the coast is most frequently impacted by damage due to high wind events. Figure 6-52 indicates how the frequency and strength of windstorms impacts the U.S. and the general location of the most wind activity. States located in Wind Zone IV have experienced the greatest number of tornadoes and the strongest tornadoes. The Commonwealth of Massachusetts is located within Wind Zone II, which includes wind speeds up to 180 mph. The entire Commonwealth is also located within the hurricane-susceptible region, and the western portion of the Commonwealth is located within the special wind region, in which wind-speed anomalies are present and additional consideration of the wind hazard is warranted.

Figure 6-53 illustrates the number of storm-related disasters per county. It should be noted that this count of severe weather events encompasses a number of natural hazards, including nor’easters, thunderstorms, hurricanes, and flooding. Although this means storm events may also be accounted for in other sections, the overall number of occurrences per county provides valuable insight into each county’s exposure and is therefore restated here.

Source: NOAA NWS, n.d.

Previous Occurrences

Known severe weather events that have affected Massachusetts and received FEMA disaster declarations are identified in Appendix B.
6.3.4.2.5 Frequency of Occurrences

The Storm Prediction Center maintains a severe weather database that contains information regarding damaging wind reports from 1955 to 2011. According to this database, the Commonwealth has historically experienced an average of 72 damaging wind events per year. However, many of these events may have occurred as a result of the same weather system, so this count may over-estimate the frequency of this hazard.
As described in Figure 6-52 above, Massachusetts experiences between 20 and 30 thunderstorm days each year. The Northeast Climate Science Center (NECSC) data support the trend of a slightly increased frequency of high-intensity rainfall events, defined here as days with above two inches of precipitation. The graph below shows the projected changes between 2020 and the end of the century. Although the median projections indicate minor increases from baseline conditions, the graph shows that there is a range of outcomes included in the projections. For example, by the end of the century, the high-end projections show the frequency may climb from less than 0.5 days per year to approximately 2.5. Specific modeling results for the planning horizons identified in this plan (2030, 2050, 2070 and 2100) are provided in Table 6-75 and Figure 6-54 below. Extreme precipitation projections indicate that the coast will experience the greatest number of high-intensity rainfall days, but increased precipitation will occur in every county.
6.3.4.2.6 **Severity/Extent**

Massachusetts is susceptible to high wind from several types of weather events: before and after frontal systems, hurricanes and tropical storms, severe thunderstorms and tornadoes, and nor’easters. Sometimes, wind gusts of only 40 to 45 mph can cause scattered power outages from trees and wires being downed. This is especially true after periods of prolonged drought or excessive rainfall, since both are situations which can weaken the root systems and make them more susceptible to the winds’ effects. Winds measuring less than 30 mph are not considered to be hazardous under most circumstances.

Figure 6-59 shows anticipated changes in total precipitation between 2020 and the end of the century. As shown in this graph, total precipitation is expected to increase, but the change is far less dramatic than in other variables such as average and extreme temperatures (discussed further in Section 6.3.1). The relationship between global warming and rainfall is complex, and scientific consensus does not yet exist on the likely changes to this indicator. As the climate warms, the capacity of the atmosphere to hold water vapor will increase. As a result, more extreme precipitation events will be possible. However, observational studies thus far have shown that the relationship between temperature and precipitation likely depends on a number of variables, including location. An additional complication is that some evidence suggests the temperature at which peak precipitation occurs is likely to increase in a warming world (as shown in Figure 6-60 below), which may compound the impact of warming temperatures on precipitation rates around the globe.
Chapter 6: Risk Assessment

6.3.4.3 Impacts

6.3.4.3.1 Public Health and Safety

The entire population of the Commonwealth is considered exposed to high wind and thunderstorm events. Downed trees, damaged buildings, and debris carried by high winds can put the population at risk. Meteorologists can often predict the likelihood of a severe thunderstorm outbreak with several days of lead time. However, this prediction is only accurate to a certain resolution, and it cannot predict the exact time of onset or severity of individual events. Some events, such as "pulse" type / "popcorn" afternoon thunderstorms, may develop quickly and offer only a few minutes of advance warning. Other storms, such as a well-organized squall line, can have lead times of up to an hour (from the time a Severe Thunderstorm Warning is issued to the time that severe criteria are observed). Tornadoes have the least amount of lead time. Doppler radar and a dense network of spotters and amateur radio operators across the region have helped increase warning lead time across southern New England.

The most significant secondary hazards associated with severe thunderstorms and high winds include falling and downed trees and power lines. Heavy rain can overwhelm both natural and man-made drainage systems, causing overflow and property destruction. Thunderstorms can also cause floods and landslides, particularly when the soil on slopes becomes oversaturated and fails. Severe lightning can also spark fires, even when accompanied by heavy rains. Lightning can cause severe damage, injury, and death.

Downed trees, damaged buildings, and debris carried by high winds can put the population at risk.
lead to injury or loss of life. Populations located outdoors are considered at risk and more vulnerable to many storm impacts, particularly lightning strikes, compared to those who are located inside. Moving to a lower risk location will decrease a person’s vulnerability.

The most significant secondary hazards associated with severe thunderstorms and high winds include falling and downed trees and power lines. Heavy rain can overwhelm both natural and man-made drainage systems, causing overflow and property destruction. Thunderstorms can also cause floods and landslides, particularly when the soil on slopes becomes oversaturated and fails. Severe lightning can also spark fires, even when accompanied by heavy rains. Lightning can cause severe damage, injury, and death. High winds and thunderstorms present potential safety impacts for individuals without access to shelter during these events, as described above.

Additionally, research has found that thunderstorms may cause the rate of emergency room visits for asthma to increase to 5-10 times the normal rate (Andrews, 2012). Much of this phenomenon is attributed to the stress and anxiety that many individuals, particularly children, experience during severe thunderstorms. However, physical aspects of thunderstorms may also exacerbate asthma. For example, some scientists believe updrafts and downdrafts associated with storm fronts distribute pollen over the area affected by the storm, worsening existing asthma conditions. The rapidly falling air temperatures characteristic of a thunderstorm, as well as the production of nitrogen oxide gas during lightning strikes, have also both been correlated with asthma.

6.3.4.3.2 Government

Damage to buildings is dependent upon several factors including wind speed, storm duration, path of the storm track, and building construction. According to Hazus-MH’s wind model, direct wind-induced damage (wind pressures and windborne debris) to buildings is dependent upon the performance of components and cladding, including roof covering (shingles, tiles, membrane), roof sheathing (typically wood frame construction only), windows and doors and is modeled as such. Structural wall failures can occur for masonry and wood frame walls and uplift of whole roof systems due to failure at the roof/wall connections. Foundation failures (i.e., sliding, overturning, and uplift) can potentially take place for manufactured homes.

Massachusetts is divided into three design wind speeds for 4 risk categories, the limits of which are defined by the Massachusetts State Building Code (Ninth Edition). National wind data prepared by the American Society of Civil Engineers serve as the basis of these wind design requirements ("Minimum Design Loads for Buildings and Other Structures," ASCE-7). Generally speaking, structures should be designed to withstand the total wind load of their location. Refer to the State Building Code (9th Edition [780 CMR] Chapter 16 Structural Design, as amended by MA) for appropriate reference wind pressures, wind forces on roofs, etc.
Using ArcMap GIS software, these data were overlaid with the 2017 DCAMM facility data; the appropriate wind load zone determination was assigned to each facility, as summarized in Table 6-76. Figure 6-61 illustrates the wind load zones and the number of facilities located in each. For Table 6-76, and for the Built Environment tables below, all buildings exposed to higher-intensity winds should also be considered to be exposed to the lower-intensity categories. While these categories provide useful guidelines for the potential vulnerability of structures, it should be noted that winds far above 110 miles per hour occur on a regular basis in Massachusetts. Therefore, these categories should not be considered to represent the full range of possible wind conditions.

### Table 6-71: State-Owned Buildings in Wind Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>&lt;90 mph</th>
<th>90 mph</th>
<th>100 mph</th>
<th>110 mph</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Berkshire</td>
<td>264</td>
<td>$718,112,472</td>
<td>39</td>
<td>$4,811,724</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td>--</td>
<td>--</td>
<td>32</td>
<td>$235,046,344</td>
</tr>
<tr>
<td>Franklin</td>
<td>67</td>
<td>$254,967,832</td>
<td>116</td>
<td>$71,620,705</td>
</tr>
<tr>
<td>Hampden</td>
<td>--</td>
<td>--</td>
<td>370</td>
<td>$2,476,366,525</td>
</tr>
<tr>
<td>Hampshire</td>
<td>3</td>
<td>$621,208</td>
<td>439</td>
<td>$2,238,708,041</td>
</tr>
<tr>
<td>Middlesex</td>
<td>--</td>
<td>--</td>
<td>282</td>
<td>$1,206,270,761</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>--</td>
<td>686</td>
<td>$3,653,154,112</td>
<td>118</td>
</tr>
<tr>
<td>Total</td>
<td>334</td>
<td>$973,701,514</td>
<td>1,964</td>
<td>$9,885,978,212</td>
</tr>
</tbody>
</table>

Sources: ASCE wind zones, DCAMM facility inventory 2017
6.3.4.3.3 The Built Environment

All elements of the built environment are exposed to severe weather events such as high winds and thunderstorms. The most common problem associated with severe weather is loss of utilities. Severe windstorms causing downed trees can create serious impacts on power and above-ground communication lines. Downed power lines can cause blackouts, leaving large areas isolated. Phone, water, and sewer systems may not function. Loss of electricity and phone connection would leave certain populations isolated because residents would be unable to call for assistance. Additionally, the loss of power can impact heating or cooling provision to citizens (including the young and elderly, who are particularly vulnerable to temperature-related health impacts).

Roads may become impassable due to flash or urban flooding, or landslides caused by heavy prolonged rains. Impacts to transportation lifelines affect both short-term (e.g., evacuation activities) and long-term (e.g., day-to-day commuting) transportation needs. Utility infrastructure (power lines, gas lines, electrical systems) could suffer damage and impacts can result in the loss of power, which can impact business operations. Post-event, there is a risk of fire, electrocution or an explosion. As discussed earlier, there are four wind load zones in the Commonwealth, which reflect the level of risk presented to elements of the built environment in that area. Table 6-77 summarizes the number of critical facilities within each of the upper three wind load zones.
by county, and Table 6-78 shows the number of critical facilities within each wind zone by facility type.

Table 6-72: Number of Critical Facilities in Wind Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>90 mph</th>
<th>100 mph</th>
<th>110 mph</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td>11</td>
</tr>
<tr>
<td>Berkshire</td>
<td>--</td>
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<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>7</td>
<td>13</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>2</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td>4</td>
<td>27</td>
<td>1</td>
</tr>
<tr>
<td>Franklin</td>
<td>2</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>21</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampshire</td>
<td>12</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Middlesex</td>
<td>16</td>
<td>27</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
<td>2</td>
</tr>
<tr>
<td>Norfolk</td>
<td>--</td>
<td>20</td>
<td>--</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>17</td>
<td>6</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>17</td>
<td>1</td>
</tr>
<tr>
<td>Worcester</td>
<td>28</td>
<td>8</td>
<td>0</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>83</strong></td>
<td><strong>125</strong></td>
<td><strong>34</strong></td>
</tr>
</tbody>
</table>

Source: ASCE wind zones, DCAMM facility inventory 2017

Table 6-73: Number of Critical Facilities in Wind Zone by Facility Type

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>90 mph</th>
<th>100 mph</th>
<th>110 mph</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>14</td>
<td>21</td>
<td>6</td>
</tr>
<tr>
<td>Police Facilities</td>
<td>24</td>
<td>36</td>
<td>7</td>
</tr>
<tr>
<td>Fire Departments</td>
<td>5</td>
<td>4</td>
<td>2</td>
</tr>
<tr>
<td>Hospitals</td>
<td>3</td>
<td>3</td>
<td>--</td>
</tr>
<tr>
<td>Colleges</td>
<td>20</td>
<td>18</td>
<td>9</td>
</tr>
<tr>
<td>Social Services</td>
<td>17</td>
<td>43</td>
<td>10</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>83</strong></td>
<td><strong>125</strong></td>
<td><strong>34</strong></td>
</tr>
</tbody>
</table>

Source: ASCE wind zones, DCAMM facility inventory 2017

6.3.4.3.4 Natural Resources and Environment

As described under other hazards such as hurricanes and nor’easters, high winds can defoliate forest canopies and cause structural changes within an ecosystem that can destabilize food webs.
and cause widespread repercussions. Direct damage to plant species can include uprooting or total destruction of trees and increased threat of wildfire in areas of tree debris. High winds can also erode soils, which can damage not only the ecosystem from which soil is removed but also the system on which the sediment is ultimately deposited. Environmental impacts of extreme precipitation events are discussed in depth in the Section 6.2.1 Inland Flooding and often include soil erosion, the growth of excess fungus or bacteria and direct impacts to wildlife. For example, research by the Butterfly Conservation Foundation shows that above-average rainfall events have prevented butterflies from successfully completing their mating rituals, causing population numbers to decline. Public drinking water reservoirs may also be damaged by widespread wind damage uprooting watershed forests and creating serious water quality disturbances.

6.3.4.3.5 Economy

Wind storms, thunderstorms, and tornado events may impact the economy, including direct building losses, and the cost of repairing or replacing the damage caused to the building. Additional economic impacts may include loss of business function, water supply system damage, damage to inventory, relocation costs, wage loss, and rental loss due to the repair/replacement of buildings. Agricultural losses due to lightning and resulting fires can be extensive.

According to NOAA’s Technical Paper on Lightning Fatalities, Injuries, and Damage Reports in the United States from 1959 - 1994, monetary losses for lightning events range from less than $50 to greater than $5 Million (the larger losses are associated with forest fires, with homes destroyed, and crop loss) (NOAA, 1997). Lightning can be responsible for damage to buildings; can cause electrical, forest and/or wildfires; and can damage infrastructure such as power transmission lines and communication towers.

Recovery and clean-up costs can also be costly, resulting in further economic impacts. Prolonged obstruction of major routes due to secondary hazards such as landslides, debris, or floodwaters can disrupt the shipment of goods and other commerce. Large, prolonged storms can have negative economic impacts for an entire region.

Because of differences in building construction, residential structures are generally more susceptible to wind damage than commercial and industrial structures. Wood and masonry buildings in general, regardless of their occupancy class, tend to experience more damage than concrete or steel buildings. High-rise buildings are also very vulnerable structures. Mobile homes are the most vulnerable to damage, even if tied down, and offer little protection to people inside.
6.4 Non-Climate Influenced Hazards

6.4.1 Earthquake

6.4.1.1 General Background

An earthquake is the vibration of the earth’s surface that follows a release of energy in the earth’s crust. These earthquakes often occur along fault boundaries. As a result, areas that lie along fault boundaries – such as California, Alaska, and Japan – experience earthquakes more often than areas located within the interior portions of these plates. New England, on the other hand, experiences intraplate earthquakes because it is located deep within the interior of the North American plate. Scientists are still exploring the cause of intraplate earthquakes, and many believing these events occur along geological features that were created during ancient times and are now weaker than the surrounding areas.

The location of an earthquake is commonly described by the geographic position of its epicenter and by its focal depth. The focal depth of an earthquake is the depth from the surface to the region where the earthquake’s energy originates (the focus). Earthquakes with focal depths up to about 43.5 miles are classified as shallow. Earthquakes with focal depths of 43.5 to 186 miles are classified as intermediate. The focus of deep earthquakes may reach depths of more than 435 miles. The focuses of most earthquakes are concentrated in the upper 20 miles of the earth’s crust. The depth to the Earth’s core is about 3,960 miles, so even the deepest earthquakes originate in relatively shallow parts of the Earth’s interior. The epicenter of an earthquake is the point on the Earth’s surface directly above the focus.

Seismic waves are the vibrations from earthquakes that travel through the Earth and are recorded on instruments called seismographs. The magnitude or extent of an earthquake is a seismograph-measured value of the amplitude of the seismic waves. The Richter magnitude scale (Richter scale) was developed in 1932 as a mathematical device to compare the sizes of earthquakes. The Richter scale is the most widely known scale that measures earthquake magnitude. It has no upper limit and is not used to express damage. An earthquake in a densely populated area, which results in many deaths and considerable damage, can have the same magnitude as an earthquake in a remote area that causes no damage.

The perceived severity of an earthquake is based on the observed effects of ground shaking on people, buildings, and natural features, and varies with location. Intensity is expressed by the Modified Mercalli Scale, which describes how strongly an earthquake was felt at a particular location. The Modified Mercalli Scale expresses the intensity of an earthquake’s effects in a given locality in values ranging from I to XII. Seismic hazards are also expressed in terms of Peak Ground Acceleration (PGA), which is defined by USGS as “what is experienced by a particle on the ground” in terms of percent of acceleration force of gravity (%g). More precisely,
### Natural Hazard Summary

**EARTHQUAKES**

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>An earthquake is the vibration of the earth's surface that follows a release of energy in the earth's crust.</td>
<td>Earthquakes can occur throughout Massachusetts. Large earthquakes in Canada, which is more seismically active than New England, can affect tall buildings in Boston and elsewhere in eastern Massachusetts.</td>
<td>Earthquakes cannot be predicted and may occur at any time. Research has found that the probability of a magnitude 6.0 or greater earthquake centered somewhere in New England in a 10-year period is about 10%-15%.</td>
</tr>
</tbody>
</table>

### Potential Effects of Climate Change

This report does not identify any effects of climate change on the earthquake hazard in Massachusetts.

### Exposure and Vulnerability by Key Sector

| GOVERNMENT | Due to the widespread effect of an earthquake generally there is no way to determine which state-owned government facilities will be impacted. By using Huzus data, it was determined that there would be approximately $112,440,000 in building-related economic loss for the 100-year earthquake. Reaching a total of $31,114,850,000 by the 2000-year earthquake. |
| BUILT ENVIRONMENT | In addition to direct impacts, earthquakes also present a risk associated with hazardous materials releases, which have the potential to be released at a production or storage facility or as a result of pipeline damage. These events could cause widespread interruption of services, as well as air and water contamination. |
| NATURAL RESOURCES AND ENVIRONMENT | If strong shaking occurs in a forest, trees may fall – resulting not only in environmental impacts but also potential economic impacts to any industries relying on that forest. If shaking occurs in a mountainous environment, cliffs may crumble and caves may collapse. Disrupting the physical foundation of the ecosystem can modify the species balance in that ecosystem and leave the area more vulnerable to the spread of invasive species. |
| ECONOMY | Earthquake losses can include structural and non-structural damage to buildings which could include damage to architectural components like ceilings and lights, or power systems, loss of business function, damage to inventory, relocation costs, wage loss, and rental loss due to the repair/replacement of buildings. |
| VULNERABLE POPULATIONS | Socially vulnerable populations are the most likely groups to be affected by this hazard based on a number of factors, including their physical and financial ability to react or respond during a hazard, the location and construction quality of their housing, and the ability to be self-sustaining after an incident due to limited ability to stockpile supplies. |
seismic hazards are described in terms of Spectral Acceleration (SA), which is defined by USGS as “is approximately what is experienced by a building, as modeled by a particle on a massless vertical rod having the same natural period of vibration as the building” in terms of percent of acceleration force of gravity (%g). Table 6-79 summarizes the Modified Mercali Intensity scale, associated damage and corresponding peak ground accelerations and Richter scale magnitudes.

### Table 6-74: Modified Mercali Intensity and Equivalent Peak Ground Acceleration and Richter Scale Magnitude

<table>
<thead>
<tr>
<th>Mercalli Intensity</th>
<th>Equivalent Richter Scale Magnitude</th>
<th>Description</th>
<th>Acceleration (%g) (PGA)</th>
</tr>
</thead>
<tbody>
<tr>
<td>I</td>
<td>&lt; 4.2</td>
<td>Detected only on seismographs.</td>
<td>&lt; .17</td>
</tr>
<tr>
<td>II</td>
<td>&lt; 4.2</td>
<td>Some people feel it.</td>
<td>.17 – 1.4</td>
</tr>
<tr>
<td>III</td>
<td>&lt; 4.2</td>
<td>Felt by people resting; like a truck rumbling by.</td>
<td>.17 – 1.4</td>
</tr>
<tr>
<td>IV</td>
<td>&lt; 4.2</td>
<td>Felt by people walking.</td>
<td>1.4 – 3.9</td>
</tr>
<tr>
<td>V</td>
<td>&lt; 4.2</td>
<td>Sleepers awake; church bells ring.</td>
<td>3.9 – 9.2</td>
</tr>
<tr>
<td>VI</td>
<td>&lt; 5.4</td>
<td>Trees sway; suspended objects swing, objects fall off shelves.</td>
<td>9.2 – 18</td>
</tr>
<tr>
<td>VII</td>
<td>&lt; 6.1</td>
<td>Mild alarm; walls crack; plaster falls.</td>
<td>18 – 34</td>
</tr>
<tr>
<td>VIII</td>
<td>&lt; 6.1</td>
<td>Moving cars uncontrollable; masonry fractures, poorly constructed buildings damaged.</td>
<td>34 – 65</td>
</tr>
<tr>
<td>IX</td>
<td>&lt; 6.9</td>
<td>Some houses collapse; ground cracks; pipes break open.</td>
<td>65 – 124</td>
</tr>
<tr>
<td>X</td>
<td>&lt; 7.3</td>
<td>Ground cracks profusely; many buildings destroyed; liquefaction and landslides widespread.</td>
<td>&gt;124</td>
</tr>
<tr>
<td>XI</td>
<td>&lt; 8.1</td>
<td>Most buildings and bridges collapse; roads, railways, pipes and cables destroyed; general triggering of other hazards.</td>
<td>&gt;124</td>
</tr>
<tr>
<td>XII</td>
<td>&gt; 8.1</td>
<td>Total destruction; trees fall; ground rises and falls in waves.</td>
<td>&gt;124</td>
</tr>
</tbody>
</table>

Source: Swiss Seismological Service, n.d.

### 6.4.1.1 Methodology

Ground shaking is the primary cause of earthquake damage to man-made structures. This damage can be increased due to the fact that soft soils amplify ground shaking. A contributor to site amplification is the velocity at which the rock or soil transmits shear waves (S-waves). The National Earthquake Hazard Reduction Program (NEHRP) developed five soil classifications defined by their shear-wave velocity that impact the severity of an earthquake. The soil classification system ranges from A to E, where A represents hard rock that reduces ground motions from an earthquake and E represents soft soils that amplify and magnify ground shaking and increase building damage and losses. These soil types are shown in Figure 6-62 below. Soil types A, B, C and D are reflected in the HAZUS-MH analysis that generated the exposure and...
vulnerability results later in the section. Soil types B/C and D/E cannot be imported into Hazus-MH and therefore are only shown in the map below.

Figure 6-54: NEHRP Soil Types in Massachusetts

Note: This map should be viewed as a first-order approximation of the NEHRP soil classifications. They are not intended for site-specific engineering design or construction. The map is provided only as a guide for use in estimating potential damage from earthquakes. The maps do not guarantee or predict seismic risk or damage. However, the maps certainly provide a first step by highlighting areas that may warrant additional, site-specific investigation if high seismic risk coincides with critical facilities, utilities or roadways.

Source: Mabee and Duncan, 2017, Preliminary NEHRP Soil Classification Map of Massachusetts

6.4.1.2 Hazard Profile

6.4.1.2.1 Location

New England is located in the middle of the North American Plate. One edge of the North American plate is along the west coast where the plate is pushing against the Pacific Ocean plate. The eastern edge of the North American plate is located at the middle of the Atlantic Ocean, where the plate is spreading away from the European and African plates. New England’s earthquakes appear to be the result of the cracking of the crustal rocks due to compression as the North American plate is being very slowly squeezed by the global plate movements. As a result, New England epicenters do not follow the major mapped faults of the region, nor are they confined to particular geologic structures or terrains. Because earthquakes have been detected all over New England, seismologists suspect that a strong earthquake could be centered anywhere in
the region. Furthermore, the mapped geologic faults of New England currently do not provide any indications detailing specific locations where strong earthquakes are most likely to be centered. Instead, a probabilistic assessment conducted through a Level 2 analysis in Hazus-MH provides information about where in Massachusetts impacts would be felt from earthquakes of various severities. For the 2018 plan update, an assessment was conducted for the 100-, 500-, 1,000-, and 2,500-year mean return periods (MRP). The results of that analysis are discussed under Exposure and Vulnerability below.

In addition to earthquakes occurring within the Commonwealth, earthquakes in other parts of New England can impact widespread areas. Large Earthquakes in Canada, which is more seismically active than New England, can affect tall buildings in Boston and elsewhere in eastern Massachusetts. This is due in part to the fact that earthquakes in the eastern U.S. are felt over a larger area than those in the western U.S. The difference between seismic shaking in the East versus the West is primarily due to the geologic structure and rock properties that allow seismic waves to travel farther without weakening (USGS, 2012).

In some places in New England, including locations in Massachusetts, small earthquakes seem to occur with some regularity. For example, since 1985 there has been a small earthquake experienced approximately every 2.5 years within a few miles of Littleton, Massachusetts. It is not clear why some localities experience such clustering of earthquakes, but a possibility suggested by John Ebel of Boston College’s Weston Observatory is that these clusters occur where strong earthquakes were centered in the prehistoric past. The clusters may indicate locations where there is an increased likelihood of future earthquake activity.

6.4.1.2.2 Previous Occurrences

Although it is well documented that the zone of greatest seismic activity in the United States is along the Pacific Coast in Alaska and California, in the New England area, an average of six earthquakes are felt each year. Damaging earthquakes have taken place historically in New England. According to the Weston Observatory Earthquake Catalog, 6,470 earthquakes have occurred in New England and adjacent areas. However, only 35 of these events were considered significant. Additional detail is provided in Appendix B.

6.4.1.2.3 Frequency of Occurrences

Earthquakes cannot be predicted and may occur at any time. PGA maps are used as tools to determine the likelihood an earthquake of a given Modified Mercalli Intensity may be exceeded over a period of time, but they are not useful for predicting the occurrence of individual events. Therefore, geospatial information about the expected frequency of earthquakes throughout Massachusetts is not available. However, a 1994 report by the USGS, based on a meeting of experts at the Massachusetts Institute of Technology, provides an overall probability of occurrence. Earthquakes above about magnitude 5.0 have the potential for causing damage near
their epicenters, and larger magnitude earthquakes have the potential for causing damage over larger areas. This report found that the probability of a magnitude 5.0 or greater earthquake centered somewhere in New England in a 10-year period is about 10%-15%. This probability rises to about 41% to 56% for a 50-year period. The last earthquake with a magnitude above 5.0 that was centered in New England took place in the Ossipee Mountains of New Hampshire in 1940.

6.4.1.2.4 Severity/Extent
Because of the low frequency of earthquake occurrence and the relatively low levels of ground shaking that are usually experienced, the entire Commonwealth can be expected to have a low to moderate risk to earthquake damage as compared to other areas of the country. However, impacts at the local level can vary based on types of construction, building density, soil type among other factors. This is demonstrated in the Hazus analysis summarized in later sections.

6.4.1.2.5 Warning Time
There is currently no reliable way to predict the day or month that an earthquake will occur at any given location. Research is being done with early-warning systems that use the low energy waves preceding major earthquakes to issue an alert of the impending event. This applies to the West Coast and in other countries. It is not currently relevant in Massachusetts and this should be clearly stated. These potential early-warning systems can give up to approximately 40-60 seconds notice that earthquake shaking is about to occur, with shorter warning times for places closer to the earthquake epicenter. Although the warning time is very short, it could allow for immediate safety measures such as getting under a desk, stepping away from a hazardous material, or shutting down a computer system to prevent damage.

6.4.1.3 Secondary Hazards
Secondary hazards can occur to all forms of critical infrastructure and key resources as a result of an earthquake. They can also impact structures not typically identified as critical, such as fires in residential buildings that can cause injury, loss of life, and significant damage. Earthquakes can also cause large and sometimes disastrous landslides, as well as tsunamis (discussed further in Section 6.1.3) and wildfires (discussed further in Section 6.3.3). Soil liquefaction is a secondary hazard unique to earthquakes that occurs when water-saturated sands, silts or gravelly soils are shaken so violently that the individual grains lose contact with one another and float freely in the water, turning the ground into a pudding-like liquid. Building and road foundations lose load-bearing strength and may sink into what was previously solid ground. Unless properly secured, hazardous materials can be released, causing significant damage to the environment and people. Liquefaction may occur along the shorelines of the ocean, rivers, and lakes, and can also happen in low-lying areas away from water bodies but where the underlying groundwater is near the
Earth’s surface. Earthen dams and levees are highly susceptible to seismic events and the impacts of their eventual failures can be considered secondary risks for earthquakes.

6.4.1.4 Exposure and Vulnerability

6.4.1.4.1 Population

The entire population of Massachusetts is potentially exposed to direct and indirect impacts from earthquakes. The degree of exposure is dependent on many factors, including the age and construction type of the structures where people live, work and go to school, the soil type these buildings are constructed on and their proximity to fault location. Further, the time of day also exposes different sectors of the community to the hazard. For example, Hazus-MH considers the residential occupancy to be at its maximum at 2:00 a.m., whereas the educational, commercial, and industrial sectors are at their maximum at 2:00 p.m. and peak 5:00 p.m. commute time. There are many ways in which earthquakes could impact the lives of individuals across the Commonwealth. Business interruption could keep people from working, road closures could isolate populations, and loss of utility function could impact populations that suffered no direct damage from an event itself.

Hazus-MH estimates the number of people that may be injured or killed by an earthquake depending on the time of day the event occurs. Estimates are provided for three times of day representing periods when different sectors of the community are at their peak: peak residential occupancy at 2:00 a.m.; peak educational, commercial, and industrial occupancy at 2:00 p.m.; and peak commuter traffic at 5:00 p.m. The number of injuries and casualties expected for events of varying severity, occurring at various times of the day, is shown in Table 6-80 below.

<table>
<thead>
<tr>
<th>County</th>
<th>100-Year MRP</th>
<th>500-Year MRP</th>
<th>1,000-Year MRP</th>
<th>2,500-Year MRP</th>
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<tbody>
<tr>
<td></td>
<td>2 am 2 pm 5 pm</td>
<td>2 am 2 pm 5 pm</td>
<td>2 am 2 pm 5 pm</td>
<td>2 am 2 pm 5 pm</td>
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<tr>
<td>Barnstable</td>
<td>Injuries</td>
<td>0 1 22</td>
<td>5 12 29</td>
<td>12 27 39</td>
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<td></td>
<td>Hospitalization</td>
<td>0 4 73</td>
<td>1 6 75</td>
<td>2 8 76</td>
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<td></td>
<td>Casualties</td>
<td>0 0 9</td>
<td>0 1 9</td>
<td>0 1 9</td>
</tr>
<tr>
<td>Berkshire</td>
<td>Injuries</td>
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<td>4 6 4</td>
<td>9 13 10</td>
</tr>
<tr>
<td></td>
<td>Hospitalization</td>
<td>0 0 0</td>
<td>0 1 1</td>
<td>1 2 1</td>
</tr>
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<td>0 0 0</td>
<td>0 0 0</td>
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<tr>
<td>Bristol</td>
<td>Injuries</td>
<td>0 1 5</td>
<td>20 32 27</td>
<td>20 32 27</td>
</tr>
<tr>
<td></td>
<td>Hospitalization</td>
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<td>2 6 43</td>
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## Chapter 6: Risk Assessment

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<tr>
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<th>100-Year MRP</th>
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<td></td>
<td>2 am</td>
<td>2 pm</td>
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<td>2 am</td>
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<td>9</td>
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<td>Injuries</td>
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<td>0</td>
<td>3</td>
</tr>
<tr>
<td>Hospitalization</td>
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<td>0</td>
<td>0</td>
<td>0</td>
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<td>Casualties</td>
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<tr>
<td>Hampden</td>
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<tr>
<td>Injuries</td>
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<td>2</td>
<td>27</td>
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<tr>
<td>Hospitalization</td>
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<td>0</td>
<td>3</td>
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<tr>
<td>Casualties</td>
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<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Hampshire</td>
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<td>1</td>
<td>8</td>
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<td>Hospitalization</td>
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<td>11</td>
<td>10</td>
<td>120</td>
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<td>Injuries</td>
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<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hospitalization</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Casualties</td>
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</tr>
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<td>Norfolk</td>
<td></td>
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<tr>
<td>Injuries</td>
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<td>3</td>
<td>9</td>
<td>33</td>
</tr>
<tr>
<td>Hospitalization</td>
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<td>2</td>
<td>45</td>
<td>4</td>
</tr>
<tr>
<td>Casualties</td>
<td>0</td>
<td>0</td>
<td>5</td>
<td>1</td>
</tr>
</tbody>
</table>
Chapter 6: Risk Assessment

Vulnerable Populations

The populations most vulnerable to an earthquake event include persons over the age of 65 and those living below the Census poverty threshold. These socially vulnerable populations are most susceptible, based on a number of factors including their physical and financial ability to react or respond during a hazard, the location and construction quality of their housing, and the ability to be self-sustaining after an incident due to limited ability to stockpile supplies.

Residents may be displaced or require temporary to long-term sheltering due to the event. The number of people requiring shelter is generally less than the number displaced as some displaced persons use hotels or stay with family or friends following a disaster event. Impacts on persons and households in the planning area were estimated for the 100-, 500-, 1,000-, and 2,500-year earthquakes through the Level 2 Hazus-MH analysis. Table 6-81 summarizes the results. This analysis was conducted in Hazus 4.2, which has improved accuracy in estimated shelter populations compared to previous versions. Shelter estimates from Hazus are intended for general planning purposes and should not be assumed to be exact. It should also be noted that, in Massachusetts, the season in which an earthquake occurs could significantly impact the number of residents requiring shelter. For example, if an earthquake occurred during a winter weather event, additional individuals might need shelter if infrastructure failure resulted in a loss of heat in their homes. These numbers should be considered as general, year-round average estimates.

<table>
<thead>
<tr>
<th>County</th>
<th>100-Year MRP</th>
<th>500-Year MRP</th>
<th>1,000-Year MRP</th>
<th>2,500-Year MRP</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>2 am 2 pm 5 pm</td>
<td>2 am 2 pm 5 pm</td>
<td>2 am 2 pm 5 pm</td>
<td>2 am 2 pm 5 pm</td>
</tr>
<tr>
<td>Plymouth</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Injuries</td>
<td>0 1 5</td>
<td>20 38 30</td>
<td>49 93 67</td>
<td>153 309 212</td>
</tr>
<tr>
<td>Hospitalization</td>
<td>0 1 15</td>
<td>2 6 18</td>
<td>7 15 24</td>
<td>24 58 53</td>
</tr>
<tr>
<td>Casualties</td>
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<td>0 1 2</td>
<td>1 2 3</td>
<td>4 10 8</td>
</tr>
<tr>
<td>Suffolk</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Injuries</td>
<td>6 7 16</td>
<td>89 104 96</td>
<td>227 279 236</td>
<td>796 1,050 845</td>
</tr>
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<td>Hospitalization</td>
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<td>14 19 59</td>
<td>40 52 88</td>
<td>178 243 248</td>
</tr>
<tr>
<td>Casualties</td>
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<td>2 3 8</td>
<td>7 9 13</td>
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<tr>
<td>Injuries</td>
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<td>34 53 38</td>
<td>82 129 93</td>
<td>237 391 279</td>
</tr>
<tr>
<td>Hospitalization</td>
<td>0 0 0</td>
<td>3 6 4</td>
<td>11 17 13</td>
<td>38 71 54</td>
</tr>
<tr>
<td>Casualties</td>
<td>0 0 0</td>
<td>0 0 0</td>
<td>1 3 2</td>
<td>7 13 9</td>
</tr>
<tr>
<td>Total</td>
<td>22 63 554</td>
<td>494 762 1,077</td>
<td>1,250 1,929 1,954</td>
<td>4,239 6,870 5,625</td>
</tr>
</tbody>
</table>
### Health Impacts

The most immediate health risk presented by the earthquake hazard is trauma-related injuries and fatalities, either from structural collapse, impacts from non-structural items such as furniture, or from secondary effects of earthquakes such as tsunamis, landslides, and fires. Following a severe earthquake, health impacts related to transportation impediments and lack of access to hospitals may occur as described for other hazards. Hazus provides estimates of functionality of hospitals based on the estimated number of available beds following the event. The information that should be included here is an analysis of the number of available beds post event in relation to the increase in injuries requiring hospital treatment. If ground movement causes hazardous material (in storage areas or in pipelines) to enter the environment, additional health impacts could result, particularly if surface water, groundwater, or agricultural areas are contaminated.

### 6.4.1.4.2 Government

All Commonwealth of Massachusetts-owned buildings are exposed to the earthquake hazard. Hazus does not specifically address impacts to state government buildings, as these facilities
cannot be differentiated from those of other types of government. Therefore, specific exposure analyses or estimates of potential damage cannot be provided.

### 6.4.1.4.3 The Built Environment

All elements of the built environment in the planning area are exposed to the earthquake hazard. Tables 6-82 through 6-83 summarize the estimated damage to essential facilities, transportation infrastructure, and utilities from earthquake events of varying severity. In addition to these direct impacts, there is increased risk associated with hazardous materials releases, which have the potential to occur during an earthquake from fixed facilities, transportation-related incidents (vehicle transportation), and pipeline distribution. These failures can lead to the release of materials to the surrounding environment, including potentially catastrophic discharges into the atmosphere or nearby waterways, and can disrupt services well beyond the primary area of impact.

### 6.4.1.4.4 Natural Resources and Environment

Earthquakes can impact natural resources and the environment in a number of ways, both directly and through secondary impacts. For example, damage to gas pipes may cause explosions or leaks, which can discharge hazardous material into the local environment or the watershed if rivers are contaminated. Fires that break out as a result of earthquakes can cause extensive damage to ecosystems, as described in Section 6.3.3 Wildfire. Primary impacts of an earthquake vary widely based on strength and location. For example, if strong shaking occurs in a forest, trees may fall – resulting not only in environmental impacts but also potential economic impacts to any industries relying on that forest. If shaking occurs in a mountainous environment, cliffs may crumble and caves may collapse. Disrupting the physical foundation of the ecosystem can modify the species balance in that ecosystem and leave the area more vulnerable to the spread of invasive species.

### 6.4.1.4.5 Economy

Earthquakes also have impacts on the economy, including: loss of business function, damage to inventory, relocation costs, wage loss, and rental loss due to the repair/replacement of buildings. Hazus-MH estimates the total economic loss associated with each earthquake scenario, which includes building and lifeline-related losses (transportation and utility losses) based on the available inventory (facility [or GIS point] data only). Direct building losses are the estimated costs to repair or replace the damage caused to the building. The business interruption losses are the losses associated with inability to operate a business because of the damage sustained during the earthquake. Business interruption losses also include the temporary living expenses for those people displaced from their homes because of the earthquake. Refer to Table 6-82, which summarizes the estimated potential building-related losses per earthquake scenario per County.
Lifeline-related losses include the direct repair cost to transportation and utility systems and are reported in terms of the probability of reaching or exceeding a specified level of damage when subjected to a given level of ground motion. Additionally, economic loss include business interruption losses associated with the inability to operate a business due to the damage sustained during the earthquake, as well as temporary living expenses for those displaced. These losses are presented in Table 6-78.

### Table 6-77: Building-Related Economic Loss Estimates, Hazus-MH Probabilistic Scenarios

<table>
<thead>
<tr>
<th>County</th>
<th>100-Year MRP</th>
<th>500-Year MRP</th>
<th>1,000-Year MRP</th>
<th>2,500-Year MRP</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$350,000</td>
<td>$57,160,000</td>
<td>$170,690,000</td>
<td>$614,880,000</td>
</tr>
<tr>
<td>Berkshire</td>
<td>$570,000</td>
<td>$25,660,000</td>
<td>$66,220,000</td>
<td>$200,810,000</td>
</tr>
<tr>
<td>Bristol</td>
<td>$790,000</td>
<td>$118,820,000</td>
<td>$357,910,000</td>
<td>$1,294,480,000</td>
</tr>
<tr>
<td>Dukes</td>
<td>$0</td>
<td>$4,680,000</td>
<td>$14,460,000</td>
<td>$54,450,000</td>
</tr>
<tr>
<td>Essex</td>
<td>$17,530,000</td>
<td>$486,240,000</td>
<td>$1,516,950,000</td>
<td>$4,906,560,000</td>
</tr>
<tr>
<td>Franklin</td>
<td>$950,000</td>
<td>$17,990,000</td>
<td>$45,890,000</td>
<td>$136,750,000</td>
</tr>
<tr>
<td>Hampden</td>
<td>$10,660,000</td>
<td>$17,497,000</td>
<td>$444,330,000</td>
<td>$1,364,450,000</td>
</tr>
<tr>
<td>Hampshire</td>
<td>$2,110,000</td>
<td>$6,810,000</td>
<td>$17,910,000</td>
<td>$54,450,000</td>
</tr>
<tr>
<td>Middlesex</td>
<td>$33,460,000</td>
<td>$928,330,000</td>
<td>$2,825,580,000</td>
<td>$9,209,330,000</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$0</td>
<td>$2,750,000</td>
<td>$8,270,000</td>
<td>$30,050,000</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$33,840,000</td>
<td>$36,470,000</td>
<td>$170,690,000</td>
<td>$614,880,000</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$2,380,000</td>
<td>$7,800,000</td>
<td>$23,180,000</td>
<td>$74,200,000</td>
</tr>
<tr>
<td>Essex</td>
<td>$91,970,000</td>
<td>$106,820,000</td>
<td>$414,690,000</td>
<td>$1,516,950,000</td>
</tr>
<tr>
<td>Franklin</td>
<td>$9,880,000</td>
<td>$10,460,000</td>
<td>$23,180,000</td>
<td>$74,200,000</td>
</tr>
<tr>
<td>Hampden</td>
<td>$539,200,000</td>
<td>$580,140,000</td>
<td>$1,516,950,000</td>
<td>$5,070,000</td>
</tr>
<tr>
<td>Hampshire</td>
<td>$240,000</td>
<td>$9,270,000</td>
<td>$25,990,000</td>
<td>$77,910,000</td>
</tr>
</tbody>
</table>

| Total     | $112,440,000 | $3,029,897,000 | $9,459,640,000 | $31,114,950,000 |
### Risk Assessment

<table>
<thead>
<tr>
<th>County</th>
<th>100-Year MRP</th>
<th>500-Year MRP</th>
<th>1,000-Year MRP</th>
<th>2,500-Year MRP</th>
</tr>
</thead>
<tbody>
<tr>
<td>Middlesex</td>
<td>$83,410,000</td>
<td>$198,660,000</td>
<td>$437,990,000</td>
<td>$1,048,070,000</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$2,610,000</td>
<td>$3,110,000</td>
<td>$4,620,000</td>
<td>$10,840,000</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$68,260,000</td>
<td>$101,210,000</td>
<td>$173,850,000</td>
<td>$394,540,000</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$5,530,000</td>
<td>$19,840,000</td>
<td>$52,440,000</td>
<td>$135,260,000</td>
</tr>
<tr>
<td>Suffolk</td>
<td>$170,680,000</td>
<td>$235,630,000</td>
<td>$374,270,000</td>
<td>$807,690,000</td>
</tr>
<tr>
<td>Worcester</td>
<td>$540,000</td>
<td>$39,070,000</td>
<td>$130,880,000</td>
<td>$423,540,000</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$1,007,050,000</strong></td>
<td><strong>$1,384,940,000</strong></td>
<td><strong>$2,216,220,000</strong></td>
<td><strong>$4,686,020,000</strong></td>
</tr>
</tbody>
</table>
7. THIRA Coordination and Man-Made Hazards

This section is under development.
Appendix A:
Risk Assessment Methodology
Appendix B:
Historical Disaster Occurrences
Extreme Weather: Climate change is expected to increase extreme weather events across the globe and right here in Massachusetts. There is strong evidence that storms – from heavy downpours and blizzards to tropical cyclones and hurricanes – are becoming more intense and damaging and can lead to devastating impacts for residents across the state.

These resources will likely contain additional information that will be useful for future plan updates.

General Inventories

Data from various FEMA-approved local and multi-jurisdictional multi-hazard mitigation plans were incorporated with existing statewide data sets as applicable. The most up-to-date and accurate information available for this update was compiled from several federal sources. The following are key information sources used:

- Historical disaster records and documents, including, but not limited to, reports and spreadsheets maintained by MEMA as it relates to assistance made available following disasters
- Literature developed by state and national hazard experts containing best available science and most current knowledge of hazards
- Current hazard zone maps, including new Shake Maps, SLOSH models, and Digital Flood Data
- Written and oral communication from state and national hazard experts
- State facilities inventory developed by DCAMM, with information provided by state agencies
- Federal Emergency Management Agency
- Hazard Research Laboratory, Department of Geography, University of South Carolina
- National Drought Mitigation Center, University of Nebraska-Lincoln
- National Oceanic and Atmospheric Administration (NOAA) and its agencies/programs (National Climatic Data Center and National Weather Service)
- U.S. Forest Service
- U.S. Department of Agriculture
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U.S. Army Corps of Engineers
Office of the State Climatologist[2]
Other state offices, including Agriculture, Commerce/Economic Development, Health, Ecology, and Social and Health Services agencies.

Techniques and Approaches

A 2018 SHMCAP Risk Assessment Methodology document was developed and finalized in October 2017. The document was considered a “living” document throughout much of the plan update process since the methodologies required refinement upon receipt and application of referenced datasets. For many of the hazards addressed, some data utilized in the analysis has not changed significantly since the 2013 SHMP update. For those hazards whose underlying data has not changed, updates were primarily limited to data interpretation, inclusion of climate change analysis, and the addition of any recent hazard occurrences, as appropriate. Asset data required for exposure and vulnerability analysis was provided by state agencies, as well as the State Agency Vulnerability Assessment Survey Tool developed as part of this effort.

For the purposes of climate change analysis, the assumption made was that the baseline year would be defined as 2017. For those identified hazards likely to be impacted by climate change, it was assumed that vulnerability and risk would be looked at for the following time horizons, as data permitted: 2030, 2050, 2070, and 2100.

Details of the methodologies executed for each hazard as part of the risk assessment update are presented in Appendix A. Applicable state mitigation planning requirements and Emergency Management Accreditation Program (EMAP) standards for each hazard are identified in this appendix.

This section needs reorganization. High tide/nuisance flooding and coastal storm flooding have different causes, effects, and impacts on emergency management measures. Right now they are mixed together in a confusing way. Here are two suggestions:

Coastal Flooding

- Current Conditions
  - High Tide/Nuisance Flooding
    - Hazard Profile
    - Secondary Hazards
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- Exposure & Vulnerability
  - Coastal Storm Flooding
    - Hazard Profile
    - Secondary Hazards
    - Exposure & Vulnerability
  - Future Conditions
    - High Tide/Nuisance Flooding
      - Hazard Profile
      - Secondary Hazards
      - Exposure & Vulnerability
    - Coastal Storm Flooding
      - Hazard Profile
      - Secondary Hazards
      - Exposure & Vulnerability
  - Coastal Flooding
    - High Tide/Nuisance Flooding
      - Past/Current
        - Hazard Profile
        - Secondary Hazards
        - Exposure & Vulnerability
      - Future Hazard Profile
        - Secondary Hazards
        - Exposure & Vulnerability
    - Coastal Storm Flooding
      - Past/Current
        - Hazard Profile
        - Secondary Hazards
        - Exposure & Vulnerability
      - Future
        - Hazard Profile
        - Secondary Hazards
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- Exposure & Vulnerability

It would be easier to comprehensively introduce SLR using the first structure, but it might be easier to understand the progression of the hazard with the second structure.

**Figure 6-3 (a-b): Extreme Water Levels at Boston Tide Gauge**

The colored lines represent annual exceedance probability levels. On average the 1% probability level shown in red will be exceeded in only one year per century, whereas the 99% probability level shown in blue will be exceeded in 99 out of 100 years.

Source: Tidesandcurrents.noaa.gov
Are “minor” and “disruptive” supposed to be synonyms here? You may want to use “nuisance” or tidal” instead of disruptive. If “minor” is related to a particular water level, as it is on the NWS website https://water.weather.gov/ahps2/hydrograph.php?wfo=box&gage=bhbm3 then that should be indicated here.
I understand this structure is being used to be consistent with other/past hazard analyses, but it might not be the best for examining hazards that are expected to change in the future.
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Natural Hazard Summary

COASTAL FLOODING

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>There are two primary types of coastal flooding: routine tidal flooding and flooding caused by storm events. The former is caused by regular tidal cycles, while the latter can result from precipitation, storm surge, or a combination of the two.</td>
<td>The entire Massachusetts coastline is exposed to this hazard. Historically, the highest concentration of coastal flooding events has occurred in Eastern Plymouth County.</td>
<td>Coastal flooding occurs frequently along the Massachusetts coast. According to the National Climatic Data Center, the Commonwealth has experienced an average of 6 flooding events per year over the past decade.</td>
</tr>
</tbody>
</table>

Potential Effects of Climate Change

- **SEA LEVEL RISE**
  
  - INCREASE IN FREQUENCY AND SEVERITY OF COASTAL FLOODING
  
  - Sea level rise will increase the frequency and severity of both routine tidal flooding and storm-related flooding. Downscaled climate projections suggest that Boston may experience between 4.2 and 7.6 feet of sea level rise by 2100.

- **EXTREME WEATHER**
  
  - STORM SURGE
  
  - Climate change is likely to increase the frequency of severe storm events, including hurricanes and nor’easters. As a result, storm surge sufficient to cause coastal flooding is likely to occur more often.

Exposure and Vulnerability by Key Sector

- **GOVERNMENT**
  
  According to the DCAMM inventory, a total of 201 state government buildings are located within the FEMA-defined coastal flood zone. The highest concentrations of these facilities are in Suffolk County (48) and Bristol County (42).

- **BUILT ENVIRONMENT**
  
  A total of 13 state-owned critical facilities, including police stations, fire stations, and state-owned college facilities, are located within the coastal flood zone. The majority of these facilities are located in Suffolk County (6) and Essex County (3).

- **NATURAL RESOURCES AND ENVIRONMENT**
  
  Coastal flooding is a natural element of the coastal environment. However, both increased storm-related flooding and sea level rise represent threats to coastal natural resources, as many coastal habitats are dependent on specific inundation frequencies. These habitats, and the species that rely on them, will be threatened by sea level rise.

- **ECONOMY**
  
  Due to the concentration of development in the coastal zone, economic exposure from this hazard is high. Using general building stock as a proxy for overall economic exposure, Suffolk and Barnstable Counties are the most at-risk to economic damage from the coastal flooding hazard. This damage will likely include both direct impacts, such as damage to homes and government buildings, as well as lost tourism revenue and impacts to local businesses.

- **VULNERABLE POPULATIONS**
  
  Acute coastal flooding events are generally associated with large storms that can be predicted well in advance. Therefore, populations that are particularly vulnerable to this hazard include those without reliable access to emergency information and those who face challenges in evacuating when needed.
Hazard Profile

Location

The NCDC characterizes coastal flooding events as flooding of coastal areas due to the vertical rise above normal water level caused by strong, persistent onshore wind, high astronomical tide, and/or low atmospheric pressure, resulting in damage, erosion, flooding, fatalities, or injuries. Coastal areas are defined as those portions of coastal land zones (coastal county/parish) adjacent to the waters, bays, and estuaries of the oceans. Table 6-1 below lists the geographic distribution of coastal flooding events since 2006, based on NOAA National Climate Data Center (NCDC) data. Figure 6-1 displays flood hazard areas designated by the Federal Emergency Management Agency (FEMA).

Based on this data, Plymouth County has experienced the most events since 2006 (42), followed by Essex (27).

Table 6-1: NCDC-Reported Coastal Flooding Events by County

<table>
<thead>
<tr>
<th>NCDC Region</th>
<th>Number of Coastal Flooding Events, 2006-2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>21</td>
</tr>
<tr>
<td>Dukes</td>
<td>12</td>
</tr>
<tr>
<td>Eastern Essex</td>
<td>27</td>
</tr>
<tr>
<td>Eastern Norfolk</td>
<td>21</td>
</tr>
<tr>
<td>Eastern Plymouth</td>
<td>36</td>
</tr>
<tr>
<td>Nantucket</td>
<td>20</td>
</tr>
<tr>
<td>Southern Bristol</td>
<td>7</td>
</tr>
<tr>
<td>Southern Plymouth</td>
<td>6</td>
</tr>
<tr>
<td>Suffolk</td>
<td>22</td>
</tr>
</tbody>
</table>

Source: NCDC 2017
Figure 6-1: FEMA Flood Hazard Areas in the Commonwealth of Massachusetts
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FEMA Flood Hazard Areas in Coastal Region

2018 Massachusetts Hazard Mitigation Plan

Legend
- **Inland Zones**
  - A & AE: 1% Annual Chance of Flooding
  - X: 0.2% Annual Chance of Flooding
  - X: Reduced Flood Risk due to Levee
  - X: 1% Drainage Area < 1 Sq. Mi.

- **Coastal Zones**
  - VE: High Risk Coastal Area
  - A & AE: 1% Annual Chance of Flooding
  - X: 0.2% Annual Chance of Flooding

- **Other Zones**
  - D: Possible But Undetermined Hazard
  - A: Area Not Included
  - G: Digital Flood Data Unavailable

Data Source: MassGIS 2017
FEMA, 2017

Massachusetts State Plane
North American Datum 1983

0 4 8 16 24 32 40 Miles

AECOM
Sea Level Rise

Sea level rise will impact coastal areas across the Commonwealth. Many local variables influence the extent of damages from coastal flooding associated with sea level rise. Elevated coastal landforms (e.g., coastal banks) and salt marshes have the ability to buffer increased tidal levels, as well as storm surges. As tidal ranges expand, water levels downstream of dams, bridges, and culverts may increase, reducing drainage capacity of these structures. As a result, flooding over river banks may increase during heavy precipitation or snow melt events. Where tidal restrictions do not exist, sea level rise may extend the reach of saltwater up rivers. Maps depicting locations vulnerable to tidal inundation with one and three-foot increases in sea level rise are included in the description of the extent of the hazard in Section 6.1.2.4.4.

Since the late 1800s, tide gauges around the world have detected a persistent trend of sea level rise at a rate of about 1.7 +/- 0.2 mm/year (EEA, 2013). Over the last century, Boston has exhibited greater sea level rise than this historical global trend. Between 1921 and 2006, a Mean Sea Level (MSL) trend of 2.63 mm/year with a 95% confidence interval of +/- 0.18 mm/year (equivalent to 0.86 feet in 100 years) was observed in Boston (NOAA, 2018a). The graphs shown in Figure 6-3 below, show (a) monthly water level extremes relative to meters above Mean High High Water (MHHW) datum and meters below Mean Low Low Water (MLLW) datum during this time period with the annual exceedance probability levels (1%, 10%, 50%, and 99%), and (b) the predicted and verified astronomical high water levels that occurred during the “bomb cyclone” event in January 2018, when water levels reached 1.448 meters above the MHHW level.

Depending on the projection used, the anticipated year at which these sea level rise scenarios occur in Massachusetts varies. The “likely range” predicted by the Northeast Climate Science Center (NECSC), shown in Table 6-2 below, indicates that these heights will be reached at the Boston Harbor tide gauge in 2050 and 2100 respectively. The distribution of these projections is shown in Figure 6-2. Many local factors, such as land subsidence, can influence the relative rate of sea level rise at a specific location. Therefore, while these rates should be considered a meaningful proxy for the entire Massachusetts coast, those interested in conditions at a specific site are encouraged to explore the NECSC report for additional detail.
### Table 6-2: NECSC Sea Level Rise Projections (NOTE: TO BE UPDATED BASED ON DIRECTION FROM PMT)

<table>
<thead>
<tr>
<th></th>
<th>Median [50th percentile] 50% probability SLR exceeds</th>
<th>Likely Range (17th-83rd percentiles) 66% probability that SLR is between...</th>
<th>99.9th Percentile Value Exceptionally unlikely that SLR will exceed</th>
</tr>
</thead>
<tbody>
<tr>
<td>BOSTON</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2030</td>
<td>Med 0.6</td>
<td>0.5-0.8</td>
<td>1.2</td>
</tr>
<tr>
<td></td>
<td>High 0.7</td>
<td>0.4-0.9</td>
<td>1.3</td>
</tr>
<tr>
<td>2050</td>
<td>Med 1.1</td>
<td>0.8-1.4</td>
<td>2.4</td>
</tr>
<tr>
<td></td>
<td>High 1.2</td>
<td>0.8-1.5</td>
<td>2.7</td>
</tr>
<tr>
<td>2070</td>
<td>Med 1.6</td>
<td>1.1-2.1</td>
<td>4.5</td>
</tr>
<tr>
<td></td>
<td>High 1.9</td>
<td>1.3-2.4</td>
<td>5.0</td>
</tr>
<tr>
<td>2100</td>
<td>Med 2.3</td>
<td>1.5-3.1</td>
<td>8.2</td>
</tr>
<tr>
<td></td>
<td>High 3.0</td>
<td>2.0-4.0</td>
<td>9.7</td>
</tr>
</tbody>
</table>

Emissions Scenarios: Medium (RCP 4.5); High (RCP 8.5) Feet (relative to Mean Sea Level in 2000)

Source: NECSC, 2017

### Figure 6-2: Range of Projections in NECSC Report (NOTE: TO BE UPDATED BASED ON DIRECTION FROM PMT)

*These projections of sea level rise do not include potential contributions from significant losses of the Antarctic ice sheet.*

Source: NECSC, 2017
Previous Occurrences

A total of 59 recorded coastal flooding events for the Commonwealth occurred between 2006 and 2017, according to the criteria described under Section 6.1.1.2.1 “Location” above. These events are listed in Appendix B. General trends in coastal flooding and sea level rise are discussed below.\[^8\]

Since the late 1800s, tide gauges around the world have detected a persistent trend of sea level rise at a rate of about 1.7 +/- 0.2 mm/year (EEA, 2013). Over the last century, Boston has exhibited greater sea level rise than this historical global trend. Between 1921 and 2006, a Mean Sea Level (MSL) trend of 2.63 mm/year with a 95% confidence interval of +/- 0.18 mm/year (equivalent to 0.86 feet in 100 years) was observed in Boston (NOAA, 2018a). The graphs shown in Figure 6-3 below, show (a) monthly water level extremes relative to meters above Mean High High Water (MHHW) datum and meters below Mean Low Low Water (MLLW) datum during this time period with the annual exceedance probability levels (1%, 10%, 50%, and 99%), and (b) the predicted and verified astronomical high water levels that occurred during the “bomb cyclone” event in January 2018, when water levels reached 1.448 meters above the MHHW level. \[^9\]
Figure 6-3 (a-b): Extreme Water Levels at Boston Tide Gauge

The colored lines represent annual exceedance probability levels. On average the 1% probability level shown in red will be exceeded in only one year per century, whereas the 99% probability level shown in blue will be exceeded in 99 out of 100 years.

Source: Tidesandcurrents.noaa.gov
Of the 59 coastal flood events reported to NCDC between 2006-2017, there have been only 8 coastal flood events that received FEMA major disaster declarations in Massachusetts.

Again, is this nuisance flooding due to fair-weather tidal floods, or flooding that surpasses the NWS “minor” flood stage (whether due to tidal or storm flooding).
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You may want to review this publication for clarification of some of the more nuanced terms:


The frequency of coastal flood event occurrences is also influenced by the natural orbit of the Earth and the gravitational pull of the moon and sun that creates exceptionally high tides. These events, known as “King Tides,” typically occur during a perigean spring tide, when the moon is new or full and closest to the Earth (NOAA, 2018b).

Severity/Extent
Coastal flooding can be measured range of metrics, including magnitude (water level elevation), duration of the event or inundation period, and frequency of occurrence. NOAA maintains up-to-date records of water levels at five tide stations in Massachusetts (Boston (843970), Chatham, Lydia Cove (8447435), Fall River (8447386), Nantucket Island (8449130), and Woods Hole (8447930)) on its Tides and Currents webpage, including extreme water levels data relative to the mean high water level.

The extent of coastal flooding is identified by Special Flood Hazard Areas (described below) as well as future sea level rise inundation maps.

Existing Flood Maps
The Federal Emergency Management Agency (FEMA) 2011 Construction Manual (FEMA P-55) identifies the extent of the coastal flood hazard is identified by the. According to the manual, the V Zone identifies the Coastal High Hazard Area as a special flood hazard area (SFHA) that extends from offshore to the inland limit of a primary frontal dune along an open coast and any other portion of the SFHA that is subject to high-velocity wave action from storms or seismic sources. The boundary of V Zone is generally based on wave heights (3 feet or greater) or wave run-up depths (3 feet or greater). V Zones can also be mapped based on the wave overtopping rate (when waves run up and over a dune or barrier). A and AE Zones identify portions of the SFHA that are not within the Coastal High Hazard Area. Regulatory requirements of the National Flood Insurance Program (NFIP) for buildings located in A and AE Zones are the same for both coastal and riverine flooding hazards. In September of 2017, the Coastal A and AE Zones in were further divided in Massachusetts coastal areas with the limit of moderate wave action (LiMWA) line. The area between the LiMWA and the landward limit of the V Zone is often referred to as the Coastal A Zone in many building codes. This area is subject to wave heights between 1.5 and 3 feet during the base flood (FEMA P-55, 2011). The area between the
LiMWA and the landward limit of the A Zone is known as the Minimal Wave Action area, and is subject to wave heights less than 1.5 feet during the base flood (FEMA P-55, 2011). Figure 6-5 is a typical cross section illustrating the V Zone, the Coastal A Zone, and the AE or Zone A, and the effects of energy dissipation and regeneration of a wave as it moves inland. Wave elevations are decreased by obstructions such as vegetation and rising ground elevation. Refer to Figure 6-1, above, for a map of all flood zones in the Commonwealth.

In addition to providing the basis for flood insurance premiums, these flood zones are referenced in the Building Code and used to ensure, among other things, that new and substantially improved structures are elevated based on the magnitude of the hazard. Under the Massachusetts Building Code, the bottom of the lowest horizontal structural member of residential structures must be located at the base flood elevation (BFE) in A and AE Zones and 1 foot above the base flood elevation of V Zones. Currently, proposed amendments to the Building Code would result in increases to the vertical separations for residences with A and AE Zone separations revised to the BFE + 1’ and those for V Zones to the BFE plus 2’. While the Massachusetts Building Code does not currently include provisions for Coastal A Zones, the proposed amendments do include new requirements for construction in these areas that mirror V Zone requirements.

**Future Inundation Maps**

In addition to using existing flood maps and real time flood data to assess the severity of past events, future...
Figure 6-6 (a-k): Inundation Extent of 1-foot and 3-foot Sea Level Rise
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Warning Time

Although coastal flooding and inland flooding mechanisms are very different, the warning times available for coastal floods are generally similar to those for inland flood events. Most warning time for coastal flooding could be described as more than 24 hours due to awareness of incoming storms and how they correlate with the tides and if king tides are possible. Inland flooding is the same with the exception of flash flooding which can have a warning time of less than 6 hours. However, sea level rise occurs very gradually and will affect tidal levels and permanent inundation on a longer time scale. This affords communities the opportunity to plan infrastructure improvements in preparation for elevated water levels.

Secondary Hazards

Many of the secondary hazards described for Inland Flooding can also occur as a result of coastal flooding if the necessary physical elements (rivers and slopes, respectively) are present within the impacted portion of the coastal zone. In addition, there are secondary hazards that are specific to coastal flooding. Foremost among these is coastal erosion, which is discussed in greater detail in Section 6.1.2. Although sea level rise does not result directly in coastal erosion, by increasing tidal datum heights, SLR can increase the impacts...
associated with storm surge and high tides and other erosive processes (e.g., currents and waves).

An additional secondary hazard associated with sea level rise is the possibility of saltwater intrusion into groundwater supplies, which provide potable water not only for residential uses but also for agriculture and industry. Sea level rise is also decreasing the separation distance between septic fields and the groundwater table, which compromises the septic systems’ ability to treat bacteria and pathogens (CLF, 2017). Projected increased precipitation will exacerbate the effect of salt water intrusion on groundwater, as groundwater levels are further elevated and the oxygen needed for microbial wastewater treatment is depleted (CLF, 2017).

To assess the Commonwealth's present day exposure to the flood hazard, an analysis was conducted with the most current floodplain boundaries (as of July 25, 2017). These data include the locations of the FEMA flood zones: the 100-year flood zones or 1-percent-annual-chance event (A and V zones) and the 500-year flood zones or 0.2-percent annual chance event. Using ArcMap GIS software, these data were overlaid with the population, general building
stock, state-owned facility data, and critical facilities; and the appropriate flood zone determination was assigned. The results of this analysis are shown in Figure 6-7 below.

Figure 6-7(a-c): FEMA Flood Hazard Areas in Coastal Massachusetts
Chapter 6: Risk Assessment

Population

Draft 2 Risk Assessment
March 2018
Could this table include population projections that align with flood events and also projected coastal flood projections?

NFIP data are a useful tool to determine the location of areas vulnerable to flood and severe storm hazards. Data on NFIP policies, properties and claims is discussed in detail in Section 6.2.1 Inland Flooding.

Health Impacts

To assess exposure of state-owned facilities provided by Division of Capital Asset Management & Maintenance (DCAMM) and the Office of Leasing, an analysis was conducted with the most current floodplain boundaries (as of July 25, 2017). Using ArcMap GIS software, the flood hazard area data were overlaid with the state facility data and the appropriate flood zone determination was assigned to each facility. Table 6-4 summarizes the number of state buildings located in the 1-percent and 0.2-percent annual chance flood zones by County.

<table>
<thead>
<tr>
<th>County</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>In A-Zone</td>
<td>In V-Zone</td>
</tr>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Barnstable</td>
<td>18</td>
<td>$98,487,484</td>
</tr>
<tr>
<td>Bristol</td>
<td>14</td>
<td>$15,311,153</td>
</tr>
<tr>
<td>Dukes</td>
<td>2</td>
<td>$2,072,371</td>
</tr>
<tr>
<td>Essex</td>
<td>25</td>
<td>$101,555,701</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1</td>
<td>$71,395</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td>3</td>
<td>$1,303,793</td>
</tr>
<tr>
<td>Plymouth</td>
<td>10</td>
<td>$7,432,926</td>
</tr>
<tr>
<td>Suffolk</td>
<td>32</td>
<td>$220,566,080</td>
</tr>
<tr>
<td>Total</td>
<td>105</td>
<td>$446,800,903</td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017
Chapter 6: Risk Assessment

As shown in the table above, exposure of government buildings to the current coastal flooding hazard is largely concentrated in Suffolk (45) and Bristol (42) Counties. The nature of the coastal hazard is inherently geographically limited to areas in proximity to the coast; however, sea level rise will expand the amount of coastal and near-coastal areas that are impacted by coastal flooding, increasing exposure, and thereby expand exposure to the hazard.

The Built Environment

Inland Flooding

General Background

Floodplains

Floodplains are the low, flat, and periodically flooded lands adjacent to rivers, lakes, and oceans. These areas are subject to geomorphic (land-shaping) and hydrologic (water flow) processes. Floodplains may be broad, as when a river crosses an extensive flat landscape, or narrow, as when a river is confined in a canyon. These areas form a complex physical and biological system that not only support a variety of natural resources, but also provide natural flood storage and erosion control. When a river is separated from its floodplain with levees and other flood control facilities, these natural benefits are lost, altered, or significantly reduced. When floodwaters recede after a flood event, they leave behind layers of rock and mud. These gradually build up to create a new floor of the floodplain. Floodplains generally contain unconsolidated sediments known as alluvium (accumulations of sand, gravel, loam, silt, and/or clay), often extending below the bed of the stream. These sediments provide a natural filtering system, with water percolating back into the ground and replenishing groundwater supplies.
Chapter 6: Risk Assessment

Natural Hazard Summary

INLAND FLOODING

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>In Massachusetts, flooding is caused by Nor'easters, ice jams, hurricanes/tropical storms, or other heavy precipitation events. Spring snowmelt, rain on snow or frozen ground, impervious surfaces, and steep slopes with minimal soil can exacerbate flooding.</td>
<td>Between 1954 and 2017, Essex County experienced the most FEMA flood disaster declarations (18), followed by Norfolk County with 16.</td>
<td>Based on historical disaster declarations, the Commonwealth experiences a substantial flood event once every 3 years.</td>
</tr>
</tbody>
</table>

Potential Effects of Climate Change

| CHANGES IN PRECIPITATION ➔ MORE INTENSE AND FREQUENT DOWNPOURS | More intense downpours often lead to inland flooding as soils become saturated and stop absorbing more water, river flows rise, and urban stormwater systems become overwhelmed. Flooding may occur as a result of heavy rainfall, snowmelt or coastal flooding associated with high wind and |
| EXTREME WEATHER ➔ MORE FREQUENT SEvere STORMS | Climate change is expected to result in an increased frequency of severe storm events. This would directly increase the frequency of flooding events. and could increase the chance that subsequent precipitation will cause flooding if water stages are still elevated. |
| CHANGES IN PRECIPITATION ➔ EPISODIC DROUGHTS | Vegetated ground cover has been shown to significantly reduce runoff. If drought causes vegetation to die off, this flood-mitigating capacity is diminished. |

Exposure and Vulnerability by Key Sector

| GOVERNMENT | According to the DCAMM facility inventory, 196 state facilities are exposed to the inland flooding hazard. Middlesex County contains the most state-owned buildings exposed to this hazard (64), followed by Norfolk (28) and Hampshire (25) Counties. |
| BUILT ENVIRONMENT | Twenty-five state-owned critical facilities, including 10 police facilities and 6 military facilities, are exposed to the inland flooding hazard. The greatest proportion of these facilities occurs in Middlesex County (8). Flooding can also wash out sections of roadway and bridges, as well as cause extensive damage to public utilities and disruptions to the delivery of services. |
| NATURAL RESOURCES AND ENVIRONMENT | Severe floods cause a wide range of environmental impacts. Animals can lose their habitats if habitat elements are swept away or destroyed. Riverbank and soil erosion transform existing habitats and deposit sediment in downstream areas. If high levels of nutrients are present in the soil, this can also lead to eutrophication in downstream ecosystems. |
| ECONOMY | Economic losses due to a flood include, but are not limited to damages to buildings (and their contents) and infrastructure, agricultural losses, business interruption (including loss of wages), impacts on tourism, and tax base. Using building replacement value as a proxy for economic exposure, Middlesex, Essex and Norfolk Counties are the most economically exposed to this hazard. |
| VULNERABLE POPULATIONS | Populations that are particularly vulnerable to this hazard include the economically disadvantaged, who may face greater difficulty in evacuating, and individuals with medical needs who may not be able to receive required medical care either during evacuation or if isolated by flooded infrastructure. |
Floodplain Ecosystems

Floodplains can support ecosystems that are rich in plant and animal species. Wetting the floodplain soil releases an immediate surge of nutrients from the rapid decomposition of organic matter that has accumulated over time. When this occurs, microscopic organisms thrive and larger species enter a rapid breeding cycle. Opportunistic feeders (particularly fish or birds) often utilize the increased food supply. The production of nutrients peaks and falls away quickly, but the surge of new growth that results endures for some time. Species growing in floodplains are markedly different from those that grow outside floodplains. For instance, riparian trees (trees that grow in floodplains) tend to be very tolerant of root disturbance and very quick-growing compared to non-riparian trees.

Hazard Profile

Location

Riverine, or inland flooding, affects the majority of communities in the Commonwealth. Massachusetts encompasses 27 watershed areas (Figure 6-11) and two major rivers, including the Connecticut River and Merrimack River. The Connecticut River, flows south from the New Hampshire/Vermont state line through Massachusetts and Connecticut to the Long Island Sound. Tributaries of the Connecticut River that are located in Massachusetts include the Deerfield, Millers, Chicopee, and Westfield Rivers. The Merrimack River flows south from the White Mountains of New Hampshire and into northeast Massachusetts before discharging to the Atlantic Ocean. The Nashua and Shawsheen Rivers are tributaries to the Merrimack River in Massachusetts.

The Taunton River watershed, which is the second largest watershed in the state and located in the coastal plain of southeastern Massachusetts, is vulnerable to the effects of climate change, including flooding, increased precipitation, and sea level rise due to its location and topography (RTI International, 2014).

Rivers with several dams, such as the Blackstone River, a highly industrialized river located in south central Massachusetts that discharges to Narragansett Bay in Rhode Island, are susceptible to flooding. The Taunton River in the coastal plain of southeast Massachusetts.

The south coastal, Cape Cod, and Islands basins have very little vertical relief and are composed of thick sand deposits with high infiltration rates. As a result, rivers in these watersheds are less flashy and flood-prone. Coastal flooding, discussed in Section 6.1.1, is generally more of a problem in these areas.
Previous Occurrences

Flooding in Massachusetts is often the direct result of frequent weather events such as coastal storms, nor’easters, tropical storms, hurricanes, heavy rains, and snowmelt. Rainfall events are the most consistently influential drivers of riverine flooding in the Commonwealth. The state receives approximately 48 inches of rain per year on average, with average monthly rainfall between 3 and 4 inches for all regions of the state. However, heavy rainfall events occur regularly. As a result, riverine flooding affects the majority of communities in the Commonwealth. However, the western and central portions of the state often experience more severe riverine flooding events. This occurs because inland flooding is exacerbated by the effects of orographic lift, in which precipitation is generated as air is lifted and moves over a mountain range. This phenomenon occurs in the higher elevation areas of central and western Massachusetts. In addition, heavy precipitation associated with tropical storms is highest on the left (usually west) side of the tropical storm track, which tends to result in the highest rainfall amounts from these storms occurring in central and western Massachusetts.

Over the course of the last 50 years, there have been 22 major flood (or flood-related) events in Massachusetts. Figure 6-12 illustrates the number of FEMA declared flood-related disasters by County. Additional information on these events is provided in Appendix B.
Figure 6-12: Number of FEMA Flood Declared Disasters by County
Chapter 6: Risk Assessment

**Frequency of Occurrences**

Flooding inherently occurs as a result of other natural phenomena, such as hurricane/tropical storms, thunderstorms, nor’easters, severe winter storms, or anthropogenic influences such as dam failure, inadequate design of infrastructure such as culverts, impervious cover, etc. Changes in the frequency of flooding under climate change are dependent on the changes in frequency in these other natural hazards, which are detailed in the applicable sections of this plan. However, an overall increase in the frequency of heavy-precipitation events will have a cumulative impact on the frequency of flooding, as it is possible that water stages could still be elevated from a previous event (known as antecedent conditions) and soils would be already saturated. If this were the case when another storm arrived, less precipitation would result in a flood.

For the purposes of this plan, the frequency of hazard events of disaster declaration proportions is defined by the number of federally declared disaster events for the Commonwealth over a specified period of time. In the northeast precipitation released by storms has increased by 17% from the baseline level recorded in 1901-1960 to present day levels measured in 2011-2012 (USGCRP, 2014).

The historical record indicates the Commonwealth has experienced 22 flood-related disaster declaration occurrences from 1954 to 2017. Therefore, based on these statistics, the Commonwealth may experience a flood event of disaster declaration proportions approximately once every three years. However, as shown in the map above, the frequency of flooding varies significantly based on watershed, riverine reach, and location along each reach.

**Severity/Extent**

Inland flooding in Massachusetts is forecast and classified by the National Weather Service’s Northeast River Forecast Center as minor, moderate, or severe based upon the types of impacts that occur. Minor flooding is considered “disruptive” flooding that causes impacts such as road closures and flooding of recreational areas and farmland. Moderate flooding can involve land with structures becoming inundated. Major flooding is a widespread, life-threatening event. River forecasts are made at many locations in the state containing U.S. Geological Survey (USGS) river gages, with established flood elevations and levels corresponding to each of the degrees of flooding.
As indicated, the principal factors affecting flood damage are flood depth and velocity. The deeper and faster that flood flows become, the more damage they can cause. Shallow flooding with high velocities can cause as much damage as deep flooding with slow velocity. This is especially true when a channel migrates over a broad floodplain, redirecting high velocity flows and transporting debris and sediment.

The frequency and severity of flooding are measured using a discharge probability, which is the probability that a certain river discharge (flow) will be equaled or exceeded in a given year. Flood studies use historical records to determine the probability of occurrence for the different discharge levels. The flood frequency equals 100 divided by the discharge probability. For example, the 100-year discharge (discussed further below) has a 1-percent chance of being equaled or exceeded in any given year. The “annual flood” is the greatest flood event expected to occur in a typical year. These measurements reflect statistical averages only; it is possible for two or more floods with a 100-year or higher recurrence interval to occur in a short time period. The same flood can have different recurrence intervals at different points on a river.

Flood flows in Massachusetts are measured at numerous USGS stream gages. The gages operate routinely, but particular care is taken to measure flows during flood events to calibrate the stage-discharge relationships at each location and to document actual flood conditions. Typically in the aftermath of a flood event, USGS will determine the recurrence interval of the event using data from the gage’s period of historical record.

**The 100-Year Flood**

As described above, the 100-year flood is not inherently a flood that will occur once every 100 years. Rather, it is the flood that has a one percent chance of being equaled or exceeded each year. The 100-year flood is the standard used by most federal and state agencies. For example, it is used by the National Flood Insurance Program (NFIP) to guide floodplain management and determine the need for flood insurance.

The extent of flooding associated with a 1-percent annual probability of occurrence (the base flood or 100-year flood) is called the 100-year floodplain and is used as the regulatory boundary by many agencies. Also referred to as the Special Flood Hazard Area (SFHA), this boundary is a
convenient tool for assessing vulnerability and risk in flood-prone communities. Many communities have maps that show the extent and likely depth of flooding for the base flood. This extent generally includes both the stream channel and the flood fringe, which is the stream-adjacent area that will be inundated during a 100-year (or 1% annual chance) flood event but does not effectively convey floodwaters.

**The 500-Year Flood**

The term “500-year flood” is the flood that has a 0.2-percent chance of being equaled or exceeded each year. Flood insurance purchases are not required by the federal government in the 500-year floodplain, but could be required by individual lenders.

Base flood elevations and the boundaries of the 1-percent annual chance (100-year) floodplains and the 0.2-percent annual chance (500-year) floodplains are shown on Flood Insurance Rate Maps (FIRMs), which are the principal tool for identifying the extent and location of the flood hazard. The FIRMs depict SFHAs—areas subject to inundation from the 1-percent-annual-chance flood (also known as the base flood or the 100-year flood).

**Warning Time**

Due to the sequential pattern of meteorological conditions needed to cause serious flooding, it is unusual for a flood to occur without warning. Flash flooding, which occurs when excessive water fills either normally dry creeks or river beds or dramatically increases the water surface elevation on currently flowing creeks and river, can be less predictable. However, potential hazard areas can be warned in advance of potential flash flooding danger. Flooding is more likely to occur due to a rain storm when the soil is already wet and/or streams are already running high from recent previous rains. NOAA’s Northeast River Forecast Center provides flood warning for Massachusetts, relying on monitoring data from the USGS stream gage network. Notice of potential flood conditions is generally available five days in advance. State agency staff also monitor river, weather, and forecast conditions throughout the year. Notification of potential flooding is shared among state agency staff, including the Massachusetts Emergency Management Agency and the Office of Dam Safety. The National Weather Service provides briefings to state and local emergency managers and provides notifications to the public via traditional media and social networking platforms. MEMA also distributes information regarding potential flooding to local emergency managers, the press, and the public.
Secondary Hazards

Increased drought frequency may also exacerbate the impacts of flood events, as droughts can cause vegetation that would otherwise have helped mitigate flooding to die off. Vegetated, undeveloped areas have been found to reduce runoff to less than 1% of total rainfall by increasing rainfall absorption (UKCIP, n.d.). These vegetated areas not only reduce the risk of downstream flooding but also increase the rate of groundwater recharge, which in turn increases an area’s resilience to future drought events. Climate projections indicate that rainfall totals will increase overall and that more rain will fall in large rain events, the type that lead to flooding.

The most problematic secondary hazards for flooding are fluvial erosion, river bank erosion, and landslides, which can be more harmful than actual flooding. For instance, fluvial erosion attributed to Hurricane Irene caused an excess of $23 Million in damage along Route 2. The impacts from these secondary hazards are especially prevalent in the upper courses of rivers with steep gradients, where floodwaters may pass quickly and without much damage, but scour the banks, edging properties closer to the river channel or causing them to fall in. Landslides can occur following flood events when high flows over-saturate soils on steep slopes, causing them to fail. These secondary hazards also affect infrastructure. Roadways and bridges are impacted when floods undermine or wash out supporting structures. Failure of wastewater treatment plants from overflow or overtopping or hazardous material tanks and dislodging of hazardous waste containers can occur during floods as well, releasing untreated wastewater or hazardous materials directly into storm sewers, rivers or the ocean. Flooding can also impact public water supplies and the power grid.

Exposure and Vulnerability

Human activities tend to concentrate in floodplains for a number of reasons: water is readily available, land is fertile and suitable for farming, transportation by water is easily accessible, and the terrain is flatter (and, as a result, easier to develop). In addition, during the Industrial Revolution, factories and cities were often constructed along river corridors to take advantage of the power that was generated by flowing water. This development pattern is particularly evident in Massachusetts, and many dams and canals constructed for industrial purposes remain in the landscape. As a result, Massachusetts’ flood plains tend to be heavily developed and highly populated. Human activity in floodplains interferes with the natural function of these areas this is
more common in our more developed communities. Development can affect the distribution and timing of drainage by altering or confining drainage channels, thereby increasing flood problems. This increases flood potential in two ways: it reduces the stream’s capacity to contain flows and it increases flow rates or velocities downstream during all stages of a flood event.

Secondary Hazards

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As described in Section 6.3.2 Drought, natural infiltration and retention is reduced by impervious cover (pavement, buildings) on the land surface and by the interruption of natural small-scale drainage patterns in the landscape caused by development and drainage infrastructure. Highly urbanized areas with traditional stormwater drainage systems tend to experience higher peak
flood levels and more extreme hydrology overall. Development can interface effectively with a floodplain as long as steps are taken to mitigate the activities’ adverse impacts on floodplain functions.

**Methodology**

To assess the Commonwealth’s exposure to the flood hazard, an analysis was conducted with the most current floodplain boundaries, as shown in Table 6-21 in Section 6.2.4.1. These data include the locations of the FEMA flood zones: the 100-year flood zones or 1-percent-annual-chance event (including both A zones and V zones) and the 500-year flood zones or 0.2-percent-annual-chance event. Using ArcMap GIS software, these data were overlaid with the population, general building stock, state-owned facility data, and critical facilities to determine exposure.

The newest FEMA Flood Insurance Rate Maps (FIRMs) or Standard Digital Flood Insurance Rate Maps (DFIRMs) were used in this analysis. Where DFIRMs were not available, FEMA Quality 3 (Q3) data were used. Franklin County does not have DFIRMs or Q3 data, although the county does maintain a digital floodplain layer displaying the 1-percent-chance flood event for the Connecticut River. As a result of this data incongruity, Franklin County is not included in the exposure or vulnerability analyses below.

Table 6-21 and Figure 6-13 summarize the data used for this risk assessment. Figure 6-14 displays the 1- and 0.2-percent flood hazard areas across the Commonwealth. The V-zone is associated with coastal flooding and is discussed separately in Section 6.1.1.

### Table 6-21: Flood Data Used for Risk Assessment.

<table>
<thead>
<tr>
<th>County</th>
<th>Data Used for 2018 Plan Update</th>
<th>Latest FEMA Study Effective Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Berkshire</td>
<td>Q3</td>
<td>Maps are dated early 1980s</td>
</tr>
<tr>
<td>Bristol</td>
<td>DFIRM</td>
<td>July 16, 2015</td>
</tr>
<tr>
<td>Dukes</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Essex</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Franklin</td>
<td>No digital FEMA flood data</td>
<td>Maps are dated 1970s or early 1980s</td>
</tr>
<tr>
<td>Hampden</td>
<td>DFIRM</td>
<td>July 16, 2014</td>
</tr>
<tr>
<td>Hampshire</td>
<td>Q3</td>
<td>Maps are dated 1970s or early 1980s</td>
</tr>
<tr>
<td>Middlesex</td>
<td>DFIRM</td>
<td>July 6, 2016</td>
</tr>
<tr>
<td>Nantucket</td>
<td>DFIRM</td>
<td>July 6, 2016</td>
</tr>
<tr>
<td>Norfolk</td>
<td>DFIRM</td>
<td>July 16, 2015</td>
</tr>
<tr>
<td>Plymouth</td>
<td>DFIRM</td>
<td>July 16, 2015</td>
</tr>
<tr>
<td>Suffolk</td>
<td>DFIRM</td>
<td>November 4, 2016</td>
</tr>
</tbody>
</table>
## County Data Used for 2018 Plan Update Latest FEMA Study Effective Date

<table>
<thead>
<tr>
<th>County</th>
<th>Data Used for 2018 Plan Update</th>
<th>Latest FEMA Study Effective Date</th>
</tr>
</thead>
</table>
| Worcester   | DFIRM & Q3  
The DFIRM is only available for a portion of the County (Auburn, Berlin, Blackstone, Bolton, Boylston, Charlton, Clinton, Douglas, Dudley, Grafton, Harvard, Hopedale, Lancaster, Leicester, Mendon, Milford, Millbury, Millville, Northborough, Northbridge, Oxford, Paxton, Shrewsbury, Southborough, Southbridge, Spencer, Sturbridge, Sutton, Upton, Uxbridge, Webster, West Boylston, Westborough, and Worcester); the Q3 used for the remainder of the County (generally early 1980s maps) | March 16, 2016                    |

---

**Figure 6-13: FEMA Flood Map Status for the Commonwealth of Massachusetts**

![FEMA Flood Map Status Map](image-url)
Figure 6-14: FEMA Flood Hazard Areas in the Commonwealth of Massachusetts
Population

The impact of flooding on life, health, and safety is dependent upon several factors including the severity of the event and whether or not adequate warning time is provided to residents. Exposure represents the population living in or near floodplain areas that could be impacted should a flood event occur. Additionally, exposure should not be limited to only those who reside in a defined hazard zone, but everyone who may be affected by the effects of a hazard event (e.g., people are at risk while traveling in flooded areas, people living urban areas with poor stormwater drainage, or people whose normal transportation access is compromised during an event). The degree of that impact will vary and is not strictly measurable.

To estimate the population exposed to the 1-percent and 0.2-percent annual chance flood events, the flood hazard boundaries were overlaid upon the 2010 Census block population data in GIS (U.S. Census, 2010). Census blocks do not follow the boundaries of the floodplain. The proportion of the census block within the floodplain was used to approximate the population contained therein. For example, if 50% of a census block of 1,000 people was located within a floodplain, the estimated population exposed to the hazard would be 500. Table 6-22 lists the estimated population located within the 1-percent and 0.2-percent flood zones by County.

Table 6-22: Estimated Population Exposed to the 1-Percent and 0.2-Percent Annual Chance Inland Flood Events

<table>
<thead>
<tr>
<th>County</th>
<th>Total 2010 Population</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>A-Zone</td>
<td>Population</td>
</tr>
<tr>
<td>Barnstable</td>
<td>215,888</td>
<td>149</td>
<td>1,141</td>
</tr>
<tr>
<td>Berkshire</td>
<td>131,219</td>
<td>7,985</td>
<td>2,311</td>
</tr>
<tr>
<td>Bristol</td>
<td>548,285</td>
<td>12,580</td>
<td>3,472</td>
</tr>
<tr>
<td>Dukes</td>
<td>16,535</td>
<td>0</td>
<td>11</td>
</tr>
<tr>
<td>Essex</td>
<td>743,159</td>
<td>18,667</td>
<td>15,385</td>
</tr>
<tr>
<td>Franklin</td>
<td>71,372</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Hampden</td>
<td>463,490</td>
<td>8,178</td>
<td>14,622</td>
</tr>
<tr>
<td>Hampshire</td>
<td>158,080</td>
<td>5,315</td>
<td>2,604</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1,503,085</td>
<td>38,798</td>
<td>34,182</td>
</tr>
<tr>
<td>Nantucket</td>
<td>10,172</td>
<td>11</td>
<td>129</td>
</tr>
<tr>
<td>Norfolk</td>
<td>670,850</td>
<td>17,409</td>
<td>9,845</td>
</tr>
<tr>
<td>Plymouth</td>
<td>494,919</td>
<td>15,954</td>
<td>4,231</td>
</tr>
</tbody>
</table>
### Vulnerable Populations

Of the population exposed, the most vulnerable include the economically disadvantaged, some of the population over the age of 65, individuals with medical needs, and those with language based isolation. Economically disadvantaged populations are more vulnerable because they are likely to consider the economic impacts of evacuation when deciding whether or not to evacuate. The population over the age of 65 is also more vulnerable because some of these individuals are more likely to seek or need medical attention, which may not be available due to isolation during a flood event, and they may have more difficulty evacuating. Individuals with medical needs may have trouble evacuating and accessing needed medical care while displaced. Those who have language based isolation may not receive or understand the warnings to evacuate.

The total number of injuries and casualties resulting from typical riverine flooding is generally limited due to advance weather forecasting, blockades, and warnings. The historical record from 1993 to 2017 indicates there have been two fatalities associated with flooding from (May 2006) and five injuries associated with two flood events (events occurred within two weeks of each other in March 2010).

### Health Impacts

Flooding can result in direct mortality to individuals in the storm area. This hazard is particularly dangerous because even a relatively low-level flood can be more hazardous than many residents realize. A commonly cited statistic states that six inches of moving water can cause adults to fall, while one-to two feet of water can sweep cars away. Immediate danger is also presented by downed powerlines, sharp objects in the water or fast-moving debris that may be moving in or near the water.

According to OSHA, flood water often contains a wide range of infectious organisms, including intestinal bacteria, MRSA, strains of hepatitis, and agents of typhoid, paratyphoid and tetanus (OSHA, 2005). Floodwaters may also contain agricultural or industrial chemicals, hazardous materials swept away from containment areas, or electrical hazards if downed power lines are present. Individuals who evacuate and move to crowded shelters to escape the storm may face...
additional risk of contagious disease; however, seeking shelter from storm events when advised is considered far safer than remaining in threatened areas. Individuals with pre-existing health conditions can also experience a medical crisis if flood events (or related evacuations) render them unable to access needed medication.

Flood events can also have significant impacts even once the initial event has passed. For example, flooded areas that do not drain properly can become breeding grounds for mosquitoes, which can transmit a number of diseases. Exposure to mosquitoes may also increase if individuals are outside of their homes for longer than usual as a result of power outages or other flood-related conditions. Finally, the growth of mold inside buildings is often widespread after a flood. A CDC investigation following Hurricane Katrina found mold in the walls of nearly half of the water-damaged homes they inspected. Mold can result in allergic reactions and can exacerbate other health problems (CDC, 2006).

**Government**

Flooding can cause direct damage to state-owned facilities and result in roadblocks and inaccessible streets that impact the ability of public safety and emergency vehicles to respond to calls for service.

To assess the exposure of the state-owned facilities provided by DCAMM and the Office of Leasing, an analysis was conducted in December 2017 with the most current floodplain boundaries. Using ArcMap, GIS software, the flood hazard area data was overlaid with the state facility data and the appropriate flood zone determination was assigned to each facility. Table 6-23 summarizes the number of state buildings located in the 1-percent and 0.2-percent annual chance flood zones by County, and the replacement value of those buildings. This analysis indicates that Middlesex and Hampshire Counties contain the most state facilities exposed to the inland flood hazard based on their location within the A-zone or 500-year flood zone.

**Table 6-23: State Facilities in Flood Zones**

<table>
<thead>
<tr>
<th>County</th>
<th>In A-Zone</th>
<th></th>
<th>In 500-Year Zone</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Berkshire</td>
<td>17</td>
<td>$8,980,938</td>
<td>2</td>
<td>$497,733</td>
</tr>
<tr>
<td>Bristol</td>
<td>1</td>
<td>--</td>
<td>3</td>
<td>$201,439</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td>6</td>
<td>$20,858,353</td>
<td>9</td>
<td>$83,949,395</td>
</tr>
<tr>
<td>Franklin</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>6</td>
<td>$1,535,503</td>
<td>6</td>
<td>$13,571,921</td>
</tr>
</tbody>
</table>
### The Built Environment

Impervious surfaces increase vulnerability to flooding. Even moderate development that results in as little as 3% impervious cover can lead to flashier flows and river degradation including channel deepening, widening, and instability (Vietz and Hawley, 2016). Flooding can increase bank erosion and also undermine buried or build infrastructure like sewer lines, underground power, gas, and cable infrastructure.

NFIP data are a useful tool to determine the location of areas vulnerable to flood and severe storm hazards. Table 6-24 summarizes the NFIP policies, claims, repetitive loss, and severe repetitive loss properties in each county. A repetitive loss property is a property for which two or more flood insurance claims of more than $1,000 have been paid by the NFIP within any 10-year period since 1978. A severe repetitive loss property is defined as one that “has incurred flood-related damage for which 4 or more separate claims payments have been paid under flood insurance coverage, with the amount of each claim payment exceeding $5,000 and with cumulative amount of such claims payments exceeding $20,000; or for which at least 2 separate claims payments have been made with the cumulative amount of such claims exceeding the reported value of the property” (FEMA). Housing unit projections for 2016 from the U.S. Census were used to represent the total housing units in each county. It should be noted that policy and claim data reflects the time period from 1978 to 2017, while repetitive loss and severe repetitive loss values are calculated using a rolling 10-year period.
<table>
<thead>
<tr>
<th>County</th>
<th>Number of Housing Units (2016 Projections)</th>
<th>Policies</th>
<th>% of Housing Units</th>
<th>Claims</th>
<th>Total Loss Payments</th>
<th>Repetitive Losses</th>
<th>Severe Repetitive Losses</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>162,500</td>
<td>11,687</td>
<td>7.1</td>
<td>2,777</td>
<td>$29,564,534</td>
<td>476</td>
<td>30</td>
</tr>
<tr>
<td>Berkshire</td>
<td>68,458</td>
<td>841</td>
<td>1.2</td>
<td>387</td>
<td>$3,057,651</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td>232,068</td>
<td>4,112</td>
<td>1.8</td>
<td>1,419</td>
<td>$11,816,448</td>
<td>196</td>
<td>4</td>
</tr>
<tr>
<td>Dukes</td>
<td>17,713</td>
<td>968</td>
<td>5.5</td>
<td>165</td>
<td>$1,692,172</td>
<td>42</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td>309,644</td>
<td>9,900</td>
<td>3.1</td>
<td>4,717</td>
<td>$73,422,235</td>
<td>1543</td>
<td>126</td>
</tr>
<tr>
<td>Franklin</td>
<td>33,746</td>
<td>199</td>
<td>&lt; 1</td>
<td>101</td>
<td>$3,759,871</td>
<td>6</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>192,079</td>
<td>1053</td>
<td>&lt; 1</td>
<td>245</td>
<td>$2,364,442</td>
<td>29</td>
<td>--</td>
</tr>
<tr>
<td>Hampshire</td>
<td>63,087</td>
<td>502</td>
<td>&lt; 1</td>
<td>186</td>
<td>$1,682,749</td>
<td>53</td>
<td>4</td>
</tr>
<tr>
<td>Middlesex</td>
<td>625,409</td>
<td>7,575</td>
<td>1.2</td>
<td>3,383</td>
<td>$32,370,019</td>
<td>1008</td>
<td>90</td>
</tr>
<tr>
<td>Nantucket</td>
<td>12,075</td>
<td>1,010</td>
<td>8.3</td>
<td>542</td>
<td>$16,741,745</td>
<td>186</td>
<td>21</td>
</tr>
<tr>
<td>Norfolk</td>
<td>274,987</td>
<td>6,598</td>
<td>2.4</td>
<td>2,707</td>
<td>$16,700,041</td>
<td>820</td>
<td>86</td>
</tr>
<tr>
<td>Plymouth</td>
<td>204,122</td>
<td>10,193</td>
<td>5.0</td>
<td>10,569</td>
<td>$134,811,536</td>
<td>4064</td>
<td>950</td>
</tr>
<tr>
<td>Suffolk</td>
<td>331,329</td>
<td>7,447</td>
<td>2.2</td>
<td>3,978</td>
<td>$21,965,551</td>
<td>1465</td>
<td>88</td>
</tr>
<tr>
<td>Worcester</td>
<td>330,809</td>
<td>1,664</td>
<td>&lt; 1</td>
<td>681</td>
<td>$10,019,148</td>
<td>192</td>
<td>6</td>
</tr>
<tr>
<td>Total</td>
<td>2,858,026</td>
<td>63,749</td>
<td>2.2</td>
<td>31,426</td>
<td>$359,968,142</td>
<td>10,080</td>
<td>1,405</td>
</tr>
</tbody>
</table>


Barnstable, Plymouth and Essex Counties have the highest percentage of policies. The majority of the repetitive loss and severe repetitive loss properties are located in eastern Massachusetts, with the largest number along the coast in the Counties of Plymouth, Essex and Suffolk.

Figures 6-15 and 6-16 show the number of repetitive loss and severe repetitive loss properties in each municipality.
Figure 6-15: NFIP Repetitive Loss Areas

Figure 6-16: NFIP Severe Repetitive Loss Areas
Table 6-25 includes updated data for Repetitive Loss (RL) and Severe Repetitive Loss (SRL) properties as of 2017. This table shows the municipalities with the 15 highest number of repetitive loss properties. These municipalities are the same as those identified in the 2013 plan, although orders have shifted. Overall, it appears that the number of RL and SRL properties has increased over the reporting period. There are a number of phenomena that could explain this trend, including actual increases in flooding frequency and severity or an increase in awareness of NFIP programs among at-risk homeowners.

```
Table 6-25: NFIP Repetitive Loss and Severe Repetitive Loss Data

<table>
<thead>
<tr>
<th>Community</th>
<th>2009</th>
<th>2012</th>
<th>2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Scituate</td>
<td>52</td>
<td>503</td>
<td>1,551</td>
</tr>
<tr>
<td>Revere</td>
<td>16</td>
<td>288</td>
<td>935</td>
</tr>
<tr>
<td>Hull</td>
<td>7</td>
<td>235</td>
<td>713</td>
</tr>
<tr>
<td>Marshfield</td>
<td>3</td>
<td>156</td>
<td>442</td>
</tr>
<tr>
<td>Quincy</td>
<td>1</td>
<td>144</td>
<td>408</td>
</tr>
<tr>
<td>Winthrop</td>
<td>5</td>
<td>136</td>
<td>396</td>
</tr>
<tr>
<td>Peabody</td>
<td>1</td>
<td>37</td>
<td>131</td>
</tr>
<tr>
<td>Nantucket</td>
<td>1</td>
<td>47</td>
<td>113</td>
</tr>
<tr>
<td>Duxbury</td>
<td>1</td>
<td>42</td>
<td>121</td>
</tr>
<tr>
<td>Billerica</td>
<td>1</td>
<td>41</td>
<td>110</td>
</tr>
<tr>
<td>Nahant</td>
<td>1</td>
<td>46</td>
<td>133</td>
</tr>
<tr>
<td>Swampscott</td>
<td>1</td>
<td>37</td>
<td>108</td>
</tr>
<tr>
<td>Plymouth</td>
<td>2</td>
<td>34</td>
<td>91</td>
</tr>
<tr>
<td>Salisbury</td>
<td>*</td>
<td>*</td>
<td>*</td>
</tr>
<tr>
<td>Newton</td>
<td>2</td>
<td>30</td>
<td>81</td>
</tr>
</tbody>
</table>
```

Notes: Top 20 repetitive loss communities for 2018, ordered by number of repetitive loss properties are provided in the table. Data listed for 2009 are through December 2009. Data listed for 2012 are through November 30, 2012. Data listed for 2017 are through September 30, 2017. RL = Repetitive Loss; SRL = Severe Repetitive Loss. Asterisk (*) = data not available.

Source: National Flood Insurance Program, FEMA Region I

To estimate the elements of the built environment exposed to the flood hazard, the flood hazard boundaries were overlaid upon the military facilities, police facilities, fire facilities, hospitals, and colleges contained in the most current DCAMM inventory. Table 6-26 summarizes the number of facilities in each zone by county, and Table 6-27 summarizes the number of facilities in each zone by type. Table 6-28 lists the bridges that are exposed to the inland flooding hazard.
### Table 6-26: Critical Facilities Exposed to Inland Flooding by County

<table>
<thead>
<tr>
<th>County</th>
<th>A Zone</th>
<th>X500 Zone</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Berkshire</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td>--</td>
<td>3</td>
</tr>
<tr>
<td>Franklin</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>Hampshire</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Middlesex</td>
<td>6</td>
<td>2</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>Plymouth</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>13</strong></td>
<td><strong>12</strong></td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017

### Table 6-27: Critical Facilities Exposed to Inland Flooding by Facility Type

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>A Zone</th>
<th>X500 Zone</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>3</td>
<td>3</td>
</tr>
<tr>
<td>Police Facilities</td>
<td>5</td>
<td>5</td>
</tr>
<tr>
<td>Fire Facilities</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Hospitals</td>
<td>1</td>
<td></td>
</tr>
<tr>
<td>College Facilities</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Social Services</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>13</strong></td>
<td><strong>12</strong></td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, DCAMM facility inventory 2017
### Table 6-28: Number of Bridges in the Inland Flood Hazard Areas by County

<table>
<thead>
<tr>
<th>County</th>
<th>Total Exposed</th>
<th>A Zone</th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Federal</td>
<td>State</td>
<td>Local</td>
<td>Federal</td>
<td>State</td>
<td>Local</td>
<td></td>
</tr>
<tr>
<td>Barnstable</td>
<td>--</td>
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<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Berkshire</td>
<td>223</td>
<td>--</td>
<td>70</td>
<td>135</td>
<td>--</td>
<td>7</td>
<td>11</td>
<td></td>
</tr>
<tr>
<td>Bristol</td>
<td>106</td>
<td>--</td>
<td>41</td>
<td>63</td>
<td>--</td>
<td>--</td>
<td>2</td>
<td></td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Essex</td>
<td>114</td>
<td>--</td>
<td>52</td>
<td>43</td>
<td>--</td>
<td>14</td>
<td>5</td>
<td></td>
</tr>
<tr>
<td>Franklin</td>
<td>2</td>
<td>--</td>
<td>--</td>
<td>2</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Hampden</td>
<td>81</td>
<td>--</td>
<td>--</td>
<td>76</td>
<td>--</td>
<td>2</td>
<td>3</td>
<td></td>
</tr>
<tr>
<td>Hampshire</td>
<td>149</td>
<td>2</td>
<td>56</td>
<td>84</td>
<td>--</td>
<td>4</td>
<td>3</td>
<td></td>
</tr>
<tr>
<td>Middlesex</td>
<td>282</td>
<td>1</td>
<td>121</td>
<td>153</td>
<td>--</td>
<td>7</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Nantucket</td>
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<td>--</td>
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<td>--</td>
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<td>--</td>
<td></td>
</tr>
<tr>
<td>Norfolk</td>
<td>97</td>
<td>--</td>
<td>41</td>
<td>55</td>
<td>--</td>
<td>1</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Plymouth</td>
<td>88</td>
<td>--</td>
<td>24</td>
<td>64</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Suffolk</td>
<td>27</td>
<td>--</td>
<td>19</td>
<td>7</td>
<td>--</td>
<td>1</td>
<td>--</td>
<td></td>
</tr>
<tr>
<td>Worcester</td>
<td>402</td>
<td>3</td>
<td>148</td>
<td>229</td>
<td>--</td>
<td>12</td>
<td>10</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>1571</td>
<td>6</td>
<td>572</td>
<td>911</td>
<td>--</td>
<td>48</td>
<td>34</td>
<td></td>
</tr>
</tbody>
</table>

Sources: MassGIS 2017, NBI

---

**Natural Resources and Environment**

Flooding is part of the natural cycle of a balanced environment. However, severe flood events can also result in substantial damage to the environment and natural resources, particularly in areas where human development has interfered with natural flood-related processes. As described earlier in this section, severe weather events are expected to become more frequent as a result of climate change; therefore, flooding that exceeds the adaptive capacity of natural systems may occur more often.

One common environmental effect of flooding is riverbank and soil erosion. Riverbank erosion occurs when high, fast water flows scour the edges of the river, transporting sediment downstream and reshaping the ecosystem. In addition to changing the habitat around the riverbank, this process also results in the deposition of sediment once water velocities slow. This deposition can clog riverbeds and streams, disrupting water supply to downstream habitats. Soil erosion occurs anytime that floodwaters loosen particles of topsoil and then transport them downstream, where they may be re-deposited somewhere else or flushed into the ocean. Flooding can also influence soil conditions in areas where floodwaters pool for long periods of time, as continued soil submersion can cause oxygen depletion in the soil, reducing the soil quality and potentially limiting future crop production.
Flooding can also affect the health and wellbeing of wildlife. Animals can be directly swept away by flooding or lose their habitats to prolonged inundation. Flood waters can also impact habitats nearby or downstream of agricultural operations by dispersing waste, pollutants, and nutrients from fertilizers. While some of these substances, particularly organic matter and nutrients, can actually increase the fertility of downstream soils, they can also result in severe impacts to aquatic habitats such as eutrophication. Figure 6-17, below, demonstrates how an influx of nutrients can trigger the eutrophication process.

Figure 6-17: The Eutrophication Process

Source: BBC

Tables 6-29 through 6-31 document the exposure of Areas of Critical Environmental Concern, BioMap2 Core Habitat, and BioMap2 Critical Natural Landscape to the 1-percent-annual chance flood event and 0.2 percent-annual chance flood event based on GIS analysis.
Table 6-29: Natural Resources Exposure - Areas of Critical Environmental Concern

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
<th>1-Percent-Annual-Chance Flood Event</th>
<th>0.2-Percent-Annual-Chance Flood Event</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>A-Zone Acres</td>
<td>% of Total</td>
</tr>
<tr>
<td>Bourne Back River</td>
<td>Barnstable</td>
<td>1,608.82</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Canoe River Aquifer</td>
<td>Bristol</td>
<td>14,591.64</td>
<td>2,547.27</td>
<td>17.46</td>
</tr>
<tr>
<td>Canoe River Aquifer</td>
<td>Norfolk</td>
<td>2,599.43</td>
<td>232.81</td>
<td>8.96</td>
</tr>
<tr>
<td>Cedar Swamp</td>
<td>Middlesex</td>
<td>260.07</td>
<td>214.21</td>
<td>82.37</td>
</tr>
<tr>
<td>Cedar Swamp</td>
<td>Worcester</td>
<td>1,389.65</td>
<td>1,221.19</td>
<td>87.88</td>
</tr>
<tr>
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### Table 6-30: Natural Resources Exposure – BioMap2 Core Habitat

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<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wetlands</td>
<td>Hampshire</td>
<td>2,947.74</td>
<td>1,621.79 55.02</td>
<td>413.76 14.04</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wetlands</td>
<td>Middlesex</td>
<td>7,864.27</td>
<td>5,422.11 68.95</td>
<td>960.68 12.22</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wetlands</td>
<td>Nantucket</td>
<td>972.28</td>
<td>244.55 25.15</td>
<td>225.32 23.17</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wetlands</td>
<td>Norfolk</td>
<td>4,056.91</td>
<td>3,159.71 77.88</td>
<td>266.64 6.57</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wetlands</td>
<td>Plymouth</td>
<td>23,776.37</td>
<td>14,033.19 59.02</td>
<td>734.81 3.09</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wetlands</td>
<td>Worcester</td>
<td>14,992.36</td>
<td>10,123.08 67.52</td>
<td>2,066.98 13.79</td>
</tr>
</tbody>
</table>
### Table 6-31: Natural Resources Exposure – BioMap2 Critical Natural Landscape

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
<th>1-Percent-Annual-Chance Flood Event A-Zone</th>
<th>0.2-Percent-Annual-Chance Flood Event X500-Zone</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres % of Total</td>
<td>Acres % of Total</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Barnstable</td>
<td>15,910.82</td>
<td>2,310.91 14.52</td>
<td>3,990.39 25.08</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Berkshire</td>
<td>54,738.63</td>
<td>20,313.37 37.11</td>
<td>1,013.89 1.85</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Bristol</td>
<td>20,468.78</td>
<td>9,902.84 48.38</td>
<td>366.48 1.79</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Essex</td>
<td>32,046.23</td>
<td>8,515.80 26.57</td>
<td>942.04 2.94</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Franklin</td>
<td>48,769.12</td>
<td>112.39 .23</td>
<td>.13 .00</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Hampden</td>
<td>23,192.83</td>
<td>10,360.73 44.67</td>
<td>793.49 3.42</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Hampshire</td>
<td>30,948.89</td>
<td>13,229.59 42.75</td>
<td>767.86 2.48</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Middlesex</td>
<td>16,657.93</td>
<td>11,585.30 69.55</td>
<td>620.20 3.72</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Nantucket</td>
<td>1,578.70</td>
<td>197.43 12.51</td>
<td>64.53 4.09</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Norfolk</td>
<td>10,263.39</td>
<td>6,722.28 65.50</td>
<td>479.90 4.68</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Plymouth</td>
<td>41,381.17</td>
<td>18,680.92 45.14</td>
<td>1,745.04 4.22</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Suffolk</td>
<td>626.32</td>
<td>453.22 72.36</td>
<td>8.98 1.43</td>
</tr>
<tr>
<td>Aquatic Buffer</td>
<td>Worcester</td>
<td>60,793.76</td>
<td>32,802.09 53.96</td>
<td>1,526.90 2.51</td>
</tr>
<tr>
<td>Coastal Adaptation Analysis</td>
<td>Barnstable</td>
<td>20,054.65</td>
<td>14.52 .07</td>
<td>34.22 .17</td>
</tr>
<tr>
<td>Coastal Adaptation Analysis</td>
<td>Bristol</td>
<td>8,612.67</td>
<td>481.35 5.59</td>
<td>60.00 .70</td>
</tr>
<tr>
<td>Coastal Adaptation Analysis</td>
<td>Essex</td>
<td>22,326.23</td>
<td>377.25 1.69</td>
<td>28.72 .13</td>
</tr>
<tr>
<td>Coastal Adaptation Analysis</td>
<td>Nantucket</td>
<td>4,365.83</td>
<td>279.13 6.39</td>
<td>227.44 5.21</td>
</tr>
<tr>
<td>Coastal Adaptation Analysis</td>
<td>Norfolk</td>
<td>787.12</td>
<td>10.80 1.37</td>
<td>.61 .08</td>
</tr>
<tr>
<td>Coastal Adaptation Analysis</td>
<td>Plymouth</td>
<td>12,732.86</td>
<td>89.61 .70</td>
<td>6.51 .05</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Barnstable</td>
<td>82,481.18</td>
<td>1,224.16 1.48</td>
<td>1,457.85 1.77</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Berkshire</td>
<td>345,685.26</td>
<td>12,986.90 3.76</td>
<td>1,241.78 .36</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Bristol</td>
<td>85,667.07</td>
<td>16,743.99 19.55</td>
<td>2,665.78 3.11</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Essex</td>
<td>41,937.26</td>
<td>4,011.67 9.57</td>
<td>1,320.56 3.15</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Franklin</td>
<td>221,827.30</td>
<td>135.71 .06</td>
<td>.10 .00</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Hampden</td>
<td>136,833.00</td>
<td>6,503.04 4.75</td>
<td>961.59 .70</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Hampshire</td>
<td>124,440.37</td>
<td>11,335.29 9.11</td>
<td>822.48 .66</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Middlesex</td>
<td>36,866.40</td>
<td>3,626.21 9.84</td>
<td>1,410.85 3.83</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Nantucket</td>
<td>11,571.24</td>
<td>494.56 4.27</td>
<td>458.40 3.96</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Norfolk</td>
<td>8,250.37</td>
<td>520.99 6.31</td>
<td>751.15 9.10</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Plymouth</td>
<td>124,678.02</td>
<td>28,414.75 22.79</td>
<td>2,356.88 1.89</td>
</tr>
<tr>
<td>Landscape Blocks</td>
<td>Worcester</td>
<td>204,731.23</td>
<td>31,667.98 15.47</td>
<td>4,630.05 2.26</td>
</tr>
</tbody>
</table>
### Economy

Economic losses due to a flood include, but are not limited to damages to buildings (and their contents) and infrastructure, agricultural losses, business interruption (including loss of wages), impacts on tourism, and tax base. Flooding can also cause extensive damage to public utilities and disruptions to the delivery of services. Loss of power and communications may occur, and drinking water and wastewater treatment facilities may be temporarily out of operation. Flooding can shut down major roadways and the subway or commuter rail making it difficult or impossible for people to get to work. Floodwaters can wash out sections of roadway and bridges, and the removal and disposal of debris can also be an enormous cost during the recovery phase of a flood event. Agricultural impacts range from crop and infrastructure damage to loss of live of livestock. Extreme precipitation events may result in crop failure, inability to harvest, rot, and other crop pests and disease. These impacts can result in increased reliance on crop insurance claims, in addition having a detrimental effect on water quality, and soil health and stability.

Damages to buildings can affect a community’s economy and tax base; therefore, an analysis was conducted to determine the exposure of the building inventory of the Commonwealth of Massachusetts to the flood hazard. To estimate the buildings exposed to the 1-percent and 0.2-percent annual chance flood events, the flood hazard boundaries were overlaid upon the Hazus-
MH default general building stock inventory. Census blocks do not follow the boundaries of the floodplain; therefore, the same estimating methodology used for population above was used to determine overall economic exposure. Table 6-32 shows the results of this analysis.

**Table 6-32: Building Replacement Cost Value in Inland Flood Hazard Areas**

<table>
<thead>
<tr>
<th>County</th>
<th>A Zone</th>
<th>X500 Zone</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$46,801</td>
<td>$367,974</td>
<td>$414,775</td>
</tr>
<tr>
<td>Berkshire</td>
<td>$2,179,664</td>
<td>$633,723</td>
<td>$2,813,387</td>
</tr>
<tr>
<td>Bristol</td>
<td>$2,906,110</td>
<td>$765,065</td>
<td>$3,671,175</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>$2,288</td>
<td>$2,288</td>
</tr>
<tr>
<td>Essex</td>
<td>$5,259,039</td>
<td>$4,265,378</td>
<td>$9,524,417</td>
</tr>
<tr>
<td>Franklin</td>
<td>$134</td>
<td>$259</td>
<td>$393</td>
</tr>
<tr>
<td>Hampden</td>
<td>$2,083,291</td>
<td>$3,350,736</td>
<td>$5,434,027</td>
</tr>
<tr>
<td>Hampshire</td>
<td>$568,134</td>
<td>$247,623</td>
<td>$815,757</td>
</tr>
<tr>
<td>Middlesex</td>
<td>$11,846,388</td>
<td>$9,918,049</td>
<td>$21,764,437</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$6,969</td>
<td>$93,236</td>
<td>$100,205</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$6,092,244</td>
<td>$2,928,319</td>
<td>$9,020,563</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$3,637,576</td>
<td>$905,555</td>
<td>$4,543,131</td>
</tr>
<tr>
<td>Suffolk</td>
<td>$365,780</td>
<td>$162,654</td>
<td>$528,434</td>
</tr>
<tr>
<td>Worcester</td>
<td>$6,041,666</td>
<td>$2,920,237</td>
<td>$8,961,903</td>
</tr>
<tr>
<td>Total</td>
<td>$41,033,796</td>
<td>$26,561,096</td>
<td>$67,594,892</td>
</tr>
</tbody>
</table>

Source: MassGIS 2017

---

**Primary Climate Change Interaction: Extreme Weather**

**Hurricanes/Tropical Storms**

**General Background**

**Hurricanes**

Hurricanes begin as tropical storms over the warm moist waters of the Atlantic Ocean, off the coast of West Africa, and over the Pacific Oceans near the equator. As the moisture evaporates,
it rises until enormous amounts of heated, moist air are twisted high in the atmosphere. The winds begin to circle counterclockwise north of the equator or clockwise south of the equator. The center of the hurricane is called the eye.

Tropical cyclones (tropical depressions, tropical storms, and hurricanes) form over the warm, moist waters of the Atlantic Ocean, Caribbean Sea, and Gulf of Mexico.

A tropical depression is declared when there is a low-pressure center in the tropics with sustained winds of 25 to 33 mph.

A tropical storm is a named event defined as having sustained winds from 34 to 73 mph. If sustained winds reach 74 mph or greater, the storm becomes a hurricane. The Saffir-Simpson scale ranks hurricanes based on sustained wind speeds—from Category 1 (74 to 95 mph) to Category 5 (156 mph or more). Category 3, 4, and 5 hurricanes are considered “Major” hurricanes. Hurricanes are categorized based on sustained winds; wind gusts associated with hurricanes may exceed the sustained winds and cause more severe localized damage (NOAA, n.d.(b)).
## Natural Hazard Summary

### HURRICANES/TROPICAL STORMS

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hurricanes begin as tropical storms near the equator. As the moisture evaporates, it rises until enormous amounts of heated, moist air are twisted high in the atmosphere.</td>
<td>The entire Commonwealth is vulnerable to hurricanes and tropical storms, dependent on the storm’s track. The coastal areas are more susceptible to damage due to the combination of both high winds and tidal surge, as depicted on the SLOSH maps.</td>
<td>The average number of hurricane or tropical storm events per year is approximately 2.5. Storms severe enough to receive FEMA disaster declarations, however, only occur every 9 years on average.</td>
</tr>
</tbody>
</table>

### Potential Effects of Climate Change

<table>
<thead>
<tr>
<th>EXTREME WEATHER AND RISING TEMPERATURES</th>
<th>LARGER, STRONGER STORMS</th>
<th>As warmer oceans provide more energy for storms, both past events and models of future conditions suggest that the intensity of tropical storms and hurricanes will increase.</th>
</tr>
</thead>
<tbody>
<tr>
<td>CHANGES IN PRECIPITATION</td>
<td>INCREASED RAINFALL RATES</td>
<td>Warm air can hold more water vapor, which means the rate of rainfall will increase. One study found that hurricane rainfall rates were projected to rise 7 percent for every degree Celsius increase in tropical sea surface temperature.</td>
</tr>
</tbody>
</table>

### Exposure and Vulnerability by Key Sector

<table>
<thead>
<tr>
<th>GOVERNMENT</th>
<th>According to the DCAMM inventory, a total of 1,030 government buildings are located within the Category 1-4 SLOSH zones. The highest concentrations of these facilities are in Suffolk County (446), Bristol County (132) and Essex County (132).</th>
</tr>
</thead>
<tbody>
<tr>
<td>BUILT ENVIRONMENT</td>
<td>A total of 74 state-owned critical facilities, including military installations, police stations, fire stations, college facilities and social service providers, are located within the Category 1-4 SLOSH zones. The majority of these facilities are located in Suffolk County (34) and Essex County (16).</td>
</tr>
<tr>
<td>NATURAL RESOURCES AND ENVIRONMENT</td>
<td>As the storm is occurring, flooding, or wind/water-borne detritus can cause mortality to animals if it strikes them or transports them to a non-suitable habitat. In the longer term, environmental impacts can occur as a result of riverbed scour, fallen trees, or contamination of ecosystems by transported pollutants.</td>
</tr>
<tr>
<td>ECONOMY</td>
<td>Hurricanes are among the most costly natural disasters in terms of damage inflicted and recovery costs required. Using general building stock as a proxy for overall economic exposure, Suffolk and Middlesex Counties are the most at-risk to economic damage from the hurricane hazard. This damage will likely include loss of building function, relocation costs, wage loss, road repair and rental loss.</td>
</tr>
<tr>
<td>VULNERABLE POPULATIONS</td>
<td>Of the population exposed, the most vulnerable include the economically disadvantaged and population over the age of 65. Economically disadvantaged populations are more likely to evaluate the economic impact of evacuating, and individuals over 65 are more likely to face physical challenges in evacuating or to require medical care while evacuated.</td>
</tr>
</tbody>
</table>
When water temperatures are at least 80° F, hurricanes can grow and thrive, generating enormous amounts of energy, which is released in the form of numerous thunderstorms, flooding, rainfall, and, very damaging winds. The damaging winds help create a dangerous storm surge (in which the water rises above the normal astronomical tide). In the lower latitudes, hurricanes tend to move from east to west. However, when a storm drifts further north, the westerly flow at the mid-latitudes tends to cause the storm to curve toward the north and east. When this occurs, the storm may accelerate its forward speed. This is one of the reasons why some of the strongest hurricanes of record have reached New England.

Hurricanes can range from as small as 50 miles across to as much as 500 miles across; Hurricane Allen in 1980 took up the entire Gulf of Mexico. There generally are two source regions for storms that have the potential to strike New England: 1) off the Cape Verde Islands near the west coast of Africa, and 2) in the Bahamas. The Cape Verde storms tend to be very large in diameter, since they have a week or more to traverse the Atlantic Ocean and grow. Bahamas storms tend to be smaller, but they can also be just as powerful, and their effects can reach New England in only a day or two.

As tropical systems customarily come from a southerly direction and accelerate up the east coast of the U.S., most take on a distinct appearance that is different from a typical hurricane. Instead of having a perfectly concentric storm with heavy rain blowing from one direction, then the calm eye, then the heavy rain blowing from the opposite direction, our storms (as viewed from satellite and radar) take on an almost winter storm-like appearance. Although rain is often limited in the areas south and east of the track of the storm, these areas can incur the worst winds and storm surge. Dangerous flooding occurs most often to the north and west of the track of the storm. An additional threat associated with a tropical system making landfall is the possibility of tornado generation. Tornadoes would generally occur in the outer bands to the north and east of the storm, a few hours to as much as 15 hours prior to landfall.

The official hurricane season runs from June 1 to November 30. In New England, these storms are most likely to occur in August, September, and the first half of October. This is due, in large part, to the fact that it takes a considerable amount of time for the waters south of Long Island to warm to the temperature necessary to sustain the storms this far north. Also, as the region progresses into the fall months, the upper level jet stream has more dips, meaning that the steering winds might flow from the Great Lakes southward to the Gulf States and then back northward up the eastern seaboard. This pattern would be conducive for capturing a tropical system over the Bahamas and accelerating it northward.

**Tropical Storms**

A tropical storm system is characterized by a low-pressure center and numerous thunderstorms that produce strong winds and heavy rain (winds are at a lower speed than hurricane-force winds,
thus gaining its status as tropical storm versus hurricane). Tropical storms strengthen when water evaporated from the ocean is released as the saturated air rises, resulting in condensation of water vapor contained in the moist air. They are fueled by a different heat mechanism than other cyclonic windstorms such as nor’easters and polar lows. The characteristic that separates tropical cyclones from other cyclonic systems is that at any height in the atmosphere, the center of a tropical cyclone will be warmer than its surroundings; a phenomenon called “warm core” storm systems.

The term “tropical” refers both to the geographical origin of these systems, which usually form in tropical regions of the globe, and to their formation in maritime tropical air masses. The term “cyclone” refers to such storms’ cyclonic nature, with counterclockwise wind flow in the Northern Hemisphere, and clockwise wind flow in the Southern Hemisphere.

Tropical storms and tropical depressions, while generally less dangerous than hurricanes, can be deadly. The winds of tropical depressions/storms are usually not the greatest threat; rather, the rains, flooding, and severe weather associated with the tropical storms are what customarily cause more significant problems. Serious power outages can also be associated with these types of events. After Hurricane Irene passed through the region as a tropical storm in late August 2011, many areas of the Commonwealth were without power for more than 5 days.

While tropical storms can produce extremely powerful winds and torrential rain, they are also able to produce high waves, damaging storm surge, and tornadoes. They develop over large bodies of warm water, and lose their strength if they move over land due to increased surface friction and loss of the warm ocean as an energy source. Heavy rains associated with a tropical storm, however, can produce significant flooding inland, and storm surges can produce extensive coastal flooding up to 25 miles from the coastline.

One measure of the size of a tropical cyclone is determined by measuring the distance from its center of circulation to its outermost closed isobar. If the radius is less than 2 degrees of latitude, or 138 miles, then the cyclone is “very small”. A radius between 3 and 6 latitude degrees, or 207 to 420 miles, is considered “average-sized.” “Very large” tropical cyclones have a radius of greater than 8 degrees or 552 miles.

**Saffir/Simpson Hurricane Scale**

The Saffir/Simpson scale categorizes or rates hurricanes from 1 (Minimal) to 5 (Catastrophic) based on their intensity. This is used to give an estimate of the potential property damage and flooding expected along the coast from a hurricane landfall. Wind speed is the determining factor in the scale, as storm surge values are highly dependent on the slope of the continental shelf and the shape of the coastline, in the landfall region. All winds are using the U.S. 1-minute average, meaning the highest wind that is sustained for 1-minute. The Saffir/Simpson Scale described in
Table 6-53 gives an overview of the wind speeds and range of damage caused by different hurricane categories.

Table 6-53: Saffir/Simpson Scale

<table>
<thead>
<tr>
<th>Scale No. (Category)</th>
<th>Winds (mph)</th>
<th>Potential Damage</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>74 – 95</td>
<td>Minimal: Damage is primarily to shrubbery and trees, mobile homes, and some signs. No real damage is done to structures.</td>
</tr>
<tr>
<td>2</td>
<td>96 – 110</td>
<td>Moderate: Some trees topple, some roof coverings are damaged, and major damage is done to mobile homes.</td>
</tr>
<tr>
<td>3</td>
<td>111 – 130</td>
<td>Extensive: Large trees topple, some structural damage is done to roofs, mobile homes are destroyed, and structural damage is done to small homes and utility buildings.</td>
</tr>
<tr>
<td>4</td>
<td>131 – 155</td>
<td>Extreme: Extensive damage is done to roofs, windows, and doors; roof systems on small buildings completely fail; and some curtain walls fail.</td>
</tr>
<tr>
<td>5</td>
<td>&gt; 155</td>
<td>Catastrophic: Roof damage is considerable and widespread, window and door damage is severe, there are extensive glass failures, and entire buildings could fail.</td>
</tr>
</tbody>
</table>

**Additional Classifications**

<table>
<thead>
<tr>
<th>Classification</th>
<th>Winds (mph)</th>
<th>Potential Damage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tropical Storm</td>
<td>39-73</td>
<td>NA</td>
</tr>
<tr>
<td>Tropical Depression</td>
<td>&lt; 38</td>
<td>NA</td>
</tr>
</tbody>
</table>

mph = Miles per hour; NA = not applicable
Source: NOAA n.d.

**Hazard Profile**

**Location**

The entire Commonwealth is vulnerable to hurricanes and tropical storms, dependent on the storm’s track. The coastal areas are more susceptible to damage due to the combination of both high winds and tidal surge, as depicted on the Sea, Lake, and Overland Surges from Hurricanes (SLOSH) maps. Thus, the 78 coastal communities in Massachusetts are most vulnerable to the damaging impacts of major storms. As coastal development increases, the amount of property and infrastructure exposed to this hazard will increase. Inland areas, especially those in floodplains, are also at risk for flooding, due to heavy rain, and wind damage. The majority of damage following hurricanes and tropical storms often results from residual wind damage and inland flooding, as was demonstrated during recent tropical storms.

NOAA’s Historical Hurricane Tracks tool is a public interactive mapping application that displays Atlantic Basin and East-Central Pacific Basin tropical cyclone data. This interactive tool tracks tropical cyclones from 1842 to 2017. According to this resource, over the time frame...
Chapter 6: Risk Assessment

tracked, 63 events categorized as an extra-tropical storm or higher occurred within 65 nautical miles of Massachusetts. The tracks of these storms are shown in Figure 6-46 below. As this figure shows, the paths of these storms vary across the Commonwealth but are more likely to occur towards the coast.

The location and path of a system can also be a major factor in the severity of storm impacts, especially when it comes to storm surge. Most storm surge happens when the force of the wind (called wind stress) pushes water toward the shore. For hurricanes in the northern hemisphere, this occurs most intensely in the right-front quadrant of the storm. The winds are strongest there due to the combination of a storm’s counter-clockwise rotation and forward motion (NOAA, n.d.). For Massachusetts, a particularly serious scenario would be if the eye of a major hurricane tracked west of Buzzards Bay. This would produce potential storm surge of 25 feet or more at the upper part of Buzzards Bay. According to the National Weather Service, this was most likely the scenario that occurred in the Colonial Hurricane of 1635, which produced storm surge of 20 feet at the upper part of Buzzards Bay. More recent hurricanes that went west or up Buzzards Bay also may be good examples – ’38, Edna, Carol and the most recent Bob. Please see Appendix B for more on previous occurrences.

![Figure 6-46: Historical Hurricane Paths within 65 miles of Massachusetts](source: NOAA n.d.)
Chapter 6: Risk Assessment

**Previous Occurrences**[j12]

As summarized above, hurricanes and related events occur somewhat regularly in Massachusetts. Notable events since the publication of the previous iteration of this plan include Tropical Depression Hermine (2016) and Tropical Storm Andrea (2013). All historical events are listed in Appendix B.

The Commonwealth historically has not been impacted by a large number of Category 4 or 5 hurricanes, while Category 3 storms have caused widespread flooding. Winds have caused damage to power lines, impairing the ability of individuals to remain in their homes.

**Frequency of Occurrences**

According to NOAA’s Historical Hurricane Tracker tool, 159 hurricane or tropical storm events have occurred in the vicinity of Massachusetts since 1858. Therefore, the average number of events per year is approximately 2.5. Storms severe enough to receive FEMA disaster declarations, however, are far rarer, occurring every 9 years on average.

Although no one storm can be directly attributed to climate change, both past events and models of future conditions suggest that the intensity of tropical storms and hurricanes will increase as a result of climate change. Trends in the frequency of these storms are less clear. Research from Florida State University found that, since 1981, the maximum wind speed of the most powerful hurricanes has increased markedly, as a warmer ocean provides more energy for storms (Kang and Elsner, 2015). These higher ocean temperatures may cause storm systems to become larger and longer in duration. Warmer global oceans could also expand the portions of the ocean in which conditions conducive to hurricane formation occur, potentially expanding the parts of the world susceptible to this hazard. Additionally, warmer air can hold more water vapor, which means the rate of rainfall will increase. One study found that hurricane rainfall rates were projected to rise 7 percent for every degree Celsius increase in tropical sea surface temperature (Wang et al., 2017). Finally, as described for other hazards, sea level rise will exacerbate the impact of storm surge from storms of all severities.

**Severity/Extent**

The location and path of a system can also be a major factor in the severity of storm impacts, especially when it comes to storm surge. Most storm surge happens when the force of the wind (called wind stress) pushes water toward the shore. For hurricanes in the northern hemisphere,
this occurs most intensely in the right-front quadrant of the storm. For Massachusetts, a particularly serious scenario would be if the eye of a major hurricane tracked west of Buzzards Bay. This would produce potential storm surge of 25 feet or more at the upper part of Buzzards Bay. According to the National Weather Service, this was most likely the scenario that occurred in the Colonial Hurricane of 1635, which produced storm surge of 20 feet at the upper part of Buzzards Bay.

**Warning Time**

The National Weather Service issues a hurricane warning when sustained winds of 74 mph or higher are expected in a specified area in association with a tropical, subtropical, or post-tropical cyclone. A warning is issued 36 hours in advance of the anticipated onset of tropical-storm-force winds. A hurricane watch is announced when sustained winds of 74 mph or higher are possible within the specified area in association with a tropical, subtropical, or post-tropical cyclone. A watch is issued 48 hours in advance of the anticipated onset of tropical storm force winds (NWS, 2013). Preparations should be complete by the time the storm is at the latitude of North Carolina. Outer bands containing squalls with heavy showers and wind gusts to tropical storm force can occur as much as 12-14 hours in advance of the eye, which can cause coastal flooding and may cut off exposed coastal roadways. The 1938 hurricane raced from Cape Hatteras to the Connecticut coast in 8 hours.

**Secondary Hazards**

Precursor events or hazards that may exacerbate hurricane damage include heavy rains, winds, tornadoes, storm surge, insufficient flood preparedness, sub-sea level infrastructure, and levee or dam breach or failure. Potential cascading events include health issues (mold, mildew); increased risk of fire hazards; hazardous materials, including waste byproducts; coastal erosion; compromise of levee or dam; isolated islands of humanity; increased risk of landslides or other types of land movement; disruption to transportation; disruption of power transmission and infrastructure; structural and property damage; debris distribution; and environmental impact.

**Exposure and Vulnerability**

To understand risk, the assets exposed to the hazard areas are identified. For the hurricane and tropical storm hazard the entire Commonwealth of Massachusetts is exposed; more specifically the wind and rains associated with these events. However, certain areas, types of building, and infrastructure are at greater risk than others, due to proximity to the coast and/or their manner of construction. Storm surge from a hurricane/tropical storm poses one of the greatest risks to residents and property.

A FEMA Risk Analysis Team developed storm surge inundation grids for the Commonwealth in GIS format from the “maximum of maximums” outputs from the SLOSH model. These represent the worst-case storm surge scenarios for each hurricane category (1 through 4). To assess the
Commonwealth’s exposure to the hurricane/tropical surge, a spatial analysis was conducted using the SLOSH model. The SLOSH boundaries do not account for any inland flash flooding. Precursor events or hazards that may exacerbate hurricane damage include heavy rains, winds, tornadoes, storm surge, insufficient flood preparedness, sub-sea level infrastructure, and levee or dam breach or failure. Potential cascading events include health issues (mold, mildew); increased risk of fire hazards; hazardous materials, including waste byproducts; coastal erosion; compromise of levee or dam; isolated islands of humanity; increased risk of landslides or other types of land movement; disruption to transportation; disruption of power transmission and infrastructure; structural and property damage; debris distribution; and environmental impact.

**Population**

As shown in Table 6-54 below, the population of Suffolk County is most exposed to the hurricane-related storm surge hazard. Barnstable and Middlesex Counties also have relatively high exposure to this hazard. It should be noted, however, that impacts from individual hurricane events vary widely; therefore, all coastal counties should evaluate potential impacts of storm surge on vulnerable residents.

**Table 6-54: Population Exposed to Hurricane-Related Storm Surge**

<table>
<thead>
<tr>
<th>County</th>
<th>Population</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Number</td>
<td>% Total</td>
<td>Number</td>
<td>% Total</td>
</tr>
<tr>
<td>Barnstable</td>
<td>215,888</td>
<td>5,537</td>
<td>3%</td>
<td>8,393</td>
<td>4%</td>
</tr>
<tr>
<td>Bristol</td>
<td>548,285</td>
<td>2,975</td>
<td>1%</td>
<td>4,134</td>
<td>1%</td>
</tr>
<tr>
<td>Dukes</td>
<td>16,535</td>
<td>310</td>
<td>2%</td>
<td>301</td>
<td>2%</td>
</tr>
<tr>
<td>Essex</td>
<td>743,159</td>
<td>13,390</td>
<td>2%</td>
<td>16,324</td>
<td>2%</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1,503,085</td>
<td>27,589</td>
<td>2%</td>
<td>80,390</td>
<td>5%</td>
</tr>
<tr>
<td>Nantucket</td>
<td>10,172</td>
<td>99</td>
<td>1%</td>
<td>117</td>
<td>1%</td>
</tr>
<tr>
<td>Norfolk</td>
<td>670,850</td>
<td>13,275</td>
<td>2%</td>
<td>14,150</td>
<td>2%</td>
</tr>
<tr>
<td>Plymouth</td>
<td>494,919</td>
<td>10,563</td>
<td>2%</td>
<td>13,137</td>
<td>3%</td>
</tr>
<tr>
<td>Suffolk</td>
<td>722,023</td>
<td>76,395</td>
<td>11%</td>
<td>119,445</td>
<td>17%</td>
</tr>
<tr>
<td>Total</td>
<td>6,547,629</td>
<td>150,133</td>
<td>2%</td>
<td>256,391</td>
<td>4%</td>
</tr>
</tbody>
</table>

**Vulnerable Populations**

Economically disadvantaged populations are more vulnerable because they are likely to evaluate their risk and make decisions based on the major economic impact to their family and may not have funds to evacuate. Additionally, these populations may live in housing that is less structurally sound and more vulnerable to storm winds. The population over the age of 65 is also
more vulnerable as they may have more physical difficulty evacuating. As a result, they may require extra time or outside assistance during evacuations and are more likely to seek or need medical attention which may not be available due to isolation during a storm event.

**Health Impacts**

The health impacts from hurricanes and tropical storms can generally be separated into impacts from flooding and impacts from wind. The potential health impacts of flooding are extensive, and are discussed in detail in Section 6.2.1 Inland Flooding. In general, some of the most serious flooding-related health threats include floodwaters sweeping away individuals or cars, downed power lines, and exposure to hazards in the water including dangerous animals or infectious organisms. Individuals who are housed in public shelters during or after hurricane events also have an increased risk of becoming infected by contagious diseases (CDC, 2017). Major hurricanes can result in outbreaks of methicillin-resistant Staphylococcus aureus or MRSA and gastrointestinal viruses among refugees living in shelters (CDC, 2005). One incident of tuberculosis was documented at a Hurricane Katrina shelter (CDC, 2005). Wind-related health threats associated with hurricanes are most commonly caused by projectiles propelled by the storm’s winds. Wind- and water-caused damage to residential structures can also increase the risk of threat impacts by leaving residents more exposed to the elements.

After a hurricane or tropical storm subsides, substantial health risks remain, especially if water supplies were contaminated by runoff or by pollutants relocated from their containment area by winds or water. Additionally, when pools of standing water remain after a storm event, rates of mosquito breeding can increase. Finally, severe flooding can occur as a result of hurricanes and tropical storms, preventing individuals in need from reaching health services for long periods of time after the storm has passed.

**Government**

To assess the exposure of the government facilities to the surge inundation from a hurricane event, the digital SLOSH zones were overlaid upon the state facility data. Table 6-55 summarizes the results of the analysis by county.

| County | Category 1 | | Category 2 | | Category 3 | | Category 4 |
|--------|------------|---|------------|---|------------|---|------------|---|
|        | Count | Replacement Value | Count | Replacement Value | Count | Replacement Value | Count | Replacement Value |
| Barnstable | 8 | $19,624,813 | 16 | $126,127,306 | 19 | $126,404,699 | 30 | $159,811,208 |
| Bristol | 12 | $2,783,088 | 31 | $14,063,355 | 41 | $20,117,369 | 48 | $36,944,954 |
| Dukes | -- | -- | 2 | $2,072,371 | 2 | $2,072,371 | 4 | $10,269,171 |
| Essex | 4 | $13,931,127 | 25 | $129,572,381 | 48 | $168,166,125 | 55 | $308,814,312 |
### Tables 6-56 and 6-57 summarize critical facility exposure to the SLOSH Category 1 through 4 storm surge inundation by facility type and county, respectively. Some roads and bridges are also considered critical infrastructure, particularly those providing ingress and egress and allowing emergency vehicles access to those in need. Because roads are not discrete locations, a quantified exposure analysis was not possible for this element of the built environment.

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Middlesex</td>
<td>11</td>
<td>$27,161,467</td>
<td>23</td>
<td>$51,873,303</td>
</tr>
<tr>
<td>Norfolk</td>
<td>4</td>
<td>$1,823,150</td>
<td>14</td>
<td>$20,097,094</td>
</tr>
<tr>
<td>Plymouth</td>
<td>1</td>
<td>$206027</td>
<td>16</td>
<td>$18,750,966</td>
</tr>
<tr>
<td>Suffolk</td>
<td>46</td>
<td>$559,642,502</td>
<td>112</td>
<td>$1,517,378,50</td>
</tr>
<tr>
<td>Total</td>
<td>86</td>
<td>$625,172,174</td>
<td>239</td>
<td>$1,879,935,27</td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, MassGIS 2017
Table 6-56: Critical Facility Exposure to SLOSH Hazard Zones by Facility Type

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>--</td>
<td>2</td>
<td>3</td>
<td>4</td>
</tr>
<tr>
<td>Police Stations</td>
<td>3</td>
<td>6</td>
<td>6</td>
<td>10</td>
</tr>
<tr>
<td>Fire Stations</td>
<td>--</td>
<td>--</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Hospitals</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Schools (pre-K-12)</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Colleges</td>
<td>1</td>
<td>6</td>
<td>9</td>
<td>9</td>
</tr>
<tr>
<td>Social Services</td>
<td>1</td>
<td>2</td>
<td>5</td>
<td>5</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>5</strong></td>
<td><strong>16</strong></td>
<td><strong>24</strong></td>
<td><strong>29</strong></td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, MassGIS 2017

Table 6-57: Critical Facility Exposure to SLOSH Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>--</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Essex</td>
<td>1</td>
<td>4</td>
<td>6</td>
<td>5</td>
</tr>
<tr>
<td>Middlesex</td>
<td>1</td>
<td>2</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Norfolk</td>
<td>--</td>
<td>--</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>--</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Suffolk</td>
<td>2</td>
<td>9</td>
<td>11</td>
<td>12</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>5</strong></td>
<td><strong>16</strong></td>
<td><strong>24</strong></td>
<td><strong>29</strong></td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, MassGIS 2017

The default Hazus-MH highway bridge inventory developed from the 2001 National Bridge Inventory database was used to conduct an exposure analysis for the bridges in the Commonwealth. Table 6-58 identifies the number of highway bridges in the Hazus-MH default highway bridge inventory exposed to the Category 1 through 4 Hurricane, summarized by county.
### Table 6-58: Number of Bridges in SLOSH Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>6</td>
<td>10</td>
<td>11</td>
<td>14</td>
</tr>
<tr>
<td>Bristol</td>
<td>11</td>
<td>20</td>
<td>30</td>
<td>49</td>
</tr>
<tr>
<td>Dukes</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Essex</td>
<td>22</td>
<td>24</td>
<td>35</td>
<td>46</td>
</tr>
<tr>
<td>Middlesex</td>
<td>27</td>
<td>50</td>
<td>59</td>
<td>72</td>
</tr>
<tr>
<td>Nantucket</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Norfolk</td>
<td>6</td>
<td>9</td>
<td>12</td>
<td>17</td>
</tr>
<tr>
<td>Plymouth</td>
<td>12</td>
<td>16</td>
<td>24</td>
<td>35</td>
</tr>
<tr>
<td>Suffolk</td>
<td>149</td>
<td>318</td>
<td>347</td>
<td>371</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>236</strong></td>
<td><strong>451</strong></td>
<td><strong>521</strong></td>
<td><strong>656</strong></td>
</tr>
</tbody>
</table>

*Source: NBI*

---

**Natural Resources and Environment**

The environmental impacts of hurricanes and tropical storms are similar to those described for other hazards, including Inland Flooding (Section 6.2.1), Severe Winter Storm (Section 6.4.2) and Other Severe Weather (Section 6.4.5). As described for human health above, environmental impacts can generally be divided into short-term direct impacts and long-term impacts. As the storm is occurring, flooding may disrupt normal ecosystem function and wind may fell trees and other vegetation. Additionally, wind- or water-borne detritus can cause mortality to animals if it strikes them or transports them to a non-suitable habitat. Estuarine habitats are particularly susceptible to hurricanes and tropical storms, both because they also experience coastal storm surge and because altering the salinity of these systems can cause widespread effects to the many inhabitant species.

In the longer term, impacts to natural resources and the environment as a result of hurricanes and tropical storm are generally related to changes in the physical structure of ecosystems. For example, flooding may cause scour in riverbeds, modifying the river ecosystem and depositing the scoured sediment in another location. Similarly, trees that fall during the storm may represent lost habitat for local species, or may decompose and provide nutrients for the regrowth of new vegetation. If the storm spreads pollutants into natural ecosystems, contamination can disrupt food and water supplies, causing widespread and long-term population impacts for species in the area.

Tables 6-59 through 6-61 document the exposure of Areas of Critical Environmental Concern, BioMap2 Core Habitat, and BioMap2 Critical Natural Landscape to hurricane categories based on GIS analysis.
Table 6-59: Natural Resources Exposure – Areas of Critical Environmental Concern

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
<th>Total Acreage</th>
<th>Category 1</th>
<th>Category 2</th>
<th>Category 3</th>
<th>Category 4</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Acres</td>
<td>% of Total</td>
<td>Acres</td>
<td>% of Total</td>
</tr>
<tr>
<td>Bourne Back River</td>
<td>Barnstable</td>
<td>1,608.82</td>
<td>343.95</td>
<td>21.38</td>
<td>199.17</td>
<td>12.38</td>
</tr>
<tr>
<td>Ellisville Harbor</td>
<td>Plymouth</td>
<td>573.02</td>
<td>89.89</td>
<td>15.69</td>
<td>22.21</td>
<td>3.88</td>
</tr>
<tr>
<td>Great Marsh</td>
<td>Essex</td>
<td>19,529.74</td>
<td>14,119.52</td>
<td>72.30</td>
<td>1,629.15</td>
<td>8.34</td>
</tr>
<tr>
<td>Herring River Watershed</td>
<td>Barnstable</td>
<td>1,233.23</td>
<td>--</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Inner Cape Cod Bay</td>
<td>Barnstable</td>
<td>1,206.63</td>
<td>626.75</td>
<td>51.94</td>
<td>255.56</td>
<td>21.18</td>
</tr>
<tr>
<td>Neponset River Estuary</td>
<td>Norfolk</td>
<td>584.44</td>
<td>458.88</td>
<td>78.52</td>
<td>28.38</td>
<td>4.86</td>
</tr>
<tr>
<td>Neponset River Estuary</td>
<td>Suffolk</td>
<td>232.79</td>
<td>139.48</td>
<td>59.92</td>
<td>26.18</td>
<td>11.25</td>
</tr>
<tr>
<td>Pleasant Bay</td>
<td>--</td>
<td>12.69</td>
<td>.29</td>
<td>2.29</td>
<td>.02</td>
<td>.16</td>
</tr>
<tr>
<td>Pleasant Bay</td>
<td>Barnstable</td>
<td>3,757.10</td>
<td>1,031.90</td>
<td>27.47</td>
<td>151.28</td>
<td>4.03</td>
</tr>
<tr>
<td>Pocasset River</td>
<td>Barnstable</td>
<td>144.83</td>
<td>61.64</td>
<td>42.56</td>
<td>18.84</td>
<td>13.01</td>
</tr>
<tr>
<td>Rumney Marshes</td>
<td>--</td>
<td>1.87</td>
<td>.17</td>
<td>9.09</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Rumney Marshes</td>
<td>Essex</td>
<td>1,217.88</td>
<td>891.44</td>
<td>73.20</td>
<td>89.17</td>
<td>7.32</td>
</tr>
<tr>
<td>Rumney Marshes</td>
<td>Suffolk</td>
<td>1,037.23</td>
<td>810.37</td>
<td>78.13</td>
<td>62.41</td>
<td>6.02</td>
</tr>
<tr>
<td>Sandy Neck Barrier Beach System</td>
<td>Barnstable</td>
<td>6,099.88</td>
<td>1,186.69</td>
<td>19.45</td>
<td>2,686.74</td>
<td>44.05</td>
</tr>
<tr>
<td>Three Mile River Watershed</td>
<td>Bristol</td>
<td>14,273.16</td>
<td>28.32</td>
<td>.20</td>
<td>20.49</td>
<td>.14</td>
</tr>
<tr>
<td>Waquoit Bay</td>
<td>Barnstable</td>
<td>1,622.38</td>
<td>907.06</td>
<td>55.91</td>
<td>231.81</td>
<td>14.29</td>
</tr>
<tr>
<td>Weir River</td>
<td>Norfolk</td>
<td>26.67</td>
<td>.33</td>
<td>1.24</td>
<td>.04</td>
<td>.15</td>
</tr>
<tr>
<td>Weir River</td>
<td>Plymouth</td>
<td>400.74</td>
<td>145.71</td>
<td>36.36</td>
<td>56.06</td>
<td>13.99</td>
</tr>
<tr>
<td>Wallfleet Harbor</td>
<td>Barnstable</td>
<td>4,550.90</td>
<td>1,436.10</td>
<td>31.56</td>
<td>800.61</td>
<td>17.59</td>
</tr>
<tr>
<td>Weymouth Back River</td>
<td>Norfolk</td>
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### Table 6-61: Natural Resources Exposure – BioMap2 Critical Landscape

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**Economy**

Hurricanes are among the most costly natural disasters in terms of damage inflicted and recovery costs required. Although it is difficult to forecast the economic impact of any specific event, potential damage to buildings serves as a valuable proxy because damage to buildings can impact a community’s economy and tax base. The exposure of the general building stock to the storm surge hazard is shown in Table 6-62 below. As shown in this table, Suffolk County has the largest economic exposure to this hazard, followed by Middlesex County.

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<td>$8,780,899</td>
<td>$20,065,752</td>
<td>$9,478,548</td>
<td>$10,907,023</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$276,057</td>
<td>$229,939</td>
<td>$139,065</td>
<td>$224,141</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$2,684,883</td>
<td>$2,789,373</td>
<td>$2,559,342</td>
<td>$2,398,680</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$2,925,711</td>
<td>$3,432,903</td>
<td>$2,646,531</td>
<td>$2,212,540</td>
</tr>
<tr>
<td>Suffolk</td>
<td>$31,650,401</td>
<td>$40,985,592</td>
<td>$12,224,059</td>
<td>$9,114,752</td>
</tr>
</tbody>
</table>

**Total** | **$54,208,252** | **$77,254,119** | **$37,944,136** | **$41,314,547** |

**Severe Winter Storm**

**General Background**

Severe winter storms include ice storms, heavy snow, blowing snow, and other extreme forms for winter precipitation. Blowing snow is wind driven snow that reduces visibility to six miles or less causing significant drifting. Blowing snow may be snow that is falling and/or loose snow on the ground picked up by the wind.

A blizzard is a winter snowstorm with sustained or frequent wind gusts to 35 mph or more, accompanied by falling or blowing snow reducing visibility to or below a quarter-mile (NWS, 2018). These conditions must be the predominant condition over a 3-hour period. Extremely cold temperatures are often associated with blizzard conditions, but are not a formal part of the definition. However, the hazard created by the combination of snow, wind, and low visibility increases significantly with temperatures below 20°F. A severe blizzard is categorized as having temperatures near or below 10 °F, winds exceeding 45 mph, and visibility reduced by snow to near zero.
Chapter 6: Risk Assessment

### Natural Hazard Summary

#### SEVERE WINTER STORM

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Snow formation requires temperatures to be below freezing in most of the atmosphere from the surface up to cloud level. Ice storm conditions are defined by liquid rain falling and freezing on contact with cold objects, creating ice build-ups.</td>
<td>Higher snow accumulations are prevalent at higher elevations in Western and Central Massachusetts, and along the coast where snowfall can be enhanced by additional ocean moisture.</td>
<td>Although there is significant interannual variability in the frequency and severity of winter storms, a notable winter storm generally occurs at least once every winter.</td>
</tr>
</tbody>
</table>

### Potential Effects of Climate Change

- **RISING TEMPERATURES → WARMING OCEANS**
  - Global warming is increasing the severity of winter storms because warming ocean water allows additional moisture to flow into the storm, which fuels the storm to greater intensity.

- **RISING TEMPERATURES → CHANGING CIRCULATION PATTERNS**
  - Research has found that increasing water temperatures and reduced sea ice extent in the Arctic are producing atmospheric circulation patterns that favor the development of winter storms in the eastern U.S.

### Exposure and Vulnerability by Key Sector

<table>
<thead>
<tr>
<th>Sector</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>GOVERNMENT</strong></td>
<td>Using data from the Northeast States Emergency Consortium, 710 state-owned facilities are located in areas that typically experience more than 2.5 days with 5 or more inches of snow per year. Nearly half of these facilities are located in Worcester County.</td>
</tr>
<tr>
<td><strong>BUILT ENVIRONMENT</strong></td>
<td>All elements of the built environment in the Commonwealth are exposed to the severe winter weather hazard. According to the DCAMM facility inventory, 19 state-owned critical facilities are located in areas that typically experience more than 2.5 days with 5 or more inches of snow per year.</td>
</tr>
<tr>
<td><strong>NATURAL RESOURCES AND ENVIRONMENT</strong></td>
<td>Winter storms are a natural part of the Massachusetts climate, and native ecosystems and species are well-adapted to these events. However, more extreme winter storms can result in direct mortality, habitat modification, and flooding when snow and ice melt.</td>
</tr>
<tr>
<td><strong>ECONOMY</strong></td>
<td>Potential impacts from winter storms include loss of utilities, interruption of transportation corridors, loss of business function and loss of income during business closures. The cost of snow and ice removal and repair of roads from the freeze/thaw process can also strain local financial resources.</td>
</tr>
<tr>
<td><strong>VULNERABLE POPULATIONS</strong></td>
<td>Populations over 65 are considered most susceptible due to their increased risk of injury and death from falls and overexertion and/or hypothermia from attempts to clear snow and ice, or related to power failures. Residents with low incomes may not have access to housing or their housing may be less able to withstand cold temperatures (e.g., homes with poor insulation and heating supply).</td>
</tr>
</tbody>
</table>
Storm systems powerful enough to cause blizzards usually form when the jet stream dips far to the south, allowing cold air from the north to clash with warm air from the south. Blizzard conditions often develop on the northwest side of an intense storm system. The difference between the lower pressure in the storm and the higher pressure to the west creates a tight pressure gradient, resulting in strong winds and extreme conditions due to the blowing snow.

**Ice Storms**

Ice storm conditions are defined by liquid rain falling and freezing on contact with cold objects, creating ice build-ups of 1/4th inch or more. These can cause severe damage. An ice storm warning, which is now included in the criteria for a winter storm warning, is issued when 1/2 inch or more of accretion of freezing rain is expected. This may lead to dangerous walking or driving conditions and the pulling down of power lines and trees.

Another form of freezing precipitation is ice pellets, which are formed when snowflakes melt into raindrops as they pass through a thin layer of warmer air. The raindrops then refreeze into particles of ice when they fall into a layer of sub-freezing air near the surface of the earth. Finally, sleet occurs when raindrops fall into subfreezing air thick enough that the raindrops refreeze into ice before hitting the ground. The difference between sleet and hail is that sleet is a wintertime phenomenon whereas hail falls from convective clouds (usually thunderstorms), often during the warm spring and summer months.

**Hazard Profile**

**Location**

Although the entire Commonwealth may be considered at risk to the hazard of severe winter storms, higher snow accumulations appear to be prevalent at higher elevations in Western and Central Massachusetts, and along the coast where snowfall can be enhanced by additional ocean moisture. The coastline is susceptible to the combination of both snow and coastal flooding during a nor’easter. Ice storms occur most frequently in the higher-elevation portions of Central and Western Massachusetts.

**Previous Occurrences**

Snow and other winter precipitation occur very frequently across the entire Commonwealth. The average annual snowfall for the snowiest city in each of four regions (Cape Cod/Islands, Eastern, Central and Western) is provided below:

- Chatham (Cape Cod and Islands): 28.9 inches
- Milton (Eastern MA): 62.7 inches
- East Brimfield (Central MA): 59.0 inches
- Worthington (Western MA): 79.7 inches
**Ice Storms**

From 1998-2017, NCDC has reported 28 ice storm events. All the storms within that period occurred between November and February, most frequently occurring in late December and early January. Ice storms of lesser magnitudes impact the Commonwealth on at least an annual basis.

**Severe Winter Weather Events**

There is significant overlap between winter weather disasters and other types of disaster, such as flooding. In order to minimize redundancy, all FEMA declarations are listed in Appendix B. For an overview of the distribution of this hazard, Figure 6-47 depicts the number of winter storm disaster declarations by county.

*Figure 6-47: FEMA Winter Storm-Related Declared Disasters By County (1953 to 2017)*

---

**Frequency of Occurrences**

According to Northeast Snowfall Impact Scale (NESIS) data, 59 winter storms rated as “notable” or higher have occurred since 1953 in Massachusetts. Therefore, although there is significant interannual variability in the frequency and severity of winter storms, this hazard should be expected to occur every winter.
Severity/Extent

The magnitude or severity of a severe winter storm depends on several factors including a region’s climatological susceptibility to snowstorms, snowfall amounts, snowfall rates, wind speeds, temperatures, visibility, storm duration, topography, time of occurrence during the day (e.g., weekday versus weekend), and time of season. Depending on the scale used to describe a storm, severity may also be impacted based on its social impacts, such as the number of individuals or the extent of economic activity that will be affected.

Warning Time

Meteorologists can often predict the likelihood of a severe storm. This can give several days of warning time. However, meteorologists cannot predict the exact time of onset or severity of the storm. Some storms may come on more quickly and have only a few hours of warning time.

Secondary Hazards

The phrase “severe winter storm” encapsulates several types of natural hazards, including snowfall, winds, ice, sleet and freezing rain. Additional natural hazards that can occur as a result of winter storms include sudden and severe drops in temperature. Winter storms can also result in flooding and the destabilization of hillsides as snow or ice melts and begins to run off. The storms can also result in significant structural damage from wind and snow load, as well as human injuries and economic and infrastructure impacts (described later in this section).
Exposure and Vulnerability

Population

According to the NOAA National Severe Storms Laboratory, every year, winter weather indirectly and deceptively kills hundreds of people in the U.S., primarily from automobile accidents, overexertion, and exposure. Winter storms are often accompanied by strong winds creating blizzard conditions with blinding wind-driven snow, drifting snow, and extreme cold temperatures with dangerous wind chill. They are considered deceptive killers because most deaths and other impacts or losses are indirectly related to the storm. Injuries and fatalities may occur due to traffic accidents on icy roads, heart attacks while shoveling snow, or of hypothermia from prolonged exposure to cold.

Heavy snow can immobilize a region and paralyze a city, shutting down air and rail transportation, stopping the flow of supplies, and disrupting medical and emergency services. Accumulations of snow can collapse buildings and knock down trees and power lines. In rural areas, homes and farms may be isolated for days, and unprotected livestock may be lost. Storms near the coast can cause coastal flooding and beach erosion as well as sink ships at sea. In the mountains, heavy snow can lead to avalanches. For the purposes of this Plan, the entire population of the Commonwealth of Massachusetts is exposed to severe winter weather events.

Vulnerable Populations

Although the entire population of the Commonwealth is exposed to the severe winter weather hazard, the elderly are considered most susceptible due to their increased risk of injury and death from falls and overexertion and/or hypothermia from attempts to clear snow and ice, or related to power failures. In addition, severe winter weather events can reduce the ability of these populations to access emergency services. Residents with low incomes may not have access to housing or their housing may be less able to withstand cold temperatures (e.g., homes with poor insulation and heating supply).

Health Impacts

Health impacts from severe winter storms are similar to those described for other hazards, particularly Average/Extreme Temperatures (Section 6.3.1). Cold weather, which is a component of a severe winter storm, increases the risk of hypothermia and frostbite. Exposure to cold conditions can also exacerbate pre-existing respiratory and cardiovascular conditions. In addition to temperature-related dangers, however, severe winter storms also present other potential health impacts. For example, individuals may use generators in their homes if the power goes out, or may use the heat system in their cars if they become trapped by snow. Without proper ventilation, both of these activities can result in carbon monoxide buildup that can be fatal. Driving during severe snow and ice conditions can also be very dangerous, as roads become slick
and cars can lose control. Additionally, during and after winter storms, roads may be littered with debris, presenting a danger to unaware drivers.

**Government**

As part of a FEMA Hazard Mitigation Grant Program funded study, in 2010 the Northeast States Emergency Consortium developed regional hazard maps for snowfall for the Northeast. Using their GIS data, a map was created to show which areas experience high snow (defined as >5”) with a given frequency. These data were overlaid with the DCAMM facility data, and the resultant map is shown in Figure 6-48. Table 6-63 summarizes the number of state-owned buildings in each of the four snow bands.

**Figure 6-48: Number of Days with 5-inches of Snow or More**

![Map showing state owned buildings in high snow areas](image)

**Table 6-63: State-Owned Buildings in High-Snow Areas**

<table>
<thead>
<tr>
<th>County</th>
<th>Number of Days of Storms Totaling More than 5 Inches of Snow</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>&lt;0.5 days per year</td>
</tr>
<tr>
<td></td>
<td>Count</td>
</tr>
<tr>
<td>Barnstable</td>
<td>283</td>
</tr>
</tbody>
</table>
### Number of Days of Storms Totaling More than 5 Inches of Snow

<table>
<thead>
<tr>
<th>County</th>
<th>&lt;0.5 days per year</th>
<th>0.5 – 2.4 days per year</th>
<th>2.5 – 4.4 days per year</th>
<th>4.5 – 7.4 days per year</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Replacement Value</td>
<td>Count</td>
<td>Replacement Value</td>
</tr>
<tr>
<td>Berkshire</td>
<td>23</td>
<td>$225,978,032</td>
<td>120</td>
<td>$441,564,695</td>
</tr>
<tr>
<td>Bristol</td>
<td>197</td>
<td>$635,327,119</td>
<td>112</td>
<td>$754,722,896</td>
</tr>
<tr>
<td>Dukes</td>
<td>9</td>
<td>$11,109,395</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Essex</td>
<td>189</td>
<td>$1,232,718,479</td>
<td>169</td>
<td>$363,209,369</td>
</tr>
<tr>
<td>Franklin</td>
<td>120</td>
<td>$305,153,404</td>
<td>25</td>
<td>$8,500,444</td>
</tr>
<tr>
<td>Hampden</td>
<td>361</td>
<td>$2,378,445,047</td>
<td>49</td>
<td>$103,042,029</td>
</tr>
<tr>
<td>Hampshire</td>
<td>417</td>
<td>$2,289,158,035</td>
<td>58</td>
<td>$22,447,459</td>
</tr>
<tr>
<td>Middlesex</td>
<td>126</td>
<td>$428,100,189</td>
<td>737</td>
<td>$3,551,003,480</td>
</tr>
<tr>
<td>Nantucket</td>
<td>8</td>
<td>$6,417,161</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Norfolk</td>
<td>363</td>
<td>$1,367,092,553</td>
<td>163</td>
<td>$295,859,599</td>
</tr>
<tr>
<td>Plymouth</td>
<td>495</td>
<td>$2,296,624,897</td>
<td>75</td>
<td>$33,356,527</td>
</tr>
<tr>
<td>Suffolk</td>
<td>97</td>
<td>$2,248,726,229</td>
<td>174</td>
<td>$4,640,670,237</td>
</tr>
<tr>
<td>Worcester</td>
<td>32</td>
<td>$113,889,724</td>
<td>483</td>
<td>$3,059,546,065</td>
</tr>
<tr>
<td>Total</td>
<td>2,720</td>
<td>$13,926,260,676</td>
<td>2,165</td>
<td>$13,273,922,801</td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, MEMA 2017

### The Built Environment

All infrastructure and other elements of the built environment in the Commonwealth are exposed to the severe winter weather hazard. Table 6-64 summarizes the number of critical facilities in each of the four snow bands described earlier by county, and Table 6-65 describes the number of exposed state facilities by type. Full functionality of critical facilities such as police, fire and medical facilities is essential for response during and after a winter storm event. Because power interruption can occur, backup power is recommended for critical facilities and infrastructure. Potential structural damage to the facilities themselves may include damage to roofs and building frames. However, these facilities may not be fully operational due to workers unable to travel to ensure continuity of operations pre- and post-event.

Other infrastructure elements at risk for this hazard include roadways, which can be obstructed by snow or ice accumulation, or by wind-blown debris. Additionally, over time, roadways can be damaged from the application of salt and thermal expansion and contraction from alternating freezing and warming conditions. Other types of infrastructure, including rail, aviation and...
ports/waterways (if temperatures are cold enough to cause widespread freezing) can be impacted by winter storm conditions.

### Table 6-64: Number of Critical Facilities in High-Snow Areas by County

<table>
<thead>
<tr>
<th>County</th>
<th>Number of Days of Storms Totaling More than 5 Inches of Snow</th>
<th>&lt;0.5 days per year</th>
<th>0.5 – 2.4 days per year</th>
<th>2.5 – 4.4 days per year</th>
<th>4.5 – 7.4 days per year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td></td>
<td>10</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Berkshire</td>
<td></td>
<td>1</td>
<td>7</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td></td>
<td>11</td>
<td>8</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Dukes</td>
<td></td>
<td>2</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Essex</td>
<td></td>
<td>16</td>
<td>13</td>
<td>2</td>
<td>--</td>
</tr>
<tr>
<td>Franklin</td>
<td></td>
<td>6</td>
<td>1</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td></td>
<td>19</td>
<td>4</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampshire</td>
<td></td>
<td>10</td>
<td>3</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Middlesex</td>
<td></td>
<td>9</td>
<td>35</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td></td>
<td>3</td>
<td>--</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Norfolk</td>
<td></td>
<td>14</td>
<td>8</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Plymouth</td>
<td></td>
<td>20</td>
<td>3</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Suffolk</td>
<td></td>
<td>7</td>
<td>14</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td></td>
<td>3</td>
<td>20</td>
<td>12</td>
<td>2</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td><strong>131</strong></td>
<td><strong>116</strong></td>
<td><strong>17</strong></td>
<td><strong>2</strong></td>
</tr>
</tbody>
</table>

Source: MEMA 2017

### Table 6-65: Number of Critical Facilities in High-Snow Areas by Facility Type

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>&lt;0.5 days per year</th>
<th>0.5 – 2.4 days per year</th>
<th>2.5 – 4.4 days per year</th>
<th>4.5 – 7.4 days per year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>18</td>
<td>19</td>
<td>3</td>
<td>0</td>
</tr>
<tr>
<td>Police Facilities</td>
<td>37</td>
<td>32</td>
<td>7</td>
<td>0</td>
</tr>
<tr>
<td>Fire Departments</td>
<td>8</td>
<td>5</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td>Hospitals</td>
<td>2</td>
<td>5</td>
<td>--</td>
<td>0</td>
</tr>
<tr>
<td>Colleges</td>
<td>27</td>
<td>25</td>
<td>3</td>
<td>0</td>
</tr>
<tr>
<td>Social Services</td>
<td>40</td>
<td>30</td>
<td>2</td>
<td>1</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>131</strong></td>
<td><strong>116</strong></td>
<td><strong>17</strong></td>
<td><strong>2</strong></td>
</tr>
</tbody>
</table>

Source: DCAMM facility inventory 2017, MEMA 2017
Natural Resources and Environment

Although winter storms are a natural part of the Massachusetts climate, and native ecosystems and species are well-adapted to these events, changes in frequency or severity of winter storms could increase their environmental impacts. Environmental impacts of severe winter storms can include direct mortality of individuals and felling of trees, which can damage the physical structure of the ecosystem. Similarly, if large numbers of plants or animals die as the result of a storm, their lack of availability can impact the food supply for animals in the same food web. If many trees fall within a small area, they can release large amounts of carbon as they decay. This unexpected release can cause further imbalance in the local ecosystem. The flooding that results when snow and ice melt can also cause extensive environmental impacts, as discussed in Section 6.2.1 Inland Flooding.

Economy

The entire general building stock inventory in the Commonwealth is exposed to the severe winter weather hazard. In general, structural impacts include damage to roofs and building frames, rather than building content. Heavy accumulations of ice can bring down trees, electrical wires, telephone poles and lines, and communication towers. Communications and power can be disrupted for days while utility companies work to repair the extensive damage. Even small accumulations of ice may cause extreme hazards to motorists and pedestrians. Bridges and overpasses are particularly dangerous because they freeze before other surfaces. A specific area that is vulnerable to the winter storm hazard is the floodplain. Snow and ice melt can cause both riverine and urban flooding. Estimated losses due to flooding in the Commonwealth are discussed in Section 6.2.1 Inland Flooding and Section 6.4.1 Hurricanes/Tropical Storm. The cost of snow and ice removal and repair of roads from the freeze/thaw process can drain local financial resources. The potential secondary impacts from winter storms also impact the local economy including loss of utilities, interruption of transportation corridors, loss of business function, and for many individuals, loss of income during business closures.

Nor’easter

General Background

A northeast coastal storm, known as a nor’easter, is typically a large counter-clockwise wind circulation around a low-pressure center often resulting in heavy snow, high winds, and rain. A nor’easter gets its name from its continuously strong northeasterly winds blowing in from the ocean ahead of the storm and over the coastal areas. Nor’easters are among winter’s most ferocious storms. These winter weather events are notorious for producing heavy snow, rain, and oversized waves that crash onto Atlantic beaches, often causing beach erosion and structural damage. These storms occur most often in late fall and early winter. The storm radius is often as much as 1000 miles, and nor’easters often sit stationary for several days, affecting multiple tide
cycles and extended heavy precipitation. Sustained wind speeds of 20-40 mph are common during a nor’easter with short-term wind speeds gusting up to 50-60 mph. Nor’easter are commonly accompanied with a storm surge equal to or greater than 2.0 feet.

**Hazard Profile**

Nor’easters begin as strong areas of low pressure either in the Gulf of Mexico or off the east coast in the Atlantic Ocean. The low will then either move up the east coast into New England and the Atlantic provinces of Canada, or out to sea. The level of damage in a strong hurricane is often more severe than a nor’easter, but historically Massachusetts has suffered more damage from nor’easters because of the greater frequency of these coastal storms (1 or 2 per year). The
## Natural Hazard Summary

### NOR’EASTER

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>A macro-scale cyclone, known as a nor’easter, begins as strong areas of low pressure either in the Gulf of Mexico or off the east coast in the Atlantic Ocean, usually in the winter months. These systems often result in heavy snow, high winds, and rain.</td>
<td>Although the entire Massachusetts coastline is exposed to these storms, east-facing areas, including the Salisbury Beach, Revere, Nahant, Scituate and Marshfield, as well as parts of the Cape and Nantucket, experience these events most strongly.</td>
<td>Nor’easters generally occur on at least an annual basis, with some years bringing up to four nor’easter events.</td>
</tr>
</tbody>
</table>

## Potential Effects of Climate Change

<table>
<thead>
<tr>
<th>Event</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Increased sea surface temperature in the Atlantic Ocean will cause air moving north over this ocean to hold more moisture. As a result, when these fronts meet cold air systems moving from the north, an even greater amount of snow than normal can be anticipated to fall on Massachusetts.</td>
<td>EXTREME WEATHER AND RISING TEMPERATURES → INCREASED SNOWFALL</td>
</tr>
<tr>
<td>There is evidence suggesting nor’easters along the Atlantic coast are increasing in frequency and intensity. In the future, nor’easter events may become more concentrated in the coldest winter months when atmospheric temperatures are still low enough to result in snowfall rather than rain.</td>
<td>EXTREME WEATHER → INCREASE IN FREQUENCY AND INTENSITY</td>
</tr>
</tbody>
</table>

## Exposure and Vulnerability by Key Sector

<table>
<thead>
<tr>
<th>Sector</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>GOVERNMENT</td>
<td>As described in the text, a nor’easter surge inundation zone does not exist to estimate the number of government facilities exposed. Therefore, the SLOSH zones used to calculate hurricane exposure can also be considered as a proxy for nor’easter exposure. Suffolk, Bristol, and Essex Counties have the highest number of government facilities exposed to this hazard.</td>
</tr>
<tr>
<td>BUILT ENVIRONMENT</td>
<td>As described in the text, a nor’easter surge inundation zone does not exist to estimate the number of critical facilities exposed. Therefore, the SLOSH zones used to calculate hurricane exposure can also be considered as a proxy for nor’easter exposure. Suffolk and Essex Counties have the highest number of critical facilities exposed to this hazard.</td>
</tr>
<tr>
<td>NATURAL RESOURCES AND ENVIRONMENT</td>
<td>The environmental impacts of nor’easters are similar to those of hurricanes and severe winter storms. They often involve flood and wind damage, can cause direct mortality to individuals, and can transform habitats.</td>
</tr>
<tr>
<td>ECONOMY</td>
<td>Nor’easter events, similar to hurricanes and severe winter storms, can greatly impact the economy, including loss of business function, damage to inventory, relocation costs, wage loss, road repair, and rental loss due to the repair/replacement of buildings.</td>
</tr>
<tr>
<td>VULNERABLE POPULATIONS</td>
<td>Of the population exposed, the most vulnerable include the economically disadvantaged and population over the age of 65. Economically disadvantaged populations are more likely to evaluate the economic impact of evacuating, and individuals over 65 are more likely to face physical challenges in evacuating or to require medical care while evacuated.</td>
</tr>
</tbody>
</table>
comparison of hurricanes to nor’easters reveals that the duration of high surge and winds in a hurricane is 6 to 12 hours while a nor’easter’s duration can be from 12 hours to 3 days. Table 6-66 summarizes the similarities and differences of nor’easters and hurricanes.

Snowfall Rating Scales
Snowfall is a component of multiple hazards, including nor’easters and severe winter storms. To avoid redundancy, historic snowfall events and the scales used to measure these events are described in detail in this section and only summarized thereafter.

Northeast Snowfall Impact Scale
There is no widely used scale to classify snowstorms. The NESIS developed by Paul Kocin of The Weather Channel and Louis Uccellini of the National Weather Service characterizes and ranks high-impact northeast snowstorms. These storms have large areas of 10-inch snowfall accumulations and greater. NESIS has five categories, as shown in Table 6-66.

<table>
<thead>
<tr>
<th>Category</th>
<th>NESIS</th>
<th>Value Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>1—2.499</td>
<td>Notable</td>
</tr>
<tr>
<td>2</td>
<td>2.5—3.99</td>
<td>Significant</td>
</tr>
<tr>
<td>3</td>
<td>4—5.99</td>
<td>Major</td>
</tr>
<tr>
<td>4</td>
<td>6—9.99</td>
<td>Crippling</td>
</tr>
<tr>
<td>5</td>
<td>10.0+</td>
<td>Extreme</td>
</tr>
</tbody>
</table>

Source: NCDC n.d.

Regional Snowfall Index
In recent years, the Regional Snowfall Index (RSI) has become the descriptor of choice for measuring winter events. The RSI ranks snowstorm impacts on a scale system from 1 to 5 as depicted in Table 6-67. Both NESIS and RSI scores are discussed here in order to accurately characterize the severity of storms described prior to the establishment of the RSI.

Based on established indices, the RSI is a regional index; a separate index is produced for each of the six NCDC climate regions in the eastern two-thirds of the nation. The indices are calculated in a similar fashion to NESIS, but the new indices require region-specific parameters and thresholds for the calculations.
### Table 6-67: Regional Snowfall Index Categories, Corresponding RSI Values, and Description

<table>
<thead>
<tr>
<th>Category</th>
<th>RSI Value</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>1-3</td>
<td>Notable</td>
</tr>
<tr>
<td>2</td>
<td>3-6</td>
<td>Significant</td>
</tr>
<tr>
<td>3</td>
<td>6-10</td>
<td>Major</td>
</tr>
<tr>
<td>4</td>
<td>10-18</td>
<td>Crippling</td>
</tr>
<tr>
<td>5</td>
<td>18.0+</td>
<td>Extreme</td>
</tr>
</tbody>
</table>

Source: NCDC n.d.

The RSI is important because of the need to place snowstorms and their societal impacts into a historical perspective on a regional scale. For example in February 1973, a major snowstorm hit the Southeast affecting areas not prone to snow. The storm stretched from the Louisiana and Mississippi Gulf coasts northeastward to the Carolinas. Over 11 million people received more than 5 inches of snow and three quarters of a million people in Georgia and South Carolina experienced over 15 inches of snow. This is currently the 10th highest ranked storm for the Southeast region. This storm would not even be ranked in NESIS. This example illustrates why it is important to discriminate impacts between the established six regions. For clarification purposes, thresholds are established for each of the six regions. Snowfall thresholds for the Northeast are 4, 10, 20, and 30 inches of snowfall amounts.

### Location

Massachusetts and its 78 coastal communities are all vulnerable to the damaging impacts of nor’easters along more than 1,500 miles of varied coastline. As coastal development increases and sea level rise occurs, nor’easters will lead to more substantial damage. Similar to hurricane events, the coastal areas are more susceptible to damage than other areas of the Commonwealth due to the combination of high winds, waves, and tidal surge. Eastern-facing coastal areas are the most exposed and therefore often receive the most damage. These areas include Salisbury Beach, Revere, Nahant, Scituate and Marshfield, as well as parts of Cape and Nantucket.

However, nor’easters can also bring heavy snow which can paralyze inland cities or regions as well. Inland areas, especially those in floodplains, are also at risk for flooding and wind damage.

### Previous Occurrences

Since 1953, 35 winter storm events classified as “major” or greater on the NESIS scale have struck Massachusetts. These events are listed and described in Appendix B.
For the purposes of this plan, the probability of future occurrences is defined by the number of events over a specified period of time. This figure greatly underestimates how often nor’eastern events occur in the Northeast and impact Massachusetts. Based on the historical record of the top 49 events from 1953 to 2017, nor’easters have an average frequency of less than one per year; however, some years, such as 2010 have experienced much higher frequency with 4 nor’easter events.

**Severity/Extent**

The impacts of a nor’easter depends on several factors including a region’s climatological susceptibility to snowstorms, snowfall amounts, snowfall rates, wind speeds, temperatures, visibility, storm duration, topography, and time of occurrence during the day (e.g., weekday versus weekend), and time of season. The severity of a nor’easter also depends on the time of occurrence relative to the lunar tide cycles (spring or neap tides) and during what tide stage the maximum storm surge occurs at (high tide or low tide). Depending on the metric used to measure the storm, assigned severity may also take into account the storm’s societal and economic impacts.

Increased sea surface temperature in the Atlantic Ocean will cause air moving north over this ocean to hold more moisture. As a result, when these fronts meet cold air systems moving from the north, an even greater amount of snow than normal can be anticipated to fall on Massachusetts. Although no one storm can be linked directly to climate change, the severity of rain and snow events has increased dramatically in recent years. As shown in Figure 6-49 below, the amount of precipitation released by storms in the northeast has increased by 71% from the baseline level (recorded 1901-1960) and present-day levels (measured 2001-2012) (USGCRP, 2014).
Sea level rise is also likely to exacerbate the impacts of nor’easters, because as coastal erosion increases beachfront homes will have less of a buffer against storm surge.

**Warning Time**

Meteorologists can often predict the likelihood of a nor’easter event. NOAA’s National Weather Service monitors potential nor’easter events, and provides extensive forecasts and information several days in advance of the storm in order to help prepare for the incident.

**Secondary Hazards**

The secondary hazards associated with nor’easters are similar to those associated with hurricanes and severe winter storms. Natural hazards that could occur as a result of a nor’easter include coastal erosion, flooding, levee or dam failure, increased risks of landslides or other land movement, the release of hazardous materials, and environmental damage. Secondary social hazards could include health issues such as the growth of mold or mildew, isolation due to transportation impairments, power loss, and structural and property damage.

**Exposure and Vulnerability**

There are similarities and differences between nor’easters and hurricane events. Both types of events can bring high winds and surge inundation resulting in similar impacts on the population, structures, and the economy. For the purposes of this plan, the Hazus-MH wind/surge model was used to estimate potential losses attributed to the February 1978 nor’easter, the most extensive nor’easter on record, with current (2010) population and built environment. Additional detail on this model can be found in Section 6.4.1 Hurricanes and Tropical Storms.
Chapter 6: Risk Assessment

Population

The impact of a nor’easter on life, health, and safety is dependent upon several factors including the severity of the event and whether or not adequate warning time was provided to residents. It is assumed that the entire Commonwealth’s population is exposed to this hazard (wind and rain/snow). Additional information on areas of the Commonwealth that are more frequently exposed to high winds can be found in Section 6.4.5 Other Severe Weather.

A nor’easter surge inundation zone does not exist to estimate the population exposed. However, the storm surge areas generated by SLOSH provide a useful proxy. Therefore, Table 6-68 depicts the populations exposed to storm surge by both hurricanes and nor’easters.

Residents may be displaced or require temporary to long-term sheltering. In addition, downed trees, damaged buildings, and debris carried by high winds can lead to injury or loss of life. The 1978 historical event was run in Hazus-MH to estimate the sheltering needs should this event occur today. The estimated shelter needs due to wind-only impacts are summarized in Table 6-68.

### Table 6-68: Estimated Shelter Needs for 1978 Nor’easter

<table>
<thead>
<tr>
<th>County</th>
<th>Displaced Households</th>
<th>Short Term Shelter Needs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>68</td>
<td>12</td>
</tr>
<tr>
<td>Berkshire</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Bristol</td>
<td>107</td>
<td>31</td>
</tr>
<tr>
<td>Dukes</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td>Essex</td>
<td>4</td>
<td>1</td>
</tr>
<tr>
<td>Franklin</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hampden</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hampshire</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Middlesex</td>
<td>22</td>
<td>1</td>
</tr>
<tr>
<td>Nantucket</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>Norfolk</td>
<td>65</td>
<td>10</td>
</tr>
<tr>
<td>Plymouth</td>
<td>51</td>
<td>11</td>
</tr>
<tr>
<td>Suffolk</td>
<td>99</td>
<td>22</td>
</tr>
<tr>
<td>Worcester</td>
<td>1</td>
<td>0</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>420</strong></td>
<td><strong>88</strong></td>
</tr>
</tbody>
</table>

Source: FEMA Hazus-MH loss estimation methodology
**Vulnerable Populations**

Of the population exposed, the most vulnerable include the economically disadvantaged and population over the age of 65. Economically disadvantaged populations are more vulnerable because they are likely to evaluate their risk and make decisions to evacuate based on the net economic impact on their families. The population over the age of 65 is also more vulnerable because they are more likely to seek or need medical attention which may not be available due to isolation during a flood event, and they may have more difficulty evacuating.

**Health Impacts**

Health impacts associated with a nor’easter are the same as those associated with other storm events, including Hurricanes/Tropical Storms (Section 6.4.1), Severe Winter Storm (Section 6.4.2), Coastal Flooding (Section 6.1.1) and Inland Flooding (Section 6.2.1). These impacts would likely include challenges associated with residents not being able to travel to attain needed medical services, being isolated in their homes and, in the case of lost power, being unable to maintain a healthy temperature in their homes during the storm event.

**Government**

A nor’easter surge inundation zone does not exist to estimate the number of government facilities exposed. However, the storm surge areas generated by SLOSH provide a useful proxy. Therefore, Table 6-55 depicts the government buildings exposed to storm surge by both hurricanes and nor’easters.

**The Built Environment**

A nor’easter surge inundation zone does not exist to estimate the number of critical facilities exposed. However, the storm surge areas generated by SLOSH provide a useful proxy. Therefore, Tables 6-56 through 6-58 depicts the elements of the built environment exposed to storm surge by both hurricanes and nor’easters.

**Natural Resources and Environment**

Impacts to natural resources and the environment as a result of nor’easters are the same as those described for other hazards, including Hurricanes/Tropical Storms (Section 6.4.1), Severe Winter Storm (Section 6.4.2), Coastal Flooding (Section 6.1.1) and Inland Flooding (Section 6.2.1). These impacts can include direct damage to species and ecosystems, habitat destruction, and the distribution of contaminants and hazardous materials throughout the environment.

**Economy**

Nor’easter events, similar to hurricanes and tropical storms, can greatly impact the economy, including loss of business function (e.g., tourism, recreation), damage to inventory or infrastructure (supply of fuel), relocation costs, wage loss, and rental loss due to the repair/replacement of buildings. Hazus-MH estimates the total economic loss associated with
each storm scenario (direct building losses and business interruption losses). Direct building losses are the estimated costs to repair or replace the damage caused to the building.

A Hazus-MH analysis was conducted to determine the combination wind and surge impacts from the 1978 nor’easter event for the entire Commonwealth building stock. Because of differences in building construction, residential structures are generally more susceptible to wind damage than commercial and industrial structures. Wood and masonry buildings in general, regardless of their occupancy class, tend to experience more wind damage than concrete or steel buildings. Table 6-69 summarizes the estimated building loss (structure and contents). Total damage reflects the overall impact at an aggregate level.

Table 6-69: Estimated Building Loss from Hazus Wind and Storm Surge Analysis (Structure and Contents Replacement Cost Value) 1978 Nor’easter

<table>
<thead>
<tr>
<th>County</th>
<th>Total (Wind and Surge)</th>
<th>Total Wind Only</th>
<th>Total Surge Only</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>$590,093,258</td>
<td>$194,949,258</td>
<td>$395,144,000</td>
</tr>
<tr>
<td>Berkshire</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
</tr>
<tr>
<td>Bristol</td>
<td>$204,625,675</td>
<td>$176,935,675</td>
<td>$27,690,000</td>
</tr>
<tr>
<td>Dukes</td>
<td>$53,040,437</td>
<td>$13,157,437</td>
<td>$39,883,000</td>
</tr>
<tr>
<td>Essex</td>
<td>$732,222,926</td>
<td>$64,466,927</td>
<td>$667,775,999</td>
</tr>
<tr>
<td>Franklin</td>
<td>$484,957</td>
<td>$484,957</td>
<td>$0</td>
</tr>
<tr>
<td>Hampden</td>
<td>$5,963,018</td>
<td>$5,963,018</td>
<td>$0</td>
</tr>
<tr>
<td>Hampshire</td>
<td>$1,897,908</td>
<td>$1,897,908</td>
<td>$0</td>
</tr>
<tr>
<td>Middlesex</td>
<td>$462,591,150</td>
<td>$221,504,150</td>
<td>$241,087,000</td>
</tr>
<tr>
<td>Nantucket</td>
<td>$24,544,131</td>
<td>$17,829,131</td>
<td>$6,715,000</td>
</tr>
<tr>
<td>Norfolk</td>
<td>$427,367,579</td>
<td>$231,024,579</td>
<td>$196,343,000</td>
</tr>
<tr>
<td>Plymouth</td>
<td>$555,012,866</td>
<td>$242,940,866</td>
<td>$312,072,000</td>
</tr>
<tr>
<td>Suffolk</td>
<td>$1,317,085,107</td>
<td>$134,302,106</td>
<td>$1,182,783,001</td>
</tr>
<tr>
<td>Worcester</td>
<td>$60,441,016</td>
<td>$60,441,016</td>
<td>$0</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$4,435,370,029</strong></td>
<td><strong>$1,365,877,029</strong></td>
<td><strong>$3,069,493,001</strong></td>
</tr>
</tbody>
</table>

Source: FEMA Hazus-MH loss estimation methodology

Hazus-MH also estimates the amount of debris that may be produced as a result of wind events. Table 6-70 summarizes the debris produced from the wind aspect of the storm hazard. Because the estimated debris production does not include flooding, this is likely a conservative estimate and may be higher if multiple impacts occur.
### Tornado

#### General Background
A tornado is a narrow, violently rotating column of air that extends from the base of a cumulonimbus cloud to the ground. The observable aspect of a tornado is the dust and debris that are caught in the rotating column of water droplets. Tornadoes are the most violent of all atmospheric storms.

The following are common factors in tornado formation:

- Very strong winds in the mid and upper levels of the atmosphere
- Clockwise turning of the wind with height (i.e., from southeast at the surface to west aloft)
- Increasing wind speed in the lowest 10,000 feet of the atmosphere (i.e., 20 mph at the surface and 50 mph at 7,000 feet.)
- Very warm, moist air near the ground with unusually cooler air aloft

---

**Table 6-70: Estimated Debris - 1978 Nor’easter Wind Only Analysis based in the 2010 Built Environment**

<table>
<thead>
<tr>
<th>County</th>
<th>Brick/Wood (tons)</th>
<th>Concrete (tons)</th>
<th>Trees (tons)</th>
<th>Tree Volume (cubic yards)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>24,660</td>
<td>9</td>
<td>117,205</td>
<td>1,172,065</td>
</tr>
<tr>
<td>Berkshire</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Bristol</td>
<td>21,168</td>
<td>0</td>
<td>148,211</td>
<td>1,482,129</td>
</tr>
<tr>
<td>Dukes</td>
<td>1,501</td>
<td>0</td>
<td>20,208</td>
<td>202,087</td>
</tr>
<tr>
<td>Essex</td>
<td>7,521</td>
<td>0</td>
<td>30,721</td>
<td>307,241</td>
</tr>
<tr>
<td>Franklin</td>
<td>0</td>
<td>0</td>
<td>7,316</td>
<td>73,159</td>
</tr>
<tr>
<td>Hampden</td>
<td>54</td>
<td>0</td>
<td>8,360</td>
<td>83,580</td>
</tr>
<tr>
<td>Hampshire</td>
<td>6</td>
<td>0</td>
<td>6,361</td>
<td>63,607</td>
</tr>
<tr>
<td>Middlesex</td>
<td>20,497</td>
<td>0</td>
<td>55,718</td>
<td>557,140</td>
</tr>
<tr>
<td>Nantucket</td>
<td>2,321</td>
<td>2</td>
<td>5,969</td>
<td>59,686</td>
</tr>
<tr>
<td>Norfolk</td>
<td>19,269</td>
<td>0</td>
<td>81,312</td>
<td>813,137</td>
</tr>
<tr>
<td>Plymouth</td>
<td>16,779</td>
<td>0</td>
<td>237,870</td>
<td>2,378,770</td>
</tr>
<tr>
<td>Suffolk</td>
<td>26,011</td>
<td>0</td>
<td>5,458</td>
<td>54,584</td>
</tr>
<tr>
<td>Worcester</td>
<td>5,091</td>
<td>0</td>
<td>62,853</td>
<td>628,508</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>144,878</strong></td>
<td><strong>11</strong></td>
<td><strong>787,562</strong></td>
<td><strong>7,875,693</strong></td>
</tr>
</tbody>
</table>

*Source: FEMA Hazus-MH loss estimation methodology*
A forcing mechanism such as a cold front or leftover weather boundary from previous shower or thunderstorm activity.
Chapter 6: Risk Assessment

Tornados can form from individual cells within severe thunderstorm squall lines. They can also form from an isolated super-cell thunderstorm. They can be spawned by tropical cyclones or the remnants thereof, and weak tornados can even occur from little more than a rain shower if air is converging and spinning upward.

Most tornados occur in the late afternoon and evening hours, when the heating is the greatest. The most common months for tornados to occur are June, July, and August, although the Great Barrington, MA tornado (1995) occurred in May and the Windsor Locks, CT tornado (1979) occurred in October.

A tornadic waterspout is a rapidly rotating column of air extending from the cloud base (typically a cumulonimbus thunderstorm) to a water surface, such as a bay or the ocean. They can be formed in the same way as regular tornados, or can form on a clear day with the right amount of instability and wind shear. These can have wind speeds of 60 to 100 mph, but since they do not move very far, they can often be navigated around. They can become a threat to land if they drift onshore.

**Tornado Severity Scales**

The National Weather Service rates tornados using the Enhanced Fujita-scale (EF-scale), which does not directly measure wind speed but rather the amount of damage created. This scale derives three-second gusts estimated at the point of damage based on the assignment of 1 out of 8 degrees of damage to a range of different structure types. These estimates vary with height and exposure. This method is considerably more sophisticated than the original F-scale, and it allows surveyors to create more precise assessments of tornado severity. Figure 6-50 provides guidance from NOAA about the impacts of a storm with each rating.
Hazard Profile

Location

The U.S. experiences more tornados than any other country. In a typical year, approximately 1,000 tornados affect the U.S. Massachusetts experiences an average of one tornado event per year. Because Massachusetts experiences far fewer tornados than other parts of the country, residents may be less prepared to react to a tornado.

Figure 6-51 illustrates the reported tornado occurrences, based on all-time initial touch-down locations across the Commonwealth as documented in the NOAA NCDC Storm Events Database. To calculate density, the ArcGIS kernel density tool was used to calculate an average score per square mile. The analysis indicated that the area at greatest risk for a tornado touchdown runs from central to northeastern Massachusetts.
Figure 6-51: Density of Reported Tornadoes Per Square Mile

Source: NOAA Storm Prediction Center (SPC)
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Previous Occurrences

The nature of measuring tornado severity, based on impact rather than inherent physical qualities, makes it challenging to attribute changing tornado frequency to changing physical conditions, rather than just growing populations in the areas where tornados occur. Additionally, tornados are too small to be well-simulated by climate models. Therefore, specific predictions about how this hazard will change are not possible given current technical limitations. As discussed in other sections in this Plan, including Hurricanes/Tropical Storms and Other Severe Weather, the conditions that are conducive to tornados (which are also conducive to these other weather phenomena) are expected to become more severe under global warming. However, because climate change is expected to favor increasingly large but less frequent storm conditions, the number of tornados may decrease as a result of climate change.

Only two tornados in Massachusetts have ever received FEMA disaster declarations. These events are described in Appendix B, along with the less-severe events documented by the NCDC Storm Center.

Frequency of Occurrences

Over the course of the last 20 years, the Commonwealth has experienced 34 tornados. Therefore, the average annual frequency of tornado events is 1.7. As highlighted in the National Climate Assessment, tornado activity in the United States has become more variable, and increasingly so in the last two decades. While the number of days per year that tornados occur has decreased, the number of tornados on these days has increased. Climate models show project that the frequency and intensity of severe thunderstorms (which include tornadoes, hail, and winds) will increase (USGCRP, 2017).

Severity/Extent

Tornados are potentially the most dangerous of local storms. If a major tornado were to strike within the populated areas of the Commonwealth, damage could be widespread. Fatalities could be high, many people could be displaced for an extended period of time, buildings may be damaged or destroyed, businesses could be forced to close for an extended period of time or even permanently, and routine services such as telephone or power could be disrupted. Massachusetts ranks 35th among states for frequency of tornados, 14th for the frequency of tornados per square mile, 21st for injuries, and 12th for cost of damage.
Warning Time

Tornado watches and warnings are issued by the local NWS office. A tornado watch is released when tornados are possible in an area. A tornado warning means a tornado has been sighted or indicated by weather radar. The current average lead-time for tornado warnings is 13 minutes. Occasionally, tornados develop so rapidly that little, if any, advance warning is possible.

Secondary Hazards

The most significant secondary hazards associated with tornados are significant structural damage, power failure, falling and downed trees, and interruption of emergency services. Large hail commonly accompanies a tornado, and can damage cars, buildings, and cause serious injury for individuals without shelter. Heavy rain can overwhelm both natural and man-made drainage systems, causing overflow and further property destruction.

Exposure and Vulnerability

Population

The entire Commonwealth has the potential for tornado formation, although residents of areas described above as having higher-than-average tornado frequency face additional risk. Residents of impacted areas may be displaced or require temporary to long-term sheltering due to severe weather events. In addition, downed trees, damaged buildings, and debris carried by high winds can lead to injury or loss of life.

Vulnerable Populations

In general, vulnerable populations include the elderly, low income or linguistically isolated populations, people with life-threatening illnesses, and residents living in areas that are isolated from major roads. Power outages can be life threatening to those dependent on electricity for life support. Individuals with limited communication capacity, such as those with limited internet or phone access, may not be aware of impending tornado warnings. Isolation of these populations is also a significant concern, as is the potential insufficiency of older or less stable housing to offer adequate shelter from tornados.

Health Impacts

The primary health hazard associated with tornados is the threat of direct injury from flying debris or structural collapse, as well as the potential for an individual to be lifted and dropped by the tornado’s winds. After the storm has subsided, tornados can present unique challenges to search and rescue efforts because of the extensive and widespread distribution of debris. The distribution of hazardous materials, including asbestos-containing building materials, can present an acute health risk for personnel cleaning up after a tornado disaster, as well as residents in the area. The duration of exposure to contaminated material may be far longer if drinking water reservoir or groundwater aquifers are contaminated. According to the EPA, properly designed
storage facilities for hazardous materials can minimize the risk of those materials being spread during a tornado (EPA, n.d.). Many of the health impacts described for other types of storms, including lack of access to hospital, carbon monoxide poisoning from generators, and mental health impacts from storm-related trauma, could also occur as a result of tornado activity.

**Government**

To analyze how tornados could impact state facilities, DCAMM data were overlaid with zones of historic tornado density. More than 2,000 buildings are located in the high- and medium-intensity zones (tornado densities above 0.02 and 0.01 tornados per square mile, respectively), while only 575 are located in the low-intensity zone (0-0.01 tornados per square mile). Overall, Middlesex and Worcester counties have the greatest number of government buildings within the defined tornado zones.

Table 6-71 identifies both the count and the replacement cost value of the state-owned buildings located in the defined tornado hazard areas within each county. Replacement values assume 100-percent loss to each structure and its contents.
## Table 6-71: State-Owned Properties Exposed to Tornado Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>High Count</th>
<th>Replacement Value</th>
<th>Medium Count</th>
<th>Replacement Value</th>
<th>Low Count</th>
<th>Replacement Value</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td></td>
<td></td>
<td>267</td>
<td>$387,911,594</td>
</tr>
<tr>
<td>Berkshire</td>
<td>11</td>
<td>$8,200,995</td>
<td>297</td>
<td>$714,925,685</td>
<td>118</td>
<td>$533,529,482</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>--</td>
<td>167</td>
<td>$827,951,104</td>
<td>9</td>
<td>$11,109,395</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td></td>
<td></td>
<td>22</td>
<td>$14,214,301</td>
</tr>
<tr>
<td>Essex</td>
<td>64</td>
<td>$267,689,657</td>
<td>286</td>
<td>$1,385,718,965</td>
<td>267</td>
<td>$387,911,594</td>
</tr>
<tr>
<td>Franklin</td>
<td>152</td>
<td>$319,777,601</td>
<td>32</td>
<td>$6,841,721</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>346</td>
<td>$2470,776,924</td>
<td>22</td>
<td>$5,425,611</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampshire</td>
<td>414</td>
<td>$2,235,711,211</td>
<td>26</td>
<td>$5,153,258</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Middlesex</td>
<td>663</td>
<td>$3,149,162,446</td>
<td>130</td>
<td>$548,325,330</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
<td></td>
<td></td>
<td>3</td>
<td>$3,168,858</td>
</tr>
<tr>
<td>Norfolk</td>
<td>291</td>
<td>$1,138,205,516</td>
<td>206</td>
<td>$456,930,547</td>
<td>10</td>
<td>$3,315,473</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>--</td>
<td>371</td>
<td>$2,013,574,201</td>
<td>146</td>
<td>$138,134,768</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>--</td>
<td>238</td>
<td>$6,607,395,765</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>541</td>
<td>$3,047,395,818</td>
<td>254</td>
<td>$883,345,513</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Total</td>
<td>2,482</td>
<td>$12,636,920,168</td>
<td>2,029</td>
<td>$13,455,587,700</td>
<td>575</td>
<td>$1,091,383,871</td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, SPC 2017

## The Built Environment

All critical facilities and infrastructure are exposed to tornado events. Similar to the analysis conducted for state facilities, the number of critical facilities and bridges located within the defined tornado hazard zones are listed in Tables 6-72 and 6-73.
### Table 6-72: Critical Facilities Exposed to Tornado Hazard Zones by Type

<table>
<thead>
<tr>
<th>Facility Type</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td>Military</td>
<td>21</td>
<td>17</td>
<td>4</td>
</tr>
<tr>
<td>Police Facilities</td>
<td>40</td>
<td>26</td>
<td>8</td>
</tr>
<tr>
<td>Fire Facilities</td>
<td>5</td>
<td>5</td>
<td>3</td>
</tr>
<tr>
<td>Hospitals</td>
<td>4</td>
<td>4</td>
<td>--</td>
</tr>
<tr>
<td>Colleges</td>
<td>23</td>
<td>19</td>
<td>5</td>
</tr>
<tr>
<td>Social Services</td>
<td>29</td>
<td>31</td>
<td>4</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>122</strong></td>
<td><strong>102</strong></td>
<td><strong>23</strong></td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, SPC 2017

### Table 6-73: Critical Facilities Exposed to Tornado Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td>10</td>
</tr>
<tr>
<td>Berkshire</td>
<td>--</td>
<td>7</td>
<td>--</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>12</td>
<td>7</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Essex</td>
<td>7</td>
<td>21</td>
<td>1</td>
</tr>
<tr>
<td>Franklin</td>
<td>7</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>22</td>
<td>1</td>
<td>--</td>
</tr>
<tr>
<td>Hampshire</td>
<td>13</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Middlesex</td>
<td>33</td>
<td>12</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
<td>2</td>
</tr>
<tr>
<td>Norfolk</td>
<td>10</td>
<td>10</td>
<td>--</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>18</td>
<td>4</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>16</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>30</td>
<td>7</td>
<td>--</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>122</strong></td>
<td><strong>102</strong></td>
<td><strong>23</strong></td>
</tr>
</tbody>
</table>

Sources: DCAMM facility inventory 2017, SPC 2017

Incapacity and loss of roads and bridges are the primary transportation failures resulting from tornados, mostly associated with secondary hazards such as landslide events. Tornados can cause significant damage to trees and power lines, blocking roads with debris, incapacitating transportation, isolating population, and disrupting ingress and egress. Of particular concern are bridges and roads providing access to isolated areas and to the elderly. The number of bridges within each hazard zone is shown in Table 6-74 below.
Table 6-74: Bridges within Tornado Hazard Zones by County

<table>
<thead>
<tr>
<th>County</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barnstable</td>
<td>--</td>
<td>--</td>
<td>97</td>
</tr>
<tr>
<td>Berkshire</td>
<td>79</td>
<td>355</td>
<td>2</td>
</tr>
<tr>
<td>Bristol</td>
<td>--</td>
<td>288</td>
<td>69</td>
</tr>
<tr>
<td>Dukes</td>
<td>--</td>
<td>--</td>
<td>4</td>
</tr>
<tr>
<td>Essex</td>
<td>155</td>
<td>200</td>
<td>18</td>
</tr>
<tr>
<td>Franklin</td>
<td>250</td>
<td>46</td>
<td>--</td>
</tr>
<tr>
<td>Hampden</td>
<td>377</td>
<td>48</td>
<td>1</td>
</tr>
<tr>
<td>Hampshire</td>
<td>190</td>
<td>61</td>
<td>4</td>
</tr>
<tr>
<td>Middlesex</td>
<td>503</td>
<td>277</td>
<td>--</td>
</tr>
<tr>
<td>Nantucket</td>
<td>--</td>
<td>--</td>
<td>1</td>
</tr>
<tr>
<td>Norfolk</td>
<td>137</td>
<td>199</td>
<td>3</td>
</tr>
<tr>
<td>Plymouth</td>
<td>--</td>
<td>132</td>
<td>137</td>
</tr>
<tr>
<td>Suffolk</td>
<td>--</td>
<td>463</td>
<td>--</td>
</tr>
<tr>
<td>Worcester</td>
<td>722</td>
<td>269</td>
<td>--</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>2,413</strong></td>
<td><strong>2,338</strong></td>
<td><strong>336</strong></td>
</tr>
</tbody>
</table>

Source: NBI

Prolonged obstruction of major routes due to secondary hazards such as landslides, debris, or floodwaters can disrupt the shipment of goods and other commerce. If the tornado is strong enough to transport large debris or knock out infrastructure, it can create serious impacts on power and above-ground communication lines.

**Natural Resources and Environment**

Environmental impacts of tornados are similar to those described for straight-line winds under Other Severe Weather (Section 6.4.5). Direct impacts may occur to flora and fauna small enough to be uprooted and transported by the tornado. Even if the winds are not sufficient to transport trees and other large plants, they may still uproot them, causing significant damage to the surrounding habitat. As felled trees decompose, the increased dry matter may increase the threat of wildfire in vegetated areas. Additionally, the loss of root systems increases the potential for soil erosion.

Disturbances created by blowdown events may also impact the biodiversity and composition of the forest ecosystem. Invasive plant species are often able to quickly capitalize on the resources (such as sunlight) available in disturbed and damaged ecosystems. This enables them to gain a foothold and establish quickly with less competition from native species.
In addition to damaging existing ecosystems, material transported by tornados can also cause environmental havoc in surrounding areas. Particular challenges are presented by the possibility of asbestos-contaminated building materials or other hazardous waste being transported to natural areas or bodies of water which could then become contaminated. Public drinking water reservoirs may also be damaged by widespread wind damage uprooting watershed forests and creating serious water quality disturbances.

**Economy**

Tornado events are typically localized; however, in those areas, economic impacts can be significant. Types of impacts may include loss of business function, water supply system damage, damage to inventory, relocation costs, wage loss, and rental loss due to the repair/replacement of buildings. Recovery and clean-up costs can also be costly. The damage inflicted by historical tornados in Massachusetts varies widely, but the average damage per event is approximately $3.9 million.

Because of differences in building construction, residential structures are generally more susceptible to tornado damage than commercial and industrial structures. Wood and masonry buildings in general, regardless of their occupancy class, tend to experience more damage than concrete or steel buildings. High-rise buildings are also very vulnerable structures. Mobile homes are the most vulnerable to damage, even if tied down, and offer little protection to people inside.

**Other Severe Weather**

**General Background**

Several frequent natural hazards in Massachusetts – particularly strong winds and extreme precipitation events – occur outside of notable storm events. This section discusses the nature and impacts of these hazards, as well as ways in which they are likely to respond to climate change.

**Hazard Profile**

**High Winds**

Wind is air in motion relative to the surface of the earth. For non-tropical events over land, the National Weather Service (NWS) issues a Wind Advisory (sustained winds of 31 to 39 mph for at least 1 hour or any gusts 46 to 57 mph) or a High Wind Warning (sustained winds 40+ mph or any gusts 58+ mph). For non-tropical events over water, the NWS issues a small craft advisory (sustained winds 25-33 knots), a gale warning (sustained winds 34-47 knots), a storm warning (sustained winds 48-63 knots), or a hurricane force wind warning (sustained winds 64+ knots). For tropical systems, the NWS issues a tropical storm warning for any areas (inland or coastal) that are expecting sustained winds from 39 to 73 mph. A hurricane warning is issued for any areas (inland or coastal) that are expecting sustained winds of 74 mph. Effects from high winds
## Natural Hazard Summary

### OTHER SEvere WEATHER
(including strong winds and extreme precipitation)

<table>
<thead>
<tr>
<th>CAUSE</th>
<th>MOST AT-RISK LOCATIONS</th>
<th>HISTORIC FREQUENCY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Three components are required for a thunderstorm to form: moisture, rising unstable air, and a lifting mechanism. Wind is caused by differences in atmospheric pressure, as well as the Coriolis Effect.</td>
<td>The entire Commonwealth experiences thunderstorms. While the entire Commonwealth is also at risk to strong winds, the coastal zone is most frequently impacted by high-wind events.</td>
<td>Massachusetts experiences between 20 and 30 thunderstorm days each year. High winds occur more frequently, with an average annual frequency of 72 damaging wind events.</td>
</tr>
</tbody>
</table>

---

### Potential Effects of Climate Change

Exposure and Vulnerability by Key Sector

<table>
<thead>
<tr>
<th>GOVERNMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>According to the DCAMM facility data, 4,787 state-owned facilities are located in areas with winds greater than 90 miles per hour. The highest concentrations of these buildings occur in Worcester and Middlesex Counties. Thunderstorms occur regularly throughout the Commonwealth, and GIS analysis of exposure to this hazard was not conducted.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>BUILT ENVIRONMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>All elements of the built environment are exposed to severe weather events such as high winds and thunderstorms. The highest number of state-owned critical facilities exposed to high winds is in Middlesex (43) and Worcester (36) Counties.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>NATURAL RESOURCES AND ENVIRONMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>Environmental impacts of precipitation events often include soil erosion, the growth of excess fungus or bacteria and direct impacts to wildlife. High winds can defoliate forest canopies and cause structural changes within an ecosystem that can destabilize food webs.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>ECONOMY</th>
</tr>
</thead>
<tbody>
<tr>
<td>In addition to direct building losses, economic damage from severe weather events can include loss of business function, water supply system damage, damage to inventory, relocation costs, wage loss, and rental loss due to the repair/replacement of buildings.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>VULNERABLE POPULATIONS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Populations vulnerable to this hazard include the elderly, low income populations, people with life-threatening illnesses, and residents living in areas that are isolated from major roads. Power outages can be life threatening to those dependent on electricity for life support.</td>
</tr>
</tbody>
</table>
A thunderstorm is classified as ‘severe’ when it produces damaging wind gusts in excess of 58 mph (50 knots), hail that is 1 inch in diameter or larger (quarter size), or a tornado (NWS, 2013). Three basic components are required for a thunderstorm to form: moisture, rising unstable air, and a lifting mechanism. The sun heats the surface of the earth, which warms the air above it. If this warm surface air is forced to rise—by hills or mountains, or areas where warm/cold or wet/dry air bump together cause rising motion—it will continue to rise as long as it weighs less and stays warmer than the air around it. As the air rises, it transfers heat from the surface of the earth to the upper levels of the atmosphere (the process of convection). The water vapor it contains begins to cool, releasing the heat; and it condenses into a cloud. The cloud eventually grows upward into areas where the temperature is below freezing. Some of the water vapor turns to ice, and some of it turns into water droplets. Both have electrical charges. When sufficient charge builds up, the energy is discharged in a bolt of lightning, which causes the sound waves we hear as thunder. An average thunderstorm is 15 miles across and lasts 30 minutes; severe thunderstorms can be much larger and longer. Southern New England typically experiences 10 to 15 days per year with severe thunderstorms.

Thunderstorms

As described in Figure 6-52 above, Massachusetts experiences between 20 and 30 thunderstorm days each year.

The Northeast Climate Science Center (NECSC) data support the trend of a slightly increased frequency of high-intensity rainfall events, defined here as days with above two inches of precipitation. The graph below shows the projected changes between 2020 and the end of the century. Although the median projections indicate minor increases from baseline conditions, the graph shows that there is a range of outcomes included in the projections. For example, by the end of the century, the high-end projections show the frequency may climb from less than 0.5 days per year to approximately 2.5. Specific modeling results for the planning horizons identified in this plan (2030, 2050, 2070 and 2100) are provided in Table 6-75 and Figure 6-54 below. Extreme precipitation projections indicate that the coast will experience the greatest number of high-intensity rainfall days, but increased precipitation will occur in every county.

| Table 6-75: Projected Frequency of Future Annual Extreme Precipitation Events in Massachusetts |
|---------------------------------|-----------------|-----------------|-----------------|-----------------|
|                                | 2030s           | 2050            | 2070            | 2100            |
| Number of Days >1” precipitation | 5.47 – 10.26    | 5.55 – 12.16    | 4.88 – 12.55    | 4.79 – 12.90    |
| Number of Days >2” precipitation | 0.34 – 1.60     | 0.47 – 1.61     | 0.38 – 1.63     | 0.28 – 2.52     |
Chapter 6: Risk Assessment

<table>
<thead>
<tr>
<th></th>
<th>2030s</th>
<th>2050</th>
<th>2070</th>
<th>2100</th>
</tr>
</thead>
</table>

Source: NECSC, 2017